

# SECTION 1

## GENERAL INFORMATION AND ADMINISTRATION

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**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA  
MEDICAID  
PROGRAM****PROGRAM DESCRIPTION**

The Medicaid program, as established by Title XIX of the Social Security Act, as amended, provides quality health care to low income, disabled, and elderly individuals by utilizing state and federal funds to reimburse providers of approved medical services. This care includes the diagnosis, treatment, and management of illnesses and disabilities.

The South Carolina Department of Health and Human Services (SCDHHS) is the single state agency designated to administer the South Carolina Medicaid program in compliance with state and federal laws and regulations and the South Carolina State Plan.

In addition to providing traditional fee-for-service medical care coverage, SCDHHS offers two voluntary Medicaid Managed Care Programs:

- Medicaid Managed Care Organization (MCO) Program
- Primary Care Case Management/Medical Homes Networks (PCCM or PCCM/MHN)

The Medicaid Managed Care Organization (MCO) program consists of contracted MCOs that, through a developed network of providers, provide, at a minimum, all services outlined in the core benefit package described in the MCO contract, for certain eligibility categories. SCDHHS pays a capitated rate per member per month, according to age, gender, and category of eligibility to MCOs. Payments for core services provided to MCO members are the responsibility of managed care organizations, not the fee-for-service Medicaid program.

MCOs may elect to provide expanded services that are outside of the core benefit package to their members.

The Medical Homes Network (MHN) Program is a Primary Care Case Management (PCCM) program. An MHN is composed of a Care Coordination Services Organization (CSO) and the primary care providers (PCPs)

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM****PROGRAM DESCRIPTION  
(CONT'D.)**

enrolled in that network. The CSO supports the member physicians by providing care coordination, disease management, and data management. The PCPs manage the health care of their patient members either by directly providing medically necessary health care services or authorizing another provider to treat the beneficiary. The Network receives a per-member-per-month (PMPM) care coordination fee. Reimbursement for medical services provided is made on a fee-for-service basis.

**ELIGIBILITY  
DETERMINATION**

Applications for Medicaid eligibility may be filed in person or by mail. Applications may be obtained and completed at outstationed locations such as county health departments, some federally qualified health centers, most hospitals, and SCDHHS county eligibility offices. Applications are also available at the SCDHHS Web site: [www.scdhhs.gov](http://www.scdhhs.gov).

Applications can be mailed to:

SCDHHS Central Eligibility Processing  
Post Office Box 100101  
Columbia, SC 29202-3101

Individuals who apply for SSI through the Social Security Administration and are determined eligible are automatically eligible for Medicaid.

Medicaid eligibility may be retroactive for a maximum of three months prior to the month of application when the applicant received medical services of the type covered by Medicaid and the applicant would have met all eligibility criteria had the application been filed at the time. A child born to a woman eligible for Medicaid due to pregnancy is automatically entitled to Medicaid benefits for one year provided that the child continues to live with the mother, and they reside in South Carolina.

Not all Medicaid beneficiaries receive full coverage. Some beneficiaries may qualify under the categories of limited benefits or emergency services only. Questions regarding coverage for these categories should be directed to your program representative.

Providers may verify a beneficiary's eligibility for Medicaid benefits by utilizing a Point of Sale (POS) device, the Medicaid Interactive Voice Response System (IVRS), the South Carolina Medicaid Web-based Claims Submission Tool, or an eligibility verification vendor.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM****ELIGIBILITY  
DETERMINATION  
(CONT'D.)**

Additional information on these options is detailed later in this section.

If the beneficiary is enrolled in MCO or PCCM, certain services will require prior approval and/or coordination through the MCO or PCCM providers. For questions regarding MCO or PCCM programs, please refer to information specific to your program found in Section 2 of this manual, and direct questions to your program representative.

More information about managed care can be found in the Managed Care Supplement attached to all provider manuals.

**ENROLLMENT  
COUNSELING SERVICES**

SCDHHS provides enrollment counseling services to Medicaid beneficiaries through a contract with a private vendor, Maximus, Incorporated. Services are provided under the program name “South Carolina Healthy Connections Choices.” The function of the enrollment counselor is to assist Medicaid-eligible members in the selection of the best Medicaid health plan to suit individual/family needs. For additional information, contact the Department of Managed Care at 803-898-4614 or visit [www.scdhhs.gov](http://www.scdhhs.gov).

**MEDICARE / MEDICAID  
ELIGIBILITY**

Medicaid beneficiaries who are also eligible for Medicare benefits are commonly referred to as “dually eligible.” Please refer to Section 3 of this manual for instructions regarding billing procedures for dually eligible beneficiaries.

**SOUTH CAROLINA  
HEALTHY CONNECTIONS  
MEDICAID CARD**

Beginning in March 2008, Medicaid beneficiaries (current and new) will receive a new Medicaid card. The new South Carolina “Healthy Connections” card will replace the South Carolina “Partners for Health” card. During this transition period, Medicaid beneficiaries are advised to keep their old card until they receive the new one and providers are expected to continue accepting the old card.

Only one person’s name appears on each card. If more than one family member is eligible for Medicaid, the family receives a card for each eligible member. In addition to the member’s name, the front of the card includes the member’s date of birth and Medicaid Member Number. Possession of the plastic card does not guarantee Medicaid

