

**SOUTH CAROLINA  
DEPARTMENT OF TRANSPORTATION**

**COLUMBIA, SOUTH CAROLINA**

**FINANCIAL STATEMENTS AND INDEPENDENT  
AUDITOR'S REPORT**

**YEAR ENDED JUNE 30, 2010**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

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## Independent Auditors' Report

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Mr. Richard H. Gilbert, Jr., CPA  
Deputy State Auditor  
State of South Carolina  
Columbia, South Carolina

We have audited the accompanying financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the South Carolina Department of Transportation (the "Department") as of and for the year ended June 30, 2010, which collectively comprise the Department's basic financial statements as listed in the accompanying table of contents. These financial statements are the responsibility of the Department's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Connector 2000 Association, Inc. (the "Association"), a discretely presented component unit of the Department. The financial statements of the Association as of and for the year ended December 31, 2009 were audited by other auditors whose report dated June 30, 2010, thereon has been furnished to us, and our opinions, insofar as they relate to the amounts included for that component unit, are based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1 to the financial statements, the Department's financial statements are intended to present the financial position and changes in financial position of only that portion of the funds of the State of South Carolina that is attributable to the transactions of the Department, an agency of the State, and its discretely presented component unit. They do not purport to, and do not, present fairly the financial position of the State of South Carolina as of June 30, 2010, and changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America, and do not include other agencies, divisions, or component units of the State of South Carolina.

In our opinion, and based on the aforementioned report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, major fund and aggregate remaining fund information of the Department as of June 30, 2010, and the respective changes in financial position thereof for the year then ended, and the financial position of its component unit as of December 31, 2009, and the changes in financial position thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The accompanying financial statements of the Association, which were audited by other auditors, were prepared assuming that the Association will continue as a going concern. As discussed in Note 18 to the basic financial statements, the Association's unrestricted financial condition has continued to deteriorate over the past several years. The Association continues to have decreases in unrestricted net assets and has been unable to comply with key provisions of its trust indenture and license agreement. In January 2008 and May 2009, the Trustee notified the Association that an event of default under the bond indenture had occurred. In June 2009, the Department asserted that an event of default had occurred under the license agreement. The Association has attempted to restructure its debt, but was unable to get a debt adjustment plan that was acceptable to both the bond holders and the Department. As a result of the foregoing, on June 24, 2010, the Association filed a petition for adjustment of its obligations in the U.S. Bankruptcy Court for the State of South Carolina. These conditions raise substantial doubt about the Association's ability to continue as a going concern at December 31, 2009. Management's plans regarding these matters are also described in note 18. The basic financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2010 on our consideration of the Department's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and required supplementary information, as listed in the accompanying table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Scott and Company LLP*

Columbia, South Carolina  
September 30, 2010

## SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the South Carolina Department of Transportation (the "Department"), we provide this *Management's Discussion and Analysis* of the Department's financial statements for the fiscal year ended June 30, 2010 as a narrative overview and analysis. We encourage readers to consider this information in conjunction with the Department's financial statements, which follow.

Included in these financial statements is the discretely reported information of one component unit, *Connector 2000 Association, Inc.*, which operates the Southern Connector toll road in Greenville County under a license agreement with the Department. Component units are legally separate organizations for which the elected/appointed officials of the primary entity are financially accountable. The Department's inclusion of the Association as a component unit is done for the purpose of communicating information about its component unit as required by generally accepted accounting principles. It is not intended to create the perception that the Department has a legal or financial responsibility for the Association. The Association's financial statements are independently audited and a separate annual report with the auditor's opinion dated June 30, 2010, has been issued. We refer readers to that report and our financial statements for more detailed information.

### FINANCIAL HIGHLIGHTS

#### DEPARTMENT-WIDE

*Net Assets* - The assets of the Department exceeded its liabilities at fiscal year ending June 30, 2010 by **\$11.8** billion (presented as "net assets"). Of this amount, **\$104.6 million** was reported as "unrestricted net assets". Unrestricted net assets represent the amount available to be used to meet the Department's ongoing obligations to citizens and creditors. The Department's component unit, Connector 2000 Association, Inc. reported a **net deficit** of **\$173.3** million as of December 31, 2009, the close of its fiscal year.

*Changes in Net Assets* - The Department's total net assets increased by **\$169.1** million (a 1.4% increase) in fiscal year 2010. The major component of the net asset increase is **\$35.0** million in donations of construction in progress from the South Carolina Transportation Infrastructure Bank. The remaining increase resulted in general revenues exceeding the governmental activities deficit by **\$134.1** million. All of the activities of the Department are considered governmental activities in the Department-wide financial statements. The Department's component unit net deficit increased by **\$22.1** million, **\$18.5** million of which was interest expense.

*Capital Assets* – Capital Assets, net of depreciation, which include infrastructure, were approximately **\$12.55** billion at June 30, 2010 for the Department. Capital additions for the year, including **\$35.0** million donated from the South Carolina Transportation Infrastructure Bank, totaled **\$372.6** million. The carrying value of capital assets removed from the records this year was **\$0.3** million. Capital assets of the component unit, net of depreciation, were approximately **\$148.7** million at December 31, 2009. The Association classified the capital costs (**\$192.5** million) of constructing the Southern Connector toll road, including construction period interest, as a license agreement with the Department. The carrying value (net of amortization) of the license agreement was **\$148.4** million at December 31, 2009. The Department, as legal owner of the toll highway, has recorded a like amount in its records as infrastructure. See the Capital Assets section of this management's discussion and analysis for more information about the accounting treatment of capital assets.

*Long-term Obligations* - The Department's total long-term obligations decreased by **\$40.73** million (6.12%) during the current fiscal year to **\$878.38** million. This change is attributable to a net decrease in bonds payable of **\$37.91** million, a net decrease in the amount due the South Carolina State Transportation Infrastructure Bank of **\$2.72** million and other decreases of **\$0.1** million.

## FUND ACTIVITY

*Governmental Funds - Fund Balances* - As of the close of fiscal year 2010, the Department's governmental funds reported a combined ending fund balance of **\$137.7** million, a decrease of **\$74.7** million in comparison with the prior year. Expenditures exceeded revenues by **\$431.8** million. Overall agency expenditures were up **45.3%** partly due to the increase in maintenance project payouts of **47.2%** over the previous, an increase in operating expenditures of **20.7%**, decrease in debt service interest of **2.0%**, decrease in capital expenditures of **1.1%**, offset by an increase in revenues of **18.7%**. Federal revenues increased **42.0%** over last year; and motor fuel revenues were up **1.5%** from the previous year. Of this total amount, **\$111.21** million represents the "unreserved fund balance" which is available for spending at the Department's discretion on future road and bridge construction and maintenance or other necessary activities.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Department's basic financial statements. The Department's basic financial statements include three sections: 1) department-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. These sections are described below:

### ***Department-Wide Financial Statements***

The *Department-Wide Financial Statements* provide a broad overview of the Department's operations in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the Department's financial position, which assists in assessing the Department's economic condition at the end of the fiscal year. These are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. This basically means they follow methods that are similar to those used by most businesses. They take into account all revenues and expenses connected with the fiscal year even if cash involved has not been received or paid. The department-wide financial statements include two statements:

The *Statement of Net Assets* presents all of the Department's assets and liabilities with the difference between the two reported as "net assets". Over time, increases or decreases in the Department's net assets may serve as a useful indicator of whether the financial position of the Department is improving or deteriorating.

The *Statement of Activities* presents information showing how the Department's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as unused vacation leave). This statement also presents a comparison between direct expenses and program revenues for each function of the Department.

Both of the above financial statements have separate columns for two different types of programs or activities. These two types of activities are:

*Governmental Activities* – The activities in this column are mostly supported by motor fuel taxes and intergovernmental revenues (federal grants). All services normally associated with the Department fall into this category.

*Business Type Activities* – This is the discretely presented component unit, Connector 2000 Association, Inc., for which the Department is considered financially accountable, but it has many independent qualities as well. The Association is a nonprofit corporation for which the Department, from a legal standpoint, has no legal or financial responsibility.

The department-wide financial statements can be found immediately following this discussion and analysis.

## ***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Department, like other state agencies, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Department can be divided into two categories, governmental fund and fiduciary funds. The discretely presented component unit, Connector 2000 Association, Inc., is considered a proprietary fund. It is important to note that these fund categories use different accounting approaches and should be interpreted differently. The three categories of funds are:

*Governmental Fund* – Most of the basic services provided by the Department are financed through the governmental fund. The governmental fund is used to account for essentially the same functions reported as governmental activities in the Department-wide financial statements. However, unlike the Department-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Department's near-term financing requirements. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Department's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Department.

Because the focus of the governmental fund is narrower than that of the Department-wide financial statements, it is useful to compare the information presented in governmental funds with similar information presented for governmental activities in the Department-wide financial statements. By doing so, readers may better understand the long-term impact of the Department's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the Departmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The Department has one governmental fund which includes the Earmarked, Restricted, and General Funds.

The basic governmental fund financial statements can be found immediately following the government-wide statements.

*Fiduciary Funds* – These funds are used to account for resources held for the benefit of parties outside the Department. Fiduciary funds are not reflected in the Department-wide financial statements because the resources of these funds are not available to support the Department's own programs. Fiduciary funds financial statements use the accrual basis of accounting. The Department's fiduciary funds are the County Transportation Program Fund, the Right of Ways Fund, and the Special Deposits Fund.

The basic fiduciary funds financial statements can be found immediately following the governmental fund financial statements.

## ***Notes to the Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the Department-wide and the fund financial statements. The notes to the financial statements can be found immediately following proprietary fund financial statements.

## ***Required Supplementary Information and Combining Statement***

The basic financial statements are followed by a section of required supplementary information. This section includes a budgetary comparison schedule for the *governmental fund*, which includes comparisons of

original budget to final budget to actual outflow (expenditures) on a non-GAAP budgetary basis. Also included is a combining statement of changes in assets and liabilities – agency funds.

## DEPARTMENT-WIDE FINANCIAL ANALYSIS

### Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The Department's assets (all classified as governmental activities) exceeded liabilities by **\$11.8 billion** at the close of business on June 30, 2010 (See **Table A-1** for a summary of net assets for fiscal years 2009-2010 and 2008-2009). The largest portion of the Department's net assets (**97.2%**) reflects its investment in infrastructure and other capital assets such as land, buildings, and equipment less any related debt used to acquire those assets that is still outstanding. The Department uses these capital assets to fulfill its primary mission to provide a safe and efficient transportation system for the state of South Carolina. Consequentially, these assets are not available for future spending. Although the Department's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Table A-1**

#### SCDOT Net Assets (expressed in millions)

|  | Governmental Activities |                    |
|--|-------------------------|--------------------|
|  | 2009                    | 2010               |
| Current Assets                                     | \$ 398.4                | \$ 329.6           |
| Capital Assets                                     | 12,350.8                | 12,550.9           |
| Other Assets                                       | 16.4                    | 29.0               |
| <b>Total Assets</b>                                | <b>12,765.6</b>         | <b>12,909.5</b>    |
| Current Liabilities                                | 280.5                   | 297.2              |
| Non-current Liabilities                            | 842.8                   | 800.8              |
| <b>Total Liabilities</b>                           | <b>1,123.3</b>          | <b>1,098.0</b>     |
| Net Assets:  |                         |                    |
| Invested in Capital Assets,<br>Net of Related Debt | 11,456.1                | 11,696.9           |
| Restricted   | 10.0                    | 10.0               |
| Unrestricted                                       | 176.2                   | 104.6              |
| <b>Total Net Assets</b>                            | <b>11,642.3</b>         | <b>11,811.5</b>    |
| <b>Total Liabilities &amp; Net Assets</b>          | <b>\$ 12,765.6</b>      | <b>\$ 12,909.5</b> |

At June 30, 2010, the Department's net assets include resources that are subject to external restrictions on how they may be used. The remaining balance of net assets (**0.88% or \$104.9 million**) is unrestricted and may be used to meet the Department's ongoing obligations to citizens and creditors. Internally imposed designations of resources are not presented as restricted net assets. At the end of the current fiscal year, the Department is able to report positive balances in all three categories of net assets.



## Changes in Net Assets

The Department's net assets increased by **\$169.1** million, or 1.4%. Approximately **\$35.0** million of this increase came from the donation of infrastructure capital assets to the Department by the South Carolina Transportation Infrastructure Bank, a sister state agency established to finance major transportation projects. The balance of the increase in net assets can be attributed to an increase in self-constructed infrastructure assets net of accumulated depreciation. As stated earlier, the primary purpose of the Department is to build and maintain these infrastructure assets.

In 2010, the Department's program expenditures exceeded revenues by **\$383.7** million. A breakdown of the **\$1.306** billion in gross revenues reveals that motor fuel taxes, **\$546.7** represented 41.8%, while federal highway allocations and grants of **\$724.7** represented 55.4%, and 2.8% of revenues came from various sources including toll revenues, motor vehicle fees, charges for services, and interest income.

**Table A-2** presents a breakdown of these revenues and expenses for fiscal year 2009-2010 with comparative figures for the prior year.

**Table A-2**

### SCDOT Changes in Net Assets (Expressed in Millions)

| Revenues:                          | Governmental Activities |              |                    |              |
|------------------------------------|-------------------------|--------------|--------------------|--------------|
|                                    | 2009                    | % of Revenue | 2010               | % of Revenue |
| Program Revenues:                  |                         |              |                    |              |
| Capital Grants and Contributions   | \$ 453.7                | 39%          | \$ 627.1           | 48%          |
| Operating Grants and Contributions | 112.6                   | 10%          | 97.6               | 7%           |
| Charges for Services               | 30.1                    | 3%           | 28.6               | 2%           |
| General Revenues:                  |                         |              |                    |              |
| Motor Fuel Taxes                   | 538.4                   | 47%          | 546.7              | 42%          |
| State Appropriations               | 0.2                     | 0%           | 0.1                | 0%           |
| Investment Earnings                | 14.8                    | 1%           | 6.1                | 1%           |
| Total Revenues                     | <b>1,149.8</b>          | <b>100%</b>  | <b>1,306.2</b>     | <b>100%</b>  |
| Expenses:                          |                         |              |                    |              |
| Public Transportation              | 903.0                   |              | 1,137.0            |              |
| Total Expenses                     | <b>903.0</b>            |              | <b>1,137.0</b>     |              |
| Changes in Net Assets              | <b>246.8</b>            |              | <b>169.2</b>       |              |
| Net Assets, Beginning of Year      | 11,395.5                |              | 11,642.3           |              |
| Net Assets, End of Year            | <b>\$ 11,642.3</b>      |              | <b>\$ 11,811.5</b> |              |

## FINANCIAL ANALYSIS OF THE DEPARTMENT'S INDIVIDUAL FUNDS

As noted earlier, the Department uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Fund

The focus of the Department's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Department's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the Department's state highway fund reported ending fund balance of **\$137.7** million, a **decrease of \$74.8** million in comparison with the prior year. The decrease is due to expenditures exceeding revenues because of an increase in maintenance and program expenditures in the current year. **80.08%** of the total fund balances or **\$111.21** million constitute unreserved fund balances, which are available for spending in the coming year. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed (1) to pay the South Carolina Infrastructure Bank (**\$10** million), (2) for inventories and pre-paid expenses (**\$11.4** million), (3) for long-term receivables (**\$4.2** million) and (4) purchase of right-of way (**\$771** thousand).

### GOVERNMENTAL FUND BUDGETARY HIGHLIGHTS

The South Carolina Appropriations Act as enacted becomes the legal operating budget for the department. The Department's legally adopted budget is presented at the program level including the restricted, earmarked, and general funds appropriated as is included in Other Budgeted Funds for the State. Legal level of authority exists at the program level and any revisions to the budget over and above the amount totally appropriated must be approved by the State Budget and Control Board. The Department has the authority to carry forward any unspent cash balances in the restricted accounts and appropriate those balances to meet program expenditures. Program expenditures for permanent improvements that are federally funded were down due to the under-execution of contracts; therefore, less cash balance appropriation was needed. Also the major source of state funding, motor fuel user fees, was down 4% from projected revenue estimates.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

The Department's investment in capital assets for its governmental activities as of June 30, 2010, amounts to **\$15.3 billion**, less accumulated depreciation of **\$2.8 billion**, leaving a net book value of **\$12.5 billion**. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure and construction in progress. Infrastructure assets are items that are normally stationary in nature and can be preserved for a significantly longer period than most capital assets. In the case of the Department, infrastructure assets are classified into **three networks: roads, bridges and right of ways**. Cost or estimated cost of infrastructure and related depreciation were recorded retroactively back to the year 1914. The Department has chosen to depreciate infrastructure assets (excluding right of ways). **Table A-3** summarizes capital assets at June 30, 2010 and June 30, 2009.

**Table A-3**

**SCDOT Capital Assets  
(expressed in millions)**

|                               | Primary Government |                    |
|-------------------------------|--------------------|--------------------|
|                               | 2009               | 2010               |
| Land                          | \$ 3.7             | \$ 3.7             |
| Buildings and Improvements    | 68.5               | 69.9               |
| Furniture and Equipment       | 215.4              | 214.9              |
| Infrastructure                |                    |                    |
| Right of Way                  | 1,333.4            | 1,364.2            |
| Roads                         | 8,390.6            | 8,712.1            |
| Bridges                       | 1,990.0            | 2,064.1            |
| Construction in Progress      | 3,030.3            | 2,953.9            |
| Total Cost                    | \$ 15,031.9        | \$ 15,382.8        |
| Less Accumulated Depreciation | 2,681.1            | 2,831.9            |
| Net Capital Assets            | <b>\$ 12,350.8</b> | <b>\$ 12,550.9</b> |

The total increase in the Department's investment in capital assets for the current fiscal year was about 3.4% in terms of net book value. However, actual expenditures to purchase or construct capital assets were **\$337.6** million for the year. **\$35.0** million in infrastructure assets were constructed by and donated to the Department by the South Carolina State Transportation Infrastructure State Bank. Depreciation charges for the year totaled **\$171.64** million. Refer to note 6 in the financial statements for additional information on capital assets.

### Debt Administration

The authority of the Department to incur debt is described in Sections 57-11-210 of the South Carolina Code and continued and amended by Section 11-27-30 thereof, authorizing the issuance of general obligation State Highway Bonds for highway construction and related purposes backed by the full faith and credit of the state. State Highway Bonds are additionally secured by a pledge of so much of the revenues as may be made applicable by the General Assembly for state highway purposes from gasoline and fuel oil taxes and motor vehicle license fees.

The Department's total long-term obligations decreased by **\$40.73** million during the current fiscal year to **\$878.38** million. The net decrease is primarily attributed to the payment of principal on outstanding debt of **\$37.9** million. Other long-term debt includes **\$343.6** million due to the South Carolina State Transportation Infrastructure Bank for financial assistance on transportation projects managed by the entity and accrued compensated absences of **\$24.3** million (net decrease for the year of **\$93 thousand**). Due within one year for all long-term obligations is **\$77.6** million. Refer to notes 7, 8 and 9 of the financial statements for additional information on debt administration.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Department's federal funds result from the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users of 2005 (SAFETEA-LU) increased core federal programs by approximately 20% during the six-year period of the act. These projected increases plus a provision that would guarantee that states would receive at least 91.5 (FY2006/07) and 92.0 (FY2008/09) cents of each dollar in federal fuel taxes collected within their boundaries will result in a net increase of 20% to 25% for South Carolina by 2009. SAEFTEA-LU also extended the imposition of the highway user taxes through September 30, 2011. Increase fuel efficiency of vehicle coupled with the decline in vehicle miles traveled has caused a decline in the federal motor fuel revenues going into the Highway Trust Fund. In September 2008 and 2009, the Highway Trust Fund received an infusion of additional cash from the general fund in the amount of \$8 and \$7 billion dollars respectively.

