

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

November 5, 1981  
10:30 a.m. - 12:25 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman  
Mrs. Willa J. DeWitt  
Mr. Robert C. Callager  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. Fred R. Sheheen  
Mr. J. Clyde Shirley  
Mrs. Nanette H. Smyth  
Mr. C. Otis Taylor, Jr.  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Mrs. Margaret E. Wells  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.

GUESTS

Mr. William L. Bethea, Jr.  
Dr. Francis T. Borkowski  
Dr. Edward M. Collins, Jr.  
Ms. Peggy Deane  
Dr. J. Stanley Fryer  
Mr. J. Lacy McLean  
Dr. W. David Maxwell  
Maj. Gen. George F. Meenaghan  
Dr. William C. Moran  
Dr. James R. Morris, Jr.  
Dr. Terry Peterson  
Dr. George M. Reeves  
Dr. Glenn G. Thomas  
Dr. Harry E. Varney  
Dr. Robert H. White  
Dr. W. Curtis Worthington, Jr.

MEMBERS ABSENT

Mr. Joseph C. Rogers, Jr.  
Mr. Mortimer F. Smith

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. George P. Fulton  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Ms. Darcus Mayers  
Mr. Cannon R. Mayes  
Mrs. Lynn Metcalf  
Mr. James R. Michael  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusky  
Mrs. Gaylon Syrett  
Mrs. Carol D. Waldo

MEMBERS OF THE NEWS MEDIA

Mr. Dave Douglas  
Mr. Hugh Gibson  
Ms. Cheryl Irwin  
Mr. Jack Jones  
Ms. Katherine King  
Mr. Hans Knoop  
Mr. John Norton  
Ms. Charlene Porter

I. Minutes of October 1, 1981, Meeting

It was moved (Lewis) and seconded (Callager) that the minutes of the October 1, 1981, meeting of the Commission be approved as written. The motion was adopted.

II. Report of Committee on Academic Affairs

Mr. Sheheen, chairman of the Committee on Academic Affairs, reported on the following proposals for new programs:

a. A.E.T. in Engineering Technology, with a Major in Design Engineering Technology, Greenville Technical College. The Committee recommends that this program be

approved for implementation in March, 1982, with the proviso that an analysis of its effect on course enrollments in the emphasis areas be conducted at the end of five years of operation to determine whether continuation of all six specialties is appropriate. It was moved (Sheheen), seconded (Shirley), and voted that the recommendation of the Committee be adopted.

b. A.Bus., Computer Programming, Tri-County Technical College. The Committee recommends that the program be approved for implementation in June, 1982. It was moved (Sheheen), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

c. B.S. in Hotel, Restaurant and Tourism Administration, USC-Columbia. Mr. Sheheen noted that this proposal was considered in November, 1980, when the Commission deferred further consideration pending receipt of the report of the consultants who were reviewing the continued offering of occupational associate degree programs by senior institutions. On January 8, 1981, the Commission recommended that the University phase out its two-year program in institutional administration and re-submit its proposal for the baccalaureate degree program. The proposal was re-submitted by the University in April, 1981, but consideration by the Committee on Academic Affairs was deferred from the summer to the fall cycle of program review at the request of the University.

The Committee recommends that the program be authorized for implementation in January, 1982, provided that (1) the University conduct a study of the feasibility of continuing its two-year program in institutional administration, the study to be completed and a report made to the Commission by not later than September 1, 1984, in order that the Commission may make a decision as to whether this two-year program will be continued; and (2) no "unique cost" funding will be required or requested. It was moved (Sheheen), seconded (Shirley), and voted that the recommendation of the Committee be adopted.

d. Center for Industrial Policy and Strategy, USC-Columbia. The Committee recommends that the proposed Center be approved for implementation in January, 1982, provided that no "unique cost" funds will be required or requested and provided that Commission approval will lapse on January 1, 1983, if the proposed Center has not been established by that date. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

e. Engineering Center for Automated Engineering Technology, Clemson University. The Committee recommends that the proposed Center at Clemson University be approved, subject to the provision that no "unique cost" funding will be required or requested. It was moved (Sheheen), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

Report on Review of Graduate Programs in Engineering. Mr. Sheheen reported that, in accord with the provisions of the Master Plan, a review of graduate degree programs in engineering was conducted in 1980-81. Out-of-State consultants reviewed the quality, and the need for continuing where necessary, all graduate programs in engineering. These programs are offered only by Clemson University and by USC-Columbia. The consultant team which carried out this review included six engineering educators and was chaired by Dr. John W. Prados, Vice President for Academic Affairs, University of Tennessee. The team conducted its on-site visits at both campuses in April and submitted its report in July, 1981.