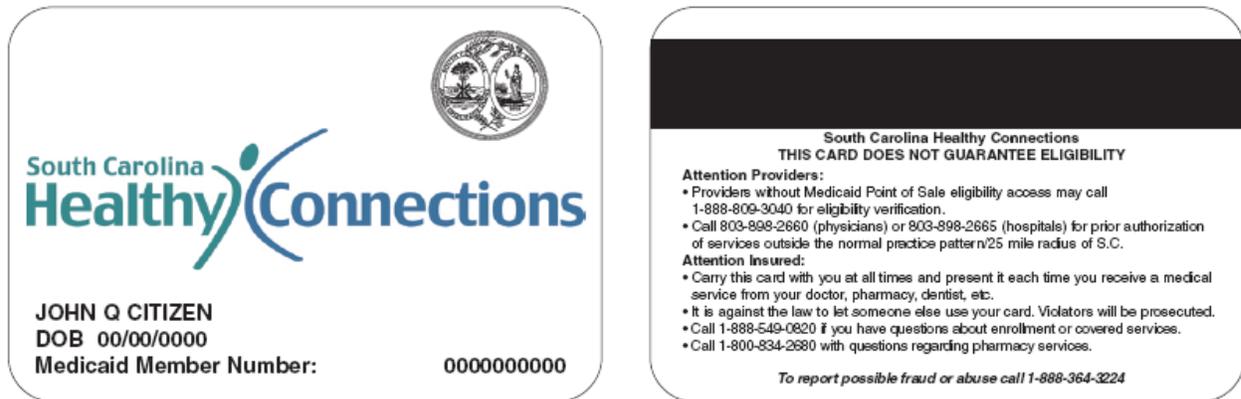
## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### SOUTH CAROLINA MEDICAID PROGRAM

#### SOUTH CAROLINA HEALTHY CONNECTIONS MEDICAID CARD (CONT'D.)

coverage. Failure to verify eligibility prior to providing a service leaves the provider at risk of providing services to an ineligible individual.

The following is an example of a South Carolina Healthy Connections card:



The back of the Healthy Connections Medicaid card includes:

- A toll-free number that may be utilized by providers to access the Medicaid Interactive Voice Response System (IVRS). This system is discussed in full under “Medicaid Interactive Voice Response System” in this section.
- A number that providers may call for prior authorization of services outside the normal practice pattern or outside a 25-mile radius of South Carolina
- A magnetic strip that may be used in POS devices to access information regarding Medicaid eligibility, third-party insurance coverage, beneficiary special programs, and service limitations 24 hours a day, seven days a week in a real time environment. There is a fee to providers for such POS services.
- A toll-free number for the beneficiary if he or she has questions about enrollment, Medicaid-covered services or eligibility
- A toll-free number for the beneficiary if he or she has questions regarding pharmacy services

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM****SOUTH CAROLINA  
HEALTHY CONNECTIONS  
MEDICAID CARD (CONT'D.)**

Providers are urged to report inappropriate use of a Medicaid card by a beneficiary (such as abuse, card-sharing, etc.) to the Division of Program Integrity's toll-free Fraud and Abuse Hotline at 1-888-364-3224.

Beneficiaries who choose to enroll with a Medicaid Managed Care Organization (MCO) will be issued an identification card by the MCO in addition to the South Carolina Healthy Connections Medicaid card. This MCO-issued card contains phone numbers for member services and provider billing issues specific to the managed care plan. Please see the Managed Care Supplement for samples of cards from the various managed care plans.

**MEDICAID INTERACTIVE  
VOICE RESPONSE SYSTEM  
(IVRS)**

SCDHHS contracts with a company to maintain the Medicaid Eligibility IVRS. To access the IVRS, providers must call a toll-free number, 1-888-809-3040, and enter their Medicaid Provider ID. Providers will be prompted to enter the dates of service and one of the following beneficiary identifiers:

- Medicaid Member Number (printed on the Healthy Connections card)
- Social Security Number and full name or date of birth
- Full name and date of birth

The system then relays the beneficiary eligibility information to the provider over the phone, including:

- Beneficiary Special Programs status
- Medicare coverage
- Third-Party Liability (TPL) coverage
- Service limitations
- Visit count information

This automated process verifies Medicaid eligibility for the previous 12 months only. Providers can make an unlimited number of calls to the IVRS and may request an unlimited number of beneficiary eligibility verifications per call. There is no charge to the provider for IVRS services. Providers may also use the IVRS to access their most recent Medicaid payment information.

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### SOUTH CAROLINA MEDICAID PROGRAM

#### ELIGIBILITY VERIFICATION VENDORS

Several vendors offer POS devices, PC-based software, and Internet or other eligibility verification services. Presently, the following companies contract with SCDHHS to provide eligibility verification services. There is a fee to providers for these services. For more information, contact the companies directly as listed below:

#### **Companion Technology PAID System**

Contact Person: Malcolm Carson, 803-264-2527

#### **Health Data Exchange (HDX)**

Contact Person: Lee Ledbetter, 1-610-448-4133

#### **Emdeon (formerly Medifax)**

For Hospitals: Maureen Aguirre, 1-800-444-4336, Ext. 2359

For Providers other than hospitals and large clinics: 1-877-469-3263, option 3

#### **Passport Health Communications**

Contact Person: Lloyd Baker, 1-888-661-5657

Providers may also verify Medicaid eligibility electronically using the HIPAA 270/271 transactions. For information on these transactions, contact the South Carolina Medicaid EDI Support Center at 1-888-289-0709.

#### SOUTH CAROLINA MEDICAID WEB-BASED CLAIMS SUBMISSION TOOL

SCDHHS provides a free tool, accessible through an Internet browser, that allows providers to submit Dental, UB claims, and CMS-1500 claims, query Medicaid eligibility, and check claim status. Providers interested in using this tool must complete a Trading Partner Agreement (TPA) with SCDHHS. Once SCDHHS receives the TPA, the provider will be contacted with the Web site address and login information.

The eligibility query requirements are the same as those found in this section under "Medicaid Interactive Voice Response System" (IVRS). For information on this tool or to receive a TPA, please contact the South Carolina Medicaid EDI Support Center at 1-888-289-0709.

#### REQUIREMENTS FOR PROVIDER PARTICIPATION

In order to participate in the Medicaid program, a provider must meet all of the following requirements:

- Licensure by the appropriate licensing body, certification by the standard-setting agency, and /or other pre-contractual approval processes

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM****REQUIREMENTS FOR  
PROVIDER PARTICIPATION  
(CONT'D.)**

established by SCDHHS

- Enrollment in the South Carolina Medicaid program
- If required, obtain a National Provider Identifier (NPI) and share it with South Carolina Medicaid. Refer to <https://nppes.cms.hhs.gov> for additional information about obtaining an NPI
- Continuously meet South Carolina licensure requirements of their respective professions or boards in order to maintain Medicaid enrollment

**Enrollment**

In order to become eligible to participate in the Medicaid program, providers are required to either complete a provider enrollment agreement form or sign a contract with SCDHHS, depending on what type of service they provide.

