

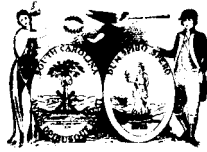
SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

AUDITED FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2002

WITH
REPORT OF INDEPENDENT AUDITORS

State of South Carolina



Office of the State Auditor

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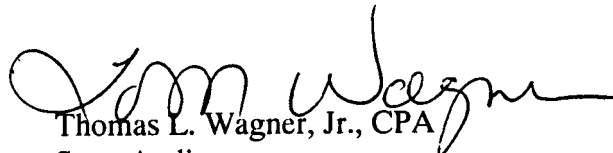
October 25, 2002

The Honorable Jim Hodges, Governor
and
Members of the South Carolina State Budget and Control Board
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina State Budget and Control Board Office – Insurance Reserve Fund for the fiscal year ended June 30, 2002, was issued by DeLoach & Williamson, L.L.P., Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,


Thomas L. Wagner, Jr., CPA
State Auditor

TLWjr/trb

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

AUDITED FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2002

WITH

REPORT OF INDEPENDENT AUDITORS

CONTENTS

Report of Independent Auditors	1
Management’s Discussion and Analysis	3
Basic Financial Statements	
Statement of Net Assets	8
Statement of Revenue, Expenses, and Changes in Net Assets	9
Statement of Cash Flows	11
Notes to Financial Statements.....	13
Independent Auditors’ Report on Internal Control	
Independent Auditors’ Report on Internal Control.....	45

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REPORT OF INDEPENDENT AUDITORS

Mr. Thomas L. Wagner, Jr., CPA
State Auditor
State of South Carolina
Columbia, South Carolina

We have audited the accompanying basic financial statements of the South Carolina State Budget and Control Board, Insurance Reserve Fund (the "Fund") as of and for the year ended June 30, 2002, as listed in the table of contents. These financial statements are the responsibility of the management of the South Carolina State Budget and Control Board, Insurance Reserve Fund. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in *Note 1*, the accompanying financial statements of the South Carolina State Budget and Control Board, Insurance Reserve Fund are intended to present the financial position and results of operations and cash flows of its proprietary fund type of only that portion of the funds of the State of South Carolina that is attributable to the transactions of the Insurance Reserve Fund of the South Carolina State Budget and Control Board.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the funds of the South Carolina State Budget and Control Board, Insurance Reserve Fund, as of June 30, 2002, and the results of operations and cash flows of its proprietary fund type for the year then ended in conformity with accounting principles generally accepted in the United States of America.

We also audited the adjustments described in *Note 15* that were applied to restate the 2001 financial statements. In our opinion, such adjustments are appropriate and have been properly applied.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2002, on our consideration of the Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis is not a part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board (GASB). Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

DeLoach & Williamson, L.L.P.

September 25, 2002

Management's Discussion & Analysis

This section of the South Carolina State Budget and Control Board, Insurance Reserve Fund (IRF) Audited Financial Statements presents management's discussion and analysis of IRF's financial performance during the fiscal year ended June 30, 2002. This discussion should be read in conjunction with the financial statements and the notes, which follow this section.

This is the first year of implementation of Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements and Managements Discussion and Analysis for State and Local Governments. The financial statement presentation required by GASB Statement 34 provides a comprehensive perspective of IRF's assets, liabilities, net assets, revenues, expenses, changes in net assets, and cash flows.

Financial Highlights:

- The assets of IRF exceeded its liabilities at June 30, 2002 by \$157,313,490;
- IRF's net assets decreased by \$25,219,698 or 13.9 percent;
- IRF experienced an operating loss of \$46,491,026.

Overview of Financial Statements:

IRF is engaged only in Business-Type Activities (BTA) that are financed in part by premiums charged to governmental entities for insurance policies. Accordingly, its activities are reported using the three financial statements required for proprietary funds: Statement of Net Assets; Statement of Revenues, Expenses, and Changes in Net Assets; and Statement of Cash Flows.

The Statement of Net Assets presents the financial position of IRF at the end of the fiscal year and requires classification of assets and liabilities into current and non-current categories. The difference between total assets and total liabilities is reflected in the net assets section, which displays net assets in three broad categories: invested capital assets, restricted and unrestricted. Net assets are one indicator of the current financial condition of IRF, while the change in net assets is an indicator of whether the overall financial condition has improved or worsened during the year.

The Statement of Revenue, Expenses, and Changes in Net Assets categorizes revenues as operating and non operating revenues and expenses as operating and non-operating expenses.

The Statement of Cash Flows will aid readers in identifying the sources and uses of cash by the categories of operating, capital related financing, non-capital financing, and investment activities.

Financial Analysis of IRF:

This schedule is a condensed version of IRF's assets, liabilities, and net assets and is prepared from the Statement of Net Assets.

**Net Assets
as of June 30, 2002
(in millions)**

Current assets	\$ 124.3
Non-current assets	250.8
Total assets	<u>375.1</u>
Current liabilities	217.6
Non-current liabilities	0.2
Total liabilities	<u>217.8</u>
Net assets:	
Investment in capital assets	0.1
Restricted for loans	20.0
Unrestricted	137.2
Total net assets	<u><u>\$ 157.3</u></u>

Net assets may serve over time as a useful indicator on an entity's financial position. Assets exceeded liabilities by \$157,313,490 at the close of the fiscal year ended June 30, 2002.

The IRF's net assets have been restated as of July 1, 2001 due to a change in the capitalization level of assets. The details are reflected in *Note 15*, Restatement, of the accompanying notes to the financial statements.

The following schedule is a summary of the IRF's operating results for the fiscal year.

**Operating Results for the Fiscal Year Ended
June 30, 2002
(in millions)**

Operating revenue	
Insurance premiums	\$ 53.7
Total operating revenue	<u>53.7</u>
Operating expenses	
Reinsurance premiums	23.3
Premiums	0.1
Claims	57.2
Administrative	19.5
Total operating expenses	<u>100.1</u>
Operating income (loss)	(46.4)
Non-operating revenue	
Income from deposits and investments	18.8
Notes receivable interest	1.6
Loss before transfers	<u>(26.0)</u>
Transfers to State Agencies and other	0.8
Change in net assets	<u>(25.2)</u>
Net assets, beginning of the year	182.5
Net assets, end of the year	<u><u>\$ 157.3</u></u>

In Fiscal Year 01-02, IRF reduced premiums by implementing a significant rate decrease. Operating expenses for claims (and claims expenses) and reinsurance increased and non-operating income from deposits and investments decreased.

IRF also experienced two property losses totaling \$1.3 million and two very unusual liability losses totaling approximately \$8 million during Fiscal Year 01-02.

In 1999, IRF amended the hourly rate paid to defense attorneys and this revised schedule was applicable to new cases. IRF has experienced a steady growth in legal defense costs over a three-year period due to this revision of rates. By the end of Fiscal Year 01-02 nearly all cases were utilizing the amended schedule, therefore, the growth in legal defense costs due to this rate change has stabilized.

A condensed version of the Statement of Cash Flows is presented as follows:

Statement of Cash Flows
(In millions)

Cash Flows from Operating Activities	\$ (33.6)
Cash Flows from Capital and Related Financing Activities	-
Cash Flows from Noncapital Financing Activities	0.7
Cash Flows from Investing Activities	36.2
Net increase in cash and cash equivalents	<u>3.3</u>
Cash and cash equivalents, beginning of year	92.4
Cash and cash equivalents, end of year	<u><u>\$ 95.7</u></u>

Comparative information of the condensed financial information derived from the financial statements is required under GASB 34; however, a reprieve of this comparative information has been granted during the implementation year. Comparative information will be presented when multiple years of data has been captured.