The Department received \$790 million in federal obligation authority and state match in fiscal year 2010. On February 17, 2009, President Obama signed into the law the American Recovery and Reinvestment Act (ARRA) setting aside \$27.5 billion for highway infrastructure and investment from the general fund. The Department received \$463.08 million in obligation authority on March 2, 2009. These funds are over and above the normal federal authority from the Federal Highway Administration Highway Trust Fund. All of the ARRA funds were obligated to projects by March 2, 2010. Expenditures on these projects are expected to be completed by September 30, 2015. The infusion of the new funding sources has doubled the Department's project spending plan for fiscal year 2010 and 2011. As with the normal federal highway program, the ARRA program is also a reimbursement program, meaning that the Department must spend the dollars up front and seek reimbursement for eligible expenditures.

State motor fuel user fees are projected with 1 – 1 ½ % growth in fiscal year 2010-2011. The Department's motor fuel user fees increased in FY 10 by approximately 4%. State leaders have not granted an increase in state fuel user fee rates since 1987. During the legislative session ended in June 2005, however, the legislature, from other sources, increased annual funding for maintenance by about \$40 million (an approximate increase of 13% in non-federal revenues) phased in over the next three to five years. Even with this increase, construction costs continue to outpace the growth in revenues. Since 1999 construction cost have risen 63%. Various legislative increases, such as retirement, insurance contribution, and personal services also tap into the limited Department resources with no additional increase in the revenues. No growth in state motor fuel user fees coupled with increased costs and state match on various federal programs, the Department will continue an aggressive cash management program to address critical highway maintenance and reconstruction needs.

The Department has and continues to concentrate on the maintenance of the current system and replacement of bridges. The additional infusion of Recovery Act Dollars will assist the Department in moving critical system upgrade and expansion projects forward. These types of projects will address congestion and mobility issues within the State. However, revenues must grow by \$1 billion a year for the next ten years in order for the Department to completely address the needs for maintenance and rehabilitation of the highway system. This will begin to take the Department's resurfacing and repair cycle from an average of 75 years currently to 15 years, which is the life of the pavement. Additional funding, however, will be needed to prevent further significant deterioration of the state's highway system, which will lead to greater costs to repair and renovate in the future.

During the 2006-2007 Legislative session, restructuring legislation was passed for the Department of Transportation. Act 114 established a Secretary of Transportation, a Governor Appointee, in lieu of an Executive Director and established qualifications for Commissioners. The Secretary is to administer the day to day operations of the Department and carry out the policies of the commission. The Secretary is responsible for routine operation and maintenance except for requests for resurfacing, installation of new traffic signals, curb cuts on primary routes, construction of bike lanes, and construction projects under \$10 million. These duties along with developing a statewide long range plan; utilizing prescribed criteria to develop a priority list of projects; developing the Statewide Transportation Improvement Plan (STIP); utilizing prescribed criteria to develop a priority list of projects financed with state funds; awarding federal enhancement grants, and approving the Department's budget belong to the Commission.

The seven member Commission is comprised of six members elected by the members of the South Carolina General Assembly based on the State's congressional districts and one at large member being appointed by the Governor. Each nominee must be screened by a Joint Transportation Review Committee and found qualified to fill the post of Commissioner.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Department's finances for all of the Department's taxpayers, customers, investors and creditors. This financial report seeks to demonstrate the Department's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

South Carolina Department of Transportation  
Deputy Secretary of Finance and Administration  
955 Park Street, Suite 304  
Columbia, South Carolina 29202-0191

The Department's component unit, Connector 2000 Association, Inc., issues its own separately audited financial statements. These statements may be obtained by directly contacting Southern Connector at Post Office Box 408, Piedmont, South Carolina 29673 or by telephone at (864) 527-2150.

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**STATEMENT OF NET ASSETS**

**JUNE 30, 2010**

(In Thousands)

|  | Primary<br>Entity<br>Governmental<br>Activities | Component<br>Unit           |
|--|---|-----------------------------|
|  | <u>                    </u>                     | <u>                    </u> |
| <b>ASSETS</b>  |   |                             |
| <b>Current assets:</b>   |   |                             |
| Cash and cash equivalents                                      | \$ 98,504                                       | \$ 558                      |
| Invested securities lending collateral                         | 3,491   | 231                         |
| Receivables:   |   |                             |
| Federal government   | 138,600   | -                           |
| State agencies   | 68,265  | -                           |
| Local governments  | 1,884   | -                           |
| Other entities- net of allowances                              | 6,634   | -                           |
| Accrued interest receivable                                    | 795   | -                           |
| Prepaid items  | 6,302   | 44                          |
| Inventories  | 5,161   | 321                         |
|  | <u>                    </u>                     | <u>                    </u> |
| Total current assets   | <u>329,636</u>                                  | <u>1,154</u>                |
| <b>Non-current assets:</b>                                     |   |                             |
| Restricted assets:   |   |                             |
| Cash and cash equivalents                                      | 21,983  | 537                         |
| Investments  | -   | 4,393                       |
| Total restricted assets  | <u>21,983</u>                                   | <u>4,930</u>                |
| Receivables, net of current portion:                           |   |                             |
| Local governments  | 3,810   | -                           |
| Other entities   | 465   | -                           |
| Other assets   | 771   | -                           |
| Non-depreciable capital assets                                 | 4,321,800                                       | -                           |
| Capital assets, net of accumulated depreciation                | 8,229,108                                       | 216                         |
| Interest in license agreement, net of accumulated amortization | -   | 148,490                     |
| Bond issuance costs, net of accumulated amortization           | 2,007   | 3,572                       |
|  | <u>                    </u>                     | <u>                    </u> |
| Total non-current assets                                       | <u>12,579,944</u>                               | <u>157,208</u>              |
| <b>TOTAL ASSETS</b>  | <u><u>\$ 12,909,580</u></u>                     | <u><u>\$ 158,362</u></u>    |

**See accompanying Notes to Financial Statements.**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**STATEMENT OF NET ASSETS (CONTINUED)**

**JUNE 30, 2010**

(In Thousands)

| <b>LIABILITIES AND NET ASSETS</b>   | <b>Primary<br/>Entity<br/>Governmental<br/>Activities</b> | <b>Component<br/>Unit</b> |
|---|---|---------------------------|
| <b>Liabilities:</b>   |   |                           |
| <b>Current liabilities:</b>   |   |                           |
| Liabilities payable from restricted assets:   |   |                           |
| Accrued interest  | \$ -  | \$ 1,718                  |
| Total   |   | 1,718                     |
| <br>Bonds payable   | 40,239  | 7,300                     |
| Accrued interest payable  | 4,586   | 1,163                     |
| Potential excess collateral liability   | -   | 1,117                     |
| Accounts payable  | 128,358   | 157                       |
| Intergovernmental payable:  |   |                           |
| Due to State agency   | 38,919  | 8,276                     |
| Contract retainages payable   | 1,932   | -                         |
| Accrued payroll and related liabilities   | 18,450  | -                         |
| Due to Agency Fund - County Transportation Program  | 5,918   | -                         |
| Due to General Fund of the State  | 47  | -                         |
| Accrued compensated absences  | 16,740  | -                         |
| Deferred revenue  | 38,249  | 218                       |
| Securities lending collateral   | 3,849   | -                         |
| Total current liabilities   | <u>297,287</u>  | <u>19,949</u>             |
| <b>Noncurrent liabilities:</b>  |   |                           |
| Bonds payable, including unamortized premium<br>and net of current portion and unamortized discounts and<br>deferred loss on refunding of bonds | 470,126   | 311,715                   |
| Intergovernmental payable:  |   |                           |
| Due to State agency, net of current portion   | 323,104   | -                         |
| Accrued compensated absences, net of current portion  | 7,583   | -                         |
| Total noncurrent liabilities  | <u>800,813</u>  | <u>311,715</u>            |
| <b>TOTAL LIABILITIES</b>  | <u>1,098,100</u>  | <u>331,664</u>            |
| <b>Net assets:</b>  |   |                           |
| Invested in capital assets, net of<br>related debt (deficit)  | 11,696,841  | (55,505)                  |
| Restricted:   |   |                           |
| State Infrastructure Agreement  | 10,000  | -                         |
| Unrestricted:   |   |                           |
| Balance (deficit)   | 104,639   | (117,797)                 |
| <b>TOTAL NET ASSETS (DEFICIT)</b>   | <u>11,811,480</u>   | <u>(173,302)</u>          |
| <b>TOTAL LIABILITIES AND NET ASSETS</b>   | <u>\$ 12,909,580</u>                                      | <u>\$ 158,362</u>         |

**See accompanying Notes to Financial Statements.**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
STATEMENT OF ACTIVITIES  
SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2010**

(In Thousands)

| Functions/Programs                | Expenses            | Program Revenues        |  |  | Net (Expenses) Revenues and<br>Changes in Net Assets |                                   |
|-----------------------------------|---------------------|-------------------------|--|--|--|-----------------------------------|
|                                   |                     | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | Governmental<br>Activities                           | Component<br>Unit                 |
| Primary entity:                   |                     |                         |  |  |  |                                   |
| Public Transportation             | \$ 1,108,640        | \$ 28,638               | \$ 97,666                                | \$ 627,056                             | \$ (355,280)   | \$ -                              |
| Unallocated Interest Expense      | 28,485              | -                       | -  | -                                      | (28,485)   | -                                 |
| Total primary entity              | <u>\$ 1,137,125</u> | <u>\$ 28,638</u>        | <u>\$ 97,666</u>                         | <u>\$ 627,056</u>                      | <u>\$ (383,765)</u>                                  |                                   |
| Component unit:                   |                     |                         |  |  |  |                                   |
| Toll operations                   | <u>\$ 27,689</u>    | <u>\$ 5,254</u>         | <u>\$ -</u>                              | <u>\$ -</u>                            | <u>-</u>   | <u>(22,435)</u>                   |
| Totals                            |                     |                         |  |  | (383,765)  | (22,435)                          |
| General revenues:                 |                     |                         |  |  |  |                                   |
| State appropriations-unrestricted |                     |                         |  |  |  | 111 -                             |
| Motor fuel taxes                  |                     |                         |  |  |  | 546,715 -                         |
| Interest/Investment Income        |                     |                         |  |  |  | 6,075 254                         |
| Total general revenues            |                     |                         |  |  |  | <u>552,901 254</u>                |
| Changes in net assets             |                     |                         |  |  |  | 169,136 (22,181)                  |
| Net assets - Beginning            |                     |                         |  |  |  | <u>11,642,344 (151,121)</u>       |
| Net assets - Ending               |                     |                         |  |  |  | <u>\$ 11,811,480 \$ (173,302)</u> |

**See accompanying Notes to Financial Statements.**



**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**BALANCE SHEET - GOVERNMENTAL FUND**

**JUNE 30, 2010**

(In Thousands)

**ASSETS**

**Current assets:**

|  |                |
|--|----------------|
| Cash and cash equivalents              | \$ 98,504      |
| Invested securities lending collateral | 3,491          |
| Receivables:                           |                |
| Federal government                     | 138,600        |
| State agencies                         | 68,265         |
| Local governments                      | 1,884          |
| Other entities                         | 6,634          |
| Accrued interest receivable            | 795            |
| Prepaid items                          | 6,302          |
| Inventories                            | 5,161          |
| <b>Total current assets</b>            | <b>329,636</b> |

**Non-current assets:**

|                                     |               |
|-------------------------------------|---------------|
| Restricted assets:                  |               |
| Cash and cash equivalents           | 21,983        |
| <b>Total restricted assets</b>      | <b>21,983</b> |
| Receivables, net of current portion |               |
| Local governments                   | 3,810         |
| Other entities                      | 465           |
| Other assets                        | 771           |
| <b>Total non-current assets</b>     | <b>27,029</b> |

**TOTAL ASSETS**

**\$ 356,665**

**LIABILITIES AND FUND BALANCE**

**Liabilities:**

**Current liabilities:**

|  |            |
|--|------------|
| Accounts payable                                   | \$ 128,358 |
| Intergovernmental payables:                        |            |
| Due to State agencies                              | 18,331     |
| Contract retainages payable                        | 1,932      |
| Accrued payroll and related liabilities            | 18,450     |
| Due to Agency Fund - County Transportation Program | 5,918      |
| Due to General Fund of the State                   | 47         |
| Deferred revenue                                   | 42,059     |
| Securities lending collateral                      | 3,849      |

**TOTAL LIABILITIES**

**218,944**

**Fund Balance:**

**Reserved:**

|                                     |        |
|-------------------------------------|--------|
| Inventories and prepaid items       | 11,463 |
| Long-term receivables               | 4,275  |
| Other assets                        | 771    |
| State Infrastructure Bank agreement | 10,000 |

Unreserved 111,212

**TOTAL FUND BALANCES**

**137,721**

**TOTAL LIABILITIES AND FUND BALANCES**

**\$ 356,665**

**See accompanying Notes to Financial Statements.**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS  
JUNE 30, 2010**

(In Thousands)

**FUND BALANCE - GOVERNMENTAL FUND** **\$ 137,721**

Amounts reported for governmental activities in the statement of net assets are different because:

|  |            |            |
|--|------------|------------|
| Assets are capitalized and depreciated or amortized in the statement of net assets and are charged to expenditures in the governmental fund: |            |            |
| Capital assets, net of accumulated depreciation  | 12,550,908 |            |
| Bond issuance costs, net of accumulated amortization   | 2,007      | 12,552,915 |
|  |            |            |

|   |       |
|---|-------|
| Deferred revenues are recognized on an accrual basis in the statement of net assets and on the modified accrual basis in the governmental fund: |       |
| Participation agreements, net of allowance for bad debts  | 3,810 |

|  |           |
|--|-----------|
| Liabilities are not due and payable in the current period, therefore, are not reported in the governmental fund:     |           |
| Bonds payable including unamortized premium and discounts and net of unamortized deferred loss on refunding of bonds | (510,365) |
| Intergovernmental payable:   |           |
| Due to State agency  | (343,692) |
| Accrued compensated absences   | (24,323)  |
| Accrued interest payable   | (4,586)   |
|  | (882,966) |

**NET ASSETS - GOVERNMENTAL ACTIVITIES** **\$ 11,811,480**

**See accompanying Notes to Financial Statements.**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND  
BALANCES**

**GOVERNMENTAL FUND  
FOR THE YEAR ENDED JUNE 30, 2010**

(In Thousands)

**REVENUES:**

|  |            |
|--|------------|
| Motor fuel taxes                         | \$ 546,715 |
| State appropriations                     | 111        |
| Federal grants                           | 689,757    |
| Interest/investment income               | 6,075      |
| Sales of goods and fees for services     | 8,913      |
| Participation agreement/project revenues | 6,979      |
| Other revenues                           | 13,392     |

|                       |                  |
|-----------------------|------------------|
| <b>TOTAL REVENUES</b> | <b>1,271,942</b> |
|-----------------------|------------------|

**EXPENDITURES:**

|   |         |
|---|---------|
| Current:                                    |         |
| General administration                      | 61,711  |
| Engineering                                 | 52,577  |
| Toll facilities                             | 3,164   |
| Public transportation                       | 26,792  |
| Highway maintenance                         | 704,632 |
| Capital outlay:                             |         |
| Rights of way land                          | 25,642  |
| Construction in progress                    |         |
| Infrastructure - road and bridge network    | 293,366 |
| Other                                       | 410     |
| Equipment and furniture                     | 10,225  |
| Vehicles                                    | 8,052   |
| Debt service:                               |         |
| Principal                                   | 381,980 |
| Interest                                    | 30,841  |
| Other                                       | 1,443   |
| Allocations to other entities:              |         |
| State agency                                | 25,709  |
| Agency Fund - County Transportation Program | 77,203  |

|                           |                  |
|---------------------------|------------------|
| <b>TOTAL EXPENDITURES</b> | <b>1,703,747</b> |
|---------------------------|------------------|

|   |                  |
|---|------------------|
| <b>EXCESS OF EXPENDITURES OVER REVENUES</b> | <b>(431,805)</b> |
|---|------------------|

**OTHER FINANCING SOURCES (USES):**

|   |         |
|---|---------|
| Proceeds from refunding bonds             | 299,860 |
| Premium on bond                           | 36,042  |
| Proceeds from intergovernmental payable - |         |
| State agency (contribution payable)       | 20,000  |
| Proceeds from sale of capital assets      | 1,139   |

|   |                |
|---|----------------|
| <b>TOTAL OTHER FINANCING SOURCES (USES)</b> | <b>357,041</b> |
|---|----------------|

|                                    |                 |
|------------------------------------|-----------------|
| <b>NET CHANGE IN FUND BALANCES</b> | <b>(74,764)</b> |
|------------------------------------|-----------------|

|   |                |
|---|----------------|
| <b>FUND BALANCES, beginning of year</b> | <b>212,485</b> |
|---|----------------|

|                                   |                   |
|-----------------------------------|-------------------|
| <b>FUND BALANCES, end of year</b> | <b>\$ 137,721</b> |
|-----------------------------------|-------------------|

**See accompanying Notes to Financial Statements.**

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - GOVERNMENTAL FUND  
FOR THE YEAR ENDED JUNE 30, 2010**

(In Thousands)

|   |                    |
|---|--------------------|
| <b>DECREASE IN FUND BALANCE - GOVERNMENTAL FUND</b>   | <b>\$ (74,764)</b> |
| Amounts reported for governmental activities in the statement of activities are different because:  |                    |
| Costs of capital assets are reported as expenditures in the governmental fund and are reported as capital asset additions in the statement of net assets                                      | 337,695            |
| Costs of donated capital assets for right of ways land and infrastructure - road and bridge network are reported in the statement of activities and are not reported in the governmental fund | 34,964             |
| Depreciation of capital assets is reported as expenses in the statement of activities   | (171,640)          |
| Deferred revenues are reported on a modified accrual basis in the governmental fund and on accrual basis in the statement of activities   | (647)              |
| Amortization of the costs of issuance is reported as expenses in the statement of activities  | 1,393              |
| Amortization of deferred losses on refunding of bonds is reported as expenses in the statement of activities  | (284)              |
| Decrease in accrued interest payable is reported as an expense in statement of activities   | 2,356              |
| Proceeds from long term debt financing are reported as other financing sources in the governmental fund, and are reported as an increase in liabilities in the statement of net assets        | (299,860)          |
| Proceeds from intergovernmental debt financing are reported as revenues in the governmental fund, and are reported as an increase in liabilities in the statement of net assets               | (20,000)           |
| Proceeds from premiums on bond financing are reported as other financing sources in the governmental fund, and are reported as an increase in liabilities in the statement of net assets      | (36,042)           |
| Deferred loss on bond refunding is expensed in the governmental fund and reported as a decrease in liabilities in the statement of net assets   | 14,194             |
| Amortization of premium on bonds is reported as a reduction of expenses in the statement of activities  | 655                |
| Repayments of long-term debt are reported as expenditures in governmental fund and are reported as a reduction of liabilities in the statement of net assets:                                 |                    |
| Bonds payable   | 359,250            |
| Intergovernmental payable:  |                    |
| Due to State agency   | 22,730             |
| Decreases (increases) in accrued compensated absences is reported as expense in the statement of activities   | 93                 |
| Costs less accumulated depreciation of capital assets disposed of are reported as expenses in the statement of activities   | (957)              |
| <b>INCREASE IN NET ASSETS - GOVERNMENTAL ACTIVITIES</b>   | <b>\$ 169,136</b>  |

See accompanying Notes to Financial Statements.

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**  
**STATEMENT OF FIDUCIARY NET ASSETS**  
**JUNE 30, 2010**

(In Thousands)

|                             | Agency<br>Funds          |
|-----------------------------|--------------------------|
| <b>ASSETS:</b>              |                          |
| Cash and cash equivalents   | \$ 119,160               |
| Accrued interest receivable | 1,121                    |
| Due from State Highway Fund | <u>5,918</u>             |
| Total assets                | <u><u>126,199</u></u>    |
| <b>LIABILITIES:</b>         |                          |
| Accounts payable            | 11,844                   |
| Deposits for rights of way  | 332                      |
| Special deposits and bonds  | 3,040                    |
| Funds held for all counties | <u>110,983</u>           |
| Total liabilities           | <u><u>\$ 126,199</u></u> |

**See accompanying Notes to Financial Statements.**

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2010

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

**Reporting Entity**

The South Carolina Department of Transportation (the Department) was established pursuant to Section 57-1-20 of the Code of Laws of South Carolina as an administrative agency of the government of South Carolina (the State), comprised of a Division of Mass Transit; a Division of Construction, Engineering and Planning; and a Division of Finance and Administration. The Department is responsible for the planning, construction, maintenance and operation of the highway system of the State of South Carolina and the coordination of statewide mass transit activities.

