

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

February 5, 1981  
10:30 a.m. - 2:45 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman  
Mr. Robert C. Gallagher  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. Joseph O. Rogers, Jr.  
Mr. Fred R. Sheheen  
Mr. J. Clyde Shirley  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mr. C. Otis Taylor, Jr.  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Mrs. Margaret E. Wells  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Mrs. Willa J. DeWitt  
Mr. Roosevelt Gilliam, Jr.

MEMBERS OF THE NEWS MEDIA

Mr. Charles Aiken  
Ms. Adrian Barnes  
Mr. Hal Boykin  
Ms. Karin Burchstead  
Mr. Tom Coyne  
Mr. Henry Eichel  
Mr. Hugh Gibson  
Ms. Gwendolyn Glenn  
Mr. Stan Hawkins  
Mr. Jack Jones  
Mr. Tom Kapsidelis  
Mr. Hans Knoop  
Ms. Sandy Mason  
Mr. Ralph Major  
Ms. Marcha Milligan  
Ms. Laurie Rapp  
Ms. Sally Saunders  
Ms. Marsha White

GUESTS

Dr. Bill L. Atchley  
Mr. John T. Austell  
Dr. Ronald R. Beck  
Dr. Thomas K. Borg  
Dr. Francis T. Borkowski  
Mr. Leroy Brown  
Mr. C. William Dudley, Jr.  
Dr. Julian H. Fincher  
Dr. William H. Knisely  
Ms. Anne Liss  
Ms. Charlene G. McCants  
Dr. Carolyn McIver  
Dr. James R. Morris, Jr.  
Dr. William A. Mould  
Dr. Oscar C. Page  
Dr. Terry Peterson  
Dr. George M. Reeves  
Mr. Patrick C. Smith  
Dr. Glenn G. Thomas  
Dr. Winona B. Vernerberg  
Mr. Cecil Walters  
Mr. John E. Wise

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. George P. Fulton  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Ms. Darcus Mayers  
Mrs. Lynn Metcalf  
Mr. James R. Michael  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusky  
Mrs. Gaylon Syrett  
Mrs. Carol D. Waldo

I. Approval of Minutes of January 8, 1981, Meeting

It was moved (Shirley) and seconded (Lewis) that the minutes of the January 8, 1981, meeting of the Commission be approved as written. The motion was adopted.

## II. Discussion of College of General Studies, University of South Carolina

Mr. Taylor read the following statement with reference to the recommendations of the Commission, on January 8, 1981, that the associate degree program in secretarial science and the associate degree program in institutional administration at USC-Columbia be discontinued, and that the University submit for Commission review, by September, 1981, a plan to terminate the five remaining occupational associate degree programs in the College of General Studies (general commerce, retail management, child development, penology, and law enforcement) and to convert these where necessary and desirable to baccalaureate degree programs:

"The Commission on Higher Education does not support the abolishment of the College of General Studies; rather the Commission believes that the College of General Studies Programs should be upgraded and strengthened through a gradual shifting from 2-year Occupational Associate Degree Programs to needed 4-year baccalaureate programs. The Commission wishes to work closely with the University of South Carolina in achieving these important State-wide goals.

"Further, the Commission wishes to state that the recommendation concerning the College of General Studies does not alter the existing mission of the 2-year branches to offer Associate Degree Programs as a part of the University system."

It was moved (O. Taylor) and seconded (Wright) that the statement be endorsed by the Commission. Mr. Sheheen read a prepared statement (Exhibit A) expressing his views on the matter. He commented that for a number of years he has subscribed to the concept of a community college system. Mrs. Wells requested that the record show that this is the opinion of Mr. Sheheen only, and does not reflect the view of the Committee on Academic Affairs.

Mr. Smith noted that the Commission acted pursuant to Act 410 (1978) which mandates the Commission to develop a Master Plan for Higher Education. Mrs. Wells suggested that "according to the Master Plan" be added to Mr. Taylor's statement.

Mr. Rogers noted that Dr. Bostic wrote to the Commission on January 29, 1981, enclosing background information on the College of General Studies with respect to the recommendations of the Commission to terminate two occupational associate degree programs in the USC College of General Studies (Exhibit B). He suggested that this background information be adopted by the Commission. A substitute motion was made (Sheheen) and seconded (Lewis) that the background information be adopted. Mr. Taylor withdrew his motion. The substitute motion was adopted.

