

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION  
December 6, 1990  
10:30 a.m.

2,292

MEMBERS PRESENT

Mr. William J. Whitener, Chairman  
Dr. D. Glenburn Askins, Jr.  
Mr. Tom Moore Craig  
Mr. Fred L. Day  
Ms. Elaine Freeman  
Mr. Palmer Freeman, Sr.  
Mr. Robert C. Gallager  
Mr. Kenneth E. Goad  
Mr. Marvin C. Jones  
Ms. Reba A. Kinon  
Mr. Edward T. McMullen, Jr.  
Mr. Harry W. Miley, Jr.  
Mr. Lewis Phillips  
Dr. Raymond C. Ramage  
Mr. Edwin E. Tolbert, Sr.  
Mr. Joseph J. Turner, Jr.

MEMBERS ABSENT

Ms. Mildred R. Williams  
Mr. Roger E. Henderson

STAFF

Mr. Todd E. Barnette  
Dr. Jeff Bartkovich  
Ms. Saundra E. Carr  
Dr. Jeanette Deas  
Mr. Alan S. Krech  
Ms. Lynn Metcalf  
Dr. Robert K. Poch  
Mr. Jeff Richards  
Ms. LaDonna Rodriguez  
Mr. Fred R. Sheheen  
Mr. John E. Smalls  
Ms. Janet K. Stewart  
Dr. John C. Sutusky  
Ms. Gaylon Syrett  
Dr. Aileen C. Trainer  
Ms. Julia E. Wells

GUESTS

Dr. Robert Alexander  
Ms. Barbara Anderson  
Ms. Katherine Bristow  
Dr. Anthony DiGiorgio  
Ms. Naomi Dreher  
Mr. James Edwards  
Dr. Susan Foreman  
Mr. Robert M. Frierson  
Dr. H. McLean Holderfield  
Ms. Sue Holmes  
Dr. Sally Horner  
Ms. Bobbi Kennedy  
Dr. Kenneth Kyre  
Mr. David Larson  
Dr. Harry Lightsey  
Ms. Ruth Marshall  
Dr. David Maxwell  
Mr. J. P. McKee  
Dr. Anne McNutt  
Mr. Robert Mellon  
Dr. Dennis Merrill  
Dr. Peter T. Mitchell  
Mr. Jack W. Newton  
Dr. Walton H. Owens, Jr.  
Dr. Terry Peterson  
Dr. Blanche Premo-Hopkins  
Mr. David Rinker  
Mr. Kenneth Schwab  
Mr. Sterling Smith  
Mr. Marshall Swanson  
Mr. Myron Terry  
Mr. W. E. Troublefield  
Dr. Robert H. White  
Dr. Edwin Wilde  
Mr. George Wolfe

MEMBERS OF THE PRESS

Mr. Bill Robinson

For the record, notification of the meeting was made to the media as required by the Freedom of Information Act.

Mr. Whitener presented Mr. Krech with a pin in recognition and appreciation of more than 20 years service to the State.

I. Approval of Minutes of Meeting of November 1, 1990

It was moved (Jones), seconded (Turner), and voted that the minutes of the meeting of November 1, 1990, be approved as written.

II. Report of Committee on Planning and Assessment

Dr. Askins, Chairman of the Committee on Planning and Assessment, reported on the following matters:

A. Revised Statewide Planning Process and Timeline

During the October 16 meeting of the Advisory Council on Planning, concerns were expressed by institutional Council members and representatives about the structure and timeline of the statewide planning process. Following the meeting, institutional representatives appointed by the Council of Presidents and Commission planning staff worked independently on revising the planning process and timeline. After developing separate proposals, the representatives of the Council of Presidents met with the Commissioner and Commission planning staff on December 3 to discuss general principles for a revised planning process and timeline. Immediately thereafter, a subcommittee of institutional representatives and Commission staff drafted together the following proposal which received the Committee on Planning and Assessment's recommendation for approval on December 5:

1. The initial plan would include a statement of the purposes and goals of the state system of higher education, the mission of the Commission on Higher Education, and the missions of the institutions. Where serious differences exist between the Commission and the institutions concerning particular aspects of institutional missions, such differences will be stated and those issues will be reconciled in the next annual update of the plan.
2. The plan would also include an environmental analysis of the social, political, economic, technological, and demographic changes likely to affect higher education in South Carolina in the near future.
3. The topic or issue of space-use space-needs would be folded into the normal work processes of the Commission and would no longer be among the topics formally treated in the prospectus or in the Statewide plan.
4. The issue of state funding and institutional spending patterns would be carried forward to the second year of the

planning process as would the issue of conversion from regional to national peer groups.

