

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

June 4, 1981
9:30 - 11:35 a.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mrs. Willa J. DeWitt
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. Joseph O. Rogers, Jr.
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley
Mr. Mortimer F. Smith
Mrs. Nelle H. Taylor
Mr. C. Otis Taylor, Jr.
Mr. Robert L. Utsey, Jr.
Mrs. Margaret E. Wells
Dr. Robert F. Williams

MEMBERS ABSENT

Mr. Robert E. Graham
Mrs. Nanette H. Smyth
Dr. Louis D. Wright, Jr.

MEMBERS OF THE NEWS MEDIA

Mr. Dave Crockett
Ms. Ann Green
Ms. April Hunt
Mr. Bruce Kramer
Mr. Harold Ludwick

GUESTS

Dr. Thomas E. Barton, Jr.
Dr. Douglas Brister
Dr. Ed Byars
Mr. Joseph Davenport
Mr. G. William Dudley, Jr.
Mrs. Hazel Hall
Dr. J. Charles Hester
Ms. M. Willisia Holbrook
Dr. Carolyn McIver
Mr. J. Lacy McLean
Dr. W. David Maxwell
Ms. Aurelia Morrow
Mr. Larry Owens
Dr. Tom I. Parks
Dr. Lester Reed
Dr. Jerome V. Reel, Jr.
Dr. Arnold E. Schwartz
Mr. W. Louis Williams

STAFF

Dr. Howard R. Boozer
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. James R. Michael
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

I. Welcoming Remarks

President Thomas E. Barton, Jr., welcomed the Commission to Greenville Technical College and introduced Mr. W. Louis Williams, chairman of the Area Technical Commission, who commented on the relationship of the College to the community and local industry. After a slide presentation, Dr. Barton invited Commission members, guests, and staff to a luncheon and tour of the campus following the meeting.

II. Approval of Minutes of May 7, 1981, Meeting

It was moved (Lewis) and seconded (N. Taylor) that the minutes of the May 7, 1981, meeting of the Commission be approved as written. Mr. Sheheen requested that the motion on pp. 606-07, with reference to coordination between the USC School of Medicine and the Greenville Hospital System, be amended to read:

"It was moved (Wright) and seconded (Sheheen) that the Chairman contact the Board of Directors of the Greenville Hospital System and advise that the Commission on Higher Education will enter into a dialogue with the

Greenville Hospital System Board to ensure that the five to six USC Medical School students are admitted to the Greenville Hospital System for elective work through the existing Consortium, and that it is recognized that this is a short-term solution to ensure that USC medical students are not penalized while discussion continues among the medical school deans and this Commission concerning the organization and operations of the Statewide extramural programs."

The motion was approved, as amended.

Mr. Gilliam congratulated Dr. Bostic on his recent promotion to Division President of Riegel Textile Corporation, effective July 1, 1981.

It was moved (Gallager), seconded (O. Taylor), and voted that a letter of condolence be forwarded to the family of Mr. Gedney M. Howe, Jr., former member of the Commission on Higher Education.

Dr. Bostic reported that the Commission was polled concerning the suggested dates of June 19-20, 1981, for a retreat/work session. Since several Commission members indicated that they could not attend a meeting on those dates, Dr. Bostic will write to the Commission, suggesting other dates.

III. Report on Desegregation Plan

Dr. Bostic reported that he expects an agreement to be reached soon with the U.S. Department of Education on the State Desegregation Plan. Dr. Bostic, Dr. Boozer, Mr. Solomon, and representatives from the Governor's Office and the Attorney General's Office are scheduled to meet with officials of the U.S. Department of Education in Washington on June 8, 1981. It is hoped that negotiations will be brought to a successful conclusion within the next few days.

IV. Consideration of CHE Five Year Plan (1982-83 Appropriation Request)

Dr. Bostic stated that a previously scheduled commitment would necessitate his leaving before the conclusion of the Commission meeting. He asked Mr. Gallager, Vice Chairman, to preside in his absence.

