

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

January 7, 1982  
10:30 a.m. - 12:25 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman  
Mrs. Willa J. DeWitt  
Mr. Robert C. Gallagher  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Dr. Alba M. Lewis  
Mr. Joseph O. Rogers, Jr.  
Mr. Fred R. Sheheen  
Mr. J. Clyde Shirley  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mr. C. Otis Taylor, Jr.  
Mrs. Nelli H. Taylor  
Mr. Robert L. Utsey, Jr.  
Mrs. Margaret E. Wells  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.

MEMBER ABSENT

Mr. Harold W. Jacobs

MEMBERS OF THE NEWS MEDIA

Ms. Cheryl Irwin  
Ms. Katherine King  
Mr. John Norton  
Ms. Sally Saunders  
Mr. Dave Stanton  
Ms. Marsha White

GUESTS

Dr. Robert M. Allen  
Dr. Francis T. Borkowski  
Dr. Benton H. Box  
Dr. Edward M. Collins, Jr.  
Dr. Marcia Curtis  
Dr. Kenneth Kyre  
Mr. J. Lacy McLean  
Dr. W. David Maxwell  
Dr. Terry Peterson  
Dr. George M. Reeves  
Mr. David P. Rinker  
Ms. Alvena Smarr  
Dr. Gerald E. Stroufe  
Dr. Glenn G. Thomas

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. George P. Fulton  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Mrs. Lynn Metcalf  
Mr. James R. Michael  
Mrs. Ann Shelton  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusky  
Mrs. Gaylon Syrett  
Mrs. Carol D. Waldo

I. Minutes of Meeting of December 3, 1981

It was moved (Gilliam) and seconded (Gallagher) that the minutes of the meeting of December 3, 1981, be approved as written. The motion was adopted.

II. Consideration of Nova University Request for Licensure to Operate in South Carolina

Dr. Boozer stated that Section 3 of Act 201 of 1977 (Licensing of Non-Public Educational Institutions to Confer Degrees) provides for licensure by the Commission on Higher Education of institutions which are considered to have met minimum standards. Nova University of Fort Lauderdale, Florida, first applied in 1979 for licensure to operate doctoral degree programs in South Carolina. The application was withdrawn in 1980 following a negative recommendation by the examination team after its visit to Nova's program in Spartanburg. In the fall of 1980 Nova applied for licensure for a program for school administrators, to be operated in Summerville. A second

examination team recommended that Nova not be licensed but that it pursue a program of improvement and reapply later. At its meeting on May 14, 1981, the Commission voted to defer action on the application, pending a reexamination including a careful review of the financial condition of the institution and a visit by the examining team to the Fort Lauderdale campus, with the cost of the Florida visit to be defrayed by Nova University.

A new team, chaired by Dr. Ralph Mirse, President of Columbia College, and expanded to include a librarian and a specialist in finance, was appointed. The team visited the Summerville "cluster" and the main campus of Nova University in Fort Lauderdale from October 9 through October 12, 1981. Based on the report of the examination team, Dr. Boozer recommends that Nova University be licensed provisionally for a two-year period, subject to the submission of six-month progress reports and a reexamination within each year of the provisional period. He noted that special emphasis should be focused in those reports and in the reexamination on the progress Nova University is making in addressing the recommendations of the examination team. It was moved (Sheheen) and seconded (Smith) that the staff recommendations be approved. The motion was adopted, with ten affirmative and six negative votes. Mr. Graham, Dr. Lewis, Mr. Rogers, Mr. Taylor, Mrs. Taylor, and Mr. Utsey opposed.

### III. Report of Committee on Academic Affairs

Mr. Sheheen, chairman of the Committee on Academic Affairs, reported on the following matters.

a. Proposal for Ph.D. Program in Forestry, Clemson University. The Committee recommends that the program be approved for implementation in August, 1982, provided that no "unique cost" funds will be required or requested. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

b. Proposed Policies for Reduction in Force of Faculty, Lander College. Mr. Sheheen reported that in 1981 the State Budget and Control Board directed the State colleges and universities to develop written policies governing any proposed reductions in force of faculty and other unclassified employees, with the requirement that such policies be approved by the State Personnel Division and the Commission on Higher Education. On November 5, 1981, the Commission approved proposed policies submitted by eight institutions (The Citadel, Clemson University, the College of Charleston, Francis Marion College, the Medical University of South Carolina, South Carolina State College, USC-Columbia, and Winthrop College).