Overview of IRF:

The Insurance Reserve Fund is a self-insurance mechanism operated by the State of South Carolina. In many respects, IRF functions in the same way as a private insurance company. IRF issues policies, collects premiums, pays losses, and purchases reinsurance against swings in experience or catastrophic losses. As an insurance operation, the IRF files a National Association of Insurance Commissioners Annual Statement each year. The IRF is also subject to periodic audits by the South Carolina Department of Insurance. The IRF differs from private companies in that it does not market or pay marketing costs. Also, the IRF does not pay taxes or participate in any Guaranty Fund or Pool. As a self-insurance mechanism, IRF is responsible for funding fortuitous losses experienced by the government of South Carolina and offers very broad and, in some cases, unique coverage.

Economic Factors:

By statute, IRF assets are invested by the State Treasurer in repurchase agreements, bonds (US Treasury, US Government Agency, Governmental guaranteed mortgage backed, and Corporate), and financial paper. During Fiscal Year 01-02, interest rates fell and the decline in interest rates was reflected in a decline in non-operating revenue. The September 11, 2001 terrorist attack generated major losses in the reinsurance industry and the losses triggered a major contraction in the reinsurance industry. Although IRF has been able to maintain adequate reinsurance, there has been a substantial increase in reinsurance premiums.

The IRF will be impacted by two provisos as a part of the fiscal year 2002-2003 Appropriations Act. The first Proviso 72.98 directs the Fund to waive renewal premiums for all lines of insurance for all State agencies in the fiscal year 2002-2003. Proviso 72.97 instructs IRF to transfer \$22,937,800 of the Fund's assets to the General Fund. The effect of these provisos will result in the reduction in net assets of almost \$51,000,000. The results of these two provisos are expected to have a significant financial impact on the Fund during fiscal year 2002-2003.

Capital Asset and Debt Administration:

Due to a change in the capitalization threshold mandated by the Comptroller General's Office of the State of South Carolina, a restatement of net assets was required. This restatement resulted in a reduction in asset cost of \$272,045 and a reduction in accumulated depreciation of \$137,968. In addition the IRF purchased \$9,428 in fixed asset and fixed assets of \$147,245 were transferred from EIP to IRF as part of the reorganization that occurred July 1, 2001. The IRF has no debt outstanding as of year-end.

Reorganization:

In early 2002, the South Carolina Budget & Control Board reorganized the reporting authority of the Fund. This reorganization, however, did not become effective from an accounting and budgetary basis until July 1, 2002. In this reorganization, the IRF was transferred to the Division of Insurance and Grants Services.

Contact Information:

Questions related to the Management's Discussion & Analysis and the accompanying financial statements should be directed to Rick Smith, Chief Financial Officer, at 737-0020.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

STATEMENT OF NET ASSETS

JUNE 30, 2002

Assets

Current assets:

Cash and cash equivalents	\$ 95,785,015
Premiums receivable (<i>Note 3</i>)	6,637,463
Reinsurance recovery receivable	2,856,097
Current portion of notes receivable (<i>Note 4</i>)	4,013,438
Accrued interest	4,533,640
Prepaid insurance	10,442,412
Total current assets	<u>124,268,065</u>

Non-current assets:

Investments (<i>Note 2</i>)	232,635,079
Long-term notes receivable (<i>Note 4</i>)	18,042,153
Equipment, net of accumulated depreciation (<i>Note 5</i>)	145,906
Total non-current assets	<u>250,823,138</u>

Total assets	<u>375,091,203</u>
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Liabilities

Current liabilities:

Accounts payable	882,420
Accrued payroll	199,684
Claims payable	122,488,760
Deferred premium revenue	31,433,600
Claims incurred but not reported	62,515,283
Accrued compensated absences-current portion	55,735
Total current liabilities	<u>217,575,482</u>

Long term liabilities:

Contingencies (<i>Note 12</i>)	
Accrued compensated absences-long term	202,231
Total long-term liabilities	<u>202,231</u>

Total liabilities	<u>217,777,713</u>
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Net assets

Investment in capital assets	145,906
Restricted for:	
Savannah Valley Development Loans	20,000,000
Unrestricted	137,167,584
Total net assets	<u>\$ 157,313,490</u>

See accompanying notes.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

STATEMENT OF REVENUE, EXPENSES,
AND CHANGES IN NET ASSETS

YEAR ENDED JUNE 30, 2002

Operating Revenue

Insurance premiums:	
Tort liability	\$ 21,304,190
Auto liability	11,532,558
Professional liability	5,489,594
Comprehensive and collision	1,974,498
School bus liability	(409,738)
Fire	5,848,951
Extended coverage	5,718,610
Inland Marine	2,240,771
Total operating revenues	<hr/> 53,699,434 <hr/>

Operating Expenses

Reinsurance premiums	23,258,510
Premiums	155,724
Claims:	
Tort liability	33,147,269
School bus liability	2,444,580
Fire	3,954,148
Extended coverage	4,514,556
Hospitals and physicians	9,873,418
Auto and Inland Marine	495,905
Other	2,811,520
Salaries and benefits	3,927,053
Professional services	14,352,282
Telephone and utilities	56,659
Supplies	113,771
Other services	985,919
Printing and publication	18,504
Postage and shipping	21,196
Depreciation	59,446
Total operating expenses	<hr/> 100,190,460 <hr/>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

STATEMENT OF REVENUE, EXPENSES,
AND CHANGES IN NET ASSETS

(CONTINUED)

(CONTINUED)

Operating loss	(46,491,026)
Non-operating revenue (expense):	
Income from deposits and investments	18,846,603
Notes receivable interest	1,615,431
Other non-operating revenue	2,484
Loss on disposal of assets	(40,435)
Loss before transfers	<u>(26,066,943)</u>
Transfers from other State Agencies	<u>847,245</u>
Change in net assets	(25,219,698)
Net assets, beginning of year, as restated (<i>Note 15</i>)	<u>182,533,188</u>
Net assets, end of year	<u><u>\$ 157,313,490</u></u>

See accompanying notes.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

STATEMENT OF CASH FLOWS

YEAR ENDED JUNE 30, 2002

Cash Flows from Operating Activities

Insurance premiums from customers	\$ 59,110,248
Payments to employees	(2,445,113)
Payments to suppliers	(90,265,285)
Net cash flows used in operating activities	<u>(33,600,150)</u>

**Cash Flows from Capital and Related
Financing Activities**

Purchase of fixed assets	(9,428)
Proceeds from disposal of fixed assets	30,032
Net cash provided by capital and related financing activities	<u>20,604</u>

Cash Flows from Non-Capital Financing Activities:

Transfers from other state agencies	700,000
Other non-operating receipts	2,484
Net cash provided by non-capital financing activities	<u>702,484</u>

Cash Flows from Investing Activities:

Principal payments received on notes receivable	9,772,862
Funds disbursed as notes receivable	(9,560,825)
Purchases of investments	(175,196,205)
Proceeds from sales and maturity of investments	191,860,982
Interest received-deposits and investments	17,568,198
Interest received-notes receivable	1,778,132
Net cash provided by investing activities	<u>36,223,144</u>