The Department is governed by the South Carolina Transportation Commission, which is comprised of seven members, six of whom are elected by the Legislative Delegations of each of the State's Transportation Districts. One at-large member is appointed by the Governor. The Commission serves as a general policy-making body for the various functions and purposes of the Department as prescribed by law. The Commission defines policies that are to be administered by the Deputy Secretary of Transportation.

The core of a financial reporting entity is normally the primary government, which has a separately elected governing body. The Department is reported as part of the primary government of the State. An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. The Department is identified herein as such a primary entity. As required by generally accepted accounting principles, the financial reporting entity includes both the primary entity and all of its component units. Component units are legally separate organizations for which the elected officials of the primary entity are financially accountable, or entities that if excluded would make the financial statements misleading or incomplete. In turn, component units may have component units. The Department has determined it has one component unit, the Connector 2000 Association, Inc. (the Association).

A primary government or entity is financially accountable if it appoints a voting majority of the organization's governing body, and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary entity. The primary entity also may be financially accountable if an organization is fiscally dependent on it even if it does not appoint a voting majority of the board. An organization is fiscally dependent on the primary entity that holds one or more of the following powers:

- (1) Determines its budget without another government having the authority to approve and modify that budget;
- (2) Levies taxes or set rates or charges without approval by another government; or,
- (3) Issues bonded debt without approval by another government.

Based on the above described fiscal dependency a criterion, the Department has determined it is not a component of another entity and the Association is a component unit of the Department under Statement 14 of the Governmental Accounting Standards Board. This financial reporting entity includes only the Department (a primary entity) and its component unit.

The Association is considered a component unit of the Department because the Department initially fixed the toll rates for the Southern Connector in Greenville County, South Carolina and, after consultation with the Association, has the right (but not the obligation) to revise the toll rates from time to time to rates which are not less than 90%

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2010

and not more than 120% of the optimum toll rates as estimated by an independent traffic consultant retained by the Association. Rates set by the Department must satisfy the applicable revenue covenants contained in the Association's financing documents. Also, the Association is governed by a Board of Directors approved by the Department.

The Association is a South Carolina nonprofit corporation organized as a "public benefit corporation" under the South Carolina Nonprofit Corporation Act of 1994. The Articles of Incorporation of the Association were originally filed with the South Carolina Secretary of State on January 12, 1996 and were amended by a filing on March 5, 1997. The Internal Revenue Service has issued a letter dated October 20, 1997 determining that the Association is an exempt organization that is not a private foundation under Section 501 (c)(3) of the Internal Revenue Code of 1996, as amended (the Code). The Association was formed to assist the South Carolina Department of Transportation in the financing, acquisition, construction, and operation of turnpikes, highway projects and other transportation facilities pursuant to Section 57-3-200 of the Code of Laws of South Carolina.

The Department's inclusion of the Association as a component unit is done for the purpose of communicating information about its component unit as required by generally accepted accounting principles (GAAP) and the Association's relationship with the Department. It is not intended to create the perception that the Department and the Association are one legal entity. From a legal standpoint, the State and the Department have only a contractual relationship with the Association. This contractual relationship came about as a result of the Association's submittal of the successful proposal to construct and operate the Southern Connector. In addition, the Supreme Court of South Carolina has held that the State of South Carolina and the Department are not a joint owner in the Association, and, accordingly, have no legal or financial responsibility for the Association.

Although the Association was formed in 1996, its first financial activity occurred in February 1998. At that time, the Association entered into a license agreement (the License Agreement) with the Department that grants the Association rights and obligations to finance, acquire, construct and operate an approximately 16 mile fully controlled access toll highway (the Southern Connector) and to construct the South Carolina Highway 153 Extension (the SC 153 Extension) (collectively, the Projects). Toll road revenue bonds were issued on February 11, 1998 pursuant to a Master Indenture of Trust and a First Supplemental Indenture of Trust, each dated as February 1, 1998 (together, the Trust Indentures) between the Association and U.S. Bank, National Association as successor in trust to First Union National Bank, as trustee (the Trustee), to finance the construction of the Southern Connector. Governmental accounting standards require that the reporting entity's financial statements include the year-end statements of the component unit which falls within the reporting entity's fiscal year. The Association's year end is December 31, and all financial information included in this report is for the year ended December 31, 2009.

For the purpose of applying GAAP to its activities, the Association's management has determined that the Association should be treated as a governmental entity. The Governmental Accounting Standards Board (GASB), which has jurisdiction over accounting and financial reporting standards applicable to governmental entities, and the Financial Accounting Standards Board (FASB), which has jurisdiction over such standards applicable to nongovernmental entities, have agreed on a definition of a governmental entity that is to be used when determining whether governmental GAAP is applicable. Since (a) the Association is a public benefit corporation, (b) the members of the Association's Board of Directors must be approved by the Department and (c) upon dissolution of the Association, all of the Association's net assets will revert to the

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2010

Department, the Association meets the criteria set forth in the definition of a governmental entity. Accordingly, the accompanying basic financial statements of the Association have been prepared in accordance with GAAP applicable to governmental unit proprietary funds.

The financial statements of a component unit are blended in as though it were part of the primary entity if it is, in substance, part of its operations. Since the Association is not a part of the operations of the Department, the Association's financial activity is presented discretely outside of the Department's primary entity financial statements. A complete copy of the Association's financial statements can be obtained from Connector 2000 Association, Inc., PO Box 408, Piedmont, South Carolina 29673.

The laws of the State and the policies and procedures specified by the State for State agencies and institutions are applicable to the activities of the Department. Generally, all State departments, agencies, and colleges are included in the State's reporting entity, which is the primary government of the State of South Carolina. These entities are financially accountable to and fiscally dependent of the State. Although the Department operates somewhat autonomously, it lacks full powers. In addition, the Governor and/or the General Assembly appoint all of its board members and budgets a significant portion of its funds.

The reporting entity is part of the State of South Carolina primary government unit and is included in the Comprehensive Annual Financial Report of the State of South Carolina. The accompanying financial statements present the financial position and the results of operations of only that portion of the funds of the State of South Carolina that is attributable to the transactions of the Department and its component unit and do not include any other funds or component units of the State of South Carolina. The presentation of the Department's financial position and Statement of Revenues, Expenditures, and Changes in Fund Balance, differs from the State of South Carolina's Comprehensive Annual Financial Report primarily due to adjusting certain transactions that exist between the Department and the South Carolina Transportation Infrastructure Bank.

**Department-Wide and Fund Financial Statements**

The financial statements of the Department and its component unit are presented in accordance with accounting principles generally accepted in the United States of America applicable to state and local governmental units. The GASB is the accepted standard-setting body in the United States of America for establishing governmental accounting and financial reporting principles.

Department-Wide Financial Statements

The Department-wide financial statements are prepared on the accrual basis of accounting and include a "Statement of Net Assets", which discloses the financial position of the Department; and a "Statement of Activities", which demonstrates the degree to which the direct expenses by function of the Department's programs are offset by program revenues.

Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues.



SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2010

The Department-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government.

Fund Financial Statements

The Department uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Governmental Fund:

Governmental funds are those through which most governmental functions typically are financed and are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are to be paid; and, the difference between the assets and liabilities is fund balance.

State Highway Fund – The State Highway Fund generally records the expenditure of revenues that are restricted to specific programs or projects. This special revenue fund accounts for federal grant program revenues, taxes levied with statutorily defined distributions, and other resources restricted as to purpose. Charges for and costs of operations of vehicles and other equipment utilized for road and bridge network projects are reported in this fund. The State Highway Fund was established pursuant to Section 57-11-20 of the Code of Laws of South Carolina.

This Fund accounts for, among others, gasoline tax, including the 2.66 cents per gallon that is allocated to the County Transportation Program Agency Fund; and, other special imposts upon highway users for the construction and maintenance of highways and bridges and for other operations of the Department. This fund also accounts for revenue from the sales of goods and services and from participation agreements between the Department and other entities for the sharing of costs of construction projects. Revenues from participation agreements and other project contracts are recognized as earned based on the percentage of completion method. The unearned portion is reflected as deferred revenue in the liability section of the financial statements of the Department until earned. The Department's appropriation from the State's General Fund is also included in this fund. All of the Department's activities are included in this one fund because this is how the Department is presented in the State's financial statements.

Fiduciary Funds:

Fiduciary funds are used to account for assets held by the Department in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. The Department uses agency funds which are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The agency funds used by the Department include the following:

- The County Transportation Program Fund was established pursuant to Section 12-28-2740 of the South Carolina Code of Laws to provide for the receipts from distribution and use of the 2.66 cents per gallon gasoline tax collected by the South Carolina Department of Revenue and remitted to the Department.

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- In addition to the gasoline tax, the Department is required to transfer \$9,500,000 annually from the State Highway Fund to the Program. Each county has a county transportation committee that is appointed by the county legislative delegation to administer the use of these funds. Based on the legally prescribed allocation formula, these monies are either paid directly to the counties for infrastructure projects that are administered by the counties or to vendors on behalf of the counties for expenditures incurred on projects that the county transportation committees have contracted the Department to administer.
- The Right of Ways Fund is used to account for payments for the purchase of right of ways land which has been contested by the property owner. In those cases, the property owner is paid 75% of the offer and 25% of the offer is transferred to the county clerk of court. Current year's activity represents receipt of funds from various clerks of court and disbursement to property owners upon settlement of contested cases.
- The Special Deposits Fund is used to account for various funds that are collected from other governments or agencies and outside parties. These funds are held until resolution of various matters, such as anti-trust violations, oversize and overweight charges and other similar items that occur.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The Department-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned or for non-exchange transactions, when all eligibility requirements have been met, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means that the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay obligations of the current period. For this purpose, the government considers major sources of revenues to be available if they are collected within sixty days of the end of the current fiscal year. Major sources of revenue reported in compliance with policy are taxes, federal grants, and participation agreements. The Department also accrues current amounts due on long-term receivables based on set repayment schedules.

Expenditures generally are recorded when a liability is incurred, except for principal and interest on general debt, as under accrual accounting. Financial resources of fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

The Association generally follows the authoritative guidance in GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Fund and Governmental Entities That Use Proprietary Fund Accounting*, to distinguish operating from non-operating revenues and expenses. Thus, the principal operating revenues of the Association are toll revenues received from patrons. Operating expenses of the Association consist of the costs of operating the Southern Connector, including administrative expenses and depreciation of equipment. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

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Non-operating revenues include interest earned on cash equivalents and investments and unrealized gains on investments. Non-operating expenses include amortization (a) of its intangible interest in the License Agreement with the Department, and (b) bond issuance costs, and (c) underwriters' fees. In addition, interest expense on the Association's debt, license fees to the Department, maintenance expenses to the Department, interest on unpaid license fees and maintenance expenses, and realized and unrealized losses on investments are reported as non-operating expenses.

**Revenues – Exchange and Non-Exchange Transactions**

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available.

Non-exchange transactions, in which the Department receives value without directly giving value in return, include grants and donations. On an accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted or authorized; matching requirements, in which the Department must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the Department on a reimbursement basis contingent upon the federal authority to claim the funds. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

**Budget Policy**

All of the activity in the Department's governmental fund, Other Budgeted Funds by the State of South Carolina, is by annual appropriations for public transportation by the General Assembly. The appropriation as enacted becomes the legal operating budget for the State Highway Fund. Please refer to the information contained in Required Supplementary Information for the budget to actual and notes regarding the governmental fund.

The Association's Board of Directors adopts an annual non-appropriated operating budget. The Board of Directors also approves any amendments to the budget during the year. The budget is prepared using the modified accrual (non GAAP) basis for Revenue Fund (as defined in the Trust Indenture) expenses. Expenses are recognized in the period in which they are paid rather than the period in which they are incurred for budgetary control purposes. Depreciation and amortization are not recognized as expenses, but capital outlays are recognized as expenses for budgetary control purposes. The expenses are reclassified for the purpose of preparing basic financial statements in accordance with governmental GAAP. Since the Association's activities are accounted for in a proprietary fund, a budget-to-actual comparison is not presented in the accompanying basic financial statements.

**Cash and Cash Equivalents**

The amounts shown in the financial statements as "cash and cash equivalents" of the Department represent petty cash, cash on hand with the State Treasurer, and cash invested in various instruments by the State Treasurer as part of the State's internal cash management pool.

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Most State agencies, including the Department, participate in the State's internal cash management pool. Because the cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The State Treasurer administers the cash management pool. The pool includes some long-term investments such as obligations of the United States and certain agencies of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds. Information pertaining to carrying amounts, fair value, and credit risk of the State Treasurer's investments is disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

The State's internal cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account; however, all earnings on that account are credited to the General Fund of the State. The Department records and reports its deposits in the general deposit account at cost, and records and reports its deposits in the special deposit accounts at fair value. Investments held by the pool are recorded at fair value. Interest earned by the Department's special deposit accounts is posted to the Department's account at the end of each month and is retained. Interest/investment earnings are allocated based on the percentage of the Department's accumulated daily income receivable to the income receivable of the pool. Reported income includes interest earnings at the stated rate, realized gains/losses and unrealized gains/losses arising from changes in the fair value of investments in the pool. Realized gains and losses are allocated daily and are included in the accumulated income receivable. Unrealized gains and losses are allocated at year-end based on the percentage ownership in the pool.

Some State Treasurer accounts are not included in the State's internal cash management pool because of restrictions on the use of the funds. For those accounts, cash equivalents include investments in short-term highly liquid securities having an initial maturity of three months or less at the time of acquisition. At year-end, the Department held no short-term investments.

The Association considers all investments with maturities of three months or less when purchased to be cash equivalents. The amounts shown in the financial statements as "cash and cash equivalents" of the Association represent cash on hand, deposits in banks, and funds invested in open-end money market mutual funds.

#### **Investments – Component Unit**

The Trust Indenture requires that all bond proceeds received by the Association be held in trust to be expended in accordance with the indenture guidelines. All monies held in trust that are not insured by the Federal Deposit Insurance Corporation (FDIC) must be secured by and/or invested in investment securities as defined in the Trust Indenture. Investment securities include, but are not limited to, direct obligations of, or obligations guaranteed by, the United States of America or an agency thereof (Note 2).

The Association's investments are stated at fair market value (quoted at market price or the best available estimate thereof).

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**Capital Assets – Primary Entity**

Capitalized assets include land, improvements to land, easements, right-of-ways, buildings, building improvements, vehicles, equipment, furniture, infrastructure, and all other tangible or intangible assets that are used in operations and have initial useful lives extending beyond a single reporting period. Infrastructure assets acquired prior to fiscal years ended after June 30, 1980 are reported at cost beginning with fiscal year 1917. Capital assets also include assets purchased with Federal funds in which the Federal government retains a reversionary interest.

Capital assets are recorded at cost at the date of acquisition or fair value at the date of donation in the case of gift. Assets contributed by another state agency are recorded at the acquisition cost of that agency. The Department follows capitalization guidelines established by the State of South Carolina. Major additions, renovations, and other improvements which provide new uses, or extend the useful life of an existing capital asset, are capitalized. Routine repairs and maintenance are charged to operations in the year in which the expense is incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets. A full year of depreciation is taken in the year the asset is placed in service and no depreciation is taken in the year of disposition.

A summary of the Department's capitalization and useful life by asset category is as follows:

| <u>Asset Category</u>                  | <u>Capitalization</u>           | <u>Useful Life<br/>(Years)</u> |
|--|---------------------------------|--------------------------------|
| Land                                   | All, regardless of cost         | N/A                            |
| Non-depreciable land<br>improvements   | All, regardless of cost         | N/A                            |
| Depreciable land<br>improvements       | Any costing more than \$100,000 | 30                             |
| Infrastructure:                        | Any costing more than \$500,000 |                                |
| Roads                                  |                                 | 75                             |
| Bridges                                |                                 | 50                             |
| Buildings and building<br>improvements | Any costing more than \$100,000 | 30                             |
| Vehicles                               | Any costing more than \$5,000   | 5 – 12                         |
| Equipment and furniture                | Any costing more than \$5,000   | 5 – 12                         |

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**Capital Asset – Component Unit**

All capital assets, including the Association's intangible interest in its License Agreement with the Department, are stated at cost. The Association adopted the asset capitalization policies recommended by the State of South Carolina Office of Comptroller General.

Pursuant to this policy, equipment with costs greater than \$5,000 and intangible assets with costs in excess of \$100,000 are capitalized. Equipment depreciation is computed using the straight-line method over the equipment's estimated useful life between 4 and 10 years. A full year of depreciation is taken in the year an asset is placed in service. The Association's interest in its License Agreement with the Department is amortized over the term of the License Agreement, which ends in year 2038. When capital assets are disposed of, the cost and accumulated depreciation is removed and the resulting gain or loss is included in operations.

**Interest Capitalization – Component Unit**

In accordance with Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) sub-topic 835-20, Capitalization of Interest Cost in Situations Involving Certain Tax-Exempt Borrowings and Certain Gifts and Grants, the Association capitalized the interest costs incurred during the construction of the Southern Connector. The amount of interest capitalized for assets constructed with tax-exempt borrowings consisted of interest cost of the borrowings, including amortization of the original issue discount, less interest earned on the related interest-bearing investments acquired with proceeds of the related tax-exempt borrowings, incurred prior to commencement of toll road operations.

**Receivables**

All of the receivables are reported net of any allowances for uncollectible amounts and any discounts, if applicable. The Department's receivables consist of amounts due from the Federal government, State agencies, local governments, and other entities and individuals. Some of the receivables are evidenced by notes and contracts. The notes and contracts are related to costs shared by other entities in construction projects.

All of the Association's receivables are reported net of any allowances for uncollectible amounts and any discounts.

**Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in the accompanying financial statements.

**Inventories**

The Department maintains inventories for its use and resale to other state agencies, local governments, and other entities. All inventories are valued at cost using the weighted average method. Expenditures for inventory are accounted for using the consumption method of accounting.

**Other Assets**

Other assets consist of right of ways land the Department had to purchase for economic reasons that was not allocable to project construction costs. These purchases are held until they are disposed of and are reflected in the accompanying financial statements at

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the original cost to the Department. Expenditures for this land are accounted for using the consumption method of accounting in which the purchase is recorded as expenditure when disposed of. Gains or losses on the disposition of right-of-ways land are included in the other revenues category in the fund financial statements. Right of ways land transferred to county and municipal governments for no consideration are recorded as allocations to other entities – county and municipal governments in the fund financial statements.

**Interfund Receivables/Payables**

Long-term interfund loans are classified as “advance to” or “advance from” particular funds. Short-term amounts are classified as “due to” or “due from” the particular funds. No interest is charged on the advances to or due from amounts. Short-term amounts are generally repaid within 60 days. There were no advances outstanding as of June 30, 2010.

**Bonds Payable, Bond Discounts, Bond Premiums, Bond Issuance Costs and Deferred Loss on Refundings of Bonds**

The Department reports bonds payable in the governmental activities in the Department-wide financial statements. The Department defers and amortizes bond discounts and bond premiums over the term of the bonds using the bonds outstanding method, which results in amortization being computed using the percentage of bonds retired to the original amount of bonds issued. Costs incurred in connection with the bond issues are deferred and amortized on the straight-line method over the lives of the related issues. For current refundings and advance refundings of bonds resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is also deferred and amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter. The Department reports bonds payable net of the applicable bond premium or discount and the deferred losses on refundings. Unamortized issuance costs are reported as deferred charges.

For the Association, bond issuance costs, discounts and underwriters' fees on all bonds are deferred and amortized over the terms of the bonds. Bond discounts are amortized using the bonds outstanding method, which approximates the effective interest method. Bond issuance costs and underwriters' fees are amortized using the straight-line method. Bond discounts are presented as a reduction of the face amount of the related Bonds payable whereas bond issuance costs are underwriters' fees and are recorded as other assets. The current and non-current portions of bonds payable are recorded as liabilities in the accompanying Statements of Net Assets.