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The Committee on Academic Affairs reviewed the report, and institutional comments on it, and makes six specific recommendations:

1. that the graduate program in environmental systems engineering at Clemson University be singled out for special commendation because this program has, in the words of the consultants, "achieved outstanding national visibility [and] stature;"
2. that the televised system of graduate engineering courses known as APOGEE, offered by USC-Columbia, be singled out for special commendation, as an exemplary and successful effort on the part of USC to meet the needs of employed engineers throughout the State for continuing formal education;
3. that Clemson conduct a study to determine whether and to what extent there should be more formal coordination among its graduate programs in systems engineering, engineering management, and management science, with a report and recommendations on this subject to be submitted to the Commission by not later than February 1, 1982;
4. that, in view of the consultants' recommendation that the graduate program in materials engineering be terminated, this program be authorized to continue until December 1, 1982, unless Clemson University has demonstrated to the Commission that the program should be continued after that date;
5. that the consultants' observation that both Universities should seek to increase enrollment of well-qualified graduate students, especially of women and of minorities, be brought to the attention of the Advisory Committee on the Graduate Incentive Scholarship Program;
6. that the following programs be continued, commending to the attention of the respective institutions the suggestions made by the consultants with respect to each:

Clemson University:

Agricultural Engineering	(M.Eng., M.S., Ph.D.)
Bioengineering	(M.S., Ph.D.)
Ceramic Engineering	(M.Eng., M.S.)
Chemical Engineering	(M.Eng., M.S., Ph.D.)
Civil Engineering	(M.Eng., M.S., Ph.D.)
Electrical Engineering	(M.Eng., M.S., Ph.D.)
Engineering Mechanics	(M.S., Ph.D.)
Environmental Systems Engineering	(M.Eng., M.S., Ph.D.)
Mechanical Engineering	(M.Eng., M.S., Ph.D.)

USC-Columbia:

Chemical Engineering	(M.Eng., M.S., Ph.D.)
Civil Engineering	(M.Eng., M.S., Ph.D.)
Electrical Engineering	(M.Eng., M.S., Ph.D.)
Mechanical Engineering	(M.Eng., M.S., Ph.D.)

It was moved (Shebeen) and seconded (Lewis) that the recommendations of the Committee be approved. The motion was adopted.

Report on Review of Graduate Programs in Biological Sciences. Mr. Sheheen reported that a review of graduate programs in the biological sciences was conducted in 1980-81. Consultants were asked to review the quality, and the need for continuing where necessary, all graduate programs in the biological sciences. These included programs offered at Clemson University, the College of Charleston, The Citadel, the Medical University of South Carolina, USC-Columbia, and Winthrop College. The consultant team which carried out this review included five educators in the life sciences, and was chaired by Dr. Richard S. Bear, Professor of Anatomy, School of Medicine, University of North Carolina. The team conducted its on-site visits in October, 1980, and submitted its final report in January, 1981.

The Committee on Health and Medical Education and the Committee on Academic Affairs jointly considered the report and make the following recommendations:

1. that the Commission agree to the continuation of all existing degree programs as recommended by the consultants;
2. that the Commission accept the remainder of the report for information only, with the following observations:
  - a. that the Commission does not necessarily concur with some of the judgmental statements made about agencies and institutions in the report;
  - b. that no policy or course of action proposed in the report is adopted or endorsed except by past or future specific action of the Commission on each particular matter.

It was moved (Sheheen) and seconded (Shirley) that the recommendations of the Committee on Health and Medical Education and the Committee on Academic Affairs be approved. The motion was adopted.