Net increase in cash and cash equivalents	3,346,082
Cash and cash equivalents, beginning of year	92,438,933
Cash and cash equivalents, end of year	<u><u>\$ 95,785,015</u></u>

(CONTINUED)

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

STATEMENT OF CASH FLOWS

(CONTINUED)

**Reconciliation of operating loss to net cash
used in operating activities**

Operating loss	\$ (46,491,026)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation expense	59,446
Change in assets-(increase) decrease:	
Premiums receivable	3,570,177
Reinsurance recovery receivable	(2,109,013)
Prepaid insurance	(7,860,203)
Change in liabilities-increase (decrease):	
Accounts payable, accrued payroll and compensated absences	628,672
Deferred premium revenue	1,840,637
Claims payable and claims incurred but not reported	16,761,160
Net cash used in operating activities	<u><u>\$ (33,600,150)</u></u>

Supplemental Information

Transfer of fixed asset from other State Agency	<u><u>\$ 147,245</u></u>
Reduction in investments for amortization and accretion	<u><u>\$ (1,005,811)</u></u>
Net (appreciation)/depreciation of investments	<u><u>\$ 167,067</u></u>

See accompanying notes.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2002

1. Basis of Presentation and Summary of Significant Accounting Policies

The financial statements of all funds of the South Carolina State Budget and Control Board, Insurance Reserve Fund (the "Fund") were prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Fund's accounting policies are described below.

Reporting Entity

The core of the financial reporting entity is the primary government which has a separately elected governing body. As required by accounting principles generally accepted in the United States of America, the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In turn component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity.

The primary government or entity is financially accountable if it appoints a voting majority of the organization's governing body including situations in which the voting majority consists of the primary entity's officials serving as required by law (e.g., employees who serve in an ex officio capacity on the component unit's board are considered appointments by the primary entity) and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary entity. The primary entity also may be financially accountable if an organization is fiscally dependent on it even if it does not appoint a voting majority of the board. An organization is fiscally dependent on the primary entity that holds one or more of the following powers:

- (1) Determine its budget without another government's having the authority to approve and modify that budget.
- (2) Levy taxes or set rates or charges without approval by another government.
- (3) Issue bond debt without approval by another government.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

Reporting Entity (Continued)

Based on these criteria, the Fund has determined that it has no component units. This financial reporting entity includes only the Fund, a primary entity.

The South Carolina State Budget and Control Board, Insurance Reserve Fund is a fund of the South Carolina State Budget and Control Board, which is a part of the State of South Carolina primary government. This report contains only the Fund and no other Offices or funds of the South Carolina State Budget and Control Board or any other part of the State of South Carolina primary government are included. Effective July 1, 2001, the Insurance Reserve Fund is under the control of the Office of General Service of the South Carolina State Budget and Control Board (the Board). All of the divisions of the Board reporting entity are under the control of the Executive Director of the State Budget and Control Board. The Board is composed of the Governor; the State Treasurer; the Comptroller General; the Chairman of the Senate Finance Committee; and the Chairman of the House Ways and Means Committee; all of whom serve in an ex-officio capacity.

The South Carolina State Budget and Control Board, formerly the Budget Commission, was established and created by Reorganization Plan No. 2 adopted by the General Assembly in 1950 pursuant to the terms and provisions of Act 621, Acts of 1948. Under the Act, ten state agencies were abolished as separate entities and their functions and duties were brought under the supervision of the Budget and Control Board. The funds of the Budget and Control Board are included in the Comprehensive Annual Financial Report of the State of South Carolina.

The Fund operates as a unit under the Budget and Control Board and its Executive Director. The laws of the State and the policies and procedures specified by the State for State agencies are applicable to the Fund's activities. The accompanying financial statements present the financial position and results of operations solely of the Fund and do not include any other agencies or any component units of the State of South Carolina.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

The Insurance Reserve Fund was created by the Budget and Control Board on June 5, 1989 to manage insurance programs provided by the State for its agencies, institutions, and political subdivisions. The Fund was formed as a section from the Office of General Services.

Programs managed by the Fund are authorized in the following sections of the South Carolina Code of Laws, 1976, as amended: Section 1-11-140 (tort liability, medical professional liability for individuals and entities and risk management section); Section 1-11-710 (A)(4) (risk management section); Regulation 19-612 (automobile liability); Section 10-7-10 et. seq. (property); Section 59-67-710 (school bus liability); and Section 59-67-790 (school bus pupil injury). Section 15-78-10 et. seq. (the S.C. Tort Claims Act) further defines parameters of coverage provided by the Insurance Reserve Fund.

The Insurance Reserve Fund insures state agencies, school districts, special purpose political subdivisions, county governments and municipal governments in South Carolina. The Insurance Reserve Fund provides property insurance on governmentally owned buildings, the contents of such buildings, equipment and automobiles. The Insurance Reserve Fund provides automobile liability insurance on governmentally owned vehicles and school buses, tort liability insurance for government premises and operations, and medical professional liability for hospitals. The Insurance Reserve Fund is a self-insurer and purchases reinsurance to limit losses in the areas of property insurance, boiler and machinery insurance, automobile liability insurance, and medical professional liability insurance. The Insurance Reserve Fund collects premiums from participating entities, issues policies, and pays claims incurred under the policies from accumulated premiums and earnings on investments and notes receivable. The premium rates are determined actuarially and approved by the South Carolina Budget and Control Board. The Insurance Reserve Fund allocates the costs of providing claims servicing and claims payments by charging each participant a premium. Interest income is considered in the premium rate setting process.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

Basis of Presentation

The financial statements present the funds of the South Carolina State Budget and Control Board, Insurance Reserve Fund.

The financial statement presentation for the Fund has been changed to meet the requirements of Governmental Accounting Standards Board (“GASB”) Statement No. 34, *Basic Financial Statements and Management’s Discussion and Analysis for State and Local Governments*. As an internal service fund, the Fund in its stand-alone financial statements is considered a proprietary fund under the guidance of GASB Statement No. 34. However, the guidance requires internal service funds included in the basic financial statements of the primary government to be reported as part of the governmental activity. Therefore, presentation in the Comprehensive Annual Financial Report of the State of South Carolina will include this fund as a governmental activity. The financial statement presentation provides a comprehensive, entity-wide perspective of the Fund’s net assets, revenue, expenses and changes in net assets and cash flows that replaces the fund-group perspective previously required.

Financial Statements

Insurance Reserve Fund is an internal service fund within the South Carolina Budget and Control Board as the State’s managers have determined that the State is the predominant participant in the Fund.

Basis of Accounting

The Fund’s financial statements have been presented using the economic resources measurement focus which is based upon a determination of net income, financial position, and cash flows. Under this method, all assets and all liabilities associated with the operation of the Fund are included on the statement of net assets. Net assets are segregated into investment in capital assets, net of related debt, restricted net assets and unrestricted net assets components.

The Fund uses the accrual basis of accounting. Revenue are recognized in the accounting period in which they are earned and become measurable; expenses are recognized in the period incurred, if measurable. The Fund reports claims liabilities when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for accounting principles generally accepted in the United States of America for all State governmental entities. The accounting policies of the Fund conform to accounting principles generally accepted in the United States of America applicable to governmental proprietary activities as prescribed by GASB. Accordingly, the Fund applies all applicable GASB pronouncements and those applicable standards issued by the Financial Accounting Standards Board, and its predecessors on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Cash and Cash Equivalents

For purposes of the statement of cash flows, the Fund considers all highly liquid securities with a maturity of three months or less at the time of purchase to be cash equivalents. Most State agencies including the Fund participate in the State's internal cash management pool; however, some agency accounts are not included in the pool because of restrictions on the use of funds. For credit risk information pertaining to the internal cash management pool, see the deposits disclosures in *Note 2*. Because the State's internal cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The State Treasurer administers the cash management pool. The pool includes some long-term investments such as obligations of the United States and certain agencies of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds.

