

**MINUTES OF MEETING
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION
JULY 6, 1995**

MEMBERS PRESENT

Dr. Colgate Darden
Chairman Fred Day
Mr. Fred Fore
Ms. Elaine Freeman
Mr. Austin Gilbert
Mr. Kenneth Goad
Ms. Reba Kinon
Mr. Ray Lathan
Dr. David Maxwell
Mr. Willard Metcalf
Mr. Lewis Phillips
Mr. Bill Stern
Mr. Edwin Tolbert
Ms. Debbie Whittle
Ms. Mim Williams

MEMBERS ABSENT

Dr. Gregg Jones
Dr. Ray Ramage

GUESTS

Dr. Ron Bailey
Mr. Aruthur M. Bjontegard
Dr. Diane Brandstatter
Dr. Mary Cheeseboro
Ms. Naimo Dreher
Dr. David Dunlap
Ms. Katherine Fanning
Dr. David Fleming
Dr. Carol Garrison
Dr. Barbara Gottesman
Dr. Faye Hargrove
Dr. Jim Hudgins
Ms. Terri Jenkins
Mr. David Larson
Dr. Bill Lindstrom

Dr. Harry Matthews
Mr. Larry Myers
Mr. Willie B. Owens
Mr. Bill Putnam
Ms. N. Settlemyer
Dr. Dewitt Stone

MEMBERS OF THE PRESS

Mr. T.G. Hunter
Mr. Bill Robinson
Mr. Allen West

STAFF

Ms. Mary Broadwater
Mr. Michale Brown
Ms. Sandra Carr
Ms. Kim Corley
Ms. Renea Eshleman
Mr. Charlie Fitzsimmons
Mr. Jeff Grace
Mr. Ivan Guinn
Ms. Maggie Hicks
Mr. Doug Holleman
Dr. Lynn Kelley
Mr. Al Krech
Ms. Lynn Metcalf
Dr. Gail Morrison
Dr. Robert Poch
Dr. Michael Raley
Mr. Jeff Richards
Commissioner Fred Sheheen
Mr. John Smalls
Ms. Yolanda Solone
Ms. Edna Strange
Dr. Lovely Ulmer-Sottong
Ms. Julia Wells
Dr. Nancy-Healy Williams
Dr. Karen Woodfaulk

For the record, notification of meeting was made to the media as required by the Freedom of Information Act.

Introduction of guests was provided by Mr. Alan Krech.

1. **APPROVAL OF MINUTES FOR MEETING OF JUNE 1, 1995 - Mr. DAY**

Dr. Darden stated there was an erroneous word in the minutes, and the original set of minutes has been corrected to reflect this change.

It was moved (Goad), seconded (Darden), and voted that the minutes be approved as amended.

2. **SPECIAL PRESENTATION**

***Mr. Day spoke of the death of Dr. Donald Crolley. He read the following statement:**

"Many of you are aware of the sad news that Dr. Don Crolley, a member of the Commission on Higher Education from the fifth congressional district, passed away on Friday, June 30.

Our loss is great. Don was a committed and talented educator who brought more than four decades of experience to our board. His views and decisions were based firmly in what he believed would elevate South Carolina higher education to new levels of excellence and achievement.

But most of all, Don was interested in the students of our state and their ability to attain and benefit from quality education. As the citizens of Great Falls, Lancaster, Summerville, Sumter, and Union can attest, Don proved tireless as a district superintendent, principal, teacher, and coach in making sure that the students in his charge achieved educationally.

It is fitting then that Don be remembered in a manner reflective of his commitment to students. Therefore, donations will be solicited from Commission members and staff so that a contribution, in Don's memory, can be made to the Palmetto Fellows Scholarship Program which is dedicated to retaining outstanding South Carolina high school graduates through awards based on scholarship and achievement.

The Commission extends its deepest sympathy to the Crolley family and the knowledge of Don's lasting contributions to students throughout South Carolina."

*Mr. Goad read a statement concerning the action of the General Assembly to restructure the Commission and expressed his concern about the apparent conflict of interest in having institutional trustees serving on a stateside coordinating board.