Mr. Gallager stated that Commission members were provided, on May 27, 1981, copies of the draft of the CHE Five Year Plan, as approved by the Committee on Business and Finance. The Plan must be submitted to the Budget and Control Board by June 15, 1981. Proposed increases over 1981-82 include the following, in the priority order listed:

- | | |
|--|-----------|
| 1. Funds to maintain the contract programs in Veterinary Medicine and Optometry at the current entry level | \$162,750 |
| 2. Additional funds for Other Operating Costs to cover additional expenses for monitoring the Desegregation Plan | 10,000 |
| 3. A data entry operator to correct a current staffing problem which will intensify as we accumulate data for the Desegregation Plan | 10,903 |
| 4. A coordinator for the Desegregation Plan | 30,439 |
| 5. A coordinator for academic program review | 30,439 |

6. A research associate for health education	25,114
7. Two additional entering spaces in Veterinary Medicine	15,000
8. Additional Defense Loan Funds	73,390
9. Additional funds for State Grants	<u>18,700</u>
Total	\$376,735

Mr. Gallager noted that additional funds shown in priority 1 for the contract programs are critical and, if not provided, will result in a reduction in the number of students participating from South Carolina. Priorities 2, 3, and 4 are necessary in order to carry out the responsibilities required by the Desegregation Plan. The Committee on Business and Finance recommends that the draft Five Year Plan be approved. It was moved (Gallager) and seconded (Jacobs) that the recommendation of the Committee be approved.

Mr. Taylor asked how the request for additional employees can be justified. Mr. Gallager stated that the responsibility for monitoring the Desegregation Plan is a new function. Mr. Sheheen noted that the responsibilities of the Commission staff have been substantially increased to meet the requirements of Act 410 (1978) and the Master Plan (1979), and the size of the staff has been reduced rather than increased. Mr. Rogers stated that it should be made clear to the Legislature that the additional funds requested for service programs are flow-through funds. Dr. Bostic stated that the Five Year Plan will be submitted with a cover letter indicating the amount requested for service programs administered by the Commission and the amount requested by the Commission for additional administrative costs. The motion was adopted, with Mr. Taylor opposing.

V. Consideration of Federal-State Relationship Agreement for State Level Coordination and Administration of Federal Higher Education Programs

Mr. Gallager reported that the Federal Higher Education Act of 1965, as amended, has provided funds for a number of programs in South Carolina, including (1) Comprehensive Planning for Postsecondary Education, administered by the Commission on Higher Education; (2) Continuing Education and Community Service, administered by the Commission and implemented by the University of South Carolina; (3) Educational Information Centers, administered by the State Employment Security Commission; (4) State Student Incentive Grants, administered by the Tuition Grants Agency; and (5) Undergraduate Academic Facilities Grants, administered by the Commission on Higher Education. The Federal Education Amendments of 1980 modified some of these programs and the requirements for the State to participate in them. The major modifications affected the first three by including them under one title and placing emphasis on increasing access to programs of continuing education for adults whose educational needs have been inadequately served. The main change was the abolition of a Postsecondary Education Planning Commission (the 1202 Commission) and the requirement that a Federal-State Relationship Agreement be developed. The Agreement, which must originate with the State, must outline the manner in which the State will administer the programs and conduct comprehensive planning. Governor Riley designated Dr. Boozer as the coordinator of the State's participation in these programs. The Administration's budget reductions have eliminated funds for all the above listed programs, except \$833,000 for State Student Incentive Grants, and a

one-time grant of approximately \$40,000 to close out the Continuing Education Program (Title I). The State must submit a Federal-State Relationship Agreement in order to receive these funds.

The Commission staff has worked with staff members from the Governor's Office, the State Auditor's Office, the State Employment Security Commission, the Tuition Grants Agency, and the University of South Carolina in developing a Federal-State Relationship Agreement. Dr. Boozer has recommended to Dr. Bostic and the chairmen of the standing committees that the Commission approve the document, and that Governor Riley be so advised. It was moved (Gilliam) and seconded (DeWitt) that the document be approved and that Governor Riley be so advised. The motion was adopted.

Dr. Williams suggested, and Mr. Rogers concurred, that the Commission's Five Year Plan explicitly request \$40,000 to offset the loss in federal funds for higher education planning.