Lander College submitted a proposed reduction in force policy to the Commission in December, 1981. Mr. Sheheen reported that the Committee on Academic Affairs concurs with the State Personnel Division in approving the proposed policy, and recommends approval by the Commission. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

c. Approval of Consultants to Review Existing Programs in Business. At its meeting on September 10, 1981, the Commission approved the recommendation of the Committee on Academic Affairs that existing programs in business, at baccalaureate and higher levels, be reviewed in 1982. Commission members were provided, on December 29, 1981, copies of a list of potential consultants to conduct the review. The list was derived from those nominated by all of the affected institutions, by the Council of Graduate Schools in the United States, and by the American

Assembly of Collegiate Schools of Business. The Committee recommends that the staff be authorized to (1) secure up to seven consultants from the list provided, in order of preference as indicated, except that the order may be amended at the discretion of the staff to include at least one woman and one black; (2) fix at its discretion the honoraria to be paid, not to exceed \$150 per day and not to exceed \$2,500 per individual; and (3) select, in consultation with the chairman of the Committee, other candidates from the original list of those nominated, if the required number of consultants is not available from the approved list. It was moved (Sheheen), seconded (Lewis), and voted that the recommendations of the Committee be approved.

#### IV. Report of Committee on Business and Finance

Recommendations Concerning Funding of MUSC's Joint Nursing Education Programs with Francis Marion College and Winthrop College. Mr. Gallagher, chairman of the Committee on Business and Finance, stated that the Commission, in August, 1981, recommended to the Budget and Control Board additional funding for the cooperative nursing programs between MUSC/Francis Marion and MUSC/Winthrop. The September, 1981, allocation by the Budget and Control Board to the Commission, subsequently reallocated to the colleges and universities, did not include additional increases over the 1981-82 appropriations. These two joint nursing programs are not in the Budget and Control Board recommendations for 1982-83.

Mr. Gallagher noted that for 1981-82 the MUSC/Winthrop program has federal funds in the amount of \$108,062 and no State funds, leaving an operating deficit of approximately \$73,000. The MUSC/Francis Marion program has \$98,000 in State funds for 1981-82 (added to the current Appropriation Act by the Senate in lieu of a supplemental appropriation recommended by the Commission). The Committee on Business and Finance recommends that the Assistant Director for Financial Affairs, the Committee on Legislative Relations, and the affected institutions work to seek appropriate funding for the MUSC/Francis Marion and the MUSC/Winthrop joint nursing programs, based on projected Fall 1982 enrollments. It was moved (Gallagher), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

#### V. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following matters:

a. Proposed Dormitory at the Medical University of South Carolina - \$3,500,000, to be paid from student housing revenue. Mr. Taylor noted that MUSC has received a notice from the U.S. Department of Education of a fund reservation which will provide the \$3,500,000 at 3% interest. The Committee recommends that the proposal be approved. It was moved (O. Taylor), seconded (Smith), and voted that the recommendation of the Committee be adopted.

b. Proposed Renovations at the University of South Carolina, at a total cost of \$3,090,000 spread over four years, to be paid from the Renovation Reserve Account: Computer Science Center - \$80,000; Davis Hall Renovation - \$700,000; Calcott HVAC Replacement - \$330,000; Campus Development - \$140,000; Caroliniana Library Renovation - \$180,000; Drayton Hall Renovation - \$600,000; 511-15 Main Street - \$150,000; McMaster College Renovation - \$880,000; and Vault Construction - \$30,000. Mr. Taylor noted that five of the nine projects were included in the Building Quality Survey. While the need for renovations was supported by the Survey,

costs therein were low compared to the USC estimates. USC was asked to comment on this difference and responded in detail. The Committee on Facilities recommends that the projects be approved. It was moved (O. Taylor), seconded (Shirley), and voted that the recommendation of the Committee be adopted.

c. Proposed Facilities Review Procedures for 1982. Mr. Taylor reported that Commission members were provided, on December 29, 1981, copies of a draft memorandum to implement the Commission's responsibilities to review permanent improvement plans and projects in 1982. He stated that legislation enacted in 1981 requires the institutions to submit five-year plans for permanent improvements which the Commission must forward to the Budget and Control Board and the Joint Bond Review Committee with "comments and recommendations on each plan and with overall summary comments and recommendations on the several plans considered in the aggregate." This requirement is in addition to forwarding comments and recommendations on projects to be considered by the General Assembly in 1983. The two requirements are related, however, and are coordinated in the proposed procedures. The Committee on Facilities recommends approval of the procedures. It was moved (O. Taylor), seconded (Smith), and voted that the recommendation of the Committee be adopted.

#### VI. Report of Committee on Implementation of the State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that the Committee recently adopted a "Schedule for Review of Desegregation Budget Requests and Evaluation Reports and CHE Meeting Dates" for 1981-82 (Exhibit A).

#### VII. Election of Officers

It was moved (Sheheen) and seconded (Gilliam) that Dr. Bostic be nominated for reelection as Chairman for 1982. It was moved (Gallager), seconded (Smyth), and voted that nominations be closed. Dr. Bostic was elected Chairman.

It was moved (Gilliam) and seconded (Lewis) that Mr. Gallager be nominated for reelection as Vice Chairman for 1982. It was moved (Smith), seconded (Smyth), and voted that nominations be closed. Mr. Gallager was elected Vice Chairman.