By signing the provider enrollment agreement or contract, the provider agrees to comply with all federal and state laws and regulations currently in effect as well as all policies, procedures, and standards required by the Medicaid program. Official notification of enrollment is sent to the provider.

All rendering providers must be enrolled in the Medicaid program. Enrolled providers are prohibited from allowing non-enrolled providers use of their Medicaid ID number/NPI number in order for non-participating providers to be reimbursed for services. Please refer to Section 3 of this manual for instructions regarding billing procedures.

MCO network providers/subcontractors do not have to be Medicaid-enrolled providers. Fee-for-service reimbursement from SCDHHS may only be made to Medicaid-enrolled providers.

A provider must immediately report any change in enrollment or contractual information (*e.g.*, mailing or payment address, physical location, telephone number, specialty information, change in group affiliation, ownership, etc.) to the appropriate area within SCDHHS. Not reporting this change of information promptly could result in a delay of payment to the provider. Contact information for these areas is listed below:

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### SOUTH CAROLINA MEDICAID PROGRAM

#### Enrollment (Cont'd.)

#### Contracted Providers

Division of Contracts  
SCDHHS  
Post Office Box 8206  
Columbia, SC 29202-8206  
803-898-2605

#### Non-Contracted Providers

Medicaid Provider Enrollment  
Post Office Box 8809  
Columbia, SC 29202-8809  
803-788-7622 Ext. 41650

The Medicaid program administered by SCDHHS is considered to be a covered entity under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), Public Law 104-191.

#### Extent of Provider Participation

Providers have the right to limit the number of Medicaid patients they are willing to treat within their practice; however, providers may not discriminate in selecting the Medicaid beneficiaries they will treat or services they will render. A provider may not refuse to furnish services covered under Medicaid to an individual who is eligible for Medicaid-sponsored medical assistance because of a third party's potential liability for the service(s). A provider who is not a part of a Managed Care Organization's network may refuse service to a Medicaid MCO member.

A provider and a beneficiary (or the beneficiary's guardian or representative) should determine before treatment is rendered whether the provider is willing to accept the beneficiary as a Medicaid patient. In an emergency, or if a provider cannot determine that a patient is Medicaid-eligible at the time service is rendered, the provider should meet with the beneficiary (or the beneficiary's legal guardian or representative) at the earliest possible date to determine whether the provider is willing to accept the beneficiary as a Medicaid patient for the previously rendered service. To avoid disputes or misunderstandings, providers are encouraged to document the details of their provider-patient agreement in the patient's record.

In furnishing care to beneficiaries who are participating in a Medicaid managed care option, all providers are required to comply with the benefit requirements specified by the applicable managed care program with respect to issues such as the extent of approvals for referrals, etc. Specific questions may be addressed directly to the managed care provider or the provider's SCDHHS program representative.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM**

Extent of Provider Participation (Cont'd.)	Once a provider has accepted a beneficiary as a Medicaid patient, it is the responsibility of the provider to deliver all Medicaid-covered services throughout the course of treatment. The policy section of this manual may include clarification of specific program policies.
Non-Discrimination	All Medicaid providers are required to comply with the following laws and regulations: <ul data-bbox="716 659 1435 1140" style="list-style-type: none"><li>• Title VI of the Civil Rights Act of 1964 that prohibits any discrimination due to race, color, or national origin (45 CFR Part 80)</li><li>• Title V, Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. 794 that prohibits discrimination on the basis of handicap (45 CFR Part 84)</li><li>• The Americans with Disabilities Act of 1990 that prohibits discrimination on the basis of disability (28 CFR Parts 35 &amp; 36)</li><li>• The Age Discrimination Act of 1975 that prohibits discrimination on the basis of age (45 CFR Parts 90 and 91)</li></ul>
Service Delivery	
<i>Freedom of Choice</i>	Except as otherwise specified in this manual, a Medicaid beneficiary has the right to choose any provider who is both a participant in the Medicaid program and willing to accept the beneficiary as a patient.  However, once a beneficiary exercises his or her freedom of choice by voluntarily enrolling in a Medicaid managed care option, the beneficiary is required to follow that plan's requirements ( <i>e.g.</i> , use of designated primary and specialist providers, precertification of services, etc.) for the time period during which the beneficiary is enrolled in the managed care option.
<i>Medical Necessity</i>	Medicaid will pay for a service when the service is covered under the South Carolina State Plan and is medically necessary. "Medically necessary" means that the service (the provision of which may be limited by specific manual provisions, bulletins, and other directives) is directed toward the maintenance, improvement, or protection of health or toward the diagnosis and treatment of illness or

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****SOUTH CAROLINA MEDICAID PROGRAM***Medical Necessity (Cont'd.)*

disability. A provider's medical records or other appropriate documentation for each beneficiary must substantiate the need for services, must include all findings and information supporting medical necessity and justification for services, and must detail all treatment provided.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****RECORDS/  
DOCUMENTATION  
REQUIREMENTS****GENERAL INFORMATION**

As a condition of participation in the Medicaid program, providers are required to maintain and provide access to records. These records should fully disclose the medical necessity for treatment and the extent of services provided to Medicaid beneficiaries. Unless program policy otherwise allows, this documentation must be present in the beneficiaries' records before the provider files claims for reimbursement. For the purpose of reviewing and reproducing documents, providers shall grant to staff of SCDHHS, the State Auditor's Office, the South Carolina Attorney General's Office, the Government Accountability Office (GAO), and the U.S. Department of Health and Human Services (USDHHS) and/or any of their designees access to all records concerning Medicaid services and payment. These records may be reviewed during normal business hours, with or without notice.

A provider record or any part thereof will be considered illegible if at least three medical or other professional staff members who regularly perform post-payment reviews are unable to read the records or determine the extent of services provided. If this situation should occur, a written request for a translation may be made. In the event of a negative response or no response, the reimbursed amount will be subject to recoupment.