The State's internal cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account; however, all earnings on that account are credited to the General Fund of the State. Deposits in the general deposit account are recorded and reported at cost. However, the Fund reports its deposits in the special deposit accounts at fair value. Investments in the pool are recorded and reported at fair value. Interest earned by the agency's special deposit accounts is posted to the agency's account at the end of each month and is retained by the agency. Interest earnings are allocated based on the percentage of an agency's accumulated daily interest receivable to the total income receivable of the pool.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

The amounts shown in the financial statements as “cash and cash equivalents” represent cash on deposit with the State Treasurer as a part of the State’s internal cash management pool, and cash invested in various short-term instruments by the State Treasurer and held in separate agency accounts.

Investments

Investments, in accordance with Governmental Accounting Standards Board (GASB) Statement Number 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price.

Investment income consists of interest earned during the year, amortization of premiums and accretion of discounts, realized gains/losses on securities, and unrealized gains and losses resulting from changes in fair value. Earnings are posted to the agency’s account at the end of each month. Securities and securities transactions are reflected in the financial statements on a trade-date basis.

Premium Revenue

Premiums billed to agencies (premiums receivable) for insurance coverage are deferred and amortized into income over the term of the insurance policy.

Deferred Premium Revenue

Premiums billed in advance of coverage, payments received in advance of coverage, or in excess of amounts billed and premiums collected but unearned are recorded as deferred premium revenue.

Reinsurance Recovery Receivable

Reinsurance Recovery Receivable represents claims that have been paid which are recoverable from reinsurers. Reinsurance permits partial recovery of losses from reinsurance; however, the Fund, as direct insurer remains primarily liable. Amounts deemed recoverable from reinsurance are deducted from claims expenses.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

Prepaid Insurance

Payments made to insurers and reinsurers for services that will benefit future periods are recorded as Prepaid expenses and other assets. The related expense is recognized prorata over the policy periods.

Capital Assets

Capital assets are capitalized at cost if purchased. Capital assets contributed by other State agencies or funds are recorded at the State's original acquisition cost less accumulated depreciation from the purchase date. Assets donated by other parties are valued at fair market value at the date of gift. The Fund has one class of capital asset, equipment, which is depreciated on a straight-line basis over the estimated useful lives of 2-10 years. A full year of depreciation is taken the year the asset is placed in service and no depreciation is taken in the year of disposition. The capitalization dollar threshold limit for capital assets is \$5,000.

Claims Liabilities Including Claims Incurred but not Reported (IBNR)

Losses are recorded at estimated amounts at the time they are reported and include a provision for expenses associated with claim settlements. Insurance claims are expensed as incurred over the period of coverage. The Fund establishes an unpaid claim liability for claims in the process of review, and for IBNR claims. The liability for IBNR claims is actuarially estimated based on the most current historical claims experience of previous payments, changes in number of members and participants, inflation, and award trends. Estimates of liabilities for incurred claims are continually reviewed and revised as changes in these factors occur and revisions are reflected in the current year's operating statement in the applicable claims expense. The liability is reported net of estimated receivables for salvage subrogation and reinsurance. Claims payable and the related expense have been reduced by estimated reinsurance recoveries receivable for claims to be paid of approximately \$4,800,000 as of June 30, 2002. Amounts for allocated and unallocated claims adjustment expenses have been included in the calculation of IBNR.

Claims Payable

Claims payable represents claims resulting from losses that have been incurred and not paid at June 30. The claims payable balance is based on actual losses incurred and settled and estimated losses for claims in the final stages of review and settlement.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

Compensated Absences

Generally all permanent full-time State employees and certain part-time employees scheduled to work at least one-half of the agency's workweek are entitled to accrue and carry forward at calendar year-end maximums of 180 days sick leave and of 45 days annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum, but are not entitled to any payment for unused sick leave. The compensated absences liability includes accrued annual leave earned for which the employees are entitled to paid time off or payment at termination. The leave liability also includes an estimate for unused sick leave and leave from the agency's leave transfer pool for employees who have been approved as leave recipients under personal emergency circumstances. The Fund calculates the gross compensated absences liability based on recorded balances of unused leave. The entire unpaid liability for which the employer expects to compensate employees through paid time off or cash payments, inventoried at fiscal year-end current salary costs and the cost of the salary-related benefit payments, is recorded in the fund.

Net Assets

Net assets are reported in three categories:

Investment in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, and the like or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets which do not meet the definition of restricted net assets or investment in capital assets, net of related debt.

The Fund applies expenses that can use both restricted and unrestricted resources against restricted resources first.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

1. Basis of Presentation and Summary of Significant Accounting Policies (Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Effects of Accounting and Reporting Changes

As a result of the adoption of GASB Statement No. 34, the Fund was required to make certain changes in accounting principles resulting in the restatement of beginning net assets. The changes required are discussed in detail in *Note 15*.

Classification of Revenue

The Fund has established the following criteria for reporting operating revenue or nonoperating revenue:

Operating revenue generally results from exchange transactions to provide the services authorized by State statute. These revenue include (1) premiums for insurance coverage, (2) administrative fees, and (3) other receipts arising from services provided.

Nonoperating revenue include activities that have the characteristics of nonexchange transactions. These revenue include appropriations, investment income, and contract revenue not classified as operating revenue or restricted by the provider to be used exclusively for capital purposes.

2. Investments and Deposits

As prescribed by Statute, the State Treasurer is the custodian and investment manager of all investments and deposits of the Fund.

In accordance with State Law, the Fund may invest in a variety of instruments including obligations of the United States and its agencies and securities fully guaranteed by the United States, certain corporate obligations, certain shares of Federal savings and loan associations and State chartered savings and loan associations, and collateralized repurchase agreements.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

2. Investments and Deposits (Continued)

All investments are required to be insured or registered, or held by the State or its agent in the name of the State Treasurer as custodian.

The Fund's investments are categorized to give an indication of the level of risk assumed by the entity at year-end. The credit risk categories are concerned with custodial credit risk, which is the risk that a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party if the counterparty to the investment transaction fails. There are three categories of credit risk.

- (1) Insured or registered in the agency's name, or securities held by the agency or its agent in the agency's name.
- (2) Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the agency's name.
- (3) Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the agency's name.

At June 30, 2002, all of the Fund's long-term investments were in Category (1).

With respect to investments in the State's internal cash management pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agents in the State's name. Information pertaining to the reported amounts, fair values, and credit risk of the State Treasurer's investments is disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

2. Investments and Deposits (Continued)

The following table presents the amortized cost and fair values of the investments of the Fund at June 30, 2002.