At the invitation of the Chairman, Dr. Francis T. Borkowski, USC Provost, stated that, while he believes that the recommendations of the Commission concerning two-year occupational associate degree programs in the College of General Studies are not appropriate, he understands that the Commission was acting in what it perceived to be in the best interest of the State of South Carolina. He stated that considerable sensitivity exists concerning the two-year branch campuses of the University. Dr. Bostic stated that he has talked with the deans of the two-year branches and has reassured them that the occupational programs at those campuses are not involved in the Commission's recommendations.

Dr. Bostic noted that Representative Ernest Nunnery has requested that the Legislative Audit Council review the functions and cost of operating the Commission on Higher

Education. He stated that the Commission will cooperate fully with the Audit Council and welcomes the opportunity to have its activities reviewed.

### III. Report of Committee on Academic Affairs

Recommendations on Proposals for New Programs. Mr. Sheheen, chairman of the Committee on Academic Affairs, reported the recommendations of the Committee on the following proposals for new programs:

- a. A.P.S., Human Services, Denmark Technical College
- b. A.Bus., General Business, Denmark Technical College

With respect to these two proposed programs, at Denmark Technical College, the Steering Committee appointed to draft a response to the letter of non-compliance submitted by the U.S. Department of Education has requested that consideration be deferred for 30 days. The Committee recommends deferral. It was moved (Sheheen) and seconded (Shirley) that the recommendations of the Committee be approved. The motion was adopted.

- c. A.Ag., Forest Products Technology, Orangeburg-Calhoun Technical College

The Committee recommends approval. It was moved (Sheheen) and seconded (Lewis) that the recommendation of the Committee be approved. The motion was adopted.

- d. B.S. and B.A., Interdisciplinary Studies, Lander College

The Committee recommends approval, provided that no "Unique Cost" funding will be requested or approved. It was moved (Sheheen), seconded (Shirley), and voted that the recommendation of the Committee be approved.

- e. Baccalaureus Artium et Scientiae, USC-Columbia

The Committee recommends approval, provided that no "Unique Cost" funding will be requested or approved. It was moved (Sheheen), seconded (N. Taylor), and voted that the recommendation of the Committee be approved.

- f. M.S. and Ph.D., Statistics, USC-Columbia

Mr. Sheheen noted that USC-Columbia submitted in October, 1979, a proposal to implement new programs leading to the Ph.D. and M.S. in statistics. In April, 1980, the Commission agreed with the recommendation of the Committee on Academic Affairs that consideration of the proposal be deferred until the pending review of graduate programs in mathematics was completed.

The consultants who reviewed graduate programs in mathematics in Fall, 1980, noted that the proposed program would consist essentially of re-naming an existing option; that the faculty and facilities were adequate, that a need, from a national perspective, does exist for a program of this type; and that the proposed program would not constitute unnecessary duplication.

The Committee recommends that the program be approved, for implementation in May, 1981, provided that no "Unique Cost" funding will be requested or approved. It was moved (Sheheen), seconded (Lewis), and voted that the recommendation of the Committee be approved.

The next four proposals were considered and recommendations made jointly by the Committee on Health and Medical Education and the Committee on Academic Affairs.

g. Ph.D., Biomedical Sciences, USC-Columbia

Although both Committees recommended approval, Dr. Wright requested that the proposal be considered at a later time in the meeting (see page 578).

h. Environmental Health Sciences Research Center, USC-Columbia

The Committees noted their reservation with respect to interinstitutional cooperation and requested that USC provide information on a mechanism for cooperation. Dr. Bostic suggested that consideration of the proposal be deferred to the March meeting of the Commission.

i. Ph.D., Pharmaceutical Sciences, USC-Columbia and MUSC (Joint)

The Committees recommend approval. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be approved.

j. Residency Training Program in Dermatology, MUSC

The Committees recommend approval. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be approved.

Clarification of Procedures To Be Followed by the Committee on Academic Affairs and the Committee on Health and Medical Education. Mr. Sheheen stated that periodically proposals are submitted to the Committees seeking Commission approval of new programs which are already in operation. The Committees consider such actions as potentially damaging to all concerned, especially to students or other beneficiaries of the proposed program.