Assuming that the information is in a reasonably accessible format, the South Carolina Medicaid Program will accept records and clinical service notes in accordance with the Uniform Electronic Transactions Act (S.C. Code Ann. §26-6-10 *et seq.*). Reviewers and auditors will accept electronic documentation as long as they can access them and the integrity of the document is ensured. Furthermore, providers must comply with the provisions of the Health Insurance Portability and Accountability Act of 1996 (HIPAA), Public Law 104-191.

The minimum retention period for Medicaid records is five years. Exceptions include providers of hospital and nursing home services, who are required to maintain records

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****RECORDS / DOCUMENTATION REQUIREMENTS****GENERAL INFORMATION  
(CONT'D.)**

pertaining to Medicaid beneficiaries for a period of six years. Other Medicaid provider agreements/contracts may require differing periods of time for records retention.

Providers should contact their Medicaid program representative for specific information regarding the documentation requirements for the services provided. In all cases, records must be retained until any audit, investigation, or litigation is resolved, even if the records must be maintained longer than normally required. Medicaid providers generally maintain on-site all medical and fiscal records pertaining to Medicaid beneficiaries.

Medical and fiscal records pertaining to Medicaid beneficiaries that a provider may maintain at an off-site location/storage facility are subject to the same retention policies, and the records must be made available to SCDHHS within five business days of the request. For reviews by the SCDHHS Division of Program Integrity, requested Medicaid records should be provided within two business days.

**Note: These requirements pertain to retention of records for Medicaid purposes only; other state or federal rules may require longer retention periods.**

**DISCLOSURE OF  
INFORMATION BY  
PROVIDER**

As of April 14, 2003, for most covered entities, health care providers are required to comply with privacy standards of the Health Insurance Portability and Accountability Act of 1996 (HIPAA), Public Law 104-191, which includes providing all patients and/or clients with a Notice of Privacy Practices. The Notice should include sufficient information to disclose to each Medicaid patient/client the provider's intent to release any medical information necessary for processing claims, including Medicaid claims. Providers who have not issued their patients/clients a Notice of Privacy Practices should obtain authorization to release such information to SCDHHS. The authorization must be signed and dated by the beneficiary and must be maintained in the patient's/client's record.

Once a Notice of Privacy Practices is acknowledged by the Medicaid beneficiary, or the beneficiary's authorization to release information is obtained, a provider who uses hard-copy claim forms that require the patient's signature is no longer required to have each claim form signed by the

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****RECORDS / DOCUMENTATION REQUIREMENTS****DISCLOSURE OF  
INFORMATION BY  
PROVIDER (CONT'D.)**

beneficiary. Providers who file claims electronically are required under their Trading Partner Agreement (TPA) to ensure ready association of electronic claims with an acknowledged Notice of Privacy Practices or a signed statement from the beneficiary consenting to the release of information necessary to process claims.

Certain medical services may be subject to more stringent rules or regulations governing the disclosure of information than others. However, if a provider is unable to release information necessary for Medicaid claims processing due to the lack of proper Notice or authorization from the beneficiary, payment may be denied and/or previous payments may be recouped. Consequently, providers who are concerned about releasing patient information to SCDHHS are advised to obtain specific written authorization from the Medicaid patient/client.

**SAFEGUARDING  
BENEFICIARY  
INFORMATION**

Federal regulations at 42 CFR Part 431, Subpart F, and South Carolina Regulations at Chapter 126, Article 1, Subarticle 4, require that certain information concerning Medicaid applicants and beneficiaries be protected. As a condition of participation in the Medicaid program, all providers must agree to comply with the federal laws and regulations regarding this protection, by execution of either a contract or a provider enrollment agreement. Questions regarding access to protected information should be referred to your Medicaid program representative.

Beneficiary information that must be protected includes but is not limited to the following:

- Name and address
- Medical services provided
- Social and economic circumstances
- Medical data, including diagnosis and past history of disease or disability
- Any information involving the identification of legally liable third-party resources
- Any information verifying income eligibility and the amount of medical assistance payments

This information may generally be used or disclosed only for the following purposes:

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### RECORDS / DOCUMENTATION REQUIREMENTS

#### SAFEGUARDING

#### BENEFICIARY

#### INFORMATION (CONT'D.)

- Establishing eligibility
- Determining the amount of medical assistance
- Providing services for beneficiaries
- Assisting in a Medicaid-related investigation, prosecution, or civil or criminal proceeding

Regarding the release of beneficiary information to billing/collection agencies, the Centers for Medicare and Medicaid Services (CMS) has instructed the states that the requirements for the release of beneficiary information should parallel the limitations on payments. Agents to whom payments could be made are allowed to obtain relevant beneficiary information, since the sharing of that information is for a purpose directly connected with Medicaid administration. However, if no payment could be made to the agent because the agent's compensation is tied to the amount billed or collected, or is dependent upon the collection of the payment, then Medicaid is not allowed to release beneficiary information to that agent.

**Note: The manner in which the Medicaid program deals with the agent is determined primarily by the terms of the agent's compensation, not by the designation attributed to the agent by the provider. Agents or providers who furnish inaccurate, incomplete, or misleading information to SCDHHS regarding agent compensation issues may face sanctions.**

#### Confidentiality of Alcohol and Drug Abuse Case Records

Federal law requires providers to observe more stringent rules when disclosing medical information from the records of alcohol and drug abuse patients than when disclosing information concerning other Medicaid beneficiaries. Federal regulations govern the information that must be protected in such cases and the circumstances under which this information may be disclosed. These regulations may be found at 42 CFR Part 2.

#### SPECIAL / PRIOR AUTHORIZATION

Certain medical services must be authorized by SCDHHS (or its designee) prior to delivery in order to be reimbursable by Medicaid. Some of the services that are specifically subject to prior authorization and approval are as follows:

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****RECORDS / DOCUMENTATION REQUIREMENTS****SPECIAL / PRIOR  
AUTHORIZATION (CONT'D.)**

- Services provided outside of the South Carolina Medicaid Service Area (SCMSA). The SCMSA is South Carolina and adjacent areas within 25 miles of its borders. For specific information, contact the appropriate Medicaid program representative.
- Services not routinely covered by Medicaid, or other services that require prior approval before payment or before service delivery as a matter of policy. Please refer to the appropriate section of this manual or contact your Medicaid program representative.
- Services for which prepayment review is required.