	Amortized Cost	Unrealized Gains	Losses	Market Value
U. S. Treasury obligations	\$ 20,068,012	\$ 5,703,300	\$ -	\$ 25,771,312
U. S. Government agencies securities	38,838,501	1,208,785	-	40,047,286
Collateralized mortgage-backed obligations	4,818,535	113,803	-	4,932,338
SC State political subdivision bonds	1,000,000	10	-	1,000,010
Repurchase agreement	95,120,000	-	-	95,120,000
Corporate bonds	94,009,098	4,498,510	(2,134,271)	96,373,337
Financial paper	63,147,755	1,633,194	(270,153)	64,510,796
Total	<u>\$ 317,001,901</u>	<u>\$ 13,157,602</u>	<u>\$ (2,404,424)</u>	<u>\$ 327,755,079</u>

At June 30, 2002, the amortized cost of the above investments was comprised of the following:

	Par Value	Unamortized Premiums	Unaccreted Discounts	Amortized Cost
U. S. Treasury obligations	\$ 20,285,000	\$ 7,364	\$ (224,352)	\$ 20,068,012
U. S. Government agencies securities	39,185,000	2,230	(348,729)	38,838,501
Collateralized mortgage-backed obligations	4,947,341	-	(128,806)	4,818,535
SC State political subdivision bonds	1,000,000	-	-	1,000,000
Repurchase agreement	95,120,000	-	-	95,120,000
Corporate bonds	94,655,000	473,317	(1,119,219)	94,009,098
Financial paper	62,950,000	457,893	(260,138)	63,147,755
Total	<u>\$ 318,142,341</u>	<u>\$ 940,804</u>	<u>\$ (2,081,244)</u>	<u>\$ 317,001,901</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

2. Investments and Deposits (Continued)

The accounts classified, as investments in the financial statements, comprise investments held for the Fund and the State of South Carolina which are legally restricted and earnings thereon become revenue of the specific fund from which the investment was made. These investments are specific, identifiable investment securities, some of which may be included in one of the State Treasurer's investment pools.

The investment types listed above include all investment types in which monies were held as long-term investments throughout the fiscal year. For all investment classifications reported above, the balances therein fluctuated minimally in excess of the year-end balances throughout the year ended June 30, 2002. As discussed in *Note 1*, GASB Statement Number 31 required investments reported at fair value. Therefore, gains and losses recognized due to market fluctuations are recognized as income on deposits and investments. The Fund held no short-term investments at June 30, 2002. Short-term investments held during the fiscal year 2002 consisted of U.S. Government agency and government-insured securities whose amortized cost approximates fair value at June 30, 2002.

The investment types listed above include all investment types in which monies were held throughout the year ended June 30, 2002. Due to higher cash flows at certain times during the year, the Fund's investment in repurchase agreements and short-term investments fluctuated significantly. The maximum amounts held in these classifications during the year ended June 30, 2002, were as follows:

Short-term investments	<u>\$ 49,997,458</u>
Repurchase agreements	<u><u>\$ 128,550,000</u></u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

2. Investments and Deposits (Continued)

Deposits

The Fund's deposits are categorized to give an indication of the level of risk assumed by the Fund at year-end. The credit risk categories are concerned with custodial credit risk, which is the risk that a government will not be able to recover deposits if the depository financial institution fails or to recover the value of collateral securities that are in the possession of an outside party if the counterparty to the deposit transaction fails. The three categories of credit risk are:

1. Insured or collateralized with securities held by the agency or by its agent in the agency's name.
2. Collateralized with securities held by the pledging financial institution's trust department or agent in the agency's name.
3. Uncollateralized or collateralized with securities held by the pledging financial institution's trust department or agent but not in the agency's name.

For cash and cash equivalents, the fair values are equal to the bank balances which approximate the carrying amount. The cash and cash equivalents reported consist of the following as of June 30, 2002.

Deposits held by Third Party Administrators	\$ 251,801
Cash held by the South Carolina State Treasurer's Office	(249,523)
Pooled investments held by the South Carolina State Treasurer's Office	<u>662,737</u>
	<u><u>\$ 665,015</u></u>

Balances held by the South Carolina State Treasurer's Office are classified by risk category in the Comprehensive Annual Financial Report of the State of South Carolina. Information about the classification of a portion of its pooled funds is not available.

The deposits held by third party administrators are classified at June 30, 2002 as category 3.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

2. Investments and Deposits (Continued)

During the year, the following amounts (which apply to all investments) were included in investment earnings:

Interest earned	\$ 16,896,196
Accretion of discount	1,193,607
Amortization of premium	(187,796)
Realized gains (losses)	777,529
Change in unrealized gains (losses)	167,067
	<u>\$ 18,846,603</u>

The following schedule reconciles investments and deposits as reported in the statement of net assets to disclosures included in this note.

	<u>Statements</u>	<u>Note Disclosure</u>
Cash and cash equivalents	\$ 95,785,015	\$ -
Deposits held by Third Part Administrator	-	251,801
Held by the State Treasurer:		
Cash	-	(249,523)
Pooled investments	-	662,737
Specifically identified investments	-	327,755,079
Investments	<u>232,635,079</u>	<u>-</u>
Total	<u>\$ 328,420,094</u>	<u>\$ 328,420,094</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

3. Premiums Receivable

Premiums receivable at June 30, 2002, consist of the following:

Local government	\$ 5,065,517
State government (<i>Note 11</i>)	1,441,217
Other	<u>130,729</u>
	<u><u>\$ 6,637,463</u></u>

Premiums receivable and deferred premium revenue include approximately \$2,500,000 attributable to premiums billed in advance of coverage as of June 30, 2002.

As of June 30, 2002, all of the receivables are deemed by management to be collectible. Therefore, no allowance for doubtful accounts has been recognized. In addition, the Fund has applied no discounts to its receivables as of June 30, 2002.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

4. Notes Receivable

Amounts due from notes receivable in the Insurance Reserve Fund at June 30, 2002, consist of the following:

Due from Department of Commerce

One note in the principal amount of \$3,500,000 with an unstated interest rate; maturity date is March 1, 2003.	\$ 3,500,000
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Due from Engineering Services Section of the Office of General Services

Three notes, due in annual installments, including interest from 5.5% to 8%; range of maturity 2004 to 2009.	1,170,734
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Due from South Carolina Grain Dealers Guaranty Fund administered by the South Carolina Department of Agriculture

One note in the principal amount of \$3,500,000 with interest at 8.75%; maturity date is October 24, 2005.	784,232
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Due from Savannah Valley Development Division of the Department of Commerce

One note in the principal amount of \$2,500,000 with interest at 8%; maturity date is January 31, 2022.	1,946,693
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One note in the principal amount of \$121,239 with interest at 8%; maturity date is January 31, 2022.	121,239
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One note in the principal amount of \$1,227,733 with interest at 8%; maturity date is January 31, 2023.	1,227,733
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One note in the principal amount of \$2,690,812 with interest at 8%; maturity date is January 31, 2024.	2,690,812
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SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

4. Notes Receivable (Continued)

One note in the principal amount of \$1,260,186 with interest at 8%; maturity date is January 31, 2024.	1,260,186
One note in the principal amount of \$1,569,410 with interest at 8%; maturity date is January 31, 2024.	1,569,410
One note in the principal amount of \$1,730,361 with interest at 8%; maturity date is January 31, 2027.	1,730,361
One note in the principal amount of \$1,139,070 with interest at 8%; maturity date is January 31, 2028.	1,139,070
One note in the principal amount of \$2,423,517 with interest at 8%; maturity date is January 31, 2029.	2,423,517
One note in the principal amount of \$1,224,262 with interest at 8%; maturity date is January 31, 2030.	1,224,262
One note in the principal amount of \$606,517 with interest at 8%; maturity date is January 31, 2031.	606,517

Due from Senate

One note in the principal amount of \$500,000 with a maturity date of July 1 of the second fiscal year following final disposition of certain litigation settlement (Abbeville County School District).	500,000
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Due from the House of Representatives

One note with an available line of credit of \$500,000 with a maturity date of July 1 of the second fiscal year following final disposition of certain litigation settlement (Abbeville County School District).	160,825
Total	22,055,591
Less current portion	(4,013,438)
Total	<u>\$ 18,042,153</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

5. Capital Assets

The following summarizes the changes in capital assets for the year.