**Rebatable Arbitrage**

Arbitrage involves the investment of proceeds from the sale of tax-exempt securities in a taxable investment that yields a higher rate, resulting in income in excess of interest costs. Federal law requires entities to rebate to the government such income on tax-exempt debt if the yield from those earnings exceeds the effective yield on the related tax-exempt debt issued. Governmental units may avoid the requirement to rebate the “excess” earnings to the federal government under certain circumstances, if they issue no more than \$5 million in total of all such debt in a calendar year and if they meet specified targets for expending of the proceeds and interest earnings thereon. For this purpose, tax-exempt indebtedness includes bonds and certain capital leases and installment purchases. The federal government only requires arbitrage be calculated, reported and paid every five years or at maturity of the debt, whichever is earlier.

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However, the potential liability is calculated annually for financial reporting purposes. There was no arbitrage liability at June 30, 2010.

The Association records the arbitrage liability using the revenue reduction method, whereby the rebate is recorded as a reduction of interest revenue. At December 31, 2009, no such liability had been incurred.

**Interest in License Agreement with the Department**

The Association's license agreement with the Department grants to the Association various rights and obligations pertaining to the financing, acquisition, construction and operation of the Southern Connector and construction of the SC 153 Extension. The terms of the license agreement provide that the Association finance and construct the Southern Connector and construct the SC 153 Extension with financing provided by the Department. However, the Department at all times retained fee simple title to the Southern Connector and to the SC 153 Extension, to all real property and improvements thereon, and to all rights of way acquired during construction. The Southern Connector was opened for traffic on February 27, 2001 and began collecting tolls on March 14, 2001. On July 22, 2001, the Southern Connector attained substantial completion. On December 22, 2003, the Southern Connector attained final completion. Beginning one year after Final Completion, the Association was required to begin paying a monthly license fee to the Department.

The Association's interest in the license agreement constitutes an intangible asset relating to the Southern Connector that began generating revenues upon commencement of operations. In order to account for its interest in the license agreement, the Association capitalized all costs of acquisition and construction of the Southern Connector, including interest expense incurred during the construction period. Upon commencement of operations, the Association began amortizing its interest in the License Agreement on a straight-line basis over the remaining term of the License Agreement through 2038.

The Association's basic financial statements do not reflect any of the cost of construction of the SC 153 Extension because those costs were directly financed and paid by the Department.

**Restricted Assets – Component Unit**

Certain proceeds of the Association's bonds are restricted by applicable covenants for construction, payment of operating and other expenses, or are set aside as reserves for repayment of the bonds. Certain other assets are accumulated and restricted on a monthly basis in accordance with the Trust Indenture for the purposes of paying debt interest payments, due on a semiannual basis, and principal payments, due on an annual basis, and for the purpose of maintaining reserve funds at the required levels. The Trust Indenture provisions govern payments from the restricted accounts. Limited types of

expenses may be funded from these restricted accounts. The funds and accounts are established as follows:

*The Construction Fund* was established for purposes of holding bond proceeds and investment earnings, which are used to pay the costs of constructing the Southern Connector. As of December 31, 2009, there were no funds on deposit in the Construction Fund.

*The Revenue Fund* was established to hold all revenues from toll road operations. The Trust Indenture provides that all revenues from the operation of the Southern Connector



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shall be delivered by the Association to the Trustee immediately upon receipt by, or on behalf of, the Association and shall be deposited by the Trustee into the Revenue Fund. The Trustee is obligated to transfer money on a monthly basis from the Revenue Fund to the other various funds established under the Trust Indenture in the priority listed below:

1. Operating costs budgeted for the next succeeding month shall be distributed to the Association.
2. The Association shall transfer amounts to the Rebate Fund so that the amounts deposited equal the required amounts (if any).
3. The Trustee shall transfer to the Senior Bonds Debt Service Account amounts which, when added to other amounts in the Senior Bonds Debt Service Account, and available for such purposes, will provide for accumulation, in substantially equal monthly installments, of the amounts required to pay the sum of:
  - a. Any interest to become due and payable on each series of outstanding Senior Bonds on the next interest payment date (within the next six months) for such Series; and
  - b. Any principal installments to become due and payable on any series of outstanding Senior Bonds on or before the next date (within the next twelve months) on which such principal installment is payable.
4. If the Senior Bonds Debt Service Reserve Account contains less than the Senior Bonds Debt Service Reserve Account requirement, the Trustee shall transfer into the Senior Bonds Debt Service Reserve Account an amount equal to 1/24 of the Senior bonds Debt Service Account requirement or the amount to attain the Senior Bonds Debt Service Reserve Account requirement, whichever is less. The transfers shall continue until the Senior Bonds Debt Service Reserve Account contains the Senior Bonds Debt Service Account requirement.
5. The Trustee shall transfer to the Subordinate Bonds Debt Service Account amounts which, when added to other amounts in the Subordinate Bonds Debt Service Account, and available for such purposes, will provide for accumulation, in substantially equal monthly installments, or otherwise as may be provided in any Supplemental Indenture, of the amounts required to pay the sum of:
  - a. Any interest to become due and payable on each series of outstanding Subordinate Bonds (within the next six months) on the next interest payment date for such Series; and,
  - b. Any principal installments to become due and payable on any series of outstanding Subordinate Bonds on or before the next date (within the next twelve months) on which such principal installment is payable.
6. If the Subordinate Bonds Debt Service Reserve Account contains less than the Subordinate Bonds Debt Service Reserve Account Requirement, the Trustee shall transfer into the Subordinate Debt Service Reserve Account an amount equal to 1/60 of the Subordinate Bonds Debt service Reserve Account Requirement or the amount needed to attain the Subordinate Bonds Debt Service Reserve Account Requirement, whichever is less. All transfers shall continue until the Subordinate bonds Debt Service Reserve Account contains the necessary requirement.
7. After the date of Final Completion of the Southern Connector Project, the Trustee shall deposit into the Renewal and Replacement Fund the amounts included in the annual budget of Association, which are required pursuant to the

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Renewal and Replacement Plan then in effect under the License Agreement.

8. The Trustee shall pay to the Department amounts certified by an Authorized Association Representative as being due the Department for (i.) the maintenance costs reimbursable to the Department under the License Agreement, together with any accruals from prior periods and interest owed thereon under the License Agreement, and (ii.) any reimbursement to the Department for condemnation awards for rights of way for the Southern Connector Project in excess of the amounts reserved therefore on the Completion Date.
9. The Trustee shall pay amounts certified by an Authorized Association Representative as being due the Department for the License Fee owing to the Department under the License Agreement, together with any accruals from prior periods and any interest owed thereon under the License Agreement.
10. Money remaining in the Revenue Fund shall be used by the Trustee to make or provide for all deposits, payments, or transfers certified by an Authorized Association Representative as being required by any agreement or other instrument creating or evidencing any obligation of the Association which is not a Senior Bond or Subordinate Bond, at the time and in the amount provided for in such instrument.
11. The Trustee shall transfer any money remaining in the Revenue Fund at the end of any fiscal year to the Program Fund.

*The Debt Service Fund*, consisting of the Senior Bonds Debt Service Account and the Subordinate Bonds Debt Service Account, was established as a sinking fund for the payment of interest and principal on the revenue bonds.

*The Debt Service Reserve Fund*, consisting of the Senior Bonds Debt Service Reserve Account and the Subordinate Bonds Debt Service Reserve Account, was established for the purpose of paying bond interest and maturing principal in the event that monies held in the Debt Service Fund and other funds would be insufficient for such purposes.

*The Renewal and Replacement Fund* was established for the purpose of holding monies in reserve to pay the costs of reconstruction, renewal, repair and replacement of the Southern Connector. At December 31, 2009, there were no funds on deposit in this Fund.

*The Program Fund*, consisting of the Retained Balance and the General Account was established to hold monies in reserve to pay debt service if monies in other accounts are insufficient for such purpose and to pay other fees and costs as defined in the Trust Indenture. At December 31, 2009, there were no funds on deposit in the Fund.

*The Rebate Fund* was established for the purpose of holding and paying arbitrage investment earnings to the United States Treasury as a result of investing tax exempt bond proceeds at rates of return exceeding the maximum amount that is permitted under the applicable tax code. At December 31, 2009, there were no funds on deposit in this Fund.

#### **Deferred Revenue**

Deferred revenue in the government-wide financial statements consists of advance payments for construction projects which have not been earned. Revenues are recognized in the period in which the project expenditures are made.

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Deferred revenue in the fund financial statements represents the long-term portion of receivables that will not be collected within one year of the balance sheet date and advance payments for construction projects.

**Compensated Absences**

Generally, all permanent full-time State employees and certain part-time employees scheduled to work at least one-half of the agency's work week are entitled to accrue and carry forward at calendar year-end maximums of 180 days sick leave and of 45 days annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum, but are not entitled to any payment for unused sick leave. The compensated absences liability includes accrued annual leave earned for which the employees are entitled to paid time off or payment at termination. The leave liability also includes an estimate for accrued sick leave and leave from the agency's leave transfer pool for employees who have been approved as leave recipients under personal emergency circumstances which commenced on or before June 30, 2010. The Department calculates the gross compensated absences liability based on recorded balances of unused leave. The entire unpaid liability for which the employer expects to compensate employees through paid time off or cash payments, inventoried at fiscal year-end current salary costs and the cost of the salary-related benefit payments, is recorded as a liability.

The Association grants its regular full time employees 10 vacation days and 10 holidays per year. Employees receive no sick days but are allowed to use vacation or holiday time when sick. All vacation and holiday time must be taken in the year earned. Therefore, at year end there are no accumulating vacation or holiday benefits, thus there is no liability that must be recorded. At December 31, 2009, no liability or expense was recorded in the financial statements.

**Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts of assets, liabilities, revenues and expenses/expenditures and affect disclosure of contingent assets and liabilities at the balance sheet date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

**Net Assets**

Net assets are classified and presented in three components:

*Invested in capital assets, net of related debt* – Consists of capital assets including restricted capital assets, net of accumulated depreciation and amortization, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted* – Consists of assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. In all cases, if individual restricted net asset categories are negative, the negative balance is eliminated and reclassified against unrestricted net assets.

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*Unrestricted* – All other assets that do not meet the definition of “restricted” or “invested in capital assets”.

Unless otherwise indicated in the Trust Indenture, the Association’s policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The Association’s net deficit at December 31, 2009, resulted from shortfalls since commencement of operations due to lower than expected traffic counts and toll revenue.

**NOTE 2. DEPOSITS AND INVESTMENTS:**

The following schedule reconciles deposits and investments within the footnotes to the amounts in the financial statements:

|                               | (In Thousands)              |                |                        |                   |
|-------------------------------|-----------------------------|----------------|------------------------|-------------------|
|                               | <u>Financial Statements</u> |                |                        | <u>Footnotes</u>  |
| Primary Entity:               |                             |                |                        |                   |
| Unrestricted current assets:  |                             |                |                        |                   |
| Cash and cash equivalents     | \$                          | 98,504         | Cash on hand           | \$ -              |
| Restricted noncurrent assets: |                             |                | Deposits held by State |                   |
| Cash and cash equivalents     |                             | 21,983         | Treasurer              | 239,647           |
| Fiduciary - Agency Funds      |                             |                |                        |                   |
| Cash and cash equivalents     |                             | 119,160        |                        |                   |
| Total Primary Entity          |                             | <u>239,647</u> |                        | <u>239,647</u>    |
| Component Unit                |                             |                |                        |                   |
| Unrestricted current assets:  |                             |                |                        |                   |
| Cash and cash equivalents     |                             | 558            |                        |                   |
| Investments                   |                             | 231            |                        |                   |
| Restricted current assets:    |                             |                |                        |                   |
| Cash and cash equivalents     |                             | 537            | Bank Deposits          | 1,326             |
| Restricted noncurrent assets: |                             |                |                        |                   |
| Cash                          |                             | -              |                        |                   |
| Investments                   |                             | 4,393          | Investments            | 4,393             |
| Total component unit          |                             | <u>5,719</u>   |                        | <u>5,719</u>      |
| TOTAL                         | \$                          | <u>245,366</u> |                        | <u>\$ 245,366</u> |

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**PRIMARY ENTITY:**

**Deposits Held by State Treasurer**

The deposits of the Department held by the State Treasurer are under the control of the State Treasurer who, by law, has sole authority for investing State funds. State law requires full collateralization of all State Treasurer bank balances. The State Treasurer must correct any deficiencies in collateral within seven days.

With respect to investments in the State's internal cash management pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agent in the State's name. The State's investment policy by law authorizes investments that vary by fund, but generally include obligations of the United States and certain agencies of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, certain corporate bonds, and commercial paper.

Custodial credit risk for investments is the risk that in the event of a failure of the counterparty to a transaction, the State will not be able to recover the value of investments or collateral securities that are in possession of an outside party. All of the State Treasurer's investments are fully insured or collateralized.

More information pertaining to carrying amounts, fair value, credit and other risks as required by Governmental Accounting Standards Board Statement No. 40, *Deposits and Investments - Risk Disclosures*, of the State Treasurer's investments are disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

Cash and cash equivalents reported include an unrealized loss of 1.5 million for the governmental funds and an unrealized gain of \$1.8 million for the fiduciary funds as of June 30, 2010 arising from changes in the fair value. The interest/investment income includes an unrealized loss of \$1.50 million for the year ended June 30, 2010.

**Securities Lending Program**

By law, the State Treasurer may lend securities from its investment portfolios on a collateralized basis to third parties, primarily financial institutions, with a simultaneous agreement to return the collateral for the same securities in the future. The State may lend United States government securities, corporate bonds, other securities and equities for collateral in the form of cash or other securities. The contracts with the State's custodians requires them to indemnify the State if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the State for income distributions by the securities' issuers while the securities are on loan.

The weighted average maturity of the State's collateral investments generally matched the maturity of the securities loans during the fiscal year ended at June 30, 2010. At June 30, 2010, the State had no credit risk exposure to borrowers because the amounts the State owed the borrowers exceeded the amounts the borrowers owed the State. Either the State or the borrower can terminate all securities loans on demand. There are no restrictions on the amount of the loans that can be made. For the fiscal year ended June 30, 2010, the State experienced no losses on its securities lending transactions because of borrower or lending agent defaults.

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The State receives primarily cash as collateral for its loaned securities. The market value of the required collateral must meet or exceed 102.0% of the market value of the securities loaned, providing a margin against a decline in the market value of the collateral. During the fiscal year ended June 30, 2010, the State met the 102.0% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, at June 30, 2010, the State recorded these investments of cash collateral as assets in the CAFR. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan. Amounts included in the accompanying financial statements is the Department's proportionate share of the invested securities lending collateral.

**COMPONENT UNIT:**

**Deposits**

The Association's Trust Indenture requires that all fund bank deposits that are not insured by the Federal Deposit Insurance Corporation be collateralized by investment securities. The types of investment securities that may be used as collateral are: obligations of, or guaranteed by, the United States of America or certain of its agencies; repurchase agreements with underlying securities that are obligations of, or guaranteed by, the United States of America or certain of its agencies; certain obligations of, or guaranteed by, any State within the territorial United States of America; agreements that provide for the forward delivery of any securities previously described; investments in money market mutual funds rated "AAAm", "Aam", "AAAmG" or better; unsecured investments agreements with any bank or financial institution the unsecured debt or counter-party rating of which is "investment grade" rated as of the date of acquisition; and any other obligation which, at the date of acquisition, is rated by a rating agency in one of the two highest rating categories for long-term obligations or in the highest rating category for short-term obligations.

Custodial credit risk for deposits is the risk, that in the event of a bank failure, the Association's deposits might not be recovered. The Association does not have a formal deposit policy for custodial credit risk but follows the guidelines outlined in the Association's Trust Indenture. As of December 31, 2009 approximately \$222 thousand of the Association's bank balances of approximately \$1.239 million, with a carrying value of \$1.325 million, were uninsured and uncollateralized. None of the deposits above were on deposit with the South Carolina State Treasurer.

**Investments**

The Association does not have a formal policy for limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates but follows the guidelines outlined in the Association's Trust Indenture.

Custodial credit risk for investments is the risk that in the event of a bank failure, the Association will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Association does not have a formal investment policy for custodial credit risk but follows the guidelines outlined in the Association's Trust Indenture. As of December 31, 2009, none of the Association's investments were exposed to custodial credit risk.

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Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Association does not have a formal investment policy for credit risk but follows the guidelines outlined in the Association's Trust Indenture.

The Association places no limit on the amount the Association may invest in any one issuer. Investments issued by or explicitly guaranteed by the U. S. Government and investments in mutual funds, external investment pools and other pooled investments are exempt from concentration of credit risk disclosures.

As a result of Lehman Brothers' bankruptcy in 2008, Lehman Brothers defaulted on the repurchase agreement and thus the custodian transferred the collateral/securities to the Trustee.

| (In Thousands)    |               |                 |                                |                                      |
|-------------------|---------------|-----------------|--------------------------------|--------------------------------------|
| Investment Type   | Credit Rating | Fair Value      | Percentage of Total Investment | Weighted Average maturity (In Years) |
| Agency Securities | N/A           | \$ 4,393        | 100.0%                         | 22.420                               |
| Total Investments |               | <u>\$ 4,393</u> |                                | <u>22.420</u>                        |

The investment types listed above include all investment types in which monies were held during the year ended December 31, 2009. None of the above investments were on deposit with the South Carolina State Treasurer.

**NOTE 3. STATE APPROPRIATIONS:**

The original appropriation is the Department's base budget amount as presented in the General Fund column of Section 68, Part IA of the 2009-2010 Appropriation Act.

| (In Thousands)         |               |
|------------------------|---------------|
| STATE APPROPRIATIONS:  |               |
| Original appropriation | \$ 121        |
| Recissions             | <u>(10)</u>   |
| Total Appropriation    | <u>\$ 111</u> |

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**NOTE 4. RECEIVABLES:  
PRIMARY ENTITY:**

The following schedule summarizes receivables at June 30, 2010, which include various notes, contracts and other accounts receivable.

| (In Thousands)                                |                            |                                  |               |
|---|----------------------------|----------------------------------|---------------|
| <u>Due From / Description</u>                 | <u>Current<br/>Portion</u> | <u>Long-term<br/>Portion (A)</u> | <u>Totals</u> |
| <u>Intergovernmental:</u>                     |                            |                                  |               |
| Federal Government:                           |                            |                                  |               |
| Amounts due under                             |                            |                                  |               |
| various grant programs                        |                            |                                  |               |
| and reimbursable contracts                    | \$ 138,600                 | \$ -                             | \$ 138,600    |
|   | 138,600                    | -                                | 138,600       |
| <u>State Agencies:</u>                        |                            |                                  |               |
| South Carolina Department of Motor Vehicles   |                            |                                  |               |
| License Fees                                  | 2,756                      | -                                | 2,756         |
| South Carolina State Infrastructure Bank      |                            |                                  |               |
| Reimbursement                                 | 20,001                     | -                                | 20,001        |
| South Carolina Department of Revenue          |                            |                                  |               |
| Gasoline and special fuels taxes              | 45,382                     | -                                | 45,382        |
| Various Agencies:                             |                            |                                  |               |
| Sales of good and services                    | 126                        | -                                | 126           |
|   | 68,265                     | -                                | 68,265        |
| <u>Local Governments:</u>                     |                            |                                  |               |
| Long-term contracts for                       |                            |                                  |               |
| construction projects                         | 567                        | 3,810                            | 4,377         |
| Participation agreements                      | 1,317                      | -                                | 1,317         |
|   | 1,884                      | 3,810                            | 5,694         |
| <u>Other:</u>                                 |                            |                                  |               |
| Long-term contracts for construction projects | 822                        | 465                              | 1,287         |
| Participation agreements                      | 230                        | -                                | 230           |
| Sales of goods and services                   | 15,564                     | -                                | 15,564        |
| Less: allowance for doubtful accounts         | (9,982)                    | -                                | (9,982)       |
|   | 6,634                      | 465                              | 7,099         |
| Total Receivables                             | \$ 215,383                 | \$ 4,275                         | \$ 219,658    |

The balances due under long-term contracts for construction projects from local governments and other entities represent loans to those entities for their share of the costs of construction projects.