VI. Report of Committee on Academic Affairs

a. Consideration of Report of Advisory Committee to Review Policies and Procedures for Approval of Teacher Education Programs. Mr. Sheheen, chairman of the Committee on Academic Affairs, reported that Act 187 (1979), "An Act to Provide for the Training, Employment, and Evaluation of Public Educators . . .," required certain changes in the processes by which prospective teachers are trained and certified. The Act required that the State Board of Education and the Commission jointly develop new or revised standards for the approval of teacher training programs. The Commission has no direct involvement in other activities required by the Act, such as the development of new basic skills (entry) examinations or of new teaching (exit) examinations described in Sections 3 and 5 of the Act. In 1980 the Commission and the State Board jointly appointed an Advisory Committee to make recommendations with respect to the standards and procedures referred to in Section 2 of the Act. The report of the Advisory Committee was transmitted to the Commission on May 27, 1981.

The advisory Committee recommends that the State Board of Education continue to use the standards adopted by the National Association of State Directors of Teacher Education and Certification (NASDTEC). In order to meet specific requirements of Act 187 (1979), the Advisory Committee recommends certain technical modifications to these standards, and further, that the policies adopted by the State Board in applying the standards be strengthened. The Committee recommends that each teacher training program meet the standards prescribed for that program, rather than just a fraction of the programs at a given institution.

In response to an inquiry by Mrs. Taylor, Dr. Kinard stated that the proposed procedures require that the State Department of Education notify the Commission when teacher education programs are to be reviewed. He noted that when the Commission receives a proposal for a new teacher education program, the proposal will be referred to the State Department of Education for comment.

Mr. Sheheen stated that the Committee recommends approval of the report of the Advisory Committee. It was moved (Sheheen) and seconded (O. Taylor) that the recommendation of the Committee be approved. The motion was adopted.

b. Energy Research and Development Center, Clemson University. Mr. Sheheen reported that Clemson University has submitted a new proposal calling for the establishment at Clemson of an Energy Research and Development Center. He noted that a proposal for such a center at Clemson was considered by the Committee on Academic Programs in November and December, 1979. On January 10, 1980, the Commission was advised that a Joint Resolution calling for the creation of a "government sponsored research organization for energy, science and technology" had been introduced in the General Assembly. The Commission concurred in the Committee's recommendation that further consideration of the Clemson proposal be deferred until the Joint Legislative Committee on Energy could complete its study on this subject. On August 13, 1980, in considering Clemson's request for State appropriations for 1981-82, the Commission adopted the recommendation of the Committee on Business and Finance that it endorse the concept and location (at Clemson) of the proposed Energy Research Center but that it withhold any recommendation concerning funding pending the recommendation of the Joint Legislative Committee and pending approval of the program by the Commission. On February 5, 1981, the Joint Legislative Committee on Energy notified Dr. Bostic that it had approved the establishment of the Center at Clemson. The sum of \$100,000 to establish the Energy Research and Development Center at Clemson is included in the 1981-82 Appropriation Bill as passed by the House of Representatives.

The Committee recommends that the proposed Center be approved provided (a) that no unique cost funding for 1981-82 be required or requested beyond that already included for Clemson for that purpose in the Appropriation Bill, and (b) that requests for unique cost funding for 1982-83 and subsequent years will be considered annually by the Commission on the normal appropriations process. It was moved (Sheheen) and seconded (Utsey) that the recommendations of the Committee be approved. The motion was adopted.

VII. Report of Committee on Business and Finance

a. Report on Appropriation Bill. Mr. Gallager, chairman of the Committee on Business and Finance, reported on the status of the 1981-82 Appropriation Bill, as passed by the House of Representatives and recommended by the Senate Finance Committee. He noted that the Senate Finance Committee recommends the addition of \$860,739 for South Carolina State College, to be used for implementation of the Desegregation Plan; \$146,300 for Francis Marion College, including \$98,000 for the Francis Marion/MUSC Joint Nursing Program; \$35,000 for Lander College; and \$950,000 each for USC-Columbia and for Clemson University, to be used for upgrading faculty salaries in technical areas such as engineering. Mr. Sheheen noted that the Appropriation Formula provides for salaries for technical areas, on the basis of salaries paid in peer institutions that have been selected by the institutions themselves. It was moved (Sheheen) and seconded (Gilliam) that the House Ways and Means Committee and the Senate Finance Committee be advised that the Commission reiterates its request that, if the economic condition of the State precludes full formula funding for the institutions, the Commission be given the opportunity to allocate the available funds to the institutions on a pro rata basis, and further, that if additional funds become available for the higher education institutions such funds be distributed by the Commission among the institutions on a pro rata formula basis to assure equitable treatment of all. The motion was adopted.