	Balance as restated July 1, 2001	Additions	Deletions	Balance June 30, 2002
Furniture and equipment	\$ 720,947	\$ 324,757	\$ (704,663)	\$ 341,041
Accumulated depreciation	(601,801)	(227,531)	634,197	(195,135)
Capital assets, net	<u>\$ 119,146</u>	<u>\$ 97,226</u>	<u>\$ (70,466)</u>	<u>\$ 145,906</u>

Depreciation expense for the year ended June 30, 2002, was \$59,446, respectively.

Included in additions above are transfers of equipment from the Employee Insurance Programs of \$147,245.

6. Lease Obligations

The Fund leases office space from a party outside of State government and this lease is accounted for as an operating lease. The office space lease was amended effective July 1, 2001, and now expires June 30, 2005. Rental expense under this lease for the year ended June 30, 2002 was \$381,232.

The following schedule summarizes the Fund's obligations under operating leases having remaining terms in excess of one year as of June 30, 2002:

Fiscal Year Ending June 30,	Total
2003	\$ 358,224
2004	358,224
2005	358,224
Total	<u>\$ 1,074,672</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

6. Lease Obligations (Continued)

The Fund has also entered into an operating lease from a party outside the state government which will expire in 2004 for office equipment which contains a cancellation provision and is subject to annual appropriation. In the normal course of business, operating leases are generally renewed or replaced by other leases. Operating leases are generally payable on a monthly basis. For the year ended June 30, 2002, expenses under these leases were approximately \$9,691.

7. Restricted Net Assets – Savannah Valley Development Program

At June 30, 2002, \$20,000,000 of the Fund's net assets are restricted for loans to the Savannah Valley Development Division of the Department of Commerce, as authorized under South Carolina State Code 13-9-10, formerly the Clark's Hill-Russell Authority (a Joint Resolution; R-22, H2516; of the State, approved March 12, 1987, and R-755, H2680; of the State, approved June 20, 1988). As of June 30, 2002, \$15,939,800 was outstanding.

8. Pension Plans

The Retirement Division maintains four independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) which includes financial statements and required supplementary information. A copy of the separately issued CAFR may be obtained by writing to the South Carolina Retirement Division, Post Office Box 11960, Columbia, South Carolina 29211-1960. Furthermore, the Division and the four pension plans are included in the CAFR of the State of South Carolina.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

8. Pension Plans (Continued)

The majority of employees of the Fund are covered by a retirement plan through the South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Retirement Division of the State Budget and Control Board, a public employee retirement system. Generally all State employees are required to participate in and contribute to the SCRS as a condition of employment unless exempted by law as provided in Section 9-1-480 of the South Carolina Code of Laws. This plan provides retirement annuity benefits as well as disability, cost of living adjustment, death, and group-life insurance benefits to eligible employees and retirees.

Under the SCRS, employees are eligible for a full service retirement annuity upon reaching age 65 or completion of 28 years credited service regardless of age. The benefit formula for full benefits effective since July 1, 1989, for the SCRS is 1.82 percent of an employee's average final compensation multiplied by the number of years of credited service. Early retirement options with reduced benefits are available as early as age 55. Employees are vested for a deferred annuity after five years service and qualify for a survivor's benefit upon completion of 5 years credited service. Disability annuity benefits are payable to employees totally and permanently disabled provided they have a minimum of five years credited service (this requirement does not apply if the disability is the result of a job-related injury). A group-life insurance benefit equal to an employee's annual rate of compensation is payable upon the death of an active employee with a minimum of one year of credited service.

Effective January 1, 2001, Section 9-1-2210 of the South Carolina Code of Laws allows employees eligible for service retirement to participate in the Teacher and Employee Retention Incentive (TERI) Program. TERI participants may retire and begin accumulating retirement benefits on a deferred basis without terminating employment for up to five years. Upon termination of employment or at the end of the TERI period, whichever is earlier, participants will begin receiving monthly service retirement benefits which will include any cost of living adjustments granted during the TERI period. Because participants are considered retired during the TERI period, they do not make SCRS contributions, do not earn service credit, and are ineligible to receive group life insurance benefits or disability retirement benefits.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

8. Pension Plans (Continued)

Since July 1, 1988, employees participating in the SCRS have been required to contribute 6 percent of all compensation. For the year ended June 30, 2002, the employer contribution rate was 7.55 percent (before a surcharge to fund retiree health and dental insurance coverage). The Fund's actual contributions to the SCRS for the year was approximately \$251,000, and equaled the required contributions (excluding the surcharge) of 7.55 percent. Also, the Fund paid employer group-life insurance contributions at the rate of .15 percent of compensation for the year ended June 30, 2002.

The amounts paid by the Fund for pension and group-life benefits are reported as employer contribution expenditures within the applicable administrative expenditure categories to which the related salaries are charged.

Article X, Section 16 of the South Carolina Constitution requires that all State-operated retirement systems be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws of 1976, as amended, prescribes requirements relating to membership, benefit and employee/employer contributions for each retirement system. Employee and employer contribution rates to SCRS are actuarially determined. The surcharges to fund retiree health and dental insurance are not part of the actuarially established rates. Annual benefits, payable monthly for life, are based on length of service and on average final compensation (an annualized average of the employee's highest 12 consecutive quarters of compensation).

The SCRS does not make separate measurements of assets and pension benefit obligations for individual employers. Under Title 9 of the South Carolina Code of Laws, the Fund's liability under the plans is limited to the amount of contributions (stated as a percentage of covered payroll) established by the State Budget and Control Board. Therefore, the Fund's liability under the pension plans is limited to the amounts appropriated therefore in the South Carolina Appropriation Act and amounts from other applicable revenue sources. Accordingly, the Fund recognizes no contingent liability for unfunded costs associated with participation in the plans.

At retirement, employees participating in the SCRS receive additional service credit (at a rate of 20 days equals one month of services) for up to 90 days for accumulated unused sick leave.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

9. Post-Employment and Other Employee Benefits

In accordance with the South Carolina Code of Laws and the annual Appropriation Act, the State of South Carolina provides certain health care, dental, and life insurance benefits to certain active and retired State employees and certain surviving dependents of retirees. All permanent full-time and certain permanent part-time employees of the Fund are eligible to receive these benefits. The State provides post employment health and dental benefits to employees who retire from State service or who terminated with at least 20 years of State service who meet one or more of the eligibility requirements, such as age, length of service, and hire date. Generally those who retire must have at least 10 years of retirement service credit to qualify for State-funded benefits. Benefits are effective at date of retirement when the employee is eligible for retirement benefits.

These benefits are provided through annual appropriations by the General Assembly to the Fund for its active employees and to the State Budget and Control Board for all participating State retirees except the portion funded through the pension surcharge and provided from other applicable sources of the Fund for its active employees who are not funded by State General Fund appropriations. The State finances health and dental plan benefits on a pay-as-you-go basis. Currently, approximately 20,100 State retirees meet these eligibility requirements.