(Mr. Goad's statement has been attached to the original set of minutes.)

*Mr. Sheheen made all aware that today's meeting was the last for Ms. Elaine Freeman. He asked the Commission and the audience to join him in a standing ovation for Ms. Freeman, and she expressed her appreciation.

Mr. Sheheen said that Mr. Randolph Ayers, from Pauline, South Carolina, has been appointed to the Commission on Higher Education. He will commence his services at the August meeting of the Commission on Higher Education.

3. **COMMITTEE REPORTS**

3.01 REPORT OF THE EXECUTIVE COMMITTEE - MR. GILBERT

a. Topic Recommendations for Higher Education Study

The Executive Committee recommended that the study topics it identified below be transmitted by the Commission on Higher Education to the Joint Legislative Committee to study the Governance and Operation of Higher Education.

It was moved (Gilbert), seconded (Metcalf), and voted that the recommendation be approved.

Dr. Darden suggested adding another topic to section II of 3.01a (Finance and Mergers/Consolidations) (A.Finance). He recommended the study topics include an element to consider whether too many South Carolinians are being denied higher education because of its cost.

It was moved (Darden), seconded (Williams), and voted that a number nineteen, which is stated above, be added to the topic list under the finance section.

Ms. Freeman stated her concern for the wording in number seventeen which reads as follows: "state oversight of foundations affiliated with institutions"

Ms. Freeman moved that the words "state oversight" be changed to "accountability and arm's length." The motion was seconded (Maxwell) and voted.

3.02 REPORT OF COMMITTEE ON ACADEMIC AFFAIRS - MS. WILLIAMS**a. Consideration of Proposed Administrative Budget for the Teacher Loan Corporation FY 1995-96**

The Committee recommended to the Commission that it approve the proposed operating budget of \$241,350 for administrations of the Teacher Loan Program by the Student Loan Corporation for FY 1995-96.

It was moved (Williams), seconded (Whittle), and voted that the recommendation be approved.

b. Consideration of Evaluation of Clemson's Center of Excellence in Rural Special Education

The Committee recommended to the Commission that it approve the review team's recommendation to fund the Center of Excellence in Rural Special Education at Clemson University for a second two-year cycle (in the amount of \$101,998).

It was moved (Williams), seconded (Fore), and voted that the recommendation be approved.

**c. Consideration of Report of Transfer Articulation Recommendations (Two Phases)
(Phase I will be accomplished by July 1, 1997.)**

- a. The current Statewide Articulation Agreement of 42 courses will be expanded to include 72 courses and a new Statewide Course Articulation Agreement will be published and disseminated by December 1, 1995.
- b. The Transfer Articulation Committee and the Advisory Committee on Academic Programs will finalize development of a "transfer block" of at least 35 lower-division credits for both art and science majors for endorsement by the institutions by December 1, 1996, to ensure that for this identified group of courses credit toward degree requirements is guaranteed.
- c. The Transfer Articulation Committee's Task Forces on Business, Education, Engineering, and Nursing, and other task forces to be appointed as necessary, shall complete development of a "transfer block" of lower-division courses

similar to that described in Recommendation b above for majors in their disciplines by December 1, 1996.

- d. Upon completion of the statewide transfer/articulation agreements and transfer blocks, the Commission shall convene not less than one meeting annually of all program heads in business, education, engineering, and nursing at the two- and four-year institutions as well as a representative group for arts and sciences majors to examine changes in general education requirements. These meetings will assure that needed changes are factored into the appropriate revision in the transfer blocks and statewide transfer/articulation agreements.
- e. Upon approval of the transfer blocks of courses, a policy document currently entitled "State Policy on Transfer and Articulation" shall be adopted as the basis for all good transfer practice among public higher education institutions in the State by December 1, 1996.
- f. In recognition of its widespread acceptance and use throughout the United States, SPEEDE/EXPRESS should be adopted by all public institutions and systems as the standard for electronic transmission of all student transfer data by September 1, 1996. Implementation should follow as soon thereafter as possible.
- g. A Transfer Equivalency Database will be developed and implemented at the earliest opportunity and not later than July 1, 1997.
- h. All bilateral agreements for programmatic transfer should be filed with the Commission by July 1, 1996. The Commission will compile a listing of these agreements for dissemination by December 1, 1996. The agreements should be reviewed every five years by each institution, and any additions, changes, and deletions should be filed with the Commission. All such agreements should accept insofar as possible credit applicable to the baccalaureate degree regardless of the manner (e.g. classroom work, exemption credit, examination credit) in which that credit might have been earned at the technical college.

