

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION
August 26-27, 1991

MEMBERS PRESENT

Mr. William J. Whitener, Chairman
Dr. D. Glenburn Askins, Jr.
Mr. Fred L. Day
Ms. Elaine Freeman
Mr. Robert C. Gallagher
Mr. Kenneth E. Goad
Mr. Marvin C. Jones
Ms. Reba Anne Kinon
Mr. Henry D. McMaster
Mr. Edward T. McMullen, Jr.
Dr. Harry W. Miley, Jr.
Mr. Lewis Phillips
Dr. Raymond C. Ramage
Mr. Edwin E. Tolbert, Sr.
Mr. Joseph J. Turner, Jr.

MEMBERS ABSENT

Mr. Roger E. Henderson
Ms. Mildred R. Williams

STAFF

Mr. Todd E. Barnette
Mr. Michael L. Brown
Ms. Sandra E. Carr
Dr. Robert A. Day
Dr. Jeanette A. Deas
Mr. Charles D. FitzSimons
Mr. Douglas I. Holleman
Dr. R. Lynn Kelley
Mr. Alan S. Krech
Ms. Lynn W. Metcalf
Dr. Gail M. Morrison
Dr. Robert K. Poch
Dr. Marilyn M. Scannell
Mr. Fred R. Sheheen
Mr. John E. Smalls
Ms. Janet K. Stewart
Dr. John C. Sutusky
Ms. Gaylon Syrett
Dr. Aileen C. Trainer
Ms. Julia E. Wells

GUESTS

Mr. Andrew L. Abrams
Dr. Robert Alexander
Dr. David Bell
Dr. Mary Cheeseboro
Ms. Susan DeWitt
Dr. Anthony J. DiGiorgio
Ms. Naomi Dreher
Dr. Ronald G. Eaglin
Dr. James B. Edwards
Ms. Katherine Fanning
Dr. Conrad D. Festa
Dr. Don C. Garrison
Dr. Barbara Gottesman
Dr. H. McLean Holderfield
Dr. Sally Horner
Dr. Larry A. Jackson
Ms. Terri Jenkins
Dr. Vermelle Johnson
Mr. Carl Jordan
Dr. C. Edward Kaylor
Dr. A. Max Lennon
Dr. Harry Lightsey
Col. Calvin G. Lyons
Mr. William Mackie
Ms. Marcella Martin
Dr. David Maxwell
Mr. Douglas E. McTeer
Dr. James R. Morris, Jr.
Dr. John M. Palms
Dr. Daniel C. Pantaleo
Dr. Janice Poda
Dr. Blanche Premo-Hopkins
Mr. William T. Putnam
Dr. George M. Reeves
Dr. Olin Sansbury
Mr. Eddie Shannon
Mr. Mool Shekhawat
Dr. Earline M. Simms
Dr. Richard Skinner
Dr. Albert Smith
Mr. Sterling Smith
Dr. Thomas C. Stanton
Mr. W. E. Troublefield
Mr. Floyd Tyler
Ms. Diana Walter
Dr. Claudius E. Watts, III

MEMBERS OF THE PRESS

Mr. Henry Eichel
Mr. Bill Robinson

For the record, notification of the meeting was made to the media as required by the Freedom of Information Act.

I. Approval of Minutes of Meeting of July 11, 1991

It was moved (E. Freeman), seconded (Kinon), and voted that the minutes of the meeting of July 11, 1991, be approved as amended. Mr. Gallagher asked that Section V of the July 11, 1991, minutes be amended to include the following: It was agreed that the statements in the Plan on engineering education are not intended to preclude further expansion in this area.

II. Preparation for Technologies Collaborations in South Carolina (Tech Prep)

Dr. James R. Morris, Jr., Executive Director of State Board for Technical and Comprehensive Education, stated that all 91 school districts are included in a collaborative effort with the Department of Education to better prepare students for entry into the work force. Dr. Dale Parnell first proposed Tech Prep in his book, The Neglected Majority as a significant way of addressing many of our nation's educational problems.

