



South Carolina Department of Transportation

**COMMISSION  
MINUTES**

July 17, 1997



DAVE BOWERS  
PLANNING

MINUTES

DEPARTMENT OF TRANSPORTATION COMMISSION

Meeting of

July 17, 1997

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MINUTES  
DEPARTMENT OF TRANSPORTATION COMMISSION  
July 17, 1997

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MINUTES  
DEPARTMENT OF TRANSPORTATION COMMISSION  
OF  
SOUTH CAROLINA

July 17, 1997

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The regular monthly meeting of the Department of Transportation Commission was held at the offices of the Department of Transportation in Columbia, South Carolina at 3:30 p.m. on July 17, 1997. In compliance with the "Freedom of Information Act" the news media was advised in writing of the time, date and place of this meeting.

Present

H. B. "Buck" Limehouse, Chairman Presiding  
Arnold S. Goodstein  
Joseph Jefferson  
Jack E. Mullinax  
W. M. "Mat" Self  
S. Lyman Whitehead

Absent

Bobby T. Jones

Also Present: Elizabeth S. Mabry, Director

SECTION 1: The Minutes for the meeting of June 19, 1997 copies of which had been previously mailed to each member of the Commission, were approved.

SECTION 2: The Commission unanimously passed a motion authorizing the purchase and installation of wallpaper in the bathroom adjacent to the Executive Director's office at an estimated cost of \$730.00 and funds have been allocated in the Executive Director's 1997-1998 operating budget.

SECTION 3: The Commission unanimously passed a motion approving the Division of Mass Transit's Administration & Operation Expenditure Procedures, as shown in detail in the Appendix.

07/17/97

SECTION 4: The Commission unanimously passed a motion approving the extension of contract beyond the contract limitations, as shown in detail in the Appendix.

SECTION 5: The Commission unanimously passed a motion approving the action of the Department in extending existing construction contracts to include additional resurfacing work, as shown in detail in the Appendix.

SECTION 6: The Commission unanimously passed a motion approving the action of the Department in extending existing bituminous retreatment contracts to include additional resurfacing work, as shown in detail in the Appendix.

SECTION 7: The Commission unanimously passed a motion correcting the description of sections of State Highway previously added to the State Highway System to read as follows:

Addition  
Number

Orangeburg County

✓ 2123 ✓ Pineflat Road extending from Road S-59 (County Line Road) to Road S-136 - approximately 0.9 mile Designated S-2123 Added to System 5/19/97  
Note: This revision is recommended to show the ending point as Road S-136 instead of S-2124 and to increase mileage from 0.6 mile to 0.9 mile.

Richland County

✓ 2300 ✓ Aster Street south of Columbia from S-727 (Shop Road) to S-2313 (Aster Circle) - approximately 0.2 mile Designated S-2443 Added to System 7/18/74

✓ 2313 ✓ Aster Circle southwest of Columbia from S-2443 (Aster Street) to S-2443 (Aster Street) - approximately 0.2 mile Designated S-2313 Added to System 9/19/74  
Note: These corrections are recommended to correct the present terminus for Aster Street.

Addition  
Number

Richland County, continued

2755

Pinson Street in Pine Forest from S-334 (Blue Ridge Terrace) to S-1826 (Pineland Road) - approximately 0.14 mile  
Designated S-2755  
Added to System 3/15/84  
Note: This correction is recommended to correct the secondary number for Blue Ridge as S-334 not S-344.

Sumter County

435

Myrtle Street in Sumter from US Route 15 ( North Lafayette Boulevard) easterly - approximately 0.03 mile  
Designated S-435  
Added to System 7/18/63  
Note: This correction is recommended to show what is being maintained by the Department after a portion of Addition 435 is removed.

SECTION 8: Pursuant to Code Section 57-5-80, the Commission unanimously passed a motion removing the following described road sections from the State Highway System:

Addition  
Number

Cherokee County

Portion of  
81

Nursery Road northwest of Gaffney from the property line of Owenby Properties northerly - approximately 0.07 mile  
Designated S-46  
Added to System 11/18/48  
Portion Removed 3/18/93  
Revised 12/16/93  
Note: This removal is requested by Chief Counsel Evans due to court order.

Addition  
Number

Richland County

2024 X Lancaster Street in Columbia from Park Street to Lucius Road - approximately 0.3 mile  
 Designated S-2303  
 Added to System 10/16/69  
 Note: This removal is requested by Richland County in order that it can be annexed to the City of Columbia for the development of Park Vista Subdivision.