- i. Transfer counseling guides should be available in all institutions, both two- and four-year, by not later than July 1, 1996. In addition, a statewide transfer guide should be developed and be widely distributed by not later than July 1, 1997.

It was moved (Williams), seconded (Metcalf), and voted that the recommendations be approved.

(Phase II will be accomplished by July 1, 1998.)

- a. Adopt a common statewide course numbering system for common freshman and sophomore courses of the technical colleges, two-year regional campuses of the University of South Carolina, and the senior institutions, to be implemented by July 1, 1998.
- b. Adopt common course titles and descriptions for common freshman and sophomore courses of the technical colleges, two-year regional campuses of the University of South Carolina, and the senior institutions, to be implemented by July 1, 1998. (These should be based upon in-depth understanding of courses emanating from formalized dialogues in statewide disciplinary groups that will be convened for this purpose and coordinated during 1997-98 by the Commission.)

It was moved (Williams), seconded (Metcalf), and voted that the recommendations be approved.

d. Consideration of Call for Proposals to Relocate South Carolina Center for the Advancement of Teaching and School Leadership

1. The Committee recommended to the Commission that it convey its appreciation and thanks to Winthrop University for its five years of service as host campus to the Center for the Advancement of Teaching and School Leadership.
2. The Committee recommended that the Commission approve the Guidelines for the Identification of a New Host Site for the Center for the Advancement of Teaching and School Leadership and have the staff issue the call for proposals immediately upon approval of the Guidelines.

It was moved (Williams), seconded (Darden), and voted that the recommendations be approved.

e. Consideration of Report on African American Student Loan Program FY 1994-95

The Committee recommended to the Commission that it approve the procedures listed below for disbursing the FY 1995-96 loan awards:

1. The balance of any unexpended funds at participating institutions for the African-American Loan Program for FY 1994-95 and carried forward to the next fiscal year (FY 1995-96) shall be subtracted from the appropriation amount designated for FY 1995-96.
2. From FY 1995-96 forward, under Commission administration of the funds, institutions participating in the African-American Teacher Loan Program shall disburse loan awards to eligible students on a semester by semester basis. The participating institutions may not carry forward into the next fiscal year any unexpended loan funds from any prior fiscal year. If the appropriated funds are not expended by any of the institutions by January 20 of the current fiscal year, the remaining participating institutions may request the unexpended funds for the current fiscal year for the purpose of awarding loans to eligible students.

It was moved (Williams), seconded (Darden), and voted that the recommendations be approved.

f. Informational Report on South Carolina's Participation in Southern Regional Education Board's Academic Common Market

(This was for information only.)

3.03 REPORT OF COMMITTEE ON ACCESS AND EQUITY - MR. TOLBERT

a. Recommendations for Allocating 1995-96 Access and Equity

Program Funds

The Legislature appropriated \$395,643 for the Access and Equity Program in 1995-96. In 1994-95, the Program received \$535,983.

The 1995-96 appropriation of \$395,643 is 9.25% less than the base amount of \$435,983 that was distributed to institutions on a non-competitive basis in 1994-95.