Refer to program-specific sections of this manual for other services that must be authorized prior to delivery.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION**  
**RECORDS / DOCUMENTATION REQUIREMENTS**

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**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****REIMBURSEMENT****CHARGE LIMITS**

Providers may not charge Medicaid any more for services to a beneficiary than they would customarily charge the general public. Providers should bill their usual and customary charges and not the Medicaid reimbursement rate. Retroactive adjustments can only be made up to the billed amount. Medicaid will generally pay the lower of the established Medicaid reimbursement rate, determined by the program, or the provider's charges. The Medicaid program will not pay for services or items that are furnished gratuitously without regard to the beneficiary's ability to pay, or where no payment from any other source is expected, such as free x-rays or immunizations provided by health organizations.

**BROKEN, MISSED, OR  
CANCELLED  
APPOINTMENTS**

CMS prohibits billing Medicaid beneficiaries for broken, missed, or cancelled appointments. Medicaid programs are state-designed and administered with federal policy established by CMS. Federal requirements mandate that providers participating in the Medicaid program must accept the agency's payment as payment in full. Providers cannot bill for scheduling appointments or holding appointment blocks. According to CMS Program Issuance Transmittal Notice MCD-43-94, broken or missed appointments are considered part of the overall cost of doing business.

**MEDICAID AS PAYMENT IN  
FULL**

Once a provider has accepted a beneficiary as a Medicaid patient, the provider must accept the amount established and paid by the Medicaid program (or paid by a third party, if equal or greater) as payment in full. Neither the beneficiary, beneficiary's family, guardian, or legal representative may be billed for any difference between the Medicaid allowable amount for a covered service and the provider's actual charge, or for any coinsurance or deductible not paid by a third party. In addition to not charging the patient for any coinsurance or deductible amounts, providers may not charge the patient for the primary insurance carrier's copayment. Only applicable Medicaid copayments and services not covered by Medicaid may be billed to the beneficiary.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****REIMBURSEMENT****MEDICAID AS PAYMENT IN FULL (CONT'D.)**

For beneficiaries enrolled in a Medicaid managed care option, the managed care entity must accept SCDHHS' capitated payment as payment in full for all services covered by the capitation arrangement. Managed care network providers must accept their reimbursement from the managed care entity as payment in full. Only services not included in the specified benefits package or not otherwise covered by Medicaid may be billed to a beneficiary enrolled in a managed care option.

**PAYMENT LIMITATION**

Medicaid payments may be made only to a provider, to a provider's employer, or to an authorized billing entity. **There is no option for reimbursement to a beneficiary.** Likewise, seeking or receiving payment from a beneficiary pending receipt of payment from the Medicaid program is not allowed, except where a copayment is applicable. By virtue of submitting a claim to Medicaid, a provider is agreeing to accept Medicaid as the payer.

**REASSIGNMENT OF CLAIMS**

In general, Medicaid payments are to be made only to the enrolled practitioner. However, in certain circumstances payment may be made to the following:

1. The employer of the practitioner, if the practitioner is required as a condition of employment to turn over fees to the employer
2. The facility in which the service is provided, if the practitioner has a contract under which the facility submits the claim
3. A foundation, plan, or similar organization operating an organized health care delivery system, if the practitioner has a contract under which the organization submits the claim
4. A business agent. Regulations found at 42 CFR Part 447, Subpart A, allow Medicaid to make payment for services to a provider's "business agent" such as a billing service or an accounting firm, only if the agent's compensation is:
  - a) Related to the cost of processing the billing
  - b) Not related on a percentage or other basis to the amount that is billed or collected

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****REIMBURSEMENT****REASSIGNMENT OF CLAIMS (CONT'D.)**

- c) Not dependent upon the collection of the payment

If the agent's compensation is tied to the amount billed or collected or is dependent upon the collection of the payment, Medicaid is not allowed to make payment to the agent. Furthermore, providers are urged to seek advice regarding the HIPAA (Public Law 104-191) provisions when entering into such an agreement.

**THIRD-PARTY LIABILITY**

As a condition of eligibility for Medicaid, federal regulations at 42 CFR Part 433, Subpart D, require individuals to assign any rights to medical support or other third-party payment to the Medicaid agency (SCDHHS) and cooperate with the agency in obtaining such payments. The South Carolina Code §43-7-420 makes this assignment effective automatically upon application for Medicaid.

Medicaid providers may obtain information regarding third-party resources that are known to SCDHHS by utilizing the Partners for Health Medicaid Insurance card with a Point of Sale (POS) device, by calling the Medicaid Interactive Voice Response System (IVRS) or by using the South Carolina Medicaid Web-based Claims Submission Tool. The Medicaid IVRS is discussed in full under "Medicaid Interactive Voice Response System" in this section. Third-party resources include but are not limited to health benefits under commercial health insurance plans, indemnity contracts, school insurance, Workers' Compensation, and other casualty plans that may provide health insurance benefits under automobile or homeowner's coverages.

For Medicaid purposes, third-party resources are divided into two general categories: Health Insurance and Casualty Insurance.

**Health Insurance**

In general, health insurance may include any individual accident and health policy or group policy that provides payment for health care costs. Unless otherwise permitted, a provider who accepts a Medicaid beneficiary as a patient is required to request payment from all available third-party resources prior to billing Medicaid. All third-party claims filed must be assigned to the provider.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****REIMBURSEMENT****Health Insurance (Cont'd.)**

Should the third-party carrier deny payment or reduce payment to less than the Medicaid approved amount, the provider may then submit the claim to Medicaid. The claim filed to Medicaid must be properly completed with all applicable third-party information entered in the appropriate fields (see Section 3 or other appropriate materials for billing instructions). Under the federally mandated Cost Avoidance program, 42 CFR §433.139, claims for certain services to beneficiaries who have health insurance coverage may automatically reject if the third-party carrier has not been billed first. If a claim is rejected for failure to bill third-party coverage, the resulting Edit Correction Form (ECF) for the rejected claim will contain the carrier code, policy number, and name of the policyholder for each third-party carrier. SCDHHS will not reprocess the claim unless the provider returns a correctly coded ECF that documents payment or denial of payment by the third-party carrier.