#### VIII. Other Business

Resolution Concerning Reduction in 1981-82 Appropriations to the Colleges and Universities. Mr. Sheheen distributed a resolution concerning the 2.19% reduction in 1981-82 appropriations to the colleges and universities. He noted that several public senior colleges and universities have imposed tuition surcharges for the 1982 spring semester (see minutes of CHE meeting, December 3, 1981, pp. 652-53). It was moved (Sheheen) and seconded (DeWitt) that the following motion be adopted:

"That the Commission on Higher Education recommends that the Budget and Control Board and the General Assembly appropriate a pro-rata share for the public senior colleges and universities of \$18,952,914 from the reserve fund, that amount being \$2,754,210 or 47% of the proposed reduction for the public senior colleges and universities; provided that no public senior college or university will place a surcharge on the students of these institutions, and with the understanding that no funds from the reserve fund will be released until and unless a deficit is certain."

The text of the resolution is attached as Exhibit B.

Mr. Taylor stated that, while he is sympathetic with the resolution, he cannot vote for the motion. Mr. Rogers stated that he also opposes the motion. Dr. Wright stated that in his opinion the reserve fund should be used at a time when the State's higher educational institutions are in jeopardy. Mr. Utsey stated that he is opposed to the tuition surcharge, but in his opinion the Commission should not recommend that the reserve fund be reduced. He suggested amending the motion to state that "if the reserve fund is reduced, the colleges and universities should have their share." Mr. Taylor stated that the Commission should not make a decision concerning a Statewide reserve fund.

At the invitation of the Chairman, Dr. Terry Peterson, Director of Education, Office of the Governor, stated that neither the Governor nor the Budget and Control Board has the authority to use the reserve fund. He expressed the concern that if the State's economy does not improve in fiscal year 1982-83, it would be difficult to reimburse the reserve fund as would be required.

It was moved (Wells) to table the motion. Mrs. DeWitt stated that if the Commission does not deal with the matter now, it will be neglecting its responsibility. The motion to table was disapproved, with eight negative and seven affirmative votes.

Mr. Gallagher stated that he is in favor of offering relief to the institutions, but he does not believe the Commission should recommend restricting the reserve fund with respect to tuition surcharges. Dr. Wright noted that the Commission has gone on record repeatedly in the past in favor of full formula funding for the colleges and universities. He stated that the resolution simply restates the Commission's position as favoring full formula funding. Mr. Rogers stated that he does not agree with that interpretation. Mr. Shirley indicated that he would oppose the motion.

A substitute motion was made (Williams) and seconded (Shirley) that if any reserve funds are used, the Commission recommends that a pro rata share of the \$18,952,914 be appropriated to the colleges and universities. Mr. Gallagher stated that the Commission is not in a position to recommend how the reserve fund should be used, either for higher education or on a Statewide basis. It was voted, with nine affirmative and eight negative votes, to place the substitute motion on the floor as the main motion. Dr. Bostic cast the deciding vote.

The substitute motion was amended (Sheheen) and seconded (N. Taylor) to provide that the Commission on Higher Education recommends that the General Assembly utilize a portion of the reserve fund and that a pro rata share of the sum utilized be appropriated to the public senior colleges and universities. The amendment was adopted, with nine affirmative and eight negative votes, Dr. Bostic casting the deciding vote. The motion, as amended, was disapproved, with eight affirmative and nine negative votes, Dr. Bostic casting the deciding vote. Dr. Bostic stated that he is opposed to use of the reserve fund.

#### IX. Report of the Executive Director

1982 Schedule of Commission Meetings. Dr. Boozer noted that Commission members were provided copies of the tentative schedule of meetings of the Commission in 1982 (Exhibit C), and the tentative schedule for review of college and university 1983-84 appropriation requests (Exhibit D).

Advisory Committee on Student Residency. Dr. Boozer stated that a memorandum to the Commission, dated December 29, 1981, concerned the requirements for students to establish South Carolina residency and qualify to pay tuition at in-State rates.

He noted that Chapter 112, Title 59, of the South Carolina Code of Laws (1976) states that "the Commission on Higher Education may prescribe uniform regulations . . . and may provide for annual review of such regulations." Commission staff members have met informally for the past several years with institutional and State agency representatives concerned with residency questions. Because a more formal structure would be desirable, the presidents of the colleges and universities have been invited to designate representatives to serve on a permanent Advisory Committee on Student Residency.

Draft of Annual Report. Commission members were provided, on December 29, 1981, copies of the draft of the narrative portion of the Annual Report. Dr. Boozer requested that suggestions for changes or additions be given to him following the meeting.

Workshop on Advanced Placement. Dr. Boozer reported that Mrs. Taylor is scheduled to participate on the program at a Workshop on Advanced Placement, to be held in Columbia on January 12, 1982, under the aegis of the College Board and several other educational organizations in the State. He noted that Mrs. Taylor is a member of the Commission's Advisory Committee on Advanced Placement. Mr. Mayes has assisted the College Board and USC in making the arrangements for this Workshop.

The meeting was adjourned at 12:25 p.m.

Respectfully submitted,



Gaylon Syrett  
Recording Secretary