Dr. Don Garrison, President of Tri-County Technical College, stated that the U. S. Department of Education presented an award this year to recognize The Partnership for Academic and Career Education (PACE) as being the best Tech Prep program in the country.

Ms. Diana Walter, PACE Executive Director, noted that the programs are being developed and implemented in ways that are realistic, cost-effective, and integrated into each school's curriculum offerings. Changes are also occurring on the postsecondary level to help ensure a smooth transition for students and to enable advanced standing and technology education that will make graduates more competitive in the job market.

III. Report of the Executive Committee - Consideration of Licensure of Blanton's College

Mr. Krech reported that in February and March of 1991, the Spartanburg campus of Blanton's College submitted materials in support of an application for licensure to award the associate of science degree in paralegal education, business administration, accounting, and secretarial science. After thorough review, the staff is satisfied that Blanton's College of Spartanburg substantially meets the licensure standards, but believes that the associate in science degree should be reserved for programs that are designed for transfer and recommends, with the concurrence of school representatives, that Blanton's be licensed to confer the associate in applied science degree.

The Executive Committee recommended that the Commission issue a temporary license for one year or until a provisional or regular license is issued, whichever is less, granting Blanton's College of Spartanburg permission to offer programs leading to the associate in applied science degree in paralegal education, business administration, accounting, and secretarial science in Spartanburg,

subject to annual reporting of information as requested by the Commission. The institution will be reminded that any published materials that refer to licensure by the South Carolina Commission on Higher Education shall use the statement found in Appendix A of the regulations. The staff will arrange for a visit by an examining committee when the degree programs are implemented, but within the next eight months.

It was moved (Whitener), seconded (Tolbert), and voted that the recommendation of the Committee be approved.

IV. Report of Committee on Academic Affairs

Mr. Turner, chairman of the Committee on Academic Affairs, reported on the following matters:

A. Further Consideration of Administrative Costs for Teacher Loan Program, FY 91-92

At its meeting on June 6, 1991, the Commission approved a proposed budget for FY 1991-92 for the administration of the Teacher Loan Program, including administrative costs for the Governor's Teacher Loan Scholarship program. Both of these programs are administered by the S. C. Student Loan Corporation.

Because Mr. William Mackie was not present at the Commission's June meeting, it was requested that Mr. Turner recall this item to the agenda for further discussion at such time as Mr. Mackie could be present. Specifically, the budget approved by the Commission includes the addition of one full-time collector about which members of the Commission required further explanation.

This report is for information only.

B. Consideration of Revised FY 91-92 Budgets for State Grants Program

The State Grants Program began in the 1940's when it was originally authorized by the General Assembly and managed by South Carolina State College to provide funds for grants to enable black students to attend out-of-State institutions in pursuit of degree programs not offered at South Carolina State College and to which these students had no access within the State. Since that time, the program has undergone numerous substantive revisions.

State appropriations in support of the program were initially included in the amount appropriated for scholarships as a part of the appropriations to support the State's participation in SREB programs.

In 1970-71, administrative responsibility for the SREB programs and for the program of state grants to students was transferred from the State Auditor to the Commission on Higher Education. At that time, the minorities-only program was discontinued.

The availability of funds for FY 91-92 remains to be determined. It is not expected to be large in light of increasing participation in the SREB Contracts program, the State budget

cuts, and the increase in SREB dues. However, the program requires more formalized guidelines to govern the State Grants Program to ensure equitable treatment of applicants.

The Committee recommended that the proposed guidelines be approved. It was moved (Kinon), seconded (Day), and voted that the recommendation of the Committee be approved.

It was moved (Turner) and seconded (Gallager) that the Commission recommend to the General Assembly that the State Grants Program be abolished until the public higher education institutions can be fully funded within the state. The motion was tabled (Miley) and seconded (Ramage).

C. Consideration of Revised FY 91-92 Budgets for EIA-Funded Projects

(Benedict College, S. C. State College, and the S. C. Teacher Recruitment Center)

Revised budgets for increased funding were requested from these three EIA projects in July, 1991. The staff met with each of the project directors during the process of budget negotiations. Each of the project directors has approved the budget for her respective project. The following are the total for the three projects:

1. Benedict College - \$206,000
2. S. C. State College - \$236,000
3. South Carolina Center for Teacher Recruitment - \$886,396

The Committee recommended that the revised budgets for Benedict College, South Carolina State College, and the South Carolina Teacher Recruitment Center be approved. It was moved (Turner), seconded (Phillips), and voted that the recommendation of the Committee be approved.

4. S. C. Center for the Advancement of Teaching & School Leadership - \$800,000

The FY 1991-92 Appropriations Act provides \$700,000 in EIA funding for the S. C. Center for the Advancement of Teaching and School Leadership and through proviso allows the Center to carry forward \$100,000 in unexpended funds from FY 1990-91 for a total appropriation of \$800,000 for FY 91-92.

The Committee recommended that the revised budget for the S. C. Center for the Advancement of Teaching & School Leadership be approved. It was moved (Turner), seconded (Day), and voted that the recommendation of the Committee be approved.

D. Recommendation on Transfer Evaluation

Under the 1988 Cutting Edge legislation, the Institutional Effectiveness Guidelines were established. One of these was written expressly to assure that the two-year institutions of higher education would have available to them the data that would

be needed in order to assess effectively the performance of students who transferred to four-year public colleges and universities in South Carolina.

An ad hoc Transfer Advisory Committee was established to develop a list of data elements to be collected and shared for this purpose and to establish the process by which this collection and sharing was to take place. The ad hoc Committee's recommendations were approved by the Committee on Academic Affairs.

The Committee recommended that information be collected by the senior colleges and universities and be reported to the two-year institutions. It was moved (Turner), seconded (Ramage), and voted that the recommendation of the Committee be approved.

E. Report on Centers of Excellence, FY 91-92

The FY 91-92 appropriation for the Center of Excellence program was \$367,850. From that amount \$143,358 was allocated to fund the operating costs of existing Centers and CHE administrative costs, leaving \$224,492 to fund new Centers and for a supplemental funding request for USC-Columbia.

Subsequent revisions in the budget resulted in an unexpended balance of \$73,519. The Committee recommended that the unexpended balance of \$73,519 for the Centers of Excellence program be utilized as enhancement monies, not to be included in the base funding, for the two continuing Centers at Furman and USC-Columbia and the new Center at Francis Marion. A request for proposals describing how the enhancement monies would be used will be sent to each Center, and the staff will negotiate the amount of supplemental funding after reviewing the merits of each proposal.

As this request will be forwarded after institutions have finalized budgets for FY 1991-92, and in consideration of the budget cuts faced by these institutions, it was recommended that the matching requirement be waived.

It was moved (Turner), seconded (Askins), and voted that the recommendation of the Committee be approved.

F. Report on Federal D. D. Eisenhower Grant Program

The Commission on Higher Education is responsible for administering federal funds under a program of the Elementary and Secondary Act entitled the Dwight D. Eisenhower Mathematics and Science Education Act. This Act provides for allocations of funds to the states based primarily on their proportion of the population aged 5-17.

The Commission conducted two grant programs for FY 1991-92. The first is entitled the Cooperative Demonstration Grants Program; the second is a Competitive Grants Program. Proposals were requested from all eligible colleges and universities for projects to be funded.

The Committee approved thirteen proposals for funding, contingent

upon the availability of adequate federal funds. Eleven of the proposals fall under the Competitive Grants Program, while the other two fall under the Cooperative Demonstration Grants Program. The amount available to South Carolina is \$743,276. The Committee further approved that the remaining unexpended funds (\$100,913) be carried forward to FY 1992-93 and used during that year to fund continuing and new projects in both programs.

This report is for information only.

V. Report of Committee on Access and Equity

Mr. Tolbert, chairman of the Committee on Access and Equity, reported on the following matter:

Consideration of Curriculum Diversity Grant Awards

In May, 1991, the Commission on Higher Education approved guidelines for a competitive grants program to encourage public colleges and universities to develop and implement Curriculum Diversity Projects with specific strategies for making their curricula more inclusive of African American culture and history.