1642 Y Richland Street in Columbia from Wayne Street - approximately 0.1 mile  
 Designated S-1165  
 Added to System 6/17/65  
 Note: This removal is requested since this is a duplication of Road S-1165 (Addition 1165).

Sumter County

Portion of 435 Y Myrtle Street in Sumter from S-783 (Magnolia Street) to US Route 15 (North Lafayette Boulevard) - approximately 0.05 mile  
 Designated S-435  
 Added to System 7/18/63  
 Note: This removal is recommended by the City of Sumter.

Union County

467 X Section of road beginning at its intersection with Route 49 approximately 0.4 mile west of the intersection of Route 105 northeasterly to a county road - approximately 0.3 mile  
 Designated S-467  
 Added to System 9/18/78  
 Note: This removal is recommended since this is an access road to Lake John D. Long and the Department of Natural Resources has assumed maintenance responsibility.

Addition  
Number

York County

394

4

Witherspoon Avenue in Rock Hill from Charlotte Avenue to Catawba Avenue - approximately 0.05 mile  
Designated S-394  
Added to System 10/20/54

395

4

Catawba Avenue in Rock Hill from Witherspoon Avenue to Edgemont Avenue - approximately 0.15 mile  
Designated S-395  
Added to System 10/20/54

Note: These removals are requested by Chief Counsel Evans due to court order. SCDOT to accept Aiken Avenue in City of Rock Hill for maintenance.

SECTION 9: Pursuant to Code Section 57-5-70, the Commission unanimously passed a motion adding the following roads to the State Highway System, maintenance jurisdiction by the Department of such roads to become effective when construction to State Highway standards shall have started:

Addition  
Number

Dillon County

947

4

Wolf Branch Circle extending from terminus of existing pavement on Road S-756 westerly for 0.05 mile thence southerly, easterly, and northerly forming a loop back to the unpaved section of Wolf Branch Circle - approximately 0.289 mile  
To be designated S-947

948

4

West Hudson Street from end of existing pavement on Road S-208 (Hudson Street) from Road S-107 (South Ninth Street) northeasterly to its terminus at the CSX Railroad - approximately 0.058 mile  
To be designated S-208

Addition  
Number

Dillon County, continued

- 949 4 West Dargan Street extending from end of existing pavement on Road S-106 (Dargan Street) to SC Route 34 - approximately 0.1 mile  
To be designated S-106
- 951 4 Pecan Street (formerly Maple Street) extending from West Third Avenue (S-96) easterly to North Pine Street (S-533) - approximately 0.048 mile  
To be designated S-951
- 952 4 East Jefferson Street extending from Road S-750 (22nd Avenue) extending across S-446 (Braddy Avenue) to S-419 (Cemetery Avenue) - approximately 0.383 mile  
To be designated S-104
- 953 4 Edwards Avenue extending from Road S-750 (East Jefferson Street) to Road S-935 (Roosevelt Street) - approximately 0.06 mile  
To be designated S-953
- 954 4 Worley Avenue/Huss Street in the Town of Lake View extending from Shady Grove Road (S-816) across Road S-424 (12th Avenue) for 0.14 mile - approximately 0.2 mile  
To be designated S-954

York County

- 1715 4 Aiken Avenue in the City of Rock Hill from US Route 21 Business (Oakland Avenue) to S-748 (Charlotte Avenue) - approximately 0.15 mile  
Designated S-1715  
Note: This addition is recommended by Chief Counsel Evans due to court order closure of Roads S-394 (Witherspoon Avenue) and S-395 (Catawba Avenue) in the City of Rock Hill.

SECTION 10: On motion of Commissioner Whitehead, seconded by Commissioner Mullinax, the Commission unanimously passed a motion to approve the fiscal year 1998 Rural Statewide Transportation Improvement Program (STIP) as proposed by staff at the May 1997 Commission meeting with the following exception and instructions:

1. Preliminary engineering funds for the Laurens Bypass in the amount of \$393,000.00 is to be deleted, but SCDOT will continue purchasing and protecting rights-of-way using funds programmed in previous Statewide Transportation Improvement Programs.
2. The Planning staff will continue to work with the Councils of Government (COG) staffs during the coming year to analyze COG recommendations.
3. SCDOT staff, with input from the COG's will develop a procedure to incorporate local knowledge and local data into the process for setting priorities for the long range project within the regions.