5. The issue of quality incentives would be considered in the first year of the planning process with the understanding that funding of the Cutting Edge initiatives would be at minimal levels up to and until formula funding reaches an acceptable level.
6. The issue of enrollment planning would also be considered in the first year of the planning process (1991) with the understanding that such consideration is not bound or constrained by the Commission on Higher Education staff paper that addresses this topic.
7. Other issues identified by the institutions and approved by the Advisory Council on Planning will be considered for inclusion in the statewide plan but their inclusion may well be deferred to the second year (1992) of the planning process.
8. Task forces would be created for each of the issues with balanced representation from the Commission staff (selected by the Commissioner) and the institutions (selected by the Council of Presidents). The Task Forces will be chaired by a Commission staff member. The recommendations from these task forces would be forwarded to the Advisory Council on Planning which will develop the plan in consultation with the Commission staff. The Advisory Council on Planning will forward the plan to the Commission's Committee on Planning and Assessment.
9. In the planning process, care will be taken to ensure that the process does not, in any way, infringe upon the statutory institutional missions of the colleges and universities. Statewide issues arising from changes in institutional missions, however, will be treated as are the other issues indicated above.
10. It is recommended that this agreement be approved with the understanding that the first plan be presented to the Commission in July of 1991, and that annual updates be presented in July of subsequent years.

It was moved (Askins), seconded (Jones), and voted that the recommendation of the Committee be adopted.

#### B. Planning as a Commission Responsibility

To clarify the responsibility of the Commission in statewide planning and to respond to concerns expressed in committee meetings and in public hearings, the Committee on Planning and Assessment adopted at its December 5 meeting a statement of principles which it believes should govern the planning process for higher education in South Carolina. Before considering the planning principles, Committee members reviewed materials describing the role of coordinating boards as well as appropriate parts of the Commission's enabling legislation. Based on the

understanding of these materials, the Committee believes that the Commission, the Committee on Planning and Assessment, the Advisory Council on Planning, and the staff should work together to develop a shared vision of higher education in South Carolina and to develop and articulate goals and policies that help to achieve that vision.

This report is for information only.

### III. Report of the Executive Committee

Mr. Whitener reported on the following matters:

#### Consideration of Report to Information Technology Policy and Management Division of the Budget and Control Board Pursuant to a Legislative Proviso

The General Assembly, by proviso, instructed the Information Technology Policy and Management Division of the Budget and Control Board, the Educational Television System, and the Commission on Higher Education to report on long-range organization and plans for distance learning in the postsecondary system only.

The genesis of the proviso was a cause of concern at the Budget and Control Board that the expansion of delivery systems for distance learning be undertaken only after study and in accord with a long-range plan for additional State investment which would be required. This concern was prompted by the intent of the ETV system to request funding for an expansion of its delivery systems, by the development by the Budget and Control Board of a statewide voice and data network (which might be used for instructional purposes), and by the intent of one or more public institutions to establish independent systems for the delivery of instruction at a distance.

At present, ETV's closed-circuit system is the principal mechanism by which public institutions provide televised instruction in the State. The system has four channels, two of which are allocated in afternoon and evening hours to higher education. Occasional use is made of open-circuit broadcast for credit courses.

The Executive Committee recommended that the Commission recommend to the ITPM Division of the Budget and Control Board new legislation containing the following elements insofar as higher education is concerned:

- 1) that the General Assembly designate a State agency to be responsible for coordination of distance learning activities of public institutions of higher education; and
- 2) that the designated State agency utilize and provide staff for the Commission on Higher Education's Advisory Committee on Academic Programs so as to coordinate the selection of courses to be offered by each public institution, to determine whether and to what extent any expansion of the existing delivery system or systems may be needed and when, to advise on the assessment of the quality and effectiveness of programs and courses offered via mediated

instruction off-campus, and to carry out such other studies as the agency may request.

It was moved (Whitener), seconded (Askins), and voted that the recommendation of the Committee be adopted.

It is the understanding of the staff that the Information Technology Management Policy Division of the Budget and Control Board will include in its overall report recommendations for creation of a State Video Council which will bring together the interests of all providers and users of public video resources in the State. The structure recommended herein for distance learning in the postsecondary system would fit into the overall planning and coordination of the State Video Council.

