

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

January 9, 1975  
10:30 a. m. - 1:15 p. m.

## PRESENT

COMMISSION MEMBERS

Dr. R. Cathcart Smith, Chairman  
Mr. Howard L. Burns  
Dr. Marianna W. Davis  
Gen. Larkin H. Jennings, Jr.  
Mr. F. Mitchell Johnson  
Mr. Paul W. McAlister  
Mr. T. Eston Marchant  
Mr. Alex M. Quattlebaum  
Mr. Y. W. Scarborough, Jr.  
Mr. Fred R. Sheheen  
Mr. O. Stanley Smith  
Mr. I. P. Stanback  
Mr. T. Emmet Walsh  
Mr. Othniel H. Wienges, Jr.

GUESTS

Dr. Keith E. Davis  
Mr. Kenneth K. Kyre  
Mr. J. Lacy McLean  
Mr. Andy Maloney  
Dr. Charles E. Palmer  
Dr. Charles B. Vail  
Dr. Robert H. White

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Mr. Horace F. Byrne  
Dr. George P. Fulton  
Mr. William C. Jennings  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Mr. James R. Michael  
Mr. John J. Powers  
Mr. James L. Solomon, Jr.  
Mrs. Gaylon Syrett  
Miss Clara K. Wilson

MEMBERS OF THE PRESS

Mr. Tom Berry  
Mr. Ben Griffin  
Mr. Fred Monk

I. Approval of Minutes of December 5, 1974, Commission Meeting

It was moved (Scarborough) and seconded (Sheheen) and unanimously voted to approve the minutes of the December 5, 1974, Commission meeting, as written.

## II. Consideration of Academic Programs

- a. One-year Diploma Program in Machine Shop - Denmark TEC -- Approved
- b. A. A. S. Degree Program in Electronics Engineering Technology - Denmark TEC -- Approved
- c. A. A. S. Degree Program in Engineering Graphics - Denmark TEC -- Approved
- d. A. A. S. Degree for Veterinarians' Assistants - Tri-County Technical College

Mr. Krech reported that the staff recommended approval of the Veterinarians' Assistant program. He also suggested that, because of the low wages that many South Carolina veterinarians indicated they would be willing to pay assistants who have had paraprofessional training, an effort be made to encourage the establishment of reasonable starting salaries for new graduates of this program.

Dr. Davis asked if this program might lead to a degree program in veterinary medicine, since none exists in the State. Mr. Krech replied that, according to the Southern Regional Education Board, only two or three new schools of veterinary medicine are needed in the Southeast, and that several states in the region are starting schools at this time. He noted that the proposed A. A. S. program at Tri-County Technical College will be closely linked to animal science and related programs at Clemson University. It was moved (Wienges) and seconded (Sheheen) and unanimously voted to adopt the staff recommendation.

## III. Consideration of Capital Improvement Requests -- The Citadel

Mr. Michael reported staff recommendations concerning capital improvement requests received from The Citadel.

1. Renovation of Barracks (Phase II) - \$900,000. Approval recommended. It was moved (Scarborough) and seconded (Stanback) and unanimously voted to adopt the staff recommendation.
2. Improvement in Parking Area - \$47,500. Approval recommended. It was moved (Johnson) and seconded (Jennings) and unanimously voted to adopt the staff recommendation.

In response to Mr. Quattlebaum's suggestion that a study be made of the over-all capital improvements situation, Mr. Michael noted that the Commission receives annually from each institution an up-dated five-year projection of its needs. Mr. Walsh asked if the capital improvement requests are compared with the projected needs for the institutions. Mr. Michael stated that this is done, but that the individual requests, rather than the projections, are evaluated.

IV. Reports on Degree Programs in General Studies

Dr. Boozer recalled for the Commission that, in considering proposals at its November 7, 1974, meeting from the University of South Carolina for baccalaureate degree programs to be implemented at the Coastal Carolina branch, it had deferred approval of the proposed Bachelor of General Studies (BGS) program at that branch campus. The Commission requested (1) that a progress report, setting forth achievements and any problems, be prepared by the University of South Carolina on its Bachelor of General Studies program on the main campus, and (2) that the CHE staff report to the Commission on the experience of such programs elsewhere in the country. The two reports transmitted to members prior to the meeting were in response to that request, and have been provided for information. No Commission action is required at this time, as the University of South Carolina has requested that the proposed BGS program at the Coastal Carolina branch be deferred for consideration at a later date.