SECTION 11: On motion of Commissioner Self, seconded by Commissioner Mullinax, the Commission unanimously passed the following motion:

that the Commission establish \$25 million statewide resurfacing program and a \$15 million "C" fund match program for resurfacing; and

that the \$15 million "C" fund resurfacing program to be funded with \$5 million from the current SCDOT operating budget and \$10 million from the maintenance contingency and/or SCDOT cash reserves; and

that the "C" fund match program funds be allocated on a pro-rated basis to each county based on the "C" fund formula established by statute; and

that allocation for each county which declines to participate would be pooled, and then offered again to the counties who choose to participate; and

that SCDOT maintain flexibility in spending its share of the match dollars in order to adjust for variables in the bidding process

SECTION 12: On motion of Commissioner Goodstein, the Commission unanimously passed a motion to amend the proceeding motion as follows:

(1) that the county must spend 100% of its annual "C" fund allocation including any bonus funds on the state highway system

(2) the Department will match the portion of "C" funds that the county contributes toward resurfacing of roads on the state highway system

SECTION 13: Motion was made by Commissioner Goodstein and seconded by Commissioner Self to carry forward the discussion and vote on the adoption of a policy for flexing federal funds. Motion failed.

SECTION 14: On motion of Commissioner Whitehead, seconded by Commissioner Jefferson, the Commission passed a motion to adopt the following. Commissioner Goodstein voted no to this motion.

Metropolitan Planning Organizations (MPO) which are identified in ISTEA as Transportation Management Agencies (TMA) have the flexibility to transfer Federal Highway Administration funds to the Federal Transit Authority for use on transit projects; and

the source of funds, and the maximum amount eligible to be transferred is to be limited to the portion of the guideshare that is allocated specifically to TMA by ISTEA; and

the SCDOT is to provide no more than 10% of the match required for the transit projects using transferred or flexed funds; and

the local entity requesting that the funds be transferred is to provide the remaining required match

SECTION 15: On motion of Commissioner Goodstein, seconded by Commissioner Mullinax the Commission unanimously passed a motion to contribute \$114 million for the funding of the Horry County RIDE Plan with the following conditions:

1. that the contribution be made in the form of \$10 million each year for 25 years for debt service on \$114 million, or in increments as determined by staff to be the most advantageous to SCDOT and the public welfare and approved by the SCDOT Commission.
2. that the annual contribution be made through or in coordination with the State Infrastructure Bank and structured by staff in such a manner that SCDOT may make maximum use of any available federal dollars
3. that the contribution be earmarked for the Horry County RIDE Plan, and specifically for the Conway Bypass project; and
4. that the minimum scope of the Conway Bypass conform to that scope previously prescribed by the Commission.

SECTION 16: On motion of Commissioner Jefferson, seconded by Commissioner Whitehead, the Commission unanimously passed a motion under the authority of South Carolina Code Section 57-3-10 to establish an Executive Division with the responsibilities and duties to include, but not be limited to, the following:

- a. Assist the Executive Director in carrying out the policies of the Commission and administering the affairs of the Department.
- b. Assist the Executive Director in developing and implementing a strategic plan for the Department.
- c. Direct the activities of such units or sections as determined by the Executive Director.

SECTION 17: On motion of Commissioner Self, seconded by Commissioner Mullinax, the Commission unanimously passed a motion that the Department offer the opportunity to all Councils of Government (COGs) to pledge the use of up to one-half of their current rural system upgrade allocation (COGshare) for debt service on bonds issued by the SCDOT for the purpose of advancing projects within that COG area, with the understanding that the pledged COGshare amount must fully cover the debt service on the bonds and the Department may withdraw this unexercised opportunity at any time.

07/17/97

SECTION 18: On motion of Commissioner Whitehead, seconded by Commissioner Jefferson, the Commission unanimously passed a motion to waive requirements in the South Carolina Manual on Uniform Traffic Control Devices (SCMUTCD) for supplemental signing on interstate routes so that signs can erected on I-95 at appropriate interchanges designating "Sun City" and that the Department staff review the current signing guidelines to consider revisions that would provide for signing large traffic generators which are not incorporated municipalities.