#### IV. Report of Committee on Academic Affairs

Mr. Turner, chairman of the Committee on Academic Affairs, reported on the following matter:

##### Evaluation of EIA Statewide Teacher Recruitment Activities - FY 1989-90 Annual Report

The Commission has been assigned the responsibility of monitoring the use of the funds appropriated by the General Assembly for Statewide teacher recruitment activities and of reporting on the effectiveness of these efforts.

The Committees recommended to the Commission:

- 1) that Benedict College's MATE program be continued during FY 1991-92, provided that:
  - a) Benedict College collect the longitudinal data elements suggested by the FY 1989-90 external evaluation as well as data on participant graduation rates and whether or not project participants actually become certified and teach;
  - b) The FY 1990-91 evaluation report due to the Commission on September 1, 1991, include discussion of the items identified on p. 11 of this report with respect to the effectiveness of the forgivable loan program; and
  - c) Any defaulted loan funds recovered by the institution be returned to the State, plus interest accrued, if appropriated during a previous fiscal year. Any defaulted loan funds distributed from FY 1990-91 appropriations may be reissued during FY 1990-91 provided that any interest accrued on these funds be returned to the State. The September 1, 1991, annual report should include a summary of any activity in this area.
- 2) that the S.C. Center for Teacher Recruitment be continued during FY 1991-92, provided that the Center schedule a comprehensive evaluation of all project activities to be conducted by an out-of-state consultant and completed not later

than June 30, 1991. The results of the evaluation should be submitted to the Commission as a part of the Center's annual report, which is due September 1, 1991.

- 3) that S.C. State College refocus its recruitment efforts during FY 1990-91 and develop a new project proposal for FY 1991-92 which includes measurable goals and objectives. This proposal should be submitted to the Commission not later than February 1, 1991. Included in that proposal should be a proposed evaluation plan which includes specific elements for the collection of longitudinal data and for the qualitative evaluation of proposed activities.

It was moved (Turner), seconded (Craig), and voted that the recommendation of the Committee be adopted.

V. Report of Committee on Access and Equity

Ms. Kinon, chairman of the Access and Equity Committee, reported on the following matters:

A. Report on Study of Desegregation Efforts in the South Carolina System of Higher Education

Dr. William Wentworth, Sociology Professor at Clemson University, undertook a study of desegregation efforts in South Carolina. The purpose of the study was: 1) to audit the attempt of South Carolina's system of higher education to bring racial parity to undergraduate studies toward the baccalaureate degree; and, 2) to provide the background against which to measure success and to provide the measures themselves.

The study is for information only and requires no Commission action.

B. Sixth Annual Conference

The Commission on Higher Education will sponsor the Sixth Annual Conference on the Development and Implementation of Successful Programs for Increasing Minority Access and Equity in Colleges and Universities which will be held February 14-15, 1991, at the Marriott Hotel in Greenville, South Carolina.

VI. Report of Committee on Facilities

Mr. Craig, chairman of the Committee on Facilities, reported on the following matters:

A. Reconsideration of 1991 Capital Bond Bill Recommendations

The Commission, at its meeting on November 1, voted to defer each request presented by Sumter Area Technical College, Technical College of the Lowcountry, and USC-Sumter due to the absence of inter-institutional planning in each community. The Commission agreed to reevaluate requests from these institutions contingent upon implementation of the terms outlined in the



"Holderman-Morris" agreement between the University and the State Tech Board. This agreement was to have led to the establishment of inter-institutional advisory boards in both Beaufort and Sumter. Since the institutions in each community have now met the technical requirement to implement local advisory boards, the Committee recommended that deferral on these projects be lifted.

The following actions are recommended:

1.a. Sumter TECH

Construction of Parking Garage	CIB Request \$3,646,185
Acquisition of Land	CIB Request 800,000

Technical College of the Lowcountry

Warehouse Maintenance Facility	CIB Request \$ 483,650
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The Committee recommended that these project requests be incorporated into the list of projects recommended for other funding. The revised list is shown as Exhibit 2. It was moved (Craig), seconded (Kinon), and voted that the recommendation of the Committee be adopted.

1.b. Sumter TEC

Construction of Learning Resource Ctr.	CIB Request \$1,680,000
Renovation of Environ. Training Ctr.	CIB Request 60,000
Construction of Student Center	CIB Request 1,210,421
Expansion/Addition of the Shaw Ctr.	CIB Request 520,000
Construction of Mgt. Dev. Facility	CIB Request 320,000

TEC of the Lowcountry

Child Development Center	CIB Request \$ 685,000
Instructional Facility-West Campus	CIB Request 2,214,000
Roof Repairs (Bluff Stabilization Rec.)	CIB Request 214,199
Building 006-Renovations	CIB Request 331,700

The Committee recommended that each be deferred. The list of projects now recommended for deferral because of a lack of immediacy appears as Exhibit 3. It was moved (Craig), seconded (Turner), and voted that the recommendation of the Committee be adopted.