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The balances due under participation agreements from local governments and other entities represent advances by the Department for construction costs in excess of collections on joint-venture construction projects.

**NOTE 5. INVENTORIES:**

The following schedule summarizes inventories at June 30, 2010:  
(In Thousands)

|              |    |              |
|--------------|----|--------------|
| Sign Shops   | \$ | 1,562        |
| Repair Shops |    | 1,203        |
| Supply Depot |    | 2,396        |
|              |    |              |
|              | \$ | <u>5,161</u> |

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**NOTE 6. CAPITAL ASSETS:**

**PRIMARY ENTITY:**

The following schedule summarizes changes in capital assets of the Department for the year ended June 30, 2010:

|  | (In Thousands)                         |            |            |                                     |
|--|--|------------|------------|-------------------------------------|
|  | Beginning<br>Balances<br>June 30, 2009 | Increases  | Decreases  | Ending<br>Balances<br>June 30, 2010 |
| Capital assets not being depreciated:                    |  |            |            |                                     |
| Land and improvements                                    | \$ 3,724                               | \$ -       | \$ 14      | \$ 3,710                            |
| Right of ways land                                       | 1,333,435                              | 30,975     | 203        | 1,364,207                           |
| Construction in progress:                                |  |            |            |                                     |
| Infrastructure - road and bridge<br>network              | 3,015,433                              | 322,989    | 398,252    | 2,940,170                           |
| Other  | 14,862                                 | 410        | 1,559      | 13,713                              |
| Total capital assets not being<br>depreciated            | 4,367,454                              | 354,374    | 400,028    | 4,321,800                           |
| Other capital assets:                                    |  |            |            |                                     |
| Infrastructure - road and bridge<br>network              | 10,380,580                             | 398,252    | 2,672      | 10,776,160                          |
| Buildings and improvements                               | 68,538                                 | 1,559      | 105        | 69,992                              |
| Equipment and furniture                                  | 119,342                                | 9,866      | 9,248      | 119,960                             |
| Vehicles   | 96,032                                 | 8,433      | 9,514      | 94,951                              |
| Total other capital assets                               | 10,664,492                             | 418,110    | 21,539     | 11,061,063                          |
| Less accumulated depreciation for:                       |  |            |            |                                     |
| Infrastructure - road and bridge<br>network              | 2,492,473                              | 155,485    | 2,175      | 2,645,783                           |
| Buildings and improvements                               | 30,434                                 | 2,233      | 31         | 32,636                              |
| Equipment and furniture                                  | 86,518                                 | 7,416      | 9,099      | 84,835                              |
| Vehicles   | 71,677                                 | 6,506      | 9,482      | 68,701                              |
| Total accumulated depreciation                           | 2,681,102                              | 171,640    | 20,787     | 2,831,955                           |
| Other capital assets, net                                | 7,983,390                              | 246,470    | 752        | 8,229,108                           |
| Total capital assets for governmental<br>activities, net | \$ 12,350,844                          | \$ 600,844 | \$ 400,780 | \$ 12,550,908                       |

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The following schedule summarizes additions to capital assets and their funding sources for the year ended June 30, 2010:

|   | (in Thousands)    |
|---|-------------------|
| <b>Additions:</b>                                 |                   |
| Increases per above:                              |                   |
| Capital assets not being depreciated              | \$ 354,374        |
| Other capital assets                              | 418,110           |
| Less, transfers from construction in progress:    |                   |
| capital assets not being depreciated              | 399,825           |
| Total additions                                   | <u>\$ 372,659</u> |
| <b>Funding Sources:</b>                           |                   |
| Governmental funds                                | \$ 337,695        |
| Donated capital assets:                           |                   |
| South Carolina Transportation Infrastructure Bank | 34,964            |
| Total funding Sources                             | <u>\$ 372,659</u> |

Included in the Department's capital assets as of June 30, 2010 is \$192.48 million that was paid for by the Association for the Southern Connector. This same amount has been capitalized by the Association as the capital asset - Interest in License Agreement with the Department. Accumulated depreciation on the assets was \$ 44.00 million at June 30, 2010. Depreciation expense on these assets for the year ended June 30, 2010 was \$3.57 million.

At June 30, 2010, the estimated total costs of Department projects in progress to construct, acquire and maintain various capitalized assets amounted to approximately \$19.70 million for facilities capital projects and approximately \$5.82 billion for infrastructure projects including capital and non-capital. The estimated costs to complete the facilities capital projects amounted to approximately \$6.01 million and the infrastructure projects amounted to approximately \$2.19 billion at June 30, 2010. The outstanding contractual obligations attributable to the facilities capital projects were approximately \$50.10 thousand and to the infrastructure projects were approximately \$716.62 million. The estimated time frame for completion of these projects is several years. The costs of the projects in progress and future projects will be funded from taxes and fees, federal grants, bond proceeds and other revenues of the Department. The amounts for infrastructure projects exclude those infrastructure project costs funded by the South Carolina Transportation Infrastructure Bank.

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**COMPONENT UNIT:**

The following schedule summarizes changes in capital assets of the Association for the year ended December 31, 2009:

|   | (In Thousands)               |                   |             |                              |
|---|------------------------------|-------------------|-------------|------------------------------|
|   | Balance<br>December 31, 2008 | Increases         | Decreases   | Balance<br>December 31, 2009 |
| Capital assets:                                 |                              |                   |             |                              |
| Interest in License Agreement with SCDOT        | \$ 192,486                   | \$ -              | \$ -        | \$ 192,486                   |
| Equipment                                       | 750                          | 86                | (16)        | 820                          |
| Subtotal - Capital Assets                       | <u>193,236</u>               | <u>86</u>         | <u>(16)</u> | <u>193,306</u>               |
| Less accumulated depreciation/<br>Amortization: |                              |                   |             |                              |
| Interest in License Agreement                   | 40,425                       | 3,571             | -           | 43,996                       |
| Equipment                                       | 551                          | 69                | (16)        | 604                          |
| Subtotal-Accum. Deprec/Amortization             | <u>40,976</u>                | <u>3,640</u>      | <u>(16)</u> | <u>44,600</u>                |
| Total capital assets for<br>component unit, net | <u>\$ 152,260</u>            | <u>\$ (3,554)</u> | <u>\$ -</u> | <u>\$ 148,706</u>            |

For the year ended December 31, 2009, depreciation and amortization expense related to capital assets was approximately \$3.640 million.

The Association had no significant construction commitments outstanding at December 31, 2009.

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**NOTE 7. CHANGES IN LONG-TERM OBLIGATIONS:**

The following schedule summarizes changes in long-term obligations of the Department for the year ended June 30, 2010:

(In Thousands)

|  | Beginning<br>Balances<br>June 30, 2009 | Increases  | Decreases  | Ending<br>Balances<br>June 30, 2010 | Due<br>Within<br>One Year |
|--|--|------------|------------|-------------------------------------|---------------------------|
| General obligation<br>bonds payable                | \$ 547,655                             | \$ 299,860 | \$ 359,250 | \$ 488,265                          | \$ 38,000                 |
| Unamortized discounts, premiums                    | 671                                    | 36,042     | 655        | 36,058                              | 3,658                     |
| Unamortized deferred loss<br>on refunding of bonds | (48)                                   | (14,194)   | (284)      | (13,958)                            | (1,419)                   |
| Total Bonds Payable                                | 548,278                                | 321,708    | 359,621    | 510,365                             | 40,239                    |
| Intergovernmental Payable                          |  |            |            |                                     |                           |
| Due to State Agency                                | 346,422                                | 20,000     | 22,730     | 343,692                             | 20,588                    |
| Accrued Compensated<br>absences                    | 24,416                                 | 17,889     | 17,982     | 24,323                              | 16,740                    |
| Total Governmental<br>Activities                   | \$ 919,116                             | \$ 359,597 | \$ 400,333 | \$ 878,380                          | \$ 77,567                 |

The Department has an additional amount due to the state agencies of \$18,331 million which is included in the current portion of due to state agencies in the accompanying statement of net assets.

The following schedule summarizes principal and interest expenditures/expenses attributable to long-term obligations of the Department for year ended June 30, 2010:

(in Thousands)

|  | Principal  | Interest  | Totals     |
|--|------------|-----------|------------|
| Bonds Payable                              | \$ 359,250 | \$ 24,475 | \$ 383,725 |
| Contributions Payable                      | 22,730     | 6,366     | 29,096     |
| Total Expenditures                         | \$ 381,980 | \$ 30,841 | \$ 412,821 |
| Adjustments to Department-wide statements  |            |           |            |
| Change in interest accrual - bonds payable |            | (2,356)   |            |
| Total Interest Expense                     |            | \$ 28,485 |            |

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**NOTE 8. BONDS PAYABLE:**

**Primary Entity**

Sections 57-11-210, et seq. of the South Carolina Code (the "State Highway Bond Act"), as continued and amended by Section 11-27-30 thereof, authorized the issuance of general obligation State Highway Bonds for highway construction and related purposes backed by the full faith, credit, and taxing power of the State. State Highway Bonds are additionally secured by a pledge of so much of the revenues as may be made applicable by the General Assembly for State highway purposes from any and all taxes or licenses imposed upon individuals or vehicles for the privilege of using the public highways of the State. Such taxes include the gasoline tax, the fuel oil tax, the road tax and the motor vehicle license fees described herein. So long as any State Highway Bonds are outstanding the amount of revenues made applicable thereto by the General Assembly may not be less than the amounts needed to fund the general operations budget of the Department and meet debt service requirements for annual principal and interest payments on such bonds. Section 57-11-240 provides that the debt limit for State Highway Bonds is the maximum annual debt service limitation of approximately \$71 million which results from the application of the constitutional limitation imposed by said Paragraph 6(a) of Section 13 of the Article X of the South Carolina Constitution. From time to time, the State Budget and Control Board may authorize the issuance of various amounts of State Highway Bonds for specific types of projects or individual projects and may authorize the total to be issued in one or more series depending on the projections of the timing of project expenditures to be funded from the proceeds.

A listing of the general obligation bonds payable at June 30, 2010 is as follows:

(In Thousands)

| Issue<br>Date | Series | Original Face<br>Amount | Maturity<br>Date | Interest<br>Rates                                      | Ending Principal<br>Balance |
|---------------|--------|-------------------------|------------------|--|-----------------------------|
| 1/1/2001      | 2001A  | 2,000                   | 1/1/2021         | 4.500-6.000%   | 90                          |
| 4/1/2001      | 2001B  | 350,000                 | 4/1/2021         | 4.750-5.500%   | 33,450                      |
| 10/1/2003     | 2003A  | 2,200                   | 10/1/2018        | 5.00%  | 37,155                      |
| 6/1/2003      | 2003B  | 46,080                  | 7/1/2021         | 2.000-4.000%   | 1,505                       |
| 4/1/2005      | 2005A  | 146,495                 | 8/1/2022         | 3.000-5.000%   | 116,205                     |
| 4/1/2010      | 2010A  | 299,860                 | 6/1/2021         | 3.000-5.000%   | 299,860                     |
|               |        |                         |                  |  | <u>488,265</u>              |
|               |        |                         |                  | Add, unamortized premium                               | 36,058                      |
|               |        |                         |                  | Less, unamortized deferred loss on refundings of bonds | (13,958)                    |
|               |        |                         |                  | Total bonds payable                                    | <u>\$ 510,365</u>           |

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The following schedule summarizes the debt service requirements, including principal and interest, of bonds payable by the Department to maturity:

(In Thousands)

|   | <u>Principal</u>  | <u>Interest</u>   | <u>Totals</u>     |
|---|-------------------|-------------------|-------------------|
| Year ending June 30:                    |                   |                   |                   |
| 2011                                    | 38,000            | 22,997            | 60,997            |
| 2012                                    | 39,635            | 19,196            | 58,831            |
| 2013                                    | 40,915            | 17,475            | 58,390            |
| 2014                                    | 41,895            | 15,822            | 57,717            |
| 2015                                    | 42,945            | 14,124            | 57,069            |
| 2016 - 2020                             | 220,820           | 40,768            | 261,588           |
| 2021 - 2023                             | <u>64,055</u>     | <u>2,736</u>      | <u>66,791</u>     |
| Total debt service<br>for bonds payable | <u>\$ 488,265</u> | <u>\$ 133,118</u> | <u>\$ 621,383</u> |

On June 1, 2003, the Department issued \$46.08 million in general obligation State Capital Improvement Refunding Bonds, Series 2003B. The purpose of the issuance was for advance refunding of \$39.675 million of the Series 1996B bonds. Proceeds from the bond issue consisted of the following (in Thousands):

|                      |                  |
|----------------------|------------------|
| Face amount of bonds | \$ 46,080        |
| Premium              | <u>669</u>       |
| Total                | <u>\$ 46,749</u> |

Issuance costs of the 2003B bonds consist of the following (in Thousands):

|                                       |                 |
|---------------------------------------|-----------------|
| Underwriter's discount                | \$ 322.5        |
| Other issuance cost                   | <u>74.1</u>     |
|                                       | 396.6           |
| Accumulated Amortization              | <u>(133.4)</u>  |
| Balance of unamortized issuance costs | <u>\$ 263.2</u> |

Amortization of bond issuance costs for the year ended June 30, 2010 was \$21.9 thousand.

The Department deposited \$46.34 million in an escrow account with Bank of America Securities, LLC pursuant to an irrevocable Trust Indenture for the future retirement of the refunded bonds. The deposited funds were invested in U.S. government securities. The \$39.675 million of Series 1996B bonds are considered to be defeased and the liability for those bonds has been removed from the Department-wide statement of net assets. The balance of the debt is zero.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amounts of the old debt of \$5.7 million. This difference is reported in the accompanying financial statements as a reduction of bonds payable and is being

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amortized on a straight line basis and was charged to operations through the fiscal year ending June 30, 2007 since a call premium was pre-funded. The bonds were redeemed on July 1, 2006. The Department completed the advance refunding to reduce its total debt service payments over the next 18 fiscal years by approximately \$2.550 million and to obtain an economic gain of approximately \$2.230 million (the difference between the present values of the debt service payments on the old debt and the new debt). As of June 30, 2010, the deferred loss was completely amortized.

On April 1, 2005, the Department issued \$146.4 million in general obligation State Capital Improvement Bonds, Series 2005A, of which \$6.495 million was used to advance refund \$6.5 million of the Series 1995 Bonds. Proceeds from the bond issue consisted of the following (in Thousands):

|                      |                   |
|----------------------|-------------------|
| Face amount of bonds | \$ 146,495        |
| Premium              | <u>294</u>        |
| Total                | <u>\$ 146,789</u> |

Issuance costs of the 2005A bonds consist of the following (in Thousands):

|                                       |                 |
|---------------------------------------|-----------------|
| Underwriter's discount                | \$ 310.7        |
| Other issuance cost                   | <u>153.8</u>    |
|                                       | 464.5           |
| Accumulated Amortization              | <u>(140.7)</u>  |
| Balance of unamortized issuance costs | <u>\$ 323.8</u> |

Amortization of bond issuance costs for the year ended June 30, 2010 was \$26.8 thousand.

The Department deposited \$6.7 million in an escrow account with Bank of New York Trust Company, N.A. pursuant to an irrevocable Trust Indenture for the future retirement of the refunded bonds. The deposited funds were invested in U.S. government securities. The \$6.5 million of Series 1995 bonds are considered to be defeased and the liability for those bonds has been removed from the Department-wide statement of net assets. The balance of the debt is zero.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amounts of the old debt of \$246.5 thousand. This difference is reported in the accompanying financial statements as a reduction of bonds payable and is being amortized on a straight line basis and will be charged to operations through the fiscal year ending June 30, 2010 since a call premium was pre-funded. The Department completed the advance refunding to reduce its total debt service payments over the next 5 fiscal years by approximately \$272 thousand and to obtain an economic gain of approximately \$255 thousand (the difference between the present values of the debt service payments on the old debt and the new debt).

The following summarizes the deferred loss on advance refunding of the Series 2005A bonds (in Thousands):

|   |                |
|---|----------------|
| Escrow deposit                              | \$ 6,746       |
| Less:                                       |                |
| Principal amount refunded                   | <u>(6,500)</u> |
| Deferred loss on refunding of bonds Payable | 246            |



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|   |             |
|---|-------------|
| Accumulated amortization of deferred loss | (246)       |
| Balance of unamortized deferred loss      | <u>\$ 0</u> |

Amortization of the deferred loss on refunding of bonds payable for the year ended June 30, 2010 was \$48 thousand.

On April 1, 2010, the Department issued \$299.86 million in general obligation State Refunding Bonds, Series 2010A. The purpose of the issuance was for advance refunding of \$124.00 million of the Series 1999A bonds, \$1.285 million of the Series 2001A bonds, and \$194.490 million of the Series 2001B bonds. Proceeds from the bond issue consisted of the following (in Thousands):

|                      |                   |
|----------------------|-------------------|
| Face amount of bonds | \$ 299,860        |
| Premium              | <u>36,042</u>     |
| Total                | <u>\$ 335,902</u> |

Issuance costs of the 2010A bonds consist of the following (in Thousands):

|                                       |                    |
|---------------------------------------|--------------------|
| Underwriter's discount                | \$ 1,098.3         |
| Other issuance cost                   | <u>343.5</u>       |
|                                       | 1,441.8            |
| Accumulated Amortization              | <u>(24.0)</u>      |
| Balance of unamortized issuance costs | <u>\$ 1,417.80</u> |

Amortization of bond issuance costs for the year ended June 30, 2010 was \$24.0 thousand.

The Department deposited \$334.44 million in an escrow account with Bank of New York Mellon pursuant to an irrevocable Trust Indenture for the future retirement of the refunded bonds. The deposited funds were invested in State and Local Government securities. The \$124.00 million of Series 1999A bonds, \$1.285 million of Series 2001A bonds, and the \$194.49 million of Series are considered to be defeased and the liability for those bonds has been removed from the Department-wide statement of net assets. The balance of the debt is \$19.915 million.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amounts of the old debt of \$14.672 million. This difference is reported in the accompanying financial statements as a reduction of bonds payable and is being amortized on a straight line basis and will be charged to operations through the fiscal year ending June 30, 2021 since a call premium was pre-funded. The Department completed the advance refunding to reduce its total debt service payments over the next 11 fiscal years by approximately \$31.134 million and to obtain an economic gain of approximately \$28.827 million (the difference between the present values of the debt service payments on the old debt and the new debt).

The following summarizes the deferred loss on advance refunding of the Series 2010A bonds (in Thousands):

|                                     |                  |
|-------------------------------------|------------------|
| Escrow deposit                      | \$ 334,443       |
| Less:                               |                  |
| Principal amount refunded           | <u>(319,775)</u> |
| Deferred loss on refunding of bonds |                  |

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|   |                  |
|---|------------------|
| Payable                                   | 14,668           |
| Accumulated amortization of deferred loss | <u>( 236)</u>    |
| Balance of unamortized deferred loss      | <u>\$ 14,432</u> |

Amortization of the deferred loss on refunding of bonds payable for the year ended June 30, 2010 was \$236 thousand.

The 2010A Bonds are not subject to redemption prior to maturity.

The Series 2003A General Obligation State Highway Bonds maturing on and after October 1, 2014, are subject to redemption, in whole or in part at any time in any order of maturity to be determined by the State, on or after October 1, 2013, at the Redemption Prices expressed as a percentage of the principal amount to be redeemed set forth below, plus accrued interest to the date fixed for redemption:

| <u>Redemption Dates</u>        | <u>Redemption Price</u> |
|--------------------------------|-------------------------|
| October 1, 2013 and thereafter | 100%                    |

The Series 2003B State Capital Improvement Refunding Bonds are not subject to redemption prior to maturity.