Proposed Policies for Reduction in Force of Faculty. Mr. Sheheen reported that early in 1981 the Budget and Control Board adopted a new regulation requiring that State colleges and universities develop written policies governing any proposed reductions in force (RIF) of unclassified employees such as faculty, and requiring that such policies be approved by the Commission on Higher Education and by the State Personnel Division. At its meeting on September 30, 1981, the Committee on Academic Affairs reviewed proposed policies from eight institutions: The Citadel, Clemson University, the College of Charleston, Francis Marion College, the Medical University of South Carolina, South Carolina State College, USC-Columbia, and Winthrop College. Each of these proposed policies has also been reviewed and recommended for approval by the State Personnel Division. The Committee recommends that proposed policies governing any necessary reductions in force of unclassified employees at these eight institutions be approved. It was moved (Sheheen) and seconded (Gilliam) that the recommendation of the Committee be approved. The motion was adopted.

### III. Report of Committee on Health and Medical Education

Consideration of "The South Carolina Plan for Nursing Education." Dr. Wright, chairman of the Committee on Health and Medical Education, reported that the Statewide Master Planning Committee on Nursing Education, a joint committee of

the Commission and of the State Board of Nursing, has submitted "The South Carolina Plan for Nursing Education." The Plan, which was reviewed by the State Board of Nursing, the Health Education Authority, and the Committee on Health and Medical Education, is the culmination of long-range planning efforts initiated in 1975. The Plan has been accepted by the State Board of Nursing. The Health Education Authority recommended that the Plan be accepted with the addition of a statement affirming a policy of non-discrimination based on race, religion, sex, national origin, and creed. The Committee on Health and Medical Education made the following statement:

"We ask that the Commission acknowledge the hard work of the many persons who volunteered their time and effort in the preparation of this Plan.

"The Master Planning Committee has recommended that it be continued as the planning and advisory body on nursing to the Commission and State Board of Nursing. In that the Plan lays out some rather long-range objectives, we concur that this planning effort must continue if we are to realize our goals.

"We appreciate the efforts of the nursing profession to upgrade and recognize that change in nursing education and practice is inevitable because of the increasing sophistication of health care delivery. We are concerned, however, that any such proposed change not result in reduced access to nursing education or the upgrading of the basic entry level to a point requiring imposition of another occupational group to carry out nursing duties previously performed by the upgraded personnel. We also recognize that such change, when and if proposed, will require concurrence of the Department of Education, State TEC Board, the Board of Nursing, this Commission, and the legislature prior to implementation.

"We concur with the Health Education Authority's advice that the Plan be accepted with the insertion of a statement in the front of the Plan objecting to any discrimination based on race, religion, sex, national origin, or creed.

"We recommend that the Commission accept the Plan but express our concern that the Plan is not yet definitive in terms of how existing programs might be affected as we move toward the recommended two entry levels into practice."

It was moved (Wright) and seconded (Williams) that the recommendations of the Committee on Health and Medical Education be adopted. Mr. Sheheen expressed concern that, when the two entry levels have evolved, another occupational group will be needed to carry out the duties previously performed by Licensed Practical Nurses, resulting in a manpower problem in the State. At the invitation of the Chairman, Ms. Peggy Deane, chairwoman of the Statewide Master Planning Committee on Nursing Education, stated that the LPN function will not be eliminated. She noted that annual reports will be submitted to the Commission and to the State Board of Nursing, updating the Plan and detailing specific actions recommended for implementation.

The motion was amended (Sheheen) and seconded (Williams) to provide that a statement expressing the concerns of the Committee on Health and Medical Education be included in the Plan. The amended motion was adopted.

#### IV. Report of Committee on Implementation of State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that a Workshop on the Implementation of the South Carolina Desegregation Plan was held in Columbia on September 30-October 1, 1981. The Workshop was attended by 87 participants, representing the public colleges and universities, the Governor's Office, the Human Affairs Commission, the State Board of Education, the Budget and Control Board, the State Auditor's Office, and the Commission on Higher Education. Also present were Mr. William H. Thomas, Director, Office for Civil Rights (Region IV), United States Department of Education; Dr. Albert H. Berrian, President, Institute for Services to Education, Washington, D.C.; and Dr. John E. Bonas, also from the Institute for Services to Education. Dr. Bonas provided consultant services during the work sessions. Also participating on the program were Lieutenant Governor Nancy Stevenson, Senator Harry A. Chapman, Jr., Representative Robert Sheheen, Mr. Francis Bell, Dr. Milton Kimpson, Dr. Bostic, Mr. Gallagher, Mr. Gilliam, Dr. Boozer, Mr. Brooks, and Mr. Solomon.