1.c. USC-Sumter

Library Addition	CIB Request \$5,035,000
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The Committee recommended that this request be placed as Number 8 on the list of recommended projects so as not to endanger the institution's accreditation standing by the Southern Association of Colleges and Schools. It was moved (Craig), seconded (Kinon), and voted that the recommendation of the Committee be adopted.

2. USC-Columbia - Music Building Land Acquisition

The University's site of choice for this facility is approximately two acres adjacent to the Koger Center owned by the Carolina R & D Foundation. The University requested \$750,000 as

part of this project request to acquire this land from the Foundation. The \$750,000 was deleted from the funds requested, by action of the Commission, because the University had not demonstrated that the Foundation did not stand to gain financially from the transaction at this price.

Based on more recent information, the Committee concluded that the Foundation would not financially gain as a result of this transaction. The Committee recommended that the \$750,000 be restored. Further, at the time the acquisition is formally proposed, the purchase price must be supported through appraisal with review and approval required from the Commission, Joint Bond Review Committee, and the Budget and Control Board. It was moved (Craig), seconded (Miley), and voted that the recommendation of the Committee be adopted.

### 3. USC-Columbia - Renovations

This project request was originally not recommended for two main reasons: 1) It was felt that the institution had not done an acceptable job in allocating State funds for plant maintenance as generated through the funding formula, and 2) the request was so broad as to make it impossible to rank according to the criteria.

Following the Commission's instructions at the November meeting, the University prepared a list of nine projects totalling \$10,020,000. Although it was difficult to compress nine requests into one evaluation, an attempt was made to seek an average level of need for the overall request. As a result, the Committee recommended that this request be listed as Number 20 on the recommended list of projects shown as Exhibit 1. Mr. Jones requested that in the future the institutions not group so many projects into one request.

It was moved (Craig), seconded (Turner), and voted that the recommendation of the Committee be adopted.

### 4. Technical College of the Lowcountry - Bluff Stabilization

The Commission's list of recommended capital improvement bond requests adopted at the November meeting included a request from the Technical College of the Lowcountry to stabilize the river bluff. The Commission requested the situation be reviewed and a judgment rendered by the Office of the State Engineer.

Based upon on-site observations and discussions with College officials, the Office of the State Engineer stated that a full investigation of the situation should be conducted immediately by a qualified engineering firm. Until that study is completed and reviewed by the Office of the State Engineer, it is virtually impossible to say what needs to be done.

The Committee recommended that the project as proposed be deleted from the recommended list and that the College proceed immediately to have the study conducted as recommended with results forwarded to the State Engineer and Commission. Further,



the Commission will advise the Budget and Control Board and Joint Bond Review Committee of this situation and the possibility that it may be necessary to amend its recommendation at a later date.

It was moved (Craig), seconded (Jones), and voted that the recommendation of the Committee be adopted.

B. Lander College - Old Main A&E Increase

Lander College is requesting authorization to increase the budget of the previously established project by \$335,000, from \$436,000 to \$771,000. This increase is to be provided temporarily by College or Foundation funds as a bridge loan until capital improvement bond funding is received.

The Committee recommended that the College be allowed to secure other funding for this increase as a temporary loan until such time as subsequent capital improvement bond funding becomes available. It was moved (Craig), seconded (Kinon), and voted that the recommendation of the Committee be adopted.

C. USC - Asbestos Abatement

The University requested the proposal be withdrawn from consideration at this time.

VII. Consideration of Licensure Matters

Mr. Krech requested action on the following matters:

A. Licensure of Phillips Colleges in Charleston, Columbia, Greenville, and Spartanburg

On September 5, 1990, the staff received notification that the four Phillips Colleges in South Carolina had received a reinstatement of accreditation from the Association of Independent Colleges and Schools (AICS). Under Section 59-46-30 of the Code of Laws of South Carolina, as amended, "Any institution established in this State which is accredited by any association or organization recognized by the Council on Postsecondary Accreditation (COPA) for conducting institutional or specialized accreditation ... shall be considered to have given satisfactory evidence that the standards have been met."