SECTION 19: On motion of Commissioner Whitehead, seconded by Commissioner Mullinax, the Commission unanimously passed a motion adopting the following resolution honoring M. Hunter Taylor:

### RESOLUTION

**WHEREAS**, M. Hunter Taylor of Garden City Beach lived a life of devotion to his community and his country; and

**WHEREAS**, he was "Mr. Rotary" of his community, having been a member of the Bennettsville, Marion and Surfside Rotary Clubs, where he was recognized for 45 years of perfect attendance and 45 years of service; and

**WHEREAS**, Mr. Taylor held various Rotary offices, participated in District activities, and led the Surfside Rotary in efforts to wipe out childhood diseases by raising large sums of money; and

**WHEREAS**, he owned and operated Taylor's ESSO in Bennettsville, was manager of Carolina Pipeline in Marion, and was a member of Belin United Methodist Church; and

**WHEREAS**, he was a World War II Army veteran;

**NOW THEREFORE, BE IT RESOLVED**, by the South Carolina Department of Transportation Commission, in meeting duly assembled this 17th day of July, 1997, that the bridge on Atlantic Avenue (Secondary Road 51) in Garden City Beach, be named the M. Hunter Taylor Bridge in his memory.

REF NO  
425

07/17/97

SECTION 20: There being no further business to come before the Commission, the meeting was adjourned at 5:10 p.m.

Larry C. Duke  
Secretary

H. B. "Buck" Limehouse  
Chairman

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APPENDIX

DEPARTMENT OF TRANSPORTATION COMMISSION

Meeting of

July 17, 1997

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Commission Recommendations - July 17, 1997

It is recommended that the Commission authorize the purchase and installation of wallpaper in the bathroom adjacent to the Executive Director's Office. The cost of the material and labor is approximately \$730 and the funds are allocated in the Executive Director's 1997-98 operating budget.

Recommendation - 7/17/97

TRANSIT PROVIDERS ADMINISTRATION & OPERATION EXPENDITURE  
PROCEDURES

It is recommended that the Commission approve the Division of Mass Transit's Administration & Operation Expenditure Procedures as submitted.

- Procedures Next -

South Carolina Department of Transportation  
Mass Transit Procedures Memorandum

Subject: Commission Approval (Transit Providers Administration & Operation  
Expenditure Procedures)

GENERAL

This procedure modifies the December 16, 1993 SCDHPT Commission Minutes (Section 37) regarding transit providers use of State funds for operating purposes, to include administration.

PROCEDURE

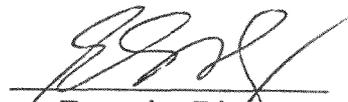
Upon SCDOT Commission approval for transit providers to expend State funds for the purpose of delivering transportation service to the general public, the following procedures will be followed:

1. Transit providers will develop and submit to the SCDOT Division of Mass Transit a budget for approval.
2. Approved budgets will be appended to contractual agreements, with specified terms and conditions, and submitted to the Executive Director for approval.
3. The Director of Mass Transit, on a case by case basis, will review justified requests by transit providers to exceed the 50% Commission imposed limit for the expenditure of State funds for operating and/or administration purposes. In no cases, however, will the overall amount exceed the limits of the budget.
4. The Director of Mass Transit will forward his recommendation to the Executive Director for approval or disapproval.
5. Any changes to a transit provider's approved funding level will, as outlined in the Mass Transit annual spending plan, be reported to the SCDOT Commission.

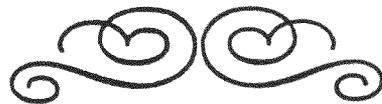
Recommended:

  
Director of Mass Transit

Approved:

  
Executive Director

**STATE HIGHWAY AND  
PUBLIC TRANSPORTATION COMMISSION  
OF  
SOUTH CAROLINA**



*MINUTES AND RECOMMENDATIONS*

December 16, 1993

Jerome Noble  
Dir., Public Transp.

SECTION 37: On motion of Commissioner Shealy, seconded by Commissioner Brooks, the Commission passed a motion adopting as policy of the SCDOT allowing the Mass Transit Division to permit transit providers the option of using up to fifty (50) percent of their share of the \$3 million state support to transit providers for operating purposes with the following provisions:

(1) that the agency concurs that the capital equipment of the operation are not unreasonably depleted

(2) that the amount of dollars converted to operations be matched by a like same increase in the amount of local support to mass transportation. Commissioners Wilder and Self voted no to this motion.