Mr. Burns asked for an explanation of the rationale for offering a degree program in general studies, and inquired about the extent of control exercised by the University of South Carolina. Dr. Kinard stated that the program represents an attempt on the part of the institution to respond to the demand for an academic program tailored to the individual needs of students. He noted that each student in the USC General Studies program has a three-member faculty advisory committee which must approve the configuration of courses that will be taken. In addition, an advisory council oversees the operation of the BGS program at USC.

Mr. Sheheen asked if the General Studies program at USC will continue to be restricted to upper-level students. Dr. Keith Davis, Provost at USC, indicated that it is not anticipated that freshmen will be admitted to the BGS program on the main campus. He noted that students who select this program are carefully screened, and that enrollment is limited. He stated further that the University plans to monitor carefully any General Studies programs which may later be approved for any of the regional campuses.

Dr. Boozer stated that there is a general movement over the country toward providing mechanisms for students to further their education through nontraditional approaches, such as special degree programs for adults and the Servicemen's Opportunity College, which provide considerable flexibility for students. He noted that the USC report states that, of the 145 graduates of the BGS program at USC, 17 are presently in graduate schools and 23 have graduated cum laude or magna cum laude.

On the invitation of the Chairman to comment on this subject, Dr. Vail stated that one of the problems with a general studies program is that the requirements for admission to the program are often so vaguely defined that the institution may find itself in an untenable position in determining which students will be admitted.

V. Report on CHE and Budget and Control Board Recommendations

Mr. Jennings presented a report on the 1975-76 appropriation recommendations for all public colleges and universities except the Medical University (Exhibit A). He noted that at its December 5, 1974, meeting, the Commission approved a motion which stated "that if the funds recommended by the Commission for institutions under the Formula must be reduced, that the reduction be achieved by (a) fully funding Steps 12 and 13, (b) providing the 1974-75 appropriation plus 2 $\frac{1}{2}$ % for institutions when the Formula did not produce funds in excess of these amounts for 1975-76 (The Citadel and South Carolina State College), and (c) distributing the remainder of the increases available pro-rata among the institutions according to Steps 1-11." He noted that the Commission had originally recommended a total of \$119,991,463, while the Budget and Control Board's recommendation was \$115,232,898, reflecting an increase over the previous year of \$14,155,387. The increase of \$14,155,387 was allocated according to the above procedure.

Mr. Johnson read a resolution concerning the budgeting process which was unanimously adopted by the State College Board of Trustees on January 8, 1975, and requested that it be made a part of the minutes of the meeting of the Commission on Higher Education. The resolution is as follows:

"At the regular bi-monthly meeting on January 8, 1975, of the State College Board of Trustees, governing body for Francis Marion College, the College of Charleston, and Lander College, the following resolution was unanimously adopted:

"THAT the State College Board of Trustees believes that the appropriations formula concept for the support of higher education is sound in principle and effective in practice when refined to respond correctly to fiscal realities and with respect to the continuing and special needs of the State's institutions of higher learning;

"THAT the Board appreciates the difficult but important role played by the State Higher Education Commission in attempting to apply the formula principle with even-handed equity to the State's colleges and universities;

"THAT the Board feels a special responsibility to the colleges under its governance, and, in cooperation with their presidents and administrations, prepares and approves annual budget requests with knowledgeable insight of institutional needs;

"THAT in reviewing the 1975-76 recommendations of the State Higher Education Commission, the Board believes that the distribution of funds under Step 12 of the formula represents a serious departure from financial equity which should be remedied and not permitted to re-occur; otherwise, it will endanger the whole formula concept and damage the credibility of the Higher Education Commission;

"THAT to prevent further inconsistencies and financial inequities in applying the appropriations formula, the Board believes it essential (1) that Step 12 be thoroughly clarified, and (2) that the decision-making procedures of the Commission be changed. Specifically, in respect to (2), the State College Board of Trustees believes that its representative serving as an ex officio member of the Commission should participate directly and initially in every decision-making process where budget recommendations in respect to Francis Marion College, the College of Charleston, and Lander College are under study for action by the Commission; and, further, that once committee recommendations have been formulated, it is imperative that ex officio members be afforded adequate time for study, consultation and deliberation with collegiate officers prior to Commission action.