As AICS is recognized as an accrediting agency by COPA, and Phillips Colleges in Charleston, Columbia, Greenville, and Spartanburg are accredited by AICS, the following recommendations are made:

It is recommended that Phillips College in Charleston be issued a regular license, subject to renewal every five years and annual reporting of information as requested by the Commission on Higher Education to offer the following programs:

ASSOCIATE IN APPLIED SCIENCE DEGREE PROGRAMS

Fashion Merchandising  
 Hotel Restaurant Management  
 Legal Administrative Assistant  
 Criminal Justice  
 Travel and Tourism  
 Medical Administrative Assistant  
 Business Administration  
 Secretarial Science  
 Data Processing

DIPLOMA PROGRAMS

Fashion Merchandising Specialist  
 Travel and Tourism Specialist  
 Public Service Officer  
 Paralegal  
 Business Administrator  
 Word Processing  
 Medical Office Assistant  
 Administrative Assistant  
 Computer Applications Specialist

CERTIFICATE PROGRAMS

Micro Computer Operator  
 Nurse Assistant

It is recommended that Phillips College in Columbia be issued a regular license, subject to renewal every five years and annual reporting of information as requested by the Commission on Higher Education to offer the following programs:

ASSOCIATE IN APPLIED SCIENCE DEGREE PROGRAMS

Business Administration  
 Commercial Art  
 Management Information Systems  
 Medical Administrative Assistant  
 Pharmacy Technician  
 Secretarial Science  
 Criminal Justice  
 Paralegal Professional

DIPLOMA AND CERTIFICATE PROGRAMS

Microcomputer Operator  
 Nurse Assistant  
 Word Processing

It is recommended that Phillips College in Greenville be issued a regular license, subject to renewal every five years and annual reporting of information as requested by the Commission on Higher Education to offer the following programs:

ASSOCIATE IN APPLIED SCIENCE DEGREE PROGRAMS

Business Management  
Computer Information Management  
Fashion Management  
Medical Administrative Assistant  
Office Information Management  
Paralegal Studies  
Travel Management

DIPLOMA AND CERTIFICATE PROGRAMS

Microcomputer Operator  
Nurse Assistant  
Word Processing

It is recommended that Phillips College in Spartanburg be issued a regular license, subject to renewal every five years and annual reporting of information as requested by the Commission on Higher Education to offer the following programs:

ASSOCIATE IN APPLIED SCIENCE DEGREE PROGRAMS

Data Processing  
Secretarial Science  
Business Administration  
Medical Administrative Assistant

DIPLOMA AND CERTIFICATE PROGRAMS

Microcomputer Operator  
Nurse Assistant  
Word Processing

These recommendations were endorsed by the Executive Committee at its meeting on November 1, 1990. It was moved (Whitener), seconded (Jones), and voted that the recommendation of the Committee be adopted.

B. Renewal of License of Greenville County Museum School of Art

On August 9, 1990, the Commission received an application and supporting material for renewal of the institution's license from the Museum School.

The Executive Committee recommended that the Greenville County Museum School of Art receive a regular (five year) license to

offer the Associate of Arts degree in Fine Arts (drawing/printmaking, painting and sculpture) and Applied Arts (advertising design, ceramics, and photography) in Greenville, South Carolina, subject to annual reporting of information as requested by the Commission on Higher Education.

It was moved (Whitener), seconded (Kinson), and voted that the recommendation of the Committee be adopted.

#### VII. Report of the Commissioner

Mr. Sheheen reported on the following matters:

##### A. Planned Conferences

The South Carolina Department of Education and the South Carolina Commission on Higher Education are planning a state-wide conference on current and future collaborative educational ventures in the State of South Carolina in Columbia on January 16, 1991.

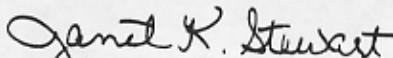
The Commission and the University of South Carolina are co-sponsoring a national conference in Charleston on "Enhancing the Quality of Teaching in Colleges and Universities." It will begin on Friday, February 1, and conclude on Sunday, February 3.

##### B. Meeting with Dr. Dan Fenn

Dr. Dan Fenn, faculty member from the Institute for Educational Management at Harvard University, former faculty member of the University of Massachusetts, former member of the Kennedy administration, and a founder of the Kennedy Presidential Library will be in Columbia on Tuesday, December 11, for a variety of purposes. Dr. Fenn will meet with Commission staff at 2:00 p.m.

There being no further business, the meeting was adjourned at 12:15 p.m.

Respectfully submitted,



Janet K. Stewart  
Recording Secretary