While most claims are subject to coordination of benefits to ensure Medicaid is the payer of last resort, federal regulations exempt claims submitted for physicians' services under the Early & Periodic Screening, Diagnosis, and Treatment (EPSDT) program, Maternal Health, Title IV – Child Support Enforcement, and certain Department of Health and Environmental Control (DHEC) services under Title V. While providers are encouraged to file with any liable third party for these claim types, if they choose not to do so, SCDHHS will pay the claims and bill liable third parties directly through the Benefit Recovery program.

***Premium Payment Project***

Through the Premium Payment Project, SCDHHS is able to pay private health insurance premiums for Medicaid beneficiaries who are subject to losing coverage due to non-payment. SCDHHS will pay these premiums when said payment is determined to be cost effective.

Premium payment is usually cost effective for Medicaid beneficiaries with chronic medical conditions requiring long-term treatment such as cancer, end stage renal disease, chronic heart problems, congenital birth defects, and AIDS. Depending on the amount of the premium, the program may also be appropriate for beneficiaries with short-term costly health needs, such as pregnancy.

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### REIMBURSEMENT

#### *Premium Payment Project (Cont'd.)*

Providers of services to participating beneficiaries should consider Medicaid the payer of last resort and bill any liable third-party insurance plan prior to billing Medicaid.

Questions regarding the Premium Payment Project may be referred to the Division of Third-Party Liability. Providers who wish to refer a beneficiary for participation in the project may call MIVS at 803-933-1800 or the Division of Third-Party Liability at 803-933-1827.

#### Casualty Insurance

Casualty insurance includes policies that provide payment for treatment related to an accident or injury. This type of coverage is most commonly related to incidents such as auto accidents, and in these cases the injured party is frequently represented by an attorney.

Unlike health insurance claims, claims involving casualty insurance are not subject to review under the Cost Avoidance program. The accident questionnaire is the primary referral source and is generated by the Medicaid claims processing system. At times, it is the provider who identifies a potentially liable third party. If there is casualty insurance coverage, the provider may pursue the claim directly with either the beneficiary's attorney or the casualty insurance carrier, or file a claim with Medicaid (provided that the one-year time limit for submission of claims has not been exceeded).

If the provider files a claim with Medicaid and the claim is paid, then SCDHHS will pursue reimbursement from any liable third party.

#### Provider Responsibilities – TPL

A provider who has been paid by Medicaid and **subsequently** receives reimbursement from a third party must repay to SCDHHS either the full amount paid by Medicaid or the full amount paid by the third party, whichever is less. Some providers may choose to submit a repayment check accompanied by a completed Form for Medicaid Refunds (DHHS Form 205) identifying the third-party payer. Others providers may decide to submit a Claim Adjustment Form 130, which will allow them to void and/or replace a claim that resulted in under or overpayment. Examples of these forms can be found in the Forms section of this manual. For detailed information regarding both of these adjustment processes, please refer to Section 3 of this manual. A provider must not bill

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### REIMBURSEMENT

#### Provider Responsibilities – TPL (Cont'd.)

Medicaid for the difference between the payment received from a third party and the actual charges if the provider's third-party payment was determined under a "preferred provider" arrangement.

The South Carolina Code §43-7-440(B) requires Medicaid providers to cooperate with SCDHHS in the identification of any third-party resource that may be responsible for payment of all or part of the cost of medical services provided to a Medicaid beneficiary. Upon receiving knowledge of third-party coverage that is not verified via a POS system or the IVRS, a provider is encouraged to notify SCDHHS's Division of Third-Party Liability of said coverage. The Health Insurance Information Referral Form may be used for this purpose. This form can be found in the Forms section of this manual.

The Division of Third-Party Liability must also be notified in writing if copies of claims submitted to Medicaid are released to anyone, including the beneficiary or the beneficiary's attorney. Before being released, the documents must clearly indicate that third-party benefits are assigned to SCDHHS pursuant to state law.

Providers should be aware that in no instance will SCDHHS pay any amount that is the responsibility of a third-party resource. If a provider releases copies of claims submitted to Medicaid and the release of those documents results in third-party payment being made to the beneficiary rather than to the provider, SCDHHS will not reimburse the provider for the amount of the third-party payment made to the beneficiary.

#### TIME LIMIT FOR SUBMITTING CLAIMS

In accordance with federal and state laws and regulations, it is required that only "clean" claims and related ECFs received and entered into the claims processing system within one year from the date of service (or date of discharge for hospital claims) be considered for payment. A "clean" claim is error-free and can be processed without obtaining additional information from the provider or from another third party. This time limit will not be extended on the basis of third-party liability requirements. However, the one-year time limit does not apply to Medicare cost sharing claims or to claims involving retroactive eligibility.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****REIMBURSEMENT****Medical Cost Sharing  
Claims**

Claims for payment of Medicare cost sharing amounts must be received and entered into the claims processing system within two years from the date of service or date of discharge, or up to six months following the date of Medicare payment, whichever is later.

**Retroactive Eligibility**

Claims and related ECFs involving retroactive eligibility must be received within six months of the beneficiary's eligibility being added to the Medicaid eligibility system or one year from the date of service delivery, whichever is later. Hard copy claims should be submitted with a brief note attached explaining that the case involves retroactive eligibility. If possible, the eligibility worker should furnish as documentation either a statement verifying the retroactive determination or a computer-generated letter that states the date eligibility was added to the Medicaid record.

***Payment Information***

SCDHHS establishes reimbursement rates for each Medicaid-covered service. For specific service rates, refer to the appropriate section of this manual or contact your Medicaid program representative.