The Series 2005A General Obligation State Highway Bonds maturing on and after August 1, 2016, are subject to redemption, in whole or in part at any time in any order of maturity to be determined by the State, on or after August 1, 2015 at par plus accrued interest to the date fixed for redemption:

| <u>Redemption Dates</u>       | <u>Redemption Price</u> |
|-------------------------------|-------------------------|
| August 1, 2015 and thereafter | 100%                    |

### **Component Unit**

The Association issued three series of tax-exempt toll road revenue bonds pursuant to the Trust Indenture. All of the bonds were issued on February 11, 1998. The bonds are special limited obligations of the Association that are not, and shall never, constitute an indebtedness of the State of South Carolina, the Department, or any agency, department or political subdivisions of the State of South Carolina, including the County of Greenville, South Carolina and the City of Greenville, South Carolina. Following is a brief description of each bond issue:

Series 1998A: Series 1998A Senior Current Interest Toll Road Revenue Bonds which were dated 2/11/98 - \$66.2 million original principal amount at issuance; interest payable semi-annually on January 1 and July 1 at rates of 5.250% and 5.375%; \$21.4 million of bonds mature January, 2023; \$44.8 million of bonds mature January, 2038. There was an original issue discount on the Series 1998A bonds at issuance of \$2.693 million. Mandatory sinking fund installments began January 1, 2008 and continue until January 1, 2038 in varying amounts from \$900 thousand to \$4.2 million.

Series 1998B: Series 1998B Senior Capital Appreciation Toll Road Revenue Bonds, which were dated 2/11/98 - \$87.4 million original principal amount at issuance; interest accretes at various rates ranging from 5.30% to 5.85%; \$438.1 million of bonds mature serially from January 1, 2008 to January 1, 2038.

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Series 1998C: Series 1998C Subordinate Capital Appreciation Toll Road Revenue Bonds which were dated 2/11/98 - \$46.6 million original principal amount at issuance; interest accretes at various rates ranging from 6.15% to

6.30%; \$241.8 million of bonds mature serially from January 1, 2008 to January 1, 2038.

The following schedule summarizes changes in bonds payable by the Association for the year ended December 31, 2009:

(In Thousands)

|                                  | Beginning<br>Balances<br>December 31, 2008 | Increases | Decreases | Ending<br>Balances<br>December 31, 2009 |
|----------------------------------|--|-----------|-----------|---|
| <b>Senior Bonds</b>              |  |           |           |   |
| Series 1998A                     | \$ 65,300                                  | \$ -      | \$ 900    | \$ 64,400                               |
| Original Issue Discount on 1998A | (1,818)                                    | 80        | -         | (1,738)                                 |
| Subtotal Series 1998A            | 63,482                                     | 80        | 900       | 62,662                                  |
| Series 1998B                     | 159,366                                    | 9,161     | 3,100     | 165,427                                 |
| <b>Subordinate Bonds</b>         |  |           |           |   |
| Series 1998C                     | 88,203                                     | 5,423     | 2,700     | 90,926                                  |
| <b>Totals</b>                    | \$ 311,051                                 | \$ 14,664 | \$ 6,700  | \$ 319,015                              |

Additions to bonds payable represent the amortization of original issue discount on the Series 1998A Senior Current Interest Toll Revenue Bonds, and accretions on the Series 1998B Senior Capital Appreciation Toll Road Revenue Bonds, and 1998C Subordinate Capital Appreciation Toll Revenue Bonds. At December 31, 2009, \$7.3 million in principal payments on bonds was due within one year.

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A summary of debt service requirements to maturity for the bonds is as follows as of December 31, 2009:

| (In Thousands)                 |                   |                 |               |
|--------------------------------|-------------------|-----------------|---------------|
| Year ending<br>December 31:    | <u>Principal</u>  | <u>Interest</u> | <u>Totals</u> |
| 2010                           | 7,300             | 3,411           | 10,711        |
| 2011                           | 8,100             | 3,358           | 11,458        |
| 2012                           | 9,900             | 3,303           | 13,203        |
| 2013                           | 10,500            | 3,243           | 13,743        |
| 2014                           | 11,000            | 3,179           | 14,179        |
| 2015-2019                      | 73,100            | 14,851          | 87,951        |
| 2020-2024                      | 105,700           | 12,748          | 118,448       |
| 2025-2029                      | 146,400           | 9,987           | 156,387       |
| 2030-2034                      | 182,300           | 6,342           | 188,642       |
| 2035-2038                      | 178,900           | 1,731           | 180,631       |
|                                | 733,200           | \$ 62,153       | \$ 795,353    |
| Less: unamortized<br>discounts | (414,185)         |                 |               |
|                                | <u>\$ 319,015</u> |                 |               |

At December 31, 2009 accrued interest payable was \$1.7 million which consisted of the Senior current Interest Bond (Series 1998A) payment which was due January 1, 2010. Interest is paid January 1 and July 1 of each year to holders of the Senior Bonds at rates of 5.250% and 5.375% per annum.

Interest costs expensed during the year ended December 31, 2009 totaled \$18.5 million.

The terms of the Trust Indenture require the establishment of bank fund accounts as follows. The proceeds of the bonds were allocated among and deposited into certain of these accounts. The monies deposited into these accounts were invested as provided in the Trust Indenture. Authorized payments of construction costs, debt service, arbitrage rebates and operating costs and renewal and replacement costs may only be paid from certain funds as specified in the Trust Indenture. Payment of debt service of the bonds is secured by the Trust Estate, which includes all monies deposited into these various funds, excluding amounts in the rebate fund and in the renewal and replacement fund. The Trust Estate also includes the Association's interest in revenues as defined in the Trust Indenture, the Association's interest in the license agreement with the Department, and any other property pledged as security for the bonds.

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The accounts established by the Trust Indenture and the balances therein at December 31, 2009 were as follows:

(In Thousands)

| <u>Fund</u>          | <u>Amount</u>            |
|----------------------|--------------------------|
|                      | <u>December 31, 2009</u> |
| Revenue              | \$ 407                   |
| Debt Service         | 1,272                    |
| Debt Service Reserve | 2,133                    |
|                      | <hr/>                    |
| Total                | \$ 3,812                 |
|                      | <hr/>                    |

During the year ended December 31, 2009, payments from the various accounts were made in accordance with the terms of the Trust Indenture. The Trust Indenture contains certain other bond covenants including, but not limited to, the following:

The Association is prohibited from taking any action, or omitting to take any action, that would cause the bonds to lose their tax-exempt status.

After the Southern Connector is completed and operational, the Association's Engineer (as defined) must inspect the toll road annually and submit a report documenting, among other matters, the physical condition of the toll road. The latest report was completed by the Association's Engineer and delivered to the Trustee in June 2010. The Association has notified the trustee that funding of the Renewal and Replacement Fund was seventh in the flow of funds listing of the Trust Indenture, and to the extent that revenues are insufficient to make any such deposits, the amounts to be transferred to the Renewal and Replacement Funds are to be deferred.

Beginning on the first day of the second full fiscal year immediately following the later of (i) the final completion date of the Southern Connector, and (ii) the last date through which interest on any of the bonds is to be paid from proceeds of the bonds, the tolls charged by the Association shall equal or exceed the greater of (a) 1.25 times the aggregate debt service on all outstanding Senior Bonds due in that fiscal year, and (b) the amount required to fund all transfers to the Senior Bonds Debt Service Reserve Fund as defined in the Trust Indenture, and to equal not less than 1.10 times the aggregate debt service on all outstanding bonds due in that fiscal year ("Revenue Covenant"). In addition, before the beginning of each fiscal year, the Association is required to review its financial status in order to estimate and determine whether Net Revenues (as defined) for the current and following fiscal year will be sufficient to comply with the Revenue Covenant. The Trust Indenture also specifies actions (i.e. toll rate study, etc.) to be taken if the Association determines that revenues may be inadequate to meet this covenant. The Revenue Covenant also states, that failure to comply with the covenant for a period of 36 consecutive months will constitute an event of default under the Trust Indenture.

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Net toll revenues have been insufficient to meet the Revenue Covenant. In compliance with its obligations under the Trust Indenture, the Association hired a Toll Rate Consultant who studied the traffic and toll rates charge by the Association and advised the Association on changes to the toll rates. The Toll Rate Consultant issued three reports on studies it conducted in 2005, 2006, and 2007, each of which concluded that

revising the toll rates would not, in the opinion of the Toll Rate Consultant, permit the Association to meet the Revenue Covenant. Certain of the reports contained suggested modification to the toll rates and Association policies regarding discounts for electronic toll customers which would, in the opinion of the Toll Rate Consultant, increase net revenues, although by an amount insufficient to meet the Revenue Covenant.

The Association was unable to comply with the Revenue Covenant for 36 consecutive months and was thus in default as of December 31, 2009.

Prior to the end of the fiscal year, the Association is required to file an annual budget for the next fiscal year with the Trustee.

The Association monitors the covenants for compliance throughout the year. Except for the Revenue Covenant, the Association believes it was in compliance and has met its bond covenants throughout 2009.

**NOTE 9. Intergovernmental Payable – Due to State Agency – Primary Entity**

The Department entered into various intergovernmental agreements with the South Carolina Transportation Infrastructure Bank (the Bank) and various local governments to provide financial assistance for highway and transportation facilities projects. Details of the agreements follow in which the Department has a financial obligation.

**Horry County RIDE I Project.** The total costs for this project are estimated to be \$888 million. Funding consists of (1) a \$340 million financial assistance award by the Bank, of which \$114 million is being re-paid to the Bank by the Department of Transportation in annual installments of \$10 million each for eleven years and \$4 million in the twelfth year; and an additional \$95 million contribution which is being paid to the Bank by the Department in annual installments of \$7.6 million including 5% interest per annum for 20 years; (2) a \$300 million interest free loan to Horry County by the Bank; and, (3) a \$247.5 million interest bearing loan by the Bank to Horry County.

During fiscal year 2006 the Department and the Bank entered into an agreement to extend the original Horry County agreement. This agreement extends an additional \$12 million to complete the Horry County Ride Projects, \$10 million to complete the Lexington project, \$10 million to complete the Beaufort project and \$62.1 million for the bridge demolition project in Charleston. Annual installments of \$10 million began in 2009 and continue until 2022.

**Charleston County Project.** The total estimated project costs were \$650 million. Funding for the project consists of a \$540 million financial assistance award by the Bank and the funding of \$110 million of expenditures by the Department and claimed as federal expenditures. In addition, the Department is to contribute \$200 million to the Bank at the rate of \$8 million per year for 25 years without interest commencing in fiscal year 2003.

**US 17 Beaufort and Colleton Counties.** During fiscal year 2007, the Department and the Bank entered into an agreement to fund Phase I widening of US17 through Beaufort

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and Colleton Counties. Total project cost is estimated to be \$100 million. Funding consists of \$11 million in federal dollars; \$7 million contribution from Beaufort County; and Bank assistance in the form of an \$82 million loan being repaid by the Department in annual installments of \$4.9 million including 4.44% interest for 30 years commencing in fiscal year 2008. The first loan transfer of \$53 million was made July 2007 with the remaining funds of \$29 million transferred July 2008.

The following schedule summarizes changes in contributions payable – State agency (the South Carolina Transportation Infrastructure Bank) for the year ended June 30, 2010 and account balances of each year-end:

| Project                   | (In Thousands)                        |             |                  | Ending<br>Balance<br>June 30, 2010 |
|---------------------------|---------------------------------------|-------------|------------------|------------------------------------|
|                           | Beginning<br>Balance<br>June 30, 2009 | Increases   | Decreases        |                                    |
| Horry Ride I Project      |                                       |             |                  |                                    |
| Phase II                  | \$ 59,191                             | \$ -        | \$ 4,746         | \$ 54,445                          |
| Charleston County Project | 144,000                               | -           | 8,000            | 136,000                            |
| US 17                     | 79,730                                | -           | 1,470            | 78,260                             |
| Totals                    | <u>\$ 282,921</u>                     | <u>\$ -</u> | <u>\$ 14,216</u> | <u>\$ 268,705</u>                  |

The following schedule summarizes the debt service requirements, including principal and interest, of the Department of Transportation to maturity:

| Year Ending June 30 | (in Thousands)    |                  |                   |
|---------------------|-------------------|------------------|-------------------|
|                     | Principal         | Interest         | Total             |
| 2011                | 14,510            | 6,070            | 20,580            |
| 2012                | 14,819            | 5,761            | 20,580            |
| 2013                | 15,143            | 5,436            | 20,579            |
| 2014                | 15,483            | 5,097            | 20,580            |
| 2015                | 15,839            | 4,741            | 20,580            |
| 2016-2020           | 77,554            | 17,745           | 95,299            |
| 2021-2025           | 53,098            | 11,801           | 64,899            |
| 2026-2030           | 32,346            | 8,553            | 40,899            |
| 2031-2035           | 20,400            | 4,498            | 24,898            |
| 2036-2037           | 9,513             | 446              | 9,959             |
| Totals              | <u>\$ 268,705</u> | <u>\$ 70,148</u> | <u>\$ 338,853</u> |

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The following amounts have not been fully advanced as of June 30, 2010, and thus, an exact debt service amortization is not yet determinable. These are as follows.

| (in Thousands)     |                      |                  |                  |                   |
|--------------------|----------------------|------------------|------------------|-------------------|
| Project            | Beginning<br>Balance |                  |                  | Ending<br>Balance |
|                    | June 30, 2009        | Increases        | Decreases        | June 30, 2010     |
| Horry Ride Project |                      |                  |                  |                   |
| Phase I Extension  | \$ 63,501            | \$ 20,000        | \$ 8,514         | \$ 74,987         |
|                    | <u>63,501</u>        | <u>20,000</u>    | <u>8,514</u>     | <u>74,987</u>     |
| Combined Total     | <u>\$ 346,422</u>    | <u>\$ 20,000</u> | <u>\$ 22,730</u> | <u>\$ 343,692</u> |

As of June 30, 2010, \$80.908 million has been advanced relating to the Horry Ride Project-Phase I Extension. As this amount had not been fully advanced as of June 30, 2010, the amortization schedule above does not include these amounts. On July 1, 2008, the Department began to make repayments towards the Horry Ride Project – Phase I Extension in the amount of \$6 million for fiscal year 2009, and \$10 million thereafter until 2022. Once the funds have been fully advanced, the Department will compute an amortization schedule for inclusion in these financial statements.

**NOTE 10. LEASE OBLIGATIONS:**

The Department has no capital leases outstanding for the fiscal year ended June 30, 2010. The Department incurred approximately \$849,089 in expenditures applicable to contingent rental agreements that are based on a pay-per-copy arrangement, with no required minimum usage requirements. All contingent rental agreements are with external parties.

**NOTE 11. INTEREST IN LICENSE AGREEMENT WITH THE DEPARTMENT – COMPONENT UNIT:**

On February 11, 1998, the Association entered into a license agreement with the Department regarding the construction and operation of the Southern Connector and SC 153 Extension projects (the Projects). The License Agreement grants the Association, the exclusive right (1) to acquire in the name of the Department rights of way and other real property necessary to the development and operation of the Projects, (2) to develop and construct the Projects, (3) to finance the Southern Connector, (4) to operate, repair, renew and replace the Southern Connector in accordance with terms of the agreement, and (5) to collect tolls from the users of the Southern Connector.

In order to finance the Southern Connector, the Association issued three series of toll road revenue bonds pursuant to the Trust Indenture dated February 1, 1998. Interest on the bonds is exempt from federal income tax and from South Carolina income tax. The bonds are special, limited obligations of the Association, payable solely from net revenues and monies held in certain accounts and other property included in the trust estate established by the Trust Indenture. The bonds are not, and shall never, constitute an indebtedness of the State of South Carolina, the Department, or any agency, department



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or political subdivision of the State of South Carolina.

The License Agreement specifies that, upon its termination, the Association is to convey to the Department full title to all property and improvements acquired in whole or in part with proceeds of the bonds. As stated in the License Agreement, the title to all real property and improvements thereon acquired or constructed during the term of the License Agreement is held by the Department. The License Agreement specifies a termination date of 50 years after substantial completion of the Southern Connector. However, the License Agreement automatically terminates upon repayment, redemption or defeasance of the bonds and all other project debt. The bonds are scheduled to mature January 1, 2038.

Prior to 2009, management had deemed the maturity date on the bond, January 1, 2038, to be the effective termination date of the License Agreement and thus had amortized the Association's interest in the License Agreement over approximately 36.5 years. Due to recent developments, beginning in 2009 management now believes that the License Agreement termination date of 50 years from the substantial completion date, March 2051 is the more appropriate period to amortize the Association's interest in the License Agreement. Due to this change in estimate, the Association's 2009 amortization expense decreased approximately \$1.657 million from the 2008 amount.

In order to fulfill its responsibilities under the License Agreement, the Association entered into an agreement (the Development Agreement) with Interwest Carolina Transportation Group, LLC (the Developer) whereby the Developer agreed to perform the obligations of the Association under the License Agreement with respect to construction of the Southern Connector and the SC 153 Extension and assumed various additional responsibilities. In order to fulfill its responsibilities under the Development Agreement, the Developer in turn entered into contracts with various subcontractors for the performance of certain obligations. The Developer agreed to complete the construction of the Southern Connector at a guaranteed price of \$173.8 million, which includes acquisition of all rights of way, relocation of utilities and railroads, and all design and construction activities including toll plazas, toll collection equipment, operations systems and other costs. The Developer commenced construction on February 27, 1998. On February 23, 2001, the Association received notification from the Department of its acceptance of the roadways and bridges, thereby permitting the Association to commence operations of the South Connector. On February 27, 2001, the Southern Connector was opened to the public. At that time, traffic was allowed on the Southern Connector for free for a two-week introductory period. Toll collection operations began on March 14, 2001. Substantial completion was reached on July 22, 2001. On December 22, 2003, the Southern Connector attained final completion.

The Association is required to pay a license fee to the SCDOT in the amount of \$125,000 per month for a period of 25 years, commencing twelve months (the first payment was due January 1, 2005) after Final Completion of the Southern Connector and of \$1 per month thereafter for the remainder of the term of the License Agreement. Payment of the monthly license fees will commence on the first day of the calendar month following the first anniversary of the Final Completion date of the Southern Connector. Payment of the license fee is ninth in priority according to the flow of funds.

So long as any Bonds remain outstanding, any license fees not paid when due will be deferred and will accrue interest at a rate of 5% per annum compounded annually. At December 31, 2009, the Association has unpaid deferred license fees of \$7.5 million and related interest of \$1.012 million.

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The Department is responsible for maintaining the Southern Connector (costs of maintenance are to be reimbursed by the Association in eighth priority in the flow of funds). So long as any Bonds remain outstanding, any maintenance costs of the Department not paid by the Association when due will be deferred and will accrue interest at a rate of 5% per annum compounded annually. At December 31, 2009, the Association has unpaid SCDOT deferred maintenance and related interest of \$776 thousand and \$150 thousand, respectively.

The Department is responsible for setting the toll rates in accordance with the terms of the License Agreement. The SC 153 Extension, the cost of which is not included in the accompanying basic financial statements, is operated, maintained, renewed, and replaced by the Department as part of the South Carolina Highway System.

The Association's rights under the License Agreement, as described above, constitute an intangible asset that is valued and recorded at an amount equal to the cost of construction of the Southern Connector, including related capitalized interest, less accumulated amortization.

**NOTE 12. PENSION PLANS:**

The majority of employees of the Department are covered by a retirement plan through the South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Retirement Division of the State Budget and Control Board, a public employee retirement system. Generally all State employees are required to participate in and contribute to the SCRS as a condition of employment unless exempted by law as provided in section 9-1-480 of the South Carolina Code of Laws. This plan provides retirement annuity benefits as well as disability, cost of living adjustment, death, and group-life insurance benefits to eligible employees and retirees.

The Retirement Division maintains four independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) which includes financial statements and required supplementary information. A copy of the separately issued CAFR may be obtained by writing to the Retirement Division, 202 Arbor Lake Drive, Columbia, South Carolina 29223. Furthermore, the Division and the four pension plans are included in the CAFR of the State of South Carolina.

Under the SCRS, employees are eligible for a full service retirement annuity upon reaching age 65 or completion of 28 years credited service regardless of age. The benefit formula for full benefits effective since July 1, 1989, for the SCRS is 1.82 percent of an employee's average final compensation multiplied by the number of years of credited service. Early retirement options with reduced benefits are available as early as age 55. Employees are vested for a deferred annuity after five years service and qualify for a survivor's benefit upon completion of 15 years credited service (five years effective January 1, 2001). Disability annuity benefits are payable to employees totally and permanently disabled provided they have a minimum of five years credited service (this requirement does not apply if the disability is the result of a job related injury). A group-life insurance benefit equal to an employee's annual rate of compensation is payable upon the death of an active employee with a minimum of one year of credited service.