The Fund recorded employer contributions expenditures within the applicable administrative expenditure categories for these insurance benefits for active employees of approximately \$174,000 for the year ended June 30, 2002. As discussed in *Note 8*, the Fund paid approximately \$69,000 for the year ended June 30, 2002, applicable to the surcharge included with the employer contributions for retirement benefits (2.85% for 2002).

Information regarding the cost of insurance benefits applicable to Fund retirees is not available. By State law, the Fund has no liability for retirement benefits. Accordingly, the cost of providing these benefits for retirees is not included in the accompanying financial statements.

In addition, the State General Assembly periodically directs the Retirement Systems to pay supplemental (cost of living) increases to retirees. Such increases are primarily funded from Systems' earnings; however, a portion of the required amount is appropriated from the State General Fund annually for the SCRS benefits.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

10. Deferred Compensation Plans

Several optional deferred compensation plans are available to State employees and employers of its political subdivisions. Certain employees of the Fund have elected to participate.

The multiple-employer plans, created under Internal Revenue Code Sections 457, 401 (k), and 403 (b), are administered by third parties and are not included in the Comprehensive Annual Financial Report of the State of South Carolina. Compensation deferred under the plans is placed in trust for the contributing employee. The State has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan.

The State authorized deferred compensation matching contributions for fiscal year 2001-2002. The contributions are funded from various funding sources based on the same percentages used for employees' salaries. The State appropriated funds for the portion of contributions paid from State General Funds to 401(k) accounts of eligible state employees. The 401(k) match is limited to \$300. To be eligible, an employee must be a permanent full-time state employee or temporary grant employee who is actively contributing to a 401(k), 457 or 403(b) account on the date of distribution. Permanent full-time employees making less than \$20,000 as of July 1, 2000, are not required to contribute in order to receive the match.

This Fund made no contributions for the fiscal year ending June 30, 2002.

11. Transactions with State Entities

The Fund has significant transactions with the State of South Carolina and various State agencies.

Services received at no cost include payroll processing, disbursement processing and maintenance of certain accounting records from the Comptroller General; check preparation, banking and investment functions from the State Treasurer; and legal services from the Attorney General.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

11. Transactions with State Entities (Continued)

The following services are provided for a fee to various State agencies and within the South Carolina State Budget and Control Board. The fees are recorded as revenues in the financial statements for the Fund. Total amounts of premiums received from other state agencies is not readily available.

Property coverage for state and local governments
Liability coverage for state and local governments

A significant portion of the Fund's total insurance premium revenue is for insurance premiums charged to other state agencies and divisions of the South Carolina State Budget and Control Board. Premiums owed from these entities at June 30, 2002 were:

Adjutant General's Office	\$ 1,087
SC Budget and Control Board	415,377
Berkeley County Mental Health	2,585
Blind Commission	28,165
Carolina Capital	1,693
Central Carolina	346
Citadel	23
College of Charleston	177
Charleston Dorchester Mental Health	5,891
Clemson University	999
Coastal Carolina	4,800
Collaboration Office	759
Correctional Department	9,329
County Transportation	910
Department of Health and Environmental Control	205
Department of Natural Resources	225
Department of Social Services	321,071
Disabilities and Special Needs	4,364
Division of General Services	1,269

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

11. Transactions with State Entities (Continued)

Educational Department	5,688
Educational TV	217
Ethics Commission of South Carolina	2,333
Forestry Commission	668
Francis Marion University	568
Department of Health and Human Services	164,899
Law Enforcement Division	650
Lieutenant Governor's Office	50
Medical University of South Carolina	168,529
Mental Health Department	19,621
Office of General Services-State Energy Office	2,495
Parks Recreation	2,922
Patriots Point Development	59,879
Piedmont Technical College	5,774
Public Safety Department	2,763
South Carolina Jobs Economic Development	1,962
South Carolina Worker's Compensation Commission	9,289
Spartanburg Technical College	703
State Auditor's Office	8,709
State Museum Commission	21,392
Department of Transportation	881
Tri-County Mental Health	6,105
Trident Technical College	112,479
University of South Carolina	7,350
University of South Carolina-Beaufort	1,570
Vocational Rehabilitation	42
Wil Lou Gray Opportunity School	64
Williamsburg County Department of Social Services	5,317
York Technical College	29,023
Total	<u>\$ 1,441,217</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

11. Transactions with State Entities (Continued)

The following details the insurance premiums charged by the Fund to other state agencies and divisions of the South Carolina State Budget and Control Board during the years ended June 30, 2002:

Tort liability	\$ 11,065,305
Auto liability	3,505,813
Professional liability	3,590,305
Comprehensive and collision	145,308
School bus liability	2,800,000
Fire	2,248,774
Extended coverage bus income	842,723
Inland Marine	957,568
Other premium revenues	1,150,187
	<u>\$ 26,305,983</u>

The Fund had financial transactions with various State agencies during the fiscal year. Significant payments were made to Divisions (Offices) of the State Budget and Control Board for retirement and insurance plans contributions, vehicle rental, surplus property disposal fees, office supplies, printing, and telephone, interagency mail, data processing services, purchasing, record maintenance, internal audit and personnel services. Significant payments were also made for unemployment and workers' compensation coverage for employees to other agencies. The amounts of 2002 expenses applicable to related party transactions are not readily available.

The following services are received from other Divisions (Offices) of the South Carolina State Budget and Control Board at no charge:

Division of Operations
Record storage
Internal audit

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

12. Contingencies

By the nature of its operations and responsibilities as an insurer, the Fund has been named in a number of lawsuits, many of which are pending. A provision has been made in the financial statements for the payment of routine claims. Management is not aware of any other claims that, in their opinion, would have a material effect on the financial statements and, therefore, no liability has been recorded.

13. Risk Management/Reinsurance

The Fund is exposed to various risks of loss and maintains State or commercial insurance coverage for each of those risks except for certain types of risks for which it is self-insured (these risks are further described herein). Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. There were no significant reductions in insurance coverage from coverage in the prior year. Settled claims have not exceeded this coverage in any of the past three years.

The Fund pays insurance premiums to itself, certain other State agencies and commercial insurers to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accord with insurance policy and benefit program limits.

State management believes it is more economical to manage certain risks internally and set aside assets for claim settlement. Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

1. Claims of State employees for unemployment compensation benefits (Employment Security Commission);
2. Claims of covered employees for workers' compensation benefits for job-related illnesses or injuries (State Accident Fund);
3. Claims of covered public employees for health and dental insurance benefits (Employee Insurance Programs); and
4. Claims of covered public employees for long-term disability and group-life insurance benefits (Employee Insurance Programs).

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

13. Risk Management/Reinsurance (Continued)

Employees elect health coverage through either a health maintenance organization or through the State's self-insured plan. All of the other coverages listed above are through the applicable State self-insured plan except dependent and optional life premiums are remitted to commercial carriers.

The Fund issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following Fund assets, activities, and/or events:

1. Theft of, damage to, or destruction of assets;
2. Auto liability for non-state owned vehicles; and
3. General torts.

State agencies and other entities are the primary participants in the Fund.

The Fund obtains coverage of up to \$750,000 per loss through a commercial carrier for employee fidelity bond insurance for all employees for losses arising from theft or misappropriation.

The Fund has recorded insurance premium expense regarding its internal operations in the applicable administrative expense categories.