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**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION**  
**REIMBURSEMENT**

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## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### MEDICAID PROGRAM INTEGRITY

The South Carolina Department of Health and Human Services ensures the integrity of the Medicaid Program and seeks to reduce waste, fraud, and abuse in the use of Medicaid funds through the activities carried out by the Division of Program Integrity and the Division of Audits. The purposes of program oversight are to safeguard against unnecessary or inappropriate use of Medicaid services, identify excessive or inaccurate payments to providers, and ensure compliance with the applicable Medicaid laws, regulations, and policies.

#### PROGRAM INTEGRITY

The Division of Program Integrity conducts post-payment reviews of health care providers including but not limited to outpatient hospitals, clinics, pharmacies, therapeutic group homes, physicians, dentists, other health care professionals, CLTC providers, durable medical equipment providers, transportation providers, and behavioral and mental health care providers. Program Integrity uses several methods to identify areas for review:

- The toll-free Fraud and Abuse Hotline for complaints of provider and beneficiary abuse. The number is 1-888-364-3224. Each complaint received from the fraud hotline is reviewed, and if the complaint is determined to involve either a Medicaid beneficiary or provider, a preliminary investigation is conducted to identify any indications of fraud and abuse.
- Referrals from other sources as well as ongoing provider monitoring that identifies aberrant or excessive billing practices.
- The automated Surveillance and Utilization Review System (SURS) to create provider profiles and exception reports that identify excessive or aberrant billing practices.

A Program Integrity review can cover several years' worth of paid claims data. (See "Records/Documentation Requirements" in this section for the policy on Medicaid

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID PROGRAM INTEGRITY****PROGRAM INTEGRITY  
(CONT'D.)**

record retention.) The Division conducts payment reviews, analysis of provider payments, and review of provider records, using statistical sampling and overpayment estimation when feasible, to determine the following:

- Medical reasonableness and necessity of the service provided
- Compliance with Medicaid program coverage and payment policies
- Compliance with state and federal Medicaid laws and regulations
- Compliance with accepted medical coding conventions, procedures, and standards
- Whether the amount, scope, and duration of the services billed to Medicaid are fully documented in the provider's records

Most Program Integrity on-site reviews are unannounced. The medical records and all other necessary documents obtained/received from the provider must contain documentation sufficient to disclose the extent of services delivered, medical necessity, appropriateness of treatment, and quality of care. Program Integrity staff thoroughly review all the documentation and notify the provider of the post-payment review results. If the Program Integrity review finds that excessive or improper payments have been made to a provider, the provider will be required to refund the overpayment or have it taken from subsequent Medicaid reimbursement. Even if a provider terminates his or her agreement with Medicaid, the provider is still liable for any penalties or refunds identified by a Program Integrity review or audit.

For claims selected for a Program Integrity review, the provider cannot void, replace, or tamper with any claim records and documentation until the review is finalized.

Providers who disagree with the review findings are instructed to follow the process outlined in the certified letter of notification. The process affords providers the opportunity to discuss and/or present evidence to support their Medicaid claims.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID PROGRAM INTEGRITY****BENEFICIARY  
EXPLANATION OF MEDICAL  
BENEFITS PROGRAM**

The Beneficiary Explanation of Medical Benefits Program allows Medicaid beneficiaries the opportunity to participate in the detection of fraud and abuse. Each month the Division of Program Integrity randomly selects four hundred beneficiaries for whom claims for services were paid. These beneficiaries are provided with an Explanation of Medical Benefits that lists all non-confidential services that were billed as having been delivered to them and which were paid during the previous 45-day period. Beneficiaries are requested to verify that they received the services listed. The Division of Program Integrity investigates services that beneficiaries deny having received.

**BENEFICIARY OVERSIGHT**

The Division of Program Integrity identifies beneficiaries who may be misusing or overusing Medicaid services. Claims of identified persons are analyzed for patterns of possible fraudulent or abusive use of services. Referral to the State Attorney General's Office or other law enforcement agencies for investigation will be made based on the severity of the misuse. When an investigation is not warranted, an educational letter may be sent to the beneficiary encouraging them to select a primary care physician and one pharmacy to ensure they receive quality care from a health care provider of their choice.

Complaints pertaining to beneficiaries' misuse of Medicaid services can be reported using the Fraud and Abuse Hotline (1-888-364-3224).

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**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION**

**MEDICAID PROGRAM INTEGRITY**

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**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID ANTI-FRAUD PROVISIONS / PROVIDER EXCLUSIONS / SUSPENSIONS****FRAUD**

The South Carolina Medicaid program operates under the anti-fraud provisions of 42 US Code §1320a-7b. This federal law relates to both fraud and abuse of the program and identifies illegal acts, penalties for violations, and the individuals and/or entities liable under this section.

The Division of Program Integrity carries out SCDHHS responsibilities concerning suspected Medicaid fraud as required by 42 CFR Part 455, Subpart A. Program Integrity must conduct a preliminary investigation and cooperate with the state and federal authorities in the referral, investigation, and prosecution of suspected fraud in the Medicaid program. SCDHHS refers suspected cases of Medicaid fraud by health care providers to the Medicaid Fraud Control Unit of the State Attorney General's Office for investigation and possible prosecution. Suspected Medicaid fraud on the part of a beneficiary is also referred to a Medicaid Recipient Fraud Unit in the State Attorney General's Office for investigation.

**PROVIDER EXCLUSIONS / SUSPENSIONS**

Federal regulations for preventing fraud and abuse in the Medicaid program and for excluding or suspending providers from the Medicaid program for fraud and abuse are found at 42 CFR Part 1002, Subparts A and B. Exclusion is the mandatory removal from Medicaid enrollment of a health care provider based on federal or state notification of a criminal conviction involving Medicare or a state health care program; criminal conviction related to the neglect or abuse of a patient; criminal conviction related to fraud or other financial misconduct; and loss of professional licensure or certification based on an action by the licensing board.

These regulations further require that any party who is excluded, suspended, or terminated from participation in

## SECTION 1 GENERAL INFORMATION AND ADMINISTRATION

### MEDICAID ANTI-FRAUD PROVISIONS/PROVIDER EXCLUSIONS/SUSPENSIONS

#### PROVIDER EXCLUSIONS / SUSPENSIONS (CONT'D.)

Medicare under 42 CFR Part 1001 must also be suspended from the Medicaid program. Medicaid payment is not available for services furnished directly by, or under the supervision of, an excluded or suspended party.