VIII. Report of Committee on Facilities

a. Revision of Facilities Review Procedures. Mr. Taylor, chairman of the Committee on Facilities, stated that procedures for the submission of permanent improvement

requests were approved by the Commission on March 6, 1980, and were forwarded to the presidents on March 10, 1980. Act 518 (1980) amended the Capital Improvement Bonds Act by adding the following provision: "State Capital Improvement Bonds may be authorized by the General Assembly during the 1980 legislative session, and thereafter only in odd numbered years." Since there will be no Capital Improvement Bonds authorized during the 1982 session, there is no need for the institutions and the Commission to consider projects for such funding. The March 10, 1980, memorandum to the presidents, however, requires the institutions to submit such requests by July 1, 1981, in order for the Committee on Facilities to make an on-site review of the projects and for the Commission to submit a report to the Budget and Control Board in November.

Commission members were provided, on May 27, 1981, copies of a draft memorandum modifying the procedures in accordance with Act 518 (1980) by deleting for 1981 the requirement to submit and review requests for funding under the Capital Improvement Bonds Act, and noting that the five-year forecast of capital improvement projects will be limited to the submission of Form A, summarizing projected requirements by year. The Committee on Facilities recommends approval of the draft memorandum. It was moved (O. Taylor) and seconded (Utsey) that the recommendation of the Committee be approved. The motion was adopted.

b. Report on Capital Improvement Bonds. Mr. Taylor stated that Commission members were provided for information, on May 27, 1981, copies of a report on bond authorization for capital improvements for 1981.

c. Report on Building Quality Survey. Mr. Taylor stated that the report of the J. E. Sirrine Company is being printed. The Committee on Facilities will review the report and make a recommendation to the Commission at its meeting on July 8, 1981.

IX. Report of Committee on Health and Medical Education

a. Report on Coordination and Cooperation in Medical Education. In the absence of Dr. Wright, chairman of the Committee on Health and Medical Education, Dr. Boozer reported that discussion is continuing on coordination and cooperation in medical education, and a report will be made to the Commission at its meeting on July 8, 1981.

X. Report of Committee on Legislative Relations

In the absence of Mr. Graham, chairman of the Committee on Legislative Relations, Mr. Gallager noted that Commission members were provided copies of a legislative report, as of May 29, 1981.

XI. Report of Executive Director

Dr. Boozer stated that in response to a request by the Commission, a study was made of the licensing function in the various states. He reported that Mr. Krech took the leadership in that study, and Commission members have been provided copies of his findings, along with copies of an article by Mr. Krech, based on the study, to be published by the Education Commission of the States.

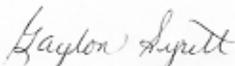
XII. Other Business

Mr. Gallager reported that in March, 1981, the State Reorganization Commission, at the request of Senator Dewey Wise, appointed a task force to study the proposed merger of the College of Charleston and the Medical University of South Carolina. Mr. Gallager was appointed by Dr. Bostic to represent the Commission on Higher Education on the task force. After two months of study, the task force concluded, in May, 1981, that a merger of the two institutions would not be economically feasible, and recommended that the existing Charleston Higher Education Consortium be strengthened. Mr. Gallager reported that legislation, drafted by Senator Wise, that would strengthen the Consortium was endorsed by the Consortium's Executive Committee on May 28, 1981. Mr. Sheheen expressed concern that the legislation might alter the legal status of the Consortium. It was moved (Sheheen) and seconded (Utsey) that the Commission accept the draft legislation as information and advise appropriate members of the General Assembly that the Commission is interested in two aspects of the Bill: (1) any changes in the legal status of the Consortium, and (2) the budget and funding of the Consortium, which should be subject to review by the Commission on Higher Education. The motion was adopted.

Dr. Boozer expressed appreciation to President Barton for hosting the Commission at the meeting, the luncheon, and the tour of the campus.

The meeting was adjourned at 11:35 a.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary