

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

October 16, 1973
10:00 a. m. - 1:15 p. m.

PRESENT:

COMMISSION MEMBERS

- Mr. Hugh M. Chapman
- Dr. Marianna W. Davis
- Mr. Alester G. Furman, III
- Colonel J. M. J. Holliday
- Mr. Gedney M. Howe, Jr.
- Mr. F. Mitchell Johnson
- Mr. T. Eston Marchant
- Dr. Harrison L. Peebles
- Mr. Alex M. Quattlebaum
- Mr. Y. W. Scarborough, Jr.
- Mr. Fred R. Sheheen
- Dr. R. Cathcart Smith, Chairman
- Mr. I. P. Stanback
- Mr. Othniel H. Wienges, Jr.

GUESTS

- General J. W. Duckett
- Mr. J. Lacy McLean

STAFF

- Dr. Howard R. Boozer
- Mr. William C. Jennings
- Dr. Frank E. Kinard
- Mr. James R. Michael

I. Approval of Minutes of September 6, 1973, Meeting of Commission on Higher Education

A motion was made (Holliday) and seconded (Sheheen) and unanimously adopted that the minutes of the September 6, 1973, meeting of the Commission on Higher Education be approved.

II. Consideration of Recommendations of Executive Committee on College and University Appropriation Requests

Chairman Smith announced that the Executive Committee met on October 10 to review and make recommendations on the college and university appropriation requests. In general the Committee

recommends following the formula in Steps 1 through 11, taking out of Step 12 items that are considered to be in the area of capital improvements or are covered by Steps 1 through 11, and, as in the past, when the formula yields an amount less than the previous year's appropriation the previous year's appropriation plus a 5% inflationary factor is recommended.

The Executive Committee's specific recommendations are as follows:

Winthrop - Winthrop received \$5,013,691 in 1973-74 and is requesting \$7,014,748 for 1974-75 which includes \$1,151,650 in special funding. The Executive Committee recommends \$5,874,398 which includes in addition to the amount yielded by the formula in basic Steps 1-11, \$11,300 for an associate degree program in Home Economics. A motion was made (Marchant) and seconded (Howe) and unanimously adopted that the recommendations of the Executive Committee be approved.

Chairman Smith called to the attention of the Commission a letter dated October 14, 1973, from Mr. Grier in which he requested that the word "commuter" be eliminated when referring to male students at Winthrop and that the Commission go all out in recommending co-education. In this connection a motion was made (Sheheen) and seconded (Chapman) that the word "commuter" be eliminated when referring to male students at Winthrop and that the Commission recommend full co-education at Winthrop. The motion was passed unanimously.

The Citadel - The Citadel received \$4,878,883 in 1973-74 and is requesting \$5,225,013 for 1974-75 which includes \$1,094,087 in special funding. The Executive Committee recommends \$5,122,827 which includes, in addition to the amount yielded by the formula in basic Steps 1-11, \$50,000 for ROTC costs, \$335,602 for special costs incurred in operating a military college, a special supplement of \$606,299 to raise the total 1974-75 appropriation to the 1973-74 level, and in addition a 5% inflationary factor. A motion was made (Holliday) and seconded (Chapman) and unanimously adopted that the recommendations of the Executive Committee be approved.

It was noted by Dr. Boozer that in the explanatory text of The Citadel's request the phrase "non-military day students" was used and he suggested, and the Commission concurred, that the word "day" be eliminated. Mr. Sheheen requested that a descriptive analysis of the term "military college costs" be made prior to next year's budgetary hearing. It was also agreed that the 1975-76 appropriation formula should include a uniform method of computing allowances for ROTC support.

South Carolina State - South Carolina State College received \$5,484,341 in 1973-74 and is requesting \$6,162,001 for 1974-75 which includes \$424,500 in special funding. The Executive Committee recommends \$6,136,001 which includes in addition to the amount yielded by the formula in basic Steps 1-11 the following: \$130,500 for the remedial program; \$35,000 for M. Ed. in Rehabilitation Counseling; \$25,000 for M. A. in Speech Pathology and Audiology (subject to approval by the Commission on Higher Education); \$18,000 for a B. S. in Counseling and Guidance; \$15,000 for ROTC costs; and \$175,000 for the Felton Laboratory School (with a recommendation that a review on the continuing need for this school be made with the State Department of Education).

Following discussion a motion was made (Sheheen) and seconded (Furman) that the \$25,000 recommended for an M. A. in Speech Pathology and Audiology be postponed until the program was approved by the Commission. Mr. Jennings explained that the \$25,000 for this program would be a line item in the budget and would stipulate "upon Commission approval" and the funds would not be allocated unless the program was approved. A substitute motion was made (Marchant) and seconded (Chapman) that Mr. Sheheen's motion be tabled and the recommendations of the Executive Committee be approved. The substitute motion was passed.

College of Charleston - The College of Charleston received an appropriation of \$4,388,124 in 1973-74 and retained Tuition revenue of \$315,000. The College requests an appropriation of \$6,021,308 for 1974-75, which includes \$94,048 for special funding, and also requests retention of \$274,000 which is one-half of Tuition revenue. The Executive Committee recommends an appropriation of \$5,927,260 for 1974-75 which is the amount yielded by the formula in basic Steps 1-11 plus retention of one-half of Tuition (i. e., \$274,000) with the stipulation that this will be the last year the College will be allowed to retain Tuition for operating purposes. A motion was made (Howe) and seconded (Sheheen) and unanimously adopted that the recommendations of the Executive Committee be approved.

Francis Marion - Francis Marion received an appropriation of \$2,459,357 in 1973-74 and also retained \$313,600 in Tuition revenue; it is requesting an appropriation of \$3,055,847 for 1974-75 plus retention of one-half of Tuition or \$170,000. The Executive Committee recommends for 1974-75 the amount requested by the College with the stipulation that this will be the last year the College will be allowed to retain Tuition for operating purposes. A motion was made (Quattlebaum) and seconded (Holliday) and unanimously adopted that the recommendations of the Executive Committee be approved.

Lander - Lander received an appropriation of \$948,442 in 1973-74 and retained \$183,000 of Tuition revenue; it requests an appropriation of \$2,092,835 for 1974-75 plus retention of full Tuition in the amount of \$229,000. The Executive Committee recommends the amounts requested by Lander. It is also recommended by the Executive Committee that a definite policy be established for retention of Tuition by Lander, as well as any other college coming under the State College Board of Trustees, limiting Tuition retention to four years at full rate and one year at one-half rate. (This was the procedure followed with the College of Charleston and Francis Marion.) A motion was made (Marchant) and seconded (Sheheen) and unanimously adopted that the recommendations of the Executive Committee be approved.

Clemson University - Clemson received \$21,336,935 in 1973-74 which included \$1,821,000 in special funding and is requesting \$23,319,270 for 1974-75, which includes \$1,249,940 in special funding and \$643,150 for separately budgeted research. The Executive Committee recommends \$22,778,215 for 1974-75 which includes in addition to the amount yielded by the formula in basic Steps 1-11 the following: \$333,785 for Textile Department supplement; \$47,100 for in-service training in Agriculture; \$56,000 for ROTC; \$272,000 for textile equipment (Clemson requested \$816,055; the Executive Committee recommends that this amount be phased in over a three year period); and \$643,150 for separately budgeted research. A motion was made (Marchant) and seconded (Sheheen) and unanimously adopted that the recommendations of the Executive Committee be approved.

University of South Carolina - The University of South Carolina Main Campus received \$33,747,160 in 1973-74 which included \$675,760 in special funding, and is requesting \$46,693,017 for 1974-75 which includes \$7,817,670 in special funding and \$892,500 for separately budgeted research. The Executive Committee recommends \$39,755,017 which includes in addition to the amount yielded by the formula in basic Steps 1-11 the following: \$300,000 for Model Schools programs; \$100,000 for drug education; \$300,000 for Law Library volumes; \$50,000 for Post Graduate School of Medicine (subject to Commission on Higher Education approval); \$50,000 for School of Public Health (subject to Commission on Higher Education approval); \$37,000 for graduate nursing programs; \$42,670 for ROTC; and \$892,500 for separately budgeted research. Among special funding items requested by the University but reduced or deleted by the Executive Committee is \$1,600,000 for a new computer; the Executive Committee recommends that the University finance a new computer, when approved by the Budget and Control Board, through the proceeds received from disposal of its present

computer coupled with correspondingly reduced annual rental payments.

During discussion of the Executive Committee's recommendations Mr. Marchant presented to the Commission a document stating the University's position on the recommendations (Exhibit A). Following discussion a motion was made (Sheheen) and seconded (Howe) and unanimously adopted that the recommendations of the Executive Committee be approved.

University of South Carolina Regional Campuses - The University of South Carolina regional campuses received \$3,912,809 in 1973-74 plus \$1,256,203 in capital funding for the expansion of Coastal Carolina. The University is requesting \$5,033,653 for 1974-75 which includes \$1,305,111 special funding for third year start-up costs at three regional campuses and to maintain current funding level. The Executive Committee recommends \$3,111,192 which is the amount yielded by the formula in basic Steps 1-11, \$125,000 special funding for third year start-up costs at Coastal Carolina, and an additional \$872,257 supplement to raise the total to the 1973-74 appropriation plus 5% for a recommended total of \$4,108,449.

Mr. Marchant presented and explained to the Commission a document (Exhibit B) stating the University's position on the Executive Committee's recommendation and pointed out that the amount recommended by the Committee for 1974-75 amounted to an appropriation of \$762 per FTE as compared to \$848 per FTE for 1973-74. Mr. Marchant stated that this reduction in cost per FTE is directly contrary to the principle that no institution will be funded at a lower level than the previous year.

In explanation Mr. Jennings stated that for 1973-74 the University had requested for its regional campuses \$800 per student on the basis that \$100 of student fees would be called Tuition and applied against future building funds. The 1973 legislature decided, in analyzing budget requests, that the State would not fund the construction of buildings on regional campuses. The \$800 was left in the regional campus appropriation as operating funds, however, resulting in \$100 more per student than the University had requested. (The additional \$48 came from the legislature's across the board cost of living allocation.) It was further pointed out that although the FTE appropriation recommended by the Executive Committee for 1974-75 was lower than in 1973-74, the total recommended appropriation was greater.

In further discussion Mr. Marchant stated that if the Commission would compromise between the recommended \$762 per FTE and the previous \$848 per FTE he felt he could sell it to the University

and avoid the University going beyond the Commission in an appeal to the Budget and Control Board. After further discussion a motion was made (Sheheen) and seconded (Furman) that the Executive Committee's recommendations be approved. The motion was passed. Mr. Marchant was opposed.

Mr. Quattlebaum stated that the \$1,256,203 for expansion of Coastal Carolina was capital funding and should not have been shown in the University's 1973-74 total operating appropriation. Mr. Michael explained that this amount was originally requested as a line item capital appropriation but the legislature had placed it under the operating budget of the regional campuses. In this connection a motion was made (Sheheen) and seconded (Furman) and unanimously adopted that the Commission point out at the forthcoming presentation before the Budget and Control Board that this item should be shown as an extraordinary capital item and not included in the regional campuses operating budget.

Medical University - The Medical University received an appropriation of \$29,156,731 in 1973-74 and has requested \$35,617,555 for 1974-75. The appropriation formula is not applicable to the Medical University. The Executive Committee does not feel prepared to make a recommendation for altering the Medical University's budget but did ask Dr. Peebles if there were areas in which the budget could be cut. Dr. Peebles commented in a letter dated October 12 to Dr. Smith on several items that had been questioned and suggested some possible reductions (Exhibit C). Following discussion a motion was made (Sheheen) and seconded (Stanback) that the Commission recommend to the Budget and Control Board the amount requested by the Medical University less the reductions suggested in Dr. Peebles' letter to Dr. Smith of October 12. An amendment to the motion was made (Howe) and seconded (Quattlebaum) that the Medical University's budget be presented to the Budget and Control Board as a request from the Medical University, approved by the Commission in accordance with Mr. Sheheen's motion, and that the amount requested for the Medical University be separated from the total amount requested by the Commission for the other higher education institutions. Vote was taken on the amendment which was passed. Vote was then taken on the original motion which was passed.

In concluding discussion on the college and university appropriation requests a motion was made (Sheheen) and seconded (Wienges) that appended to the budgetary recommendations to the Budget and Control Board there would be also a recommendation that in the event the total amount requested by the Commission on Higher Education for all institutions, except the Medical University, was not available a uniform percentage reduction should be applied to the totals arrived at in the formula basic Steps 1-11 to accomplish any necessary adjustment. The motion was passed unanimously.

Following some discussion on the third and fourth year programs at regional campuses a motion was made (Sheheen) and seconded (Johnson) that the Commission go on record seeking the reinstatement of its authority over the third and fourth year courses at the two-year branches. The motion was passed unanimously.

Elizabeth T. Jumper

Elizabeth T. Jumper
Secretary