#### ADMINISTRATIVE SANCTIONS

State regulations concerning administrative sanctions in the Medicaid program are found in South Carolina Regulations at Chapter 126, Article 4, Subarticle 1. SCDHHS may impose one or more of the following sanctions against a provider who has been determined to have abused the program:

- Educational intervention
- Postpayment review
- Prepayment review
- Peer review
- Financial sanctions, including recoupment of overpayment or inappropriate payment
- Suspension
- Termination or exclusion
- Referral to licensing/certifying boards or agencies

#### OTHER FINANCIAL PENALTIES

The State Attorney General's Office may also impose financial penalties and damages against a provider who has been determined to be guilty of fraud or convicted of a crime related to participation in the Medicaid or Medicare programs.

The United States Department of Health and Human Services (USDHHS), Office of Inspector General (OIG), may also impose civil money penalties and assessments under the provisions of 42 CFR Part 1003.

#### FAIR HEARINGS

Proposed South Carolina initiated exclusion, suspension, or termination from the Medicaid program, as well as recoupment of an overpayment identified by Program Integrity, may be appealed within 30 days of imposition of the sanction. (See "Appeals Procedures" elsewhere in this section.)

Any party who has been suspended, excluded, or terminated from the Medicaid program as a result of a similar action by Medicare may exercise appeal rights as

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID ANTI-FRAUD PROVISIONS/PROVIDER EXCLUSIONS/SUSPENSIONS****FAIR HEARINGS (CONT'D.)**

set forth in the written notice from the USDHHS OIG. Appeals to the OIG shall be processed in accordance with 42 CFR 1001.2007. A party so excluded shall have no right to separate appeal before SCDHHS.

**REINSTATEMENT**

Re-enrollment in Medicaid by formerly excluded providers is not automatic. The CFR [42 CFR 1002.215(a)] gives states the right to review requests for reinstatement and to grant or deny the requests.

Before a request for re-enrollment in Medicaid will be considered, the provider must have an active, valid license to practice and must not be excluded from Medicaid by the federal government (USDHHS OIG). It is the provider's responsibility to satisfy these requirements.

All requests for re-enrollment in Medicaid will be considered by SCDHHS on an individual basis and on their own merit.

**APPEALS**

SCDHHS maintains procedures ensuring that all Medicaid providers will be granted an opportunity for a fair hearing. These procedures may be found in South Carolina Regulations at Chapter 126, Article 1, Subarticle 3. An appeal hearing may be requested by a provider when a request for payment for services is denied or when the amount of such payment is in controversy.

The South Carolina Medicaid appeals process is not a reconsideration or claims review process. It is a formal process that should be considered as an avenue of last resort to be used in attempting to resolve or settle a dispute(s). Providers should work with their program representative in an effort to resolve or settle a dispute(s) before requesting an administrative hearing.

In accordance with regulations of SCDHHS, a provider wishing to file an appeal must send a letter requesting a hearing along with a copy of the notice of adverse action or the remittance advice reflecting the denial in question. Letters requesting an appeal hearing should be sent to the following address:

Division of Appeals and Hearings  
Department of Health and Human Services  
Post Office Box 8206  
Columbia, SC 29202-8206

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID ANTI-FRAUD PROVISIONS/PROVIDER EXCLUSIONS/SUSPENSIONS****APPEALS (CONT'D.)**

The request for an appeal hearing must be made within 30 days of the date of receipt of the notice of adverse action or 30 days from receipt of the remittance advice reflecting the denial, whichever is later. Hearings will be held in Columbia unless otherwise arranged. The appellant or appellant's representative must be present at the appeal hearing.

**DIVISION OF AUDITS**

Medicaid providers who contract with SCDHHS for services, including state agencies, may be audited by the SCDHHS Division of Audits. The SCDHHS Division of Audits was formed to assist the agency in the management, assessment, and improvement of agency programs, services, and operations. The Division of Audits accomplishes these goals by continuously reviewing and evaluating programs administered by SCDHHS to determine the extent to which fiscal, administrative, and programmatic objectives are met in a cost-effective manner.

In performing its audits, the Division of Audits follows generally accepted auditing standards (GAGAS). The Division of Audits performs different types of audits of Medicaid providers and programs, including:

- Performance audits that provide an independent assessment of the program outcomes and the management of resources. These audits address the effectiveness, efficiency, and adequacy of program results.
- Audits of contracts with health care providers and other state agencies to ensure compliance with contract terms and conditions for Medicaid service delivery and administration
- Audits to confirm the accuracy and allowability of costs and other financial information reported to SCDHHS

**PAYMENT ERROR RATE  
MEASUREMENT**

The South Carolina Medicaid program, along with the Medicaid programs in other states, will be required to comply with the CMS Payment Error Rate Measurement (PERM) program, beginning in federal fiscal year 2007. PERM requires states to submit a statistically valid sample of paid Medicaid claims to a federal contractor, which will

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION****MEDICAID ANTI-FRAUD PROVISIONS/PROVIDER EXCLUSIONS/SUSPENSIONS****PAYMENT ERROR RATE  
MEASUREMENT (CONT'D.)**

review for compliance with payment rates and state Medicaid policies, and will determine whether medical necessity for the service is adequately documented in the medical record. Providers who are chosen for the sample will be required to submit all applicable medical records for review; however, for most providers only one claim will be chosen for the sample. Providers who fail to send in the requested documentation will face recoupment of the Medicaid payment for the claim in question. In addition, if the CMS PERM contractor determines that a Medicaid claim was paid in error, SCDHHS will be required to recoup the payment for that claim. PERM will combine the errors found in each state in order to establish a national Medicaid error rate.

**SECTION 1 GENERAL INFORMATION AND ADMINISTRATION**  
**MEDICAID ANTI-FRAUD PROVISIONS/PROVIDER EXCLUSIONS/SUSPENSIONS**

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