"WE respectfully request that all other ex officio members of the Commission participate in like manner when the budget requests of their respective institutions are under study."

Dr. Smith stated that the Commission's committee meetings are open to all CHE members who wish to attend. He noted that the Commission, on November 7, 1974, agreed to ask the colleges and universities to submit requests to the Commission under Steps 12 and 13 of the Formula by August 1 each year, in order to give the Commission a full month to study the requests prior to discussion of them at the September meeting. The Executive Committee will present its recommendations at that time, a month before the final recommendations must be made by the full Commission.

In response to the resolution, Mr. Sheheen stated that neither the Budget and Finance Committee nor the Executive Committee can act alone, and that all of the recommendations of those committees, as they were presented to the Budget and Control Board, were approved by the majority vote of the Commission on Higher Education. He indicated that the Budget and Finance Committee would welcome advice and comments from all members of the Commission, both ex officio and gubernatorial appointees.

Mr. Sheheen also stated that it is the intent of the Commission, through the Formula, to fund each institution to do a specific job, thereby implementing policies and requirements developed by the Commission on Higher Education. He noted that after reviewing the reasoning and procedures on which the Budget and Finance Committee based its decisions, the Budget and Control Board supported the Commission's recommendations.

Mr. Walsh indicated that he welcomed the opportunity to improve on the budget procedures. Mr. Burns stated his agreement with the view that ex officio members should have an adequate opportunity to present their views. Mr. Quattlebaum stated that, although he has not always agreed wholeheartedly with the Budget and Finance Committee, he would like the record to show that he appreciates the amount of time the committee spends on budget matters, and that he believes the members of the committee are sincerely trying to carry out their responsibilities in the best interests of the State of South Carolina.

Dr. Smith noted that all Commission members were provided with the schedule of committee meetings concerning institutional budgets last October and assured the members that this practice will continue to be followed in the future. He stated that the Commission will receive the Resolution of the State College Board of Trustees as information.

Dr. Boozer noted that it has been the policy of the Commission and the practice of the staff, early each year, to write to the presidents of the institutions and to the Commission members requesting that they submit suggestions for the further refinement of the formula. He indicated that those letters will be going out in the near future. He noted also that discussions will be initiated very soon involving the two recently appointed staff members of the House Ways and Means Committee and the Senate Finance Committee, representatives of the State Auditor's office, and members of the CHE staff concerning the rationale and procedures followed in the application of the Formula.

#### VI. Report of Executive Director

Dr. Boozer announced that in the Fall of 1974 the U. S. Office of Education began sponsoring a series of week-long presentations in Washington to help apprise the leadership in the U. S. O. E. of the details of educational systems in the various states. The week of January 13-17, 1975, will be South Carolina Education Week at U. S. O. E. South Carolina is the third state to be featured, being preceded by Texas and Michigan. Staff members of CHE and SBTCE will make presentations at a two-hour session on January 15. Dr. Boozer will present an overview of postsecondary education in South Carolina; Dr. Kinard will report on student financial aid programs in the State; Mr. Solomon will report on the federal programs administered by the Commission on Higher Education; and Mr. William Dudley, representing the State Board for Technical and Comprehensive Education, will report on the TEC system. This will be followed by a panel, consisting of the four speakers and President Fredric B. Irvin of Newberry College, representing the private colleges in South Carolina.

Mr. S. Smith asked if minutes of the meetings of the governing boards of the public institutions are retained in the files of the CHE office. Since such minutes are not kept on file indefinitely, it was moved (S. Smith) and seconded (Davis) that copies of the minutes of the regular meetings of the State Board for Technical and Comprehensive Education, the State College Board of Trustees, the Board of Visitors of The Citadel, and the Boards of Trustees of Clemson University, the Medical University of South Carolina, South Carolina State College, the University of South Carolina, and Winthrop College, beginning with July 1, 1972 (i. e., fiscal years 1972-73, 1973-74, etc.), and including subsequent years, be kept on file in the Commission's office for information. The motion was approved.

Dr. Smith announced that the Committee on Federal Programs would meet immediately following the Commission meeting to consider proposals connected with the Title I programs, and that the initial meeting of the Committee on Academic Program Development would also be held immediately following adjournment of the meeting of the Commission.

The meeting was adjourned at 1:15 p. m.

Respectfully submitted,



Gaylon Syrett  
Recording Secretary