The Fund has not transferred the portion of the risk of loss related to insurance policy deductibles and limits. The Fund has not reported an estimated claims loss expense, and the related liability at June 30, 2002, based on the requirements of GASB 10 because information at June 30 did not indicate that an asset had been impaired or a liability had been incurred. GASB 10 states that a liability for claims must be reported only if information prior to issuance of the financial statements indicates that it is probable that an asset has been impaired or a liability has been incurred on or before June 30 and the amount of loss is reasonably estimable.

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

13. Risk Management/Reinsurance (Continued)

The Insurance Reserve Fund purchases insurance and reinsurance and separately reports the related reinsurance premium and premium expenses. Insurance is purchased to cover risks where the Insurance Reserve Fund has limited expertise (aircraft insurance and ocean marine insurance). Reinsurance is purchased to limit the Insurance Reserve Fund's liability for catastrophic loss (property reinsurance and medical professional liability reinsurance), to obtain specialized engineering services (boiler and machinery reinsurance), or to obtain services for which the Insurance Reserve Fund is not adequately staffed (automobile liability reinsurance).

The Insurance Reserve Fund self insures Tort Liability Insurance, Automobile Physical Damage Insurance, and the self insured retention for Property, Medical Professional Liability, and Boiler and Machinery Insurance.

Reinsurance for catastrophic losses is purchased for losses above the following loss levels:

Property-\$2,000,000 per location/\$10,000,000 per occurrence
Medical malpractice-\$250,000

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

14. Reconciliation of Claims Liabilities by Fund

The schedule below presents the changes in claims liabilities for the past two years for the Fund.

	2002	2001
	(in thousands)	(in thousands)
Unpaid claims and claim adjustment expenses at beginning of the fiscal year	\$ 168,243	\$ 151,149
Incurred claims and claim adjustment expenses:		
Provision for insured events of the current fiscal year	31,903	37,430
Increases (decreases) in provision for insured events of prior fiscal years	25,339	15,083
Total incurred claims and claim adjustment expenses	57,242	52,513
Payments:		
Claims and claim adjustment expenses attributable to insured events of the current fiscal year	2,143	8,659
Claims and claim adjustment expenses attributable to insured events of prior fiscal years	38,339	26,760
Total payments	40,482	35,419
Total unpaid claims and claim adjustment expenses at end of the fiscal year	<u>\$ 185,003</u>	<u>\$ 168,243</u>
The above totals are comprised of the following:		
Claims payable	\$ 122,488	\$ 106,986
Claims incurred but not reported	62,515	61,257
Total	<u>\$ 185,003</u>	<u>\$ 168,243</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

15. Restatement

In conjunction with the adoption of GASB Statement No. 34, as discussed in *Note 1*, the State of South Carolina adopted a new capitalization limit of \$5,000 for movable personal property and \$100,000 for depreciable land improvements, buildings and improvements, and intangible assets, as of July 1, 2001. As a result of the change in asset capitalization policy, the Fund removed capitalized assets and the related accumulated depreciation which did not meet the new capitalization levels.

The Fund has restated the beginning net assets as of July 1, 2001, for the above accounting changes, which are disclosed in the following schedule.

Net assets, July 1, 2001, as previously reported	\$ 182,667,265
Restatement Adjustments:	
Change in capitalization levels	(272,045)
Accumulated depreciation on assets written off	137,968
Net assets July 1, 2001, as restated	<u><u>\$ 182,533,188</u></u>

16. Changes in Long-Term Liabilities

Changes in long-term obligations for the year ended June 30, 2002 were as follows:

	Beginning Balance July 1, 2001	Increases	Decreases	Ending Balance June 30, 2002	Due Within 1 Year
Compensated absences payable	<u>\$ 271,580</u>	<u>\$ 51,588</u>	<u>\$ (65,202)</u>	<u>\$ 257,966</u>	<u>\$ 55,735</u>

SOUTH CAROLINA STATE BUDGET AND CONTROL BOARD
INSURANCE RESERVE FUND

NOTES TO FINANCIAL STATEMENTS

(CONTINUED)

17. Subsequent Event

In early 2002, the South Carolina Budget and Control Board reorganized the reporting authority of the Fund. This reorganization, however, did not become effective from an accounting and budgetary basis until July 1, 2002. In this reorganization, the Insurance Reserve Fund was transferred to the Division of Insurance and Grant Services.

In addition, the Insurance Reserve Fund (the "Fund") has been issued two provisos as part of the fiscal year 2002-2003 Appropriations Act. The first proviso 72.98 directs the Fund to waive renewal premiums for all lines of insurance for all State agencies in the fiscal year 2002-2003. Proviso 72.97 instructs IRF to transfer \$22,937,800 of the Fund's assets to the General Fund. The effect of these provisos will result in a reduction in net assets of almost \$51,000,000.

The results of these two provisos are expected to have a significant financial impact on the Fund during fiscal year 2002-2003.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL

Mr. Thomas L. Wagner, Jr., CPA
State Auditor
State of South Carolina
Columbia, South Carolina

Dear Mr. Wagner:

We have audited the basic financial statements of the South Carolina State Budget and Control Board, Insurance Reserve Fund (the "Fund") as of and for the year ended June 30, 2002, and have issued our report thereon dated September 25, 2002. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the combined financial statements are free of material misstatement.

The management of the Fund is responsible for establishing and maintaining internal control. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control policies and procedures. The objectives of internal control are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of combined financial statements in accordance accounting principles generally accepted in the United States of America. Because of inherent limitations in any internal control structure, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of internal control to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

In planning and performing our audit of the financial statements of the Fund for the year ended June 30, 2002, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the combined financial statements and not to provide assurance on the internal control. Accordingly, we do not express such an opinion or provide such assurance. With respect to the internal control, we obtained an understanding of the design of relevant policies and procedures and whether they have been placed in operation, and we assessed control risk.

We noted the following matter involving the internal control and its operation that we consider to be reportable condition under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention related to significant deficiencies in the design or operation of the internal control structure that, in our judgment, could adversely affect the entity's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

Multiple Payments Processed for Services Provided

During the test of cash disbursements, it was noted that multiple checks were cut to the same vendor for the same invoice and services. Invoices received but the Insurance Reserve Fund (the "Fund") were processed and paid. Subsequently, the vendor sent a second invoice for the same services which was processed and paid by the Fund. The instances appear not to have resulted in a loss to the Fund due to the honesty of the vendor.

Internal controls are policies and procedures designed to safeguard the assets of the organization from misuse, error, and misappropriation. Effective controls for cash disbursements should include the review and approval of an invoice by an individual responsible for approving the service proper use of funds. Furthermore, approval should be performed by an individual familiar with the disbursements and budget to determine that funds are available and have not previously been disbursed. Finally, the design of the segregation of duties should provide a checking of procedures performed by co-workers so in order to detect errors that do occur.

We recommend that management improve internal controls by implementing policies and procedures for the review of invoices for services provided, availability of funds, and detection of duplication of payment.

Our consideration of the internal control would not necessarily disclose all matters in the internal control components that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a condition in which the design or operation of one or more of the specific internal control components does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. However, we do not believe the reportable condition described above is a material weakness.

* * * * *

This report is intended solely for the information of the State Auditor, management and others within the Organization and is not intended to be and should not be used by anyone other than these specified parties.

We would be pleased to discuss the above matters or to respond to any questions, at your convenience.

DeLoach & Williamson, C.C.P.

September 25, 2002