During the work sessions, institutional representatives and Commission staff members reviewed implementation and reporting procedures and timetables, and discussed monitoring and evaluation procedures to be used by the Commission and the Office for Civil Rights. Two major concerns discussed were (1) determining ways to effectively study student retention on each campus, and (2) determining ways to provide financial assistance to minority faculty members (and potential faculty members) who need to do further study in order to qualify for permanent faculty positions. The institutional representatives agreed to meet quarterly during the five-year life of the Plan.

#### V. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on the following matters:

Meetings With House Education and Public Works Committee and Senate Education Committee. Mr. Graham reported that the Committee on Legislative Relations met with members of the House Education and Public Works Committee on October 14, 1981, and with members of the Senate Education Committee on October 28, 1981. Both meetings were held at Mr. Smith's Lake Murray home. Dr. Boozer, Mr. Brooks, Dr. Kinard, Mr. Michael, and Mr. Solomon made brief presentations on the functions and responsibilities of the Commission on Higher Education. Mr. Graham noted that the Senate Education Committee has requested that a similar meeting be held in January, 1982.

Proposed 1982 Legislative Program. At the Commission's retreat meeting in Charleston on September 10-11, 1981, the Committee on Legislative Relations was asked to report to the Commission at its meeting on November 5, 1981, on the following items:

1. Legislation amending the requirement that student fees pay approximately 20% of employee salaries and fringe benefits

The Commission on Higher Education advised members of the House Ways and Means Committee and the Senate Finance Committee, on March 17, 1981, and on April 10, 1981, respectively, of its concern with respect to the requirement in the Appropriation Act that student fees pay approximately 20% of employee salaries and

fringe benefits. Subsequently the Commission provided the Proviso Sub-Committee of the Senate Finance Committee with recommended amendments to pertinent provisos in the Appropriation Act, and the estimated cost of the proposed amendments. Despite these efforts, the Appropriation Act for 1981-82 provided no relief from the 20% requirement.

2. Legislation amending Act 410 (1978) to require that both the House Education and Public Works Committee and the Senate Education Committee concur in favor of an appeal by an institution of higher education from a decision by the Commission to terminate a program

Identical bills (H.2556 and S.320), introduced during the 1981 legislative session, would amend Act 410 (1978) to require that both the House Education and Public Works Committee and the Senate Education Committee concur in favor of an appeal by an institution for a recommendation by the Commission to terminate an academic program. H.2556 was introduced in the House on March 12, 1981, and referred to the Education and Public Works Committee. The Committee has not yet considered the Bill. S.320 was introduced in the Senate on March 11, 1981, and referred to the Education Committee. On April 8, 1981, it was favorably reported out of Committee. It is on the calendar for Second Reading. On May 7, 1981, the Commission on Higher Education voted to support both bills and so advised the chairmen of the Committees.

The Committee on Legislative Relations recommends that the Commission go on record as reaffirming its position on both matters discussed above. It was moved (Graham) and seconded (DeWitt) that the recommendation of the Committee be approved. The motion was amended (Sheheen) and seconded (Wright) that legislation be drafted, with respect to both items, and forwarded to appropriate committees of the Legislature. Mr. Shirley stated, and Mr. Graham concurred, that it is not within the Commission's sphere of responsibility to be involved in political activity. Mr. Graham suggested that the Commission reaffirm its position with respect to the legislative amendments. A substitute motion was made (Wright) and seconded (Sheheen) that the Commission go on record by letter to members of the General Assembly that the Commission supports these amendments. Mr. Shirley suggested that the Commission communicate with the appropriate legislative committees rather than with the General Assembly. Mr. Jacobs concurred. The substitute motion was disapproved. The amended motion, that legislation be drafted and forwarded to appropriate committees of the Legislature, was adopted.

#### VI. Report of the Executive Director

Dr. Boozer stated that in connection with the Commission's responsibility to monitor the State Desegregation Plan the 1981 General Assembly appropriated additional funds to offset the operating costs related to this assignment, including funds for the employment of a data entry operator to handle the increase in information that must be collected from the institutions. He introduced Ms. Carol Snow, recently employed in that area by the Commission.

Dr. Boozer noted that the next meeting of the Commission will be held at Francis Marion College in Florence on December 3, 1981.

The meeting was adjourned at 12:25 p.m.

Respectfully submitted,

*Gaylon Syrett*  
Gaylon Syrett

Recording Secretary