Using an evaluation form developed by the Access and Equity Program Coordinator, a team of readers reviewed and rated the eighteen proposals that were submitted. The projects that were rated highest and recommended to receive grant awards were selected based on the individual and composite ratings by the review team and represent the consensus of the group.

It is recommended that Grant Awards be made to the Technical College of the Lowcountry (\$4,645), Tri-County Technical College (\$5,000), and USC-Coastal (\$4,000) to implement the Curriculum Diversity Projects between September 1, 1991 and May 31, 1992.

It is recommended also that should the Budget and Control Board permit the release of the 2% currently being held in escrow funds during the 1991-92 fiscal year, additional awards will be made for Curriculum Diversity Projects at Midlands Technical College (\$5,000) and USC-Aiken (\$5,000).

It was moved (Tolbert), seconded (Kinon), and voted that the recommendations of the Committee be approved, with Mr. McMaster abstaining and Mr. McMullen voting in the negative.

VI. Report of Committee on Facilities

Ms. Kinon, chairman of the Committee on Facilities, reported on the following matter:

Proposed Acquisitions, University Center and Murray Apartments, Medical University of South Carolina

The Medical University is proposing to purchase both the University Center and the Murray Apartments. Both properties are owned by the Health Sciences Foundation. The proposed direct purchase price is \$2,550,000 with the entire amount to be financed with Institution (Tuition) Bonds.

The University initially proposed, in its submission for capital bond funds this past fall, to site this facility on these same properties. The Commission acted to eliminate the requested \$2 million for property acquisition judging that request to be indefensible given the scarcity of capital bond funds and other higher education critical space needs. That decision was based, in part, on the availability of the Castle Pinkney property, one block distant from the proposed site, which is owned debt free by the University and undeveloped.

The staff performed an analysis of all costs, cost savings, and potential revenue generation with respect to these two sites. The analysis demonstrated that the proposed acquisition can be viewed as essentially one of no cost to the University. This is predicated on the rent savings, generation of parking revenue, and non-treatment of the demolition of \$596,310 of represented building values. MUSC will absorb all activities relocated from the University Center into existing space.

The Committee recommended the University be authorized to proceed with the acquisition of both the University Center and the Murray Apartments provided:

1. All activities housed within the University Center be relocated into existing space of the University.
2. The Castle Pinkney property be prepared for surface parking with revenue generation of \$120,000 annually with any amount less than that generated in any one fiscal year made whole from other auxiliary fund sources. The annual revenue collections are to be strictly accounted for and used for the education and general support of the University on an annual basis. The above is to be reviewed annually as part of the Commission's audit function.
3. Should the Castle Pinkney property be developed commercially or sold, all proceeds are to be used first to retire any outstanding debt from the acquisition of the University Center and Murray Apartments.
4. The University identify an appropriate revenue source for the purchase of 20 Ehrhardt.

It was moved (Kinon), seconded (Phillips), and voted that the recommendation of the Committee be approved with Mr. Jones voting in the negative because of the way this request was treated by the Medical University.

VII. Report on State Approving Section

Mr. Sheheen noted that the report on the State Approving Section would be deferred to the October 3 meeting of the Commission due to the death of Mr. Ivan Guinn's wife.

VIII. Report of the Commissioner

Mr. Sheheen stated that the report of the Commissioner would be deferred to the September 5 Commission meeting.

IX. 1992-93 Appropriation Presentations by Colleges and Universities
and SBTCE

Mr. Whitener welcomed the presidents and other representatives of the colleges and universities who were scheduled to present their 1992-93 appropriation requests to the Commission on August 26 and 27.

Mr. Whitener noted that the Committee on Business and Finance will meet on September 17 to consider the appropriation requests and to develop its recommendations. The Commission will meet on October 3 to adopt final recommendations to be presented to the Budget and Control Board, the House Ways and Means Committee, and the Senate Finance Committee.

The meeting was adjourned at 12:00 noon on August 27.

Respectfully submitted,



Janet K. Stewart
Recording Secretary