The Committee recommended that the following be approved:

1. The 1995-96 Access and Equity Program funds (\$395,643) shall be distributed, as shown in Attachment A - (see attachment), to public higher education institutions for implementation of activities that are described in their Access and equity plans and progress reports which are on file in the CHE office. The recommended allocation for each institution in 1995-96 will be 9.25% less than the amount awarded on a non-competitive basis in 1994-95.
2. Institutions receiving Access and Equity Program funds in 1995-96 will continue to be required to match these funds on a dollar for dollar basis (not in-kind contributions).
3. The award of competitive grants for projects that address priority issues affecting minority participation and achievement in higher education will not be implemented during the 1995-96 year.

It was moved (Tolbert), seconded (Williams), and voted that the recommendations be approved.

3.04 REPORT OF COMMITTEE ON BUSINESS AND FINANCE

(No Report)

3.05 REPORT OF COMMITTEE ON FACILITIES

(No Report)

3.06 REPORT OF COMMITTEE ON PLANNING AND ASSESSMENT

(No Report)

4. REPORT OF THE COMMISSIONER - MR. SHEHEEN

1. Agency Budget Briefing

Mr. Sheheen stated that the Federal government is phasing out the State Postsecondary Review Entity resulting in a substantial budget reduction for the Commission.

He stated that the Associate Commissioners and he worked on figuring how to handle this cut and bring the budget into balance working with the least hardship on the staff.

He stated he had conversations with individuals on the Commission and the Chairman of the Commission of where he thought that area of activities would be effective, and he thought they all would be ready to bring this information and actions before the Commission today to realign the staff, and the adjustments which will be made in the budget in order to accommodate the reduction in funding.

After all was worked out, he stated that word was received that the governor had vetoed approximately \$200,000 of the Commission's budget.

Mr. Sheheen stated that he and Mr. John Smalls, Associate Commissioner of Finance, have met and discussed ways to adjust the budget.

Since Mr. Sheheen will not be meeting with the other Associate Commissioners until this afternoon, he asked if he could report the adjustments and realignments in the staff of the Commission at the August meeting.

Also, Mr. Sheheen stated that there was a study contained in the Appropriation Bill which called on the Commission on Higher Education to perform a comprehensive study of higher education.

Mr. Sheheen stated that since the bill restructuring the Commission passed, the higher education study will be conducted by a joint legislative committee as specified in that bill. The governor vetoed that as a duplication of the ongoing study.

Also, he reported that the General Appropriation Bill has earmarked a portion of the funds from Barnwell Nuclear Disposal Facility for scholarships for higher education, but the details of the awards and the guidelines for the administration of that scholarship fund were deleted from the Appropriation Bill in the final hours. Mr. Sheheen stated that the legislature and the Executive Branch of the government intend for that money to accumulate during the current fiscal year, and when the General Assembly returns in January, it will enact the appropriate guidelines for that particular program.

2. Impact of Phase-In of Reduction of Education and General (E&G) Cost of Out-of-State Student Subsidy

Mr. Sheheen stated that the Commission, several years ago, adopted a policy to reduce the out-of-state subsidy for over a period of time from 60% to 25% -- which caused out-of-state students to pay more of their share for education. Mr. Sheheen stated this was done after a nation-wide survey which indicated that most states in the union were requiring out-of-state students to pay between 75 and 100 percent of their costs.

Mr. Sheheen stated that we were paying 40 percent. The Commission then adopted a phase-in schedule to reduce the subsidy.

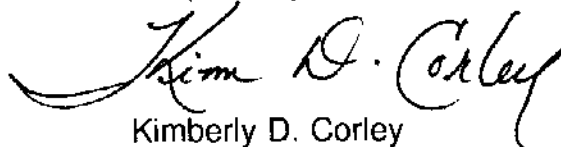
The members of the General Assembly liked the phase in reduction ed the idea and wrote it into the Appropriation Bill, so the reduction is now in a proviso in that bill. Accompanying that was a requirement by the members of the Commission that the staff report on the effect of the increases in tuition for out-of-state students on out-of-state enrollments.

Mr. John Smalls gave a report on this to the Commission members.

5. Other Business

There being no other business, the meeting was adjourned.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Kim D. Corley", with a stylized flourish at the end.

Kimberly D. Corley
Recording Secretary