Effective January 1, 2001, Section 9-1-2210 of the South Carolina Code of Laws allows employees eligible for service retirement to participate in the Teacher and Employee Retention Incentive (TERI) program. TERI participants may retire and begin accumulating retirement benefits on a deferred basis without terminating employment for up to five years. Upon termination of employment or at the end of the TERI period, whichever is

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earlier, participants will begin receiving monthly service retirement benefits which will include any cost of living adjustments granted during the TERI period.

Because participants are considered retired during the TERI period, they do not make SCRS contributions, do not earn service credit, and are ineligible to receive group life insurance benefits or disability retirement benefits. Beginning July 1, 2005, the State legislature passed a law requiring TERI participants to make SCRS contributions.

Since July 1, 1988, employees participating in the SCRS have been required to contribute 6% of all compensation. Beginning July 1, 2006, the employees' participation percent in the SCRS increased .25% to a total 6.25%. Effective July 1, 2009, the employer contribution rate became 12.74%, which included a 3.50% surcharge to fund retiree health and dental insurance coverage. The Department's actual contributions to the SCRS for the years ended June 30, 2010, 2009 and 2008 were approximately \$17.3 million, \$17.0 million, and \$16.4 million respectively, and equaled the required contributions of 9.24% (excluding the surcharge) for each year. Also, the Department paid employer group-life insurance contributions of approximately \$281 thousand in the current fiscal year at the rate of .15 percent of compensation.

The South Carolina Police Officers Retirement System (PORS) is a cost-sharing multiple employer defined benefit public employee retirement system. Generally, all full-time employees whose principal duties are the preservation of public order or the protection or prevention and control of property destruction by fire are required to participate in and contribute to the System as a condition of employment. This plan provides annuity benefits as well as disability and group-life insurance benefits to eligible employees and retirees. In addition, participating employers in the PORS contribute to the accidental death fund which provides annuity benefits to beneficiaries of police officers and firemen killed in the actual performance of their duties. These benefits are independent of any other retirement benefits available to the beneficiary.

Employees covered under PORS are eligible for a monthly pension payable at age 55 with a minimum of five years service or 25 years credited service regardless of age. In addition, employees who have five years of credited service prior to age 55 can retire yet defer receipt of benefits until they reach age 55. A member is vested for a deferred annuity with five years service. The benefit formula for full benefits effective since July 1, 1989, for the PORS is 2.14 percent of the employee's average final salary multiplied by the number of years of credited service. Disability annuity benefits and the group-life insurance benefits for PORS members are similar to those for SCRS participants. Accidental death benefits provide a monthly pension of 50 percent of the member's budgeted compensation at the time of death.

Since July 1, 1988, employees participating in the PORS have been required to contribute 6.5 percent of all compensation. Effective July 1, 2008, the employer contribution rate became 14.15%, which, as for the SCRS, included the 3.50% surcharge. The Department's actual contributions to the PORS for the years ended June 30, 2010, 2009 and 2008 were approximately \$27 thousand, \$22 thousand, and \$24 thousand respectively, and equaled the required contributions of 10.65 percent (excluding the surcharge) for each year. Also, the Department paid employer group-life insurance contributions of approximately \$504 and accidental death insurance contributions of approximately \$504 in the current fiscal year for PORS participants. The rate for each of these insurance benefits is .20% of compensation.

Article X, Section 16 of the South Carolina Constitution requires that all State-operated retirement systems be funded on a sound actuarial basis. Title 9 of the South Carolina

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Code of Laws of 1976, as amended, prescribes requirements relating to membership, benefit and employee/employer contributions for each retirement system. Employee and employer contribution rates to SCRS and PORS are actuarially determined. The surcharges to fund retiree health and dental insurance are not part of the actuarially established rates. Annual benefits, payable monthly for life, are based on length of service and on average final compensation (an annualized average of the employee's highest 12 consecutive quarters of compensation).

The systems do not make separate measurements of assets and pension benefit obligations for individual employers. Under Title 9 of the South Carolina Code of Laws, the Department's liability under the plans is limited to the amount of contributions (stated as a percentage of covered payroll) established by the State Budget and Control Board. Therefore, the Department's liability under the pension plans is limited to the amounts appropriated therefore in the South Carolina Appropriation Act and amounts from other applicable revenue sources. Accordingly, the Department recognizes no contingent liability for unfunded costs associated with participation in the plans. At retirement, employees participating in the SCRS or PORS may receive additional service credit for up to 90 days for accumulated unused sick leave.

**NOTE 13. POST-EMPLOYMENT AND OTHER EMPLOYEE BENEFITS:**

In accordance with the South Carolina Code of Laws and the annual Appropriation Act, the State of South Carolina provides post-employment health and dental and long term disability benefits to retired State and school district employees and their covered dependents. All permanent full-time and certain permanent part-time employees of the Department are eligible to receive these benefits. The Department contributes to the Retiree Medical Plan (RMP) and the Long-term Disability Plan (LTDP), cost-sharing multiple-employer defined benefit post employment healthcare and long-term disability plans administered by the Employee Insurance Program (EIP), a part of the State Budget and Control Board (SBCB). Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires May 2, 2008 and after, retirees are eligible for benefits if they have established twenty-five years of service for 100% employer funding and fifteen through twenty-four years of service for 50% employer funding. Benefits become effective when the former employee retires under a State retirement system. Basic long-term disability (BLTD) benefits are provided to active state, public school district and participating local government employees approved for disability.

Section 1-11-710 and 1-11-720 of the South Carolina Code of Laws of 1976, as amended, requires these post employment healthcare and long-term disability benefits be funded through annual appropriations by the General Assembly for active employees to the EIP and participating retirees to the SBCB except the portion funded through the pension surcharge and provided from other applicable sources of the EIP for its active employees who are not funded by State General Fund appropriations. Employers participating in the RMP are mandated by State statute to contribute at a rate assessed each year by the Office of the State Budget, 3.50 %of annual covered payroll for 2009.

The EIP sets the employer contribution rate based on a pay-as-you-go basis. The Department paid approximately \$ 6.5 million, \$6.4 million, and \$6.2 million applicable to the surcharge included with the employer contribution for retirement benefits for the fiscal years ended June 30, 2010, 2009, and 2008 respectively. These amounts were remitted to the South Carolina Retirement Systems for distribution to the Office of Insurance Services for retiree health and dental insurance benefits. BLTD benefits are funded through a per person premium charged to State agencies, public school districts, and other participating local governments. The monthly premium per active employee paid to

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EIP was \$3.23 for the fiscal years ended June 30, 2010.

Effective May 1, 2008 the State established two trust funds through Act 195 for the purpose of funding and accounting for the employer costs of retiree health and dental insurance benefits and long-term disability insurance benefits. The South Carolina Retiree Health Insurance Trust Fund is primarily funded through the payroll surcharge. Other sources of funding include additional State appropriated dollars, accumulated EIP reserves, and income generated from investments. The Long Term Disability Insurance Trust Fund is primarily funded through investment income and employer contributions.

One may obtain complete financial statements for the benefit plans and the trust funds from Employee Insurance Program, 1201 Main Street, Suite 360, Columbia, SC 29201.

**NOTE 14. DEFERRED COMPENSATION PLANS:**

Several optional deferred compensation plans are available to State employees and employers of its political subdivisions. Certain employees of the Department have elected to participate. The multiple-employer plans, created under Internal Revenue Code Section 457, 401(k), 403(b), and Roth 401(k) are administered by third parties and are not included in the Comprehensive Annual Financial Report of the State of South Carolina. Compensation deferred under the plans is placed in trust for the contributing employee.

The State has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan. The Department has not made any contributions to these plans.

**NOTE 15. TRANSACTIONS WITH STATE ENTITIES / RELATED PARTIES:**  
**Primary Entity:**

The Department has significant transactions with the State of South Carolina and various State agencies. The Department purchases goods and services from various State agencies. Total purchases from State agencies were approximately \$54 million for the year ended June 30, 2010. The Department sells supply items and provides services for various State agencies. Total sales to State agencies were approximately \$14,987 for the year ended June 30, 2010.

The gasoline and special fuels user fees are collected by the South Carolina Department of Revenue (DOR) and remitted on a monthly basis. The user fees collected by DOR for the State Highway Fund amounted to \$479.0 million for the year ended June 30, 2010 of which \$45.4 was accrued as a receivable at June 30, 2010. Gasoline tax revenues collected by DOR for the County Transportation Program Agency Fund amounted to \$67.7 million for the year ended June 30, 2010.

Services received at no cost from the various offices of the State Budget and Control Board include pension plans administration, insurance plans administration, audit services, personnel management, assistance in the preparation of the State Budget, review and approval of certain budget amendments, procurement services, and other centralized functions.

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The Department had financial transactions with various State agencies during the fiscal year. Significant payments were made to divisions of the State Budget and Control Board for retirement plan contributions and health insurance premiums, insurance coverage, office supplies, printing, telephone, and inter-agency mail. Payments were also made to other agencies for unemployment insurance and workers' compensation coverage. The amounts of expenditures applicable to related party transactions are not readily available.

The Department provided no material services free of charge to other State agencies during the fiscal year. The Department participates in the statewide dual employment program. Workers' compensation insurance premiums for the fiscal year 2009 of \$10.0 million were paid to the State Accident Fund.

See Note 9 regarding transactions resulting from intergovernmental agreements entered into by the Department, the Bank, and other local governments. The Department provided the Bank administrative services, clerical assistance, and project oversight during fiscal year 2010 for which it was paid \$2.123 million. The Bank also reimbursed the Department \$5.761 million in direct project costs and \$141 thousand for administrative services. Allocations to other entities - State agency represented amounts paid to the Bank and totaled \$25.7 million for the year ended June 30, 2010. The payments were from gas tax collections and represented an amount not to exceed the one cent per gallon collected in accordance with Section 11-43-160 of the South Carolina Code of Laws for the on-going funding of construction and maintenance of highways. The Department has established an agreement with the Bank to reserve \$10,000,000 as guaranty on Horry County loan payments to the Bank.

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A summary of intergovernmental payables to State agencies in the fund level balance sheet at June 30, 2010 is as follows:

| (In Thousands)  |                  |
|---|------------------|
| <u>Due To / Description</u>   |                  |
| South Carolina State Infrastructure Bank                                |                  |
| 1 cent per gallon gasoline tax, reimbursement of cost, and license fees | \$ 4,979         |
| Fees and Licenses:  |                  |
| South Carolina State Infrastructure Bank                                | 9,151            |
| Purchases of goods and services:  |                  |
| S. C. Department of Motor Vehicles                                      | 2,000            |
| Department of Public Safety   | 45               |
| State Budget and Control Board  | 1,902            |
| Clemson University  | 1                |
| S.C. Department of Corrections  | 152              |
| S.C. Department of Revenue  | 49               |
| University of South Carolina  | 52               |
| Total   | <u>\$ 18,331</u> |

**NOTE 16. FEDERAL GRANTS:**

The Department has grants and reimbursable contracts with the Federal government for the funding of costs related to the programs described in the grants. These funds are subject to audit and/or adjustment by the various funding sources.

**NOTE 17. RISK MANAGEMENT:**

**Primary Entity**

The Department is exposed to various risks of loss and maintains State or commercial insurance coverage for each of those risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. There were no significant reductions in insurance coverage from that carried in the prior year. Settled claims have not exceeded this coverage in the prior three years. The Department pays insurance premiums to certain other State agencies and commercial insurers to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accord with insurance policy and benefit program limits except for deductibles.

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Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

1. Claims of State employees for unemployment compensation benefits (Employment Security Commission);
2. Claims of covered employees for workers' compensation benefits for job-related illnesses or injuries (State Accident Fund);
3. Claims of covered public employees for health and dental insurance benefits (Office of Insurance Services); and
4. Claims of covered public employees for long-term disability and group-life insurance benefits (Office of Insurance Services).

Employees elect health coverage through either a health maintenance organization or through the State's self-insured plan. All of the other coverages listed above are through the applicable State self-insured plan except dependent and optional life premiums are remitted to commercial carriers.

The Department and other entities pay premiums to the State's Insurance Reserve Fund (IRF), which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities, and/or events:

- Theft of, damage to, or destruction of assets;
- Real property and contents;
- Motor vehicles;
- Data processing equipment;
- Business interruptions;
- Torts; and,
- Medical malpractice claims against covered employee for nurse.

The IRF is a self-insurer and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of certain property and equipment and auto liability. Reinsurance permits partial recovery of losses from re-insurers, but the IRF remains primarily liable. The IRF's rates are determined actuarially. State agencies and other entities are the primary participant in the State's Health and Disability Insurance Fund and IRF.

The Department obtains coverage up to \$50,000 through a commercial insurer for employee fidelity bond insurance for the Secretary of Transportation for losses arising from theft or misappropriation. Employee fidelity bond coverage is not maintained on the Department's Commission members or its other employees. The Department self-insures itself for any losses because it feels the likelihood of losses are remote. The Department has not transferred the portion of the risk of loss related to insurance policy deductibles and limits for capital assets and fidelity overages to a State or commercial insurer.

The Department has not reported an estimated claims loss expenditure, and the related liability at June 30, 2010, based on the requirements of GASB Statement No. 10 and No. 30 which state that a liability for claims must be reported only if information prior to issuance of the financial statements indicates that it is probable that an asset has been impaired or a liability has been incurred on or before June 30, 2010 and the amount of the loss is reasonably estimable. Liabilities include an amount for incurred but not reported (IBNR) losses when it is probable a claim will be asserted. Claims liabilities when recorded are based on estimates of the ultimate cost of settling known but not paid claims



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and IBNR claims at June 30 using past experience adjusted for factors that would modify past experience.

In management's opinion, claims losses in excess of insurance coverage are unlikely and, if incurred, would be insignificant to the Department's financial position. Furthermore, there is no evidence of asset impairment or other information to indicate that a loss expenditure and liability should be recorded and, therefore, no loss accrual has been recorded.

**Component Unit**

The Association is exposed to various types of risk including loss related to torts; theft of, damage to, and destruction of assets; injuries to construction workers and others; professional design; and damage to property of others. The Association obtained commercial insurance covering all of its known risks of loss as follows:

|                        |                     |
|------------------------|---------------------|
| Automobile Liability   | Professional Design |
| Worker's Compensation  | Crime               |
| Directors and Officers | Force Majeure       |
| Builder's Risk         | General Liability   |

No claim settlements have exceeded insurance coverage during the previous three years. There were no significant reductions in insurance coverage during the year ended December 31, 2009.

**NOTE 18. GOING CONCERN – COMPONENT UNIT**

The Association was incorporated to design, finance, acquire, construct and operate the Southern Connector. At the time the Bonds were issued, Wilbur Smith Associates prepared a Traffic and Revenue Study (the "Original Study") to estimate the future utilization of the road and toll revenues for the Association. The actual traffic on the highway and toll revenues received by the Association has been substantially less than projected in the Original Study. Currently, the Association is not receiving sufficient toll revenues to pay debt service on the Senior or the Subordinate Bonds. Through 2009, the shortfall was covered by withdrawals from the Debt Service Reserve Accounts maintained by the Trustee under the Indenture. In compliance with the provisions of the continuing disclosure requirements, the Association has filed the required "Event Notice" for each withdrawal from the Debt Service Reserve Account used to pay a portion of the interest payments in 2009 and 2008. In addition, interest has accreted on the Capital Appreciation Bonds, substantially all of which are currently not payable. Due to the factors noted above, the Association has experienced an increase of \$22.2 million for 2009 in the Association's net deficit to a total of \$173.3 million as of December 21, 2009.

Debt service on the bonds increased sharply starting in January 2008 as principal began to mature. Traffic and revenues did not increase sufficiently to pay the January 2010 principal and interest due on the bonds in full.

Despite the Association's implementation of the scheduled toll rate increase in 2005 and another non-scheduled toll rate increase in 2009 and performance of the 2005, 2006, and 2007 toll rate studies required under the Trust Indenture, the Association has been unable to comply with the bond Revenue Covenant since January 2005. Therefore, as of January 1, 2008 (after 36 consecutive months), the Association was and continues to be in default under the Trust Indenture. The bond documents provide the Trustee with certain specific remedies in the event of such default. Such remedies include allowing the

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
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Trustee to (a) take legal action to require the Association to enforce covenants with respect to the bonds, (b) take legal action to require the Association to account for revenues as if it were the trustee of an express trust for the senior bond holders, (c) take legal action to prohibit any acts or things that may be unlawful or in violation of the senior bondholders' rights, (d) prohibit the Association from withdrawing monies from any bond Accounts (other than the Rebate Fund and Renewal and Replacement Fund Accounts), without the Trustee's written consent, (e) take legal action to request that a court appoint a receiver of the Trust Estate and the Association's income, revenues, and use of profits, and (f) take legal action to protect and enforce its rights and those of the senior bondholders to enforce payment of the principal, redemption price and interest due on the senior bonds. The bond documents do not provide any remedy that would accelerate the due date of any debt service payments due on the outstanding bonds. The bonds are secured by the Trust Estate, which includes (a) all bond funds except the Rebate and the Renewal and Replacement Funds, (b) all Revenues as defined in the bond documents, (c) all of the Association's rights in its License Agreement with the Department, and (d) any other property assigned to the Trustee by the Association. There is no provision in the bond documents that will allow the Trustee to place a lien or mortgage on any of the Association's physical assets.

The Association received a notice from the Trustee in January 2008 and again in May 2009 stating that an event of default has occurred. In the notices, the Trustee acknowledges and reserves its remedies provided in the Trust Indenture, but did not identify which if any, actions are to be taken on behalf of the bondholders. As of the date of this report, the Association has not received any communications from the Trustee indicating any intent to initiate proceedings under the Trust Indenture.

The Association's default under the Trust Indenture gives the Trustee the option of petitioning a court to appoint a receiver of the Trust Estate (see the discussion of the Trustee's remedies above.) If a receiver were so appointed, the receiver would in essence take over operations of the Southern Connector from the Association.

In February 2008, the Association selected Goldman Sachs & Co. to become a special financial consultant to work with the Association to explore strategic alternatives related to its existing capital structure. In connection with Goldman Sachs & Co.'s work, the Association engaged Stantec Engineering for the preparation of an investment grade traffic and revenue study to inform the concession or restructuring process. Responsive to Stantec's Study, the Association requested the Department in May 2009 to revise the toll rate schedule for the Southern Connector Toll Road. The Department granted the Association's request in August 2009 and implemented a toll rate increase effective November 1, 2009.

Based on Stantec's projections (that were issued in a final report in May 2009) and Goldman's analyses, the Association announced in April 2009 that, because a preliminary valuation estimate for a concession did not achieve the level necessary to defease all of the outstanding bonds or to support an effective tender for the bonds and also due to declining traffic volume on the Southern Connector and a deteriorated credit market, a long-term concession agreement with a new toll road operator did not appear to be feasible at that time, nor did a conventional refunding of the Association's existing bonds by issuing or incurring new debt. Goldman informed the Association that, due to the wide dispersion of ownership of the bonds, restructuring the bonds outside of bankruptcy would be extremely difficult.

On June 12, 2009, the Department asserted that an Event of Default has occurred under Section 14.1(d) of the License Agreement, which among other things provides that an Event of Default under the License Agreement shall exist if the Association "... shall fail,

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be unable, or admit in writing the inability generally to pay the Association's debts as they become due." The License Agreement provides no cure period for such Event of Default. Although Section 9.2(e) of the License Agreement permits the Department to terminate the License Agreement upon the occurrence of an Event of Default, the Department did not terminate the License Agreement and agreed to give the Association at least 90 days prior written notice of the effective date of any such termination. In consideration of such 90 day forbearance, the Association agreed to diligently undertake to restructure its indebtedness and to include in its proposed debt adjustment plan the funding of repairs and replacements to the Southern Connector.