SECTION 38: On motion of Commissioner Harvey, seconded by Commissioner Brooks, the Commisison unanimously passed a motion adopting the following resolution naming the US Highway 301 bridge which crosses over the Big Pee Dee River in Florence County as the "David Walker Harwell Bridge":

#### RESOLUTION

WHEREAS, David Walker Harwell was born on January 8, 1932 in the Mars Bluff Community of Florence County, South Carolina; and

WHEREAS, after being educated in the public schools of South Carolina, he served in the United States Navy from 1952 until 1954, returned to South Carolina, graduating from the University of South Carolina School of Law in 1958; and

WHEREAS, after completing law school, Mr. Harwell returned to Florence County to practice law and four years later, in 1962 began his public service by being elected to the South Carolina House of Representatives; and

WHEREAS, during his nine years in the South Carolina House of Representatives, Mr. Harwell served on both the Judiciary Committee and the Ways and Means Committee, in addition to serving as chairman of the South Carolina Agricultural Study Commission; and

WHEREAS, David W. Harwell was a driving force in the passage of the enabling legislation which established Francis Marion University in Florence County; and

WHEREAS, David W. Harwell was uninmaously elected by the South Carolina General Assembly as the Resident Circuit Judge of the Twelfth Judicial Circuit in May 1973; and

*BEING  
360*

Recommendations: 07/17/97

EXTENSION OF CONTRACT BEYOND CONTRACT LIMITS

It is recommended the Commission approve the extension of the following contract beyond the contract limits as follows:

DILLON COUNTY:

Contract of LynnStar Construction Company, Inc. - File No. 17.583 - extended to include an additional section on Project SP C-583 (File No. 17.583) consisting of the grading, drainage, and asphalt concrete surfacing of 0.575 km on Road S-942 (Spring Street) from S-514 to the dead end.

Estimated Cost of Extension	\$151,906.16
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This extension is being requested in order to take advantage of lower unit prices available in this contract as opposed to other contracts currently available for Dillon County.

EXTENSION OF CONSTRUCTION CONTRACTS

It is recommended that the Commission approve the action of the Department in extending existing construction contracts to include additional work, as follows:

CHESTER COUNTY:

Contract of Jim Lineberger Grading and Paving, Inc. - File No. 12.80971 - extended to include resurfacing (File No. 12.80971) with asphalt concrete surfacing of 1.77 km on Road S-74 (Orr Station Road), 0.32 km on Road S-502 (Piper Street) and 0.45 km on Road S-871 (Hughes Street) for a total of 2.54 km.

Estimated Cost of Extension \$ 56,351.25

Lancaster County:

Contract of Jim Lineberger Grading & Paving, Inc. - File No. 29.80971 - extended to include resurfacing (File No. 29.80971) with asphalt concrete surfacing of 0.32 km on Road S-656 (Drew Street) and 0.82 km on Road S-367 (Banner Street) for a total of 1.14 km.

Estimated Cost of Extension \$ 32,170.00

Richland County:

Contract of C. R. Jackson, Inc. - File No. 40.549A - extended to include resurfacing (File No. 32.80971) with asphalt concrete surfacing of 0.240 miles on Road S-2640.

Estimated Cost of Extension \$ 17,209.80

These extensions were authorized by the Department prior to formal approval by the Commission since the adjacent work had reached such a stage of completion that the contractors involved could not accept the additional work unless it were authorized without delay.

Recommendations: 07/17/97

**EXTENSION OF BITUMINOUS RESURFACING CONTRACTS  
TO INCLUDE ADDITIONAL RESURFACING WORK**

It is recommended that the Commission approve the action of the Department in extending existing bituminous retreatment contracts to include additional resurfacing work as follows:

**FLORENCE COUNTY:**

Contract of APAC-Carolina, Inc. - File No. 21.10971 - extended to include resurfacing (File No. 21.10971) of 1.287 km on Road S-21-1169 from S-21-24 to End of State Maintenance.

Estimated Cost of Extension \$84,753.69

**ORANGEBURG COUNTY:**

Contract of Sloan Construction Company, Inc.- File No. 38.10971 - extended to include resurfacing (File No. 38.10971) of 2.123 km on Road SC 389 from SC 3 to Aiken County Line.

Estimated Cost of Extension \$98,664.20

These extensions were authorized by the Department prior to formal approval by the Commission since the adjacent work had reached such a stage of completion that the contractors involved could not accept the additional work unless it were authorized without delay.

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