The Senior Bond Trustee undertook an effort to locate beneficial owners of the bonds to invite them to participate in informal discussions regarding possible restructuring of the bonds. The Association negotiated confidentiality agreements between the Association and certain beneficial owners of the Senior Bonds (the "Restricted Owners"), which permit the Association to share non-public information with the Restricted Owners and engage in discussions regarding potential restructuring of the Association's debts. Since August 2009, the Association has entered into such confidentiality agreements with four institutional bondholders and one bond insurer beneficially owning or insuring, in the aggregate, a significant percentage of the outstanding principal amount or future maturity value of the Senior Bonds. The Association has been advised that the Subordinate Trustee reached out to some of its constituent Bondholders to solicit their involvement in the negotiation process, including becoming subject to a confidentiality agreement, but none of the contacted subordinate Bondholders elected to participate in the process.

The Association delivered to the Senior Bond Trustee, the Subordinate Trustee, The Department and the Restricted Owners a draft debt adjustment plan (the "Association's Plan") dated August 13, 2009. The Association's Plan was structured to return the greatest value to the owners of the Senior Bonds as possible under the constraints of the remaining term of the License Agreement (to 2051), the obligation to repair and resurface the road, and the projected toll revenues and operating expenses set forth in the Stantec traffic and revenue study. The Association's Plan used the August 5, 2009 estimate provided by AECOM Technical Services, Inc. as the basis for the projected repair and resurfacing needs of the road. Under the Association's Plan, since the Senior Bonds would not receive full payment, the Subordinate Bonds would receive no payment.

The Senior Bond Trustee and its counsel then engaged Macquarie Capital (USA) Inc. ("Macquarie") as financial advisor to the Senior Bond Trustee's counsel to review the Association's Plan, consult with the Trustee and their representatives, and propose revisions to the Association's Plan. The Senior Bond Trustee, the Subordinate Bond Trustee and the Restricted Owners rejected the Association's Plan. Macquarie met with the Association, Department and others and developed an alternative plan (the "Macquarie Plan"), which was presented to the Association, the Department and the Restricted Owners on October 12, 2009. The Macquarie Plan was based on the Stantec projections, proposed to exchange two series of securities for the outstanding principal and interest owing on the Association's Senior Bonds, called for a 35-year extension of the License Agreement and included provisions to fund a substantial portion of the projected road resurfacing and repair costs out of toll revenues under the extended License Agreement. Although the Macquarie Plan did not address repayment of the Subordinate Bonds, implementation of that plan under the assumptions set forth therein would permit the Association to use toll revenues to repay a portion of the amounts currently owing to the Subordinate Bondholders during the remaining term of the extended License Agreement after the securities exchanged for the Senior Bonds were repaid.

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The Department advised the Association that the required legislative clarification of its authority to grant an extension of the License Agreement's term under South Carolina law. At the October 12, 2009 meeting, it was determined that effectuating a consensual restructuring plan would be aided by the passage of legislation in the 2010 session of the South Carolina General Assembly. Negotiations on the detailed terms of a restructuring plan were held in abeyance while the parties pursued legislation in the South Carolina General Assembly to clarify the Department's authority regarding the extension of the License Agreement and its ability to enter into other revisions necessary to restructure the Bonds and the Association's obligations to the Department.

The Association was advised that, given the broad ownership of the Bonds, it was likely the Association would be required to file a bankruptcy petition to implement any plan of adjustment of its debts. On January 20, 2010, the Board of Directors of the Association adopted a resolution authorizing the Association's management, when management so deemed it appropriate, to file a petition for bankruptcy protection under the United States Bankruptcy Code and to take related actions in connection with the bankruptcy. This resolution was authorized, among other purposes, in order for the Association to be in a position to effectuate a consensual restructuring plan. Notwithstanding this vote, efforts continued to obtain a consensus among the major creditor constituents for a debt adjustment plan.

In late May of 2010, the Association was informed by the Senior Bond Trustee and Department that they did not expect to obtain approval of legislation deemed by Department to be necessary to authorize Department to extend the term of the License Agreement. Based upon these developments, the Association then pursued discussions with the Senior Bond Trustee, Macquarie and the Restricted Owners regarding a debt adjustment plan which could be implemented over the remaining term of the License Agreement without any extension. These efforts resulted in the Restricted Owners and the Association developing the terms of a debt adjustment plan ("Plan Summary").

In an effort to obtain consent from all interested parties, the Association presented the Plan Summary to Department. Department informed the Association on June 16, 2010 that Department would not agree to the debt adjustment plan described in the Plan Summary. Efforts to solicit or negotiate acceptable changes to the Plan Summary that might be acceptable to SCDOT failed. As a result of the foregoing, on June 24, 2010, the Association filed a petition for adjustment of its obligations in the US Bankruptcy Court for the State of South Carolina.

As a result of the above, there is substantial doubt about the Association's ability to continue as a going concern. The financial statements do not include any adjustments to reflect the possible future effects on the recoverability and classification of assets or amounts and classifications of liabilities that may result from this uncertainty.

**NOTE 19. CONTINGENCIES AND SUBSEQUENT EVENTS:**

**PRIMARY ENTITY:**

The Department is a defendant in various lawsuits arising from the conduct of its normal business primarily regarding rights-of-way. Although any litigation has an element of uncertainty, it is management's and legal counsel's opinions that the outcome of any litigation pending or threatened, or the combination thereof, will not have a materially adverse effect on the financial position of the Department.

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2010

Through June 30, 2010, the State's Joint Bond Review Committee approved the issuance by the Department not to exceed \$926 million in General Obligation State Highway Bonds for projects. As of June 30, 2010, \$547.6 million bonds have been issued and are outstanding. The Commission authorizes the timing and amounts of the various bond issues to be determined by the Department's staff.

**COMPONENT UNIT:**

**POTENTIAL EXCESS COLLATERAL RECEIVED**

At the time the Bonds were issued, the Association directed the Trustee to invest monies in the Senior Bonds Debt Service Reserve Account and the Subordinate Bonds Debt Service Reserve Account in a long-term collateralized repurchase agreement ("REPO") with Lehman Brothers, with Norwest Bank serving as custodian and collateral agent. As a result of Lehman Brothers' bankruptcy in 2008, Lehman Brothers defaulted on the REPO and thus the custodian transferred the collateral/securities to the Trustee. The amount of collateral/securities received by the Trustee was greater than the amount of collateral/securities required to be maintained by Lehman Brothers under the REPO. The maximum amount of the securities received by the Trustee that may be subject to a claim by Lehman Brothers under the REPO has been recorded as a liability (\$1,117,498) and (\$1,153,823) by the Association at December 31, 2009 and December 31, 2008 respectively.

**SUBSEQUENT EVENT**

The SCDOT Commission closed on January 4, 2010 the northbound lanes on I-385 in Laurens County, South Carolina in connection with repairs to that road. The Department has stated that such closing is anticipated to remain in place for approximately eight months. Such closing is believed to have resulted in reductions of traffic and revenue on the Southern Connector. The Association is unable to estimate the aggregate magnitude of such reductions. In compliance with the provisions of the Continuing Disclosure Agreement with the Trustee, the Association filed Event Notice No. 2010-1 on January 11, 2010. This notice announced that (a) traffic on the Southern Connector was inadequate to permit the Association to collect sufficient toll revenues to pay debt service on the Bonds which came due on January 1, 2010 and (b) as a result of the payment default the Association has been advised that the rating on the Series 1998A Bonds and the Series 1998B Bonds will be further reduced by Standard & Poor's Rating Group from the then current rating of "C" to "D". The Series 1998C Bonds have never been rated by any nationally recognized municipal credit rating agency. The Association filed a petition for adjustment of its obligations in the US Bankruptcy Court for the State of South Carolina on June 24, 2010.

**South Carolina Department of Transportation**  
**Budgetary Comparison Schedule (Non-GAAP Budgetary Basis)**  
**Governmental Fund**  
**For the Fiscal Year Ended June 30, 2010**  
(In Thousands)

|   | Budgeted Amounts  |                   | Actual<br>Amounts<br>(Budgetary<br>Basis) | Variance with<br>Final Budget<br>Positive<br>Negative |
|---|-------------------|-------------------|---|---|
|   | Original          | Final             |   |   |
| <b>Revenues</b>   |                   |                   |   |   |
| Earmarked   | \$ 200            | \$ 471            | \$ 192                                    | \$ (279)  |
| General fund  | 121               | 636               | 636                                       | -   |
| Restricted  | 1,045,831         | 1,330,949         | 1,116,610                                 | (214,339)   |
| <b>Total Revenues</b>   | <b>1,046,152</b>  | <b>1,332,056</b>  | <b>1,117,438</b>                          | <b>(214,618)</b>                                      |
| <b>Expenditures</b>   |                   |                   |   |   |
| <b>General Administration</b>                                       |                   |                   |   |   |
| Personal services   | 14,248            | 15,242            | 15,205                                    | 37  |
| Other operating   | 27,998            | 29,022            | 28,752                                    | 270   |
| Debt services   | 2                 | 2                 | 2   | -   |
| <b>Land &amp; Buildings</b>   |                   |                   |   |   |
| Other operating   | 2,000             | 2,100             | 587                                       | 1,513   |
| Permanent improvement   | 2,000             | 2,000             | 309                                       | 1,691   |
| <b>Engineering - Adm. Proj. Mgmt.</b>                               |                   |                   |   |   |
| Personal services   | 73,921            | 79,080            | 79,080                                    | -   |
| Other operating   | 9,500             | 28,500            | 8,221                                     | 20,279  |
| <b>Engineering - Construction</b>                                   |                   |                   |   |   |
| Other operating   | 110,000           | 110,486           | 96,711                                    | 13,775  |
| Permanent improvements  | 389,438           | 634,744           | 585,053                                   | 49,691  |
| Debt services   | 4,980             | 4,980             | 4,980                                     | -   |
| Allocations   | 12,200            | 12,200            | 5,178                                     | 7,022   |
| <b>Highway Maintenance</b>  |                   |                   |   |   |
| Personal services   | 96,155            | 95,940            | 95,930                                    | 10  |
| Other operating   | 202,456           | 207,291           | 203,093                                   | 4,198   |
| Permanent improvements  | 50                | 210               | 254                                       | (44)  |
| <b>Mass Transit</b>   |                   |                   |   |   |
| Personal services   | 956               | 942               | 941                                       | 1   |
| Other operating   | 566               | 560               | 407                                       | 153   |
| Allocations   | 21,151            | 31,151            | 24,762                                    | 6,389   |
| <b>Toll Operations</b>  |                   |                   |   |   |
| Personal services   | 98                | 98                | 92  | 6   |
| Other operating   | 3,300             | 3,300             | 3,053                                     | 247   |
| <b>Employer Contributions</b>                                       | <b>75,133</b>     | <b>74,208</b>     | <b>69,093</b>                             | <b>5,115</b>  |
| <b>Total Expenditures</b>   | <b>1,046,152</b>  | <b>1,332,056</b>  | <b>1,221,703</b>                          | <b>110,353</b>  |
| <b>Net increase (decrease) in fund<br/>balance- budgetary basis</b> | -                 | -                 | (104,265)                                 | (104,265)   |
| <b>Fund balance beginning of<br/>year-budgetary basis</b>           | <b>131,948</b>    | <b>131,948</b>    | <b>131,948</b>                            | <b>-</b>  |
| <b>Fund balance end of year -<br/>budgetary basis</b>               | <b>\$ 131,948</b> | <b>\$ 131,948</b> | <b>\$ 27,683</b>                          | <b>\$ (104,265)</b>                                   |

SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE  
JUNE 30, 2010

**NOTE 1. BUDGETARY FUNDS**

South Carolina's Annual Appropriation Act, the State's legally adopted budget, does not present budgets by GAAP fund. Instead, it presents program-level budgets for the following two funds:

*General Funds.* These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

*Total Funds.* The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities but exclude the pension trust funds and some other fiduciary fund activities.

The Department's legally adopted budget is part of the Total Funds budget for the State. It is presented for the State Highway Fund at the program level including the restricted, earmarked, and general funds appropriated to the Department.

**NOTE 2. ORIGINAL AND FINAL BUDGETED AMOUNTS; BASIS OF PRESENTATION**

The original appropriations presented in the accompanying schedule for the State Highway Fund include amounts in the Appropriations Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classification, and format of the appropriations section of the accompanying schedule for department's governmental fund are substantively the same as for the legally enacted budget.

The State's General Assembly does not approve estimated revenue or fund balance amounts for Other Budgeted Funds which include the State Highway Fund. However, Section 70 (*Recapitulations*) of the Appropriation Act includes net *source of funds* amounts (i.e. estimated cash brought forward from the previous fiscal year plus estimated revenue for the current fiscal year minus estimated cash to be carried forward to the following fiscal year) for three categories of Other Budgeted Funds: Federal, Earmarked, and Restricted. A budget versus actual comparison for the State Highway Fund is presented as required supplementary information.

As operating conditions change, the Department may move appropriations between programs and classifications within programs. However, limits are placed on increasing/decreasing authorizations for personal services without Budget and Control Board approval. Also, a revision of budgeted amounts over and above the total revenues appropriated requires approval of the Budget and Control Board.

**NOTE 3: LEGAL LEVEL OF BUDGETARY CONTROL**

The Department maintains budgetary control at the level of summary objective category of expenditure within each program of each department or agency which is the level of detail presented in the accompanying schedule.

**NOTE 4: BASIS OF BUDGETING**

Current legislation states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is used, while the accrual basis is used for other expenditures.

State law does not precisely define the State's basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- Departments and agencies shall charge certain vendor and interfund payments against the preceding fiscal year's appropriations through July 17.
- The gasoline and motor fuel taxes are recorded on the modified accrual basis in accordance with State law.
- All other revenues are recorded only when the State receives the related cash.

**NOTE 5: RECONCILIATION OF BUDGET TO GAAP REPORTING DIFFERENCES**

The accompanying budgetary comparison schedule compares the Department's legally adopted budget with actual information in accordance with the legal basis of budgeting. Budgetary accounting principles however differ significantly from GAAP accounting principles. Basis differences arise because the basis of budgeting differs from the GAAP basis used to prepare the statement of revenues, expenditures, and changes in fund balance.

Reconciliation of Budget Basis to GAAP Basis  
For Fiscal Year ended June 30, 2010

|  | (In Thousands)<br>State Highway<br>Fund |
|--|---|
| Net decrease in fund balance - budgetary basis   | \$ (104,265)                            |
| Basis of accounting differences:   |   |
| Debt service principal and interest payments are<br>a cash appropriation transfer for budget purposes<br>but shown as an expenditure on the governmental fund statements | (411,962)                               |
| Proceeds from issuance of bonds are shown as other financing<br>sources on the government fund statement but are not budgeted  | 335,902                                 |
| Proceeds from intergovernmental payable are shown<br>as revenue on governmental fund statement but<br>are not budgeted   | 20,000                                  |
| Change in federal revenue accrual between 2009<br>and 2010   | 14,794                                  |
| Expenditures are recorded on the cash basis for budgetary<br>purposes and are on the modified accrual basis for<br>financial statement purposes                          | (18,068)                                |
| Adjustment of Participation Deferred Revenue   | 7,770                                   |
| Change in interest income based on fair value calculations   | (761)                                   |
| Reversal of prior fiscal year accruals   | 4,976                                   |
| Other basis differences accruals of revenues (disbursements)   | 76,850                                  |
| Net decrease in fund balance - GAAP basis  | <u>\$ (74,764)</u>                      |



**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2010**  
(In Thousands)

|                                   | -----Assets-----                |                                  |                                   |                   |
|-----------------------------------|---------------------------------|----------------------------------|-----------------------------------|-------------------|
|                                   | Cash and<br>Cash<br>Equivalents | Accrued<br>Current<br>Receivable | Due from<br>State Highway<br>Fund | Total<br>Assets   |
| <b>RIGHT OF WAYS FUND</b>         |                                 |                                  |                                   |                   |
| Balance at June 30, 2009          | \$ 332                          | -                                | -                                 | \$ 332            |
| Additions                         | -                               | -                                | -                                 | -                 |
| Deductions                        | -                               | -                                | -                                 | -                 |
| Balance at June 30, 2010          | 332                             | -                                | -                                 | 332               |
| <b>SPECIAL DEPOSITS</b>           |                                 |                                  |                                   |                   |
| Balance at June 30, 2009          | 3,204                           | -                                | -                                 | 3,204             |
| Additions                         | 1,869                           | -                                | -                                 | 1,869             |
| Deductions                        | (1,806)                         | -                                | -                                 | (1,806)           |
| Balance at June 30, 2010          | 3,267                           | -                                | -                                 | 3,267             |
| <b>COUNTY TRANSPORTATION FUND</b> |                                 |                                  |                                   |                   |
| Balance at June 30, 2009          | 98,975                          | 965                              | 11,607                            | 111,547           |
| Additions                         | 103,541                         | 2,130                            | 67,703                            | 173,374           |
| Deductions                        | (86,955)                        | (1,974)                          | (73,392)                          | (162,321)         |
| Balance at June 30, 2010          | 115,561                         | 1,121                            | 5,918                             | 122,600           |
| <b>TOTALS - ALL AGENCY FUNDS</b>  |                                 |                                  |                                   |                   |
| Balance at June 30, 2009          | 102,511                         | 965                              | 11,607                            | 115,083           |
| Additions                         | 105,410                         | 2,130                            | 67,703                            | 175,243           |
| Deletions                         | (88,761)                        | (1,974)                          | (73,392)                          | (164,127)         |
| Balance at June 30, 2010          | <u>\$ 119,160</u>               | <u>\$ 1,121</u>                  | <u>\$ 5,918</u>                   | <u>\$ 126,199</u> |

**SOUTH CAROLINA DEPARTMENT OF TRANSPORTATION**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2010**  
(In Thousands)

|                                   | -----Liabilities-----                     |                                  |                                  |                               |                      |
|-----------------------------------|---|----------------------------------|----------------------------------|-------------------------------|----------------------|
|                                   | Accounts<br>Payable/<br>Other Liabilities | Deposits<br>for<br>Right of Ways | Special<br>Deposits<br>and Bonds | Funds Held<br>for<br>Counties | Total<br>Liabilities |
| <b>RIGHT OF WAYS FUND</b>         |   |                                  |                                  |                               |                      |
| Balance at June 30, 2009          | \$ -                                      | \$ 332                           | \$ -                             | \$ -                          | \$ 332               |
| Additions                         | -   | -                                | -                                | -                             | -                    |
| Deductions                        | -   | -                                | -                                | -                             | -                    |
| Balance at June 30, 2010          | -   | 332                              | -                                | -                             | 332                  |
| <b>SPECIAL DEPOSITS</b>           |   |                                  |                                  |                               |                      |
| Balance at June 30, 2009          | 308                                       | -                                | 2,896                            | -                             | 3,204                |
| Additions                         | 266                                       | -                                | 1,606                            | -                             | 1,872                |
| Deductions                        | (347)                                     | -                                | (1,462)                          | -                             | (1,809)              |
| Balance at June 30, 2010          | 227                                       | -                                | 3,040                            | -                             | 3,267                |
| <b>COUNTY TRANSPORTATION FUND</b> |   |                                  |                                  |                               |                      |
| Balance at June 30, 2009          | 9,222                                     | -                                | -                                | 102,325                       | 111,547              |
| Additions                         | 11,589                                    | -                                | -                                | 113,754                       | 125,343              |
| Deductions                        | (9,194)                                   | -                                | -                                | (105,096)                     | (114,290)            |
| Balance at June 30, 2010          | 11,617                                    | -                                | -                                | 110,983                       | 122,600              |
| <b>TOTALS - ALL AGENCY FUNDS</b>  |   |                                  |                                  |                               |                      |
| Balance at June 30, 2009          | 9,530                                     | 332                              | 2,896                            | 102,325                       | 115,083              |
| Additions                         | 11,855                                    | -                                | 1,606                            | 113,754                       | 127,215              |
| Deletions                         | (9,541)                                   | -                                | (1,462)                          | (105,096)                     | (116,099)            |
| Balance at June 30, 2010          | \$ 11,844                                 | \$ 332                           | \$ 3,040                         | \$ 110,983                    | \$ 126,199           |