The Committee on Academic Affairs and the Committee on Health and Medical Education considered this matter at a joint meeting on January 7, 1981, and have instructed the Commission staff to advise the chief academic officer of each public institution or system that, in the future, proposals seeking Commission approval of new programs which are, in fact, already in operation will be rejected by either or both Committees, without further study of the merits of each case.

It was moved (Sheheen), seconded (Lewis), and voted that this clarification of procedures be endorsed by the Commission.

Recommendations on Faculty Performance Appraisal Procedures and Grievance Procedures at the College of Charleston. Mr. Sheheen reported that at its meeting on December 5, 1980, the Commission authorized the Committee on Academic Affairs to approve proposed procedures for faculty performance appraisals and faculty grievances at the College of Charleston. After negotiations on some technicalities with the College of Charleston, the State Personnel Division notified the Commission on January 21, 1981, that the revised procedures had been tentatively approved. The Committee considered the procedures at a special meeting on February 4, 1981, and recommends approval. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be approved.

Recommendations for Implementation of Act 187 (1979), "To Provide for the Training, Employment and Evaluation of Public Educators . . ." It was moved (Sheheen) and seconded (Shirley) that consideration of these recommendations be deferred until a later meeting of the Commission, and that all members of the Commission be provided additional materials on the subject. The motion was adopted.

Recommended Procedures for Review of Associate Degree Programs. Mr. Sheheen reported that the "Procedures for the Evaluation of All Associate Degree Programs in Public Colleges and Universities in South Carolina" (Exhibit C) were reviewed and approved by the Advisory Committee on Academic Programs on December 16, 1980, and by the Committee on Academic Affairs on January 7, 1981. The Committee recommends that the Procedures be approved. It was moved (Sheheen) and seconded (Utsey) that the recommendation of the Committee be approved. The motion was adopted.

IV. Report on General Accounting Office (GAO) Audit of the Medical University of South Carolina

At the invitation of the Chairman, President William H. Knisely of MUSC stated that MUSC officials have met with federal General Accounting Office (GAO) auditors from the Atlanta office in an attempt to correct errors and clarify misunderstandings in a preliminary draft report delivered to MUSC in mid-November. He stated that while the draft contains constructive criticisms which have been or are now being acted upon, it also contains many serious errors and misconceptions. He noted that copies of the incomplete, partially handwritten, draft report were leaked to Statewide news media from a source in Columbia.

Dr. Knisely called upon Ms. Charlene G. McCants, MUSC Comptroller, who reported that considerable attention was given in the report to alleged unjustified expenditures related to "entertainment." MUSC officials answered that charge, showing that 76 percent of the expenditures listed by the auditors was not entertainment related. She noted that one expenditure categorized under entertainment was a \$600,000 payment to a food service company for meals in the regular dining area of the student dormitory. Also cited in the report as unjustified entertainment expenditures were payments for animals purchased for medical and research purposes.

Ms. McCants stated that the GAO auditors reported that movable equipment valued at \$3.9 million was missing from MUSC. She noted that these figures represent items which were recorded in a separate account pending completion of a physical inventory that was started prior to initiation of the GAO audit. When the inventory is reconciled, MUSC officials believe that all equipment will be accounted for and that obsolete and discarded equipment still listed on MUSC books will be identified.

Dr. Knisely introduced Mr. Patrick C. Smith, former State Auditor for South Carolina, who has been retained by MUSC as a consultant in its review of the GAO audit. Mr. Smith stated that, in his opinion, the GAO auditors came to MUSC with a pre-determined notion of what they would find and prove. He stated that, in his opinion, there is evidence that they intended to use the Medical University as an example to support a position they had decided on previously.

V. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported that the House Ways and Means Committee is working on provisos in the Appropriation Bill. He noted that a resolution approved by a subcommittee of the House Ways and Means Committee would remove the authority of MUSC to write checks and vest that authority in the State Comptroller General's Office.

VI. Joint Report of Committee on Business and Finance and Committee on Health and Medical Education on Coordination of Health and Medical Education

At its meeting on January 8, 1981, the Commission deferred consideration of two recommendations by the Committee on Business and Finance and the Committee on Health and Medical Education: (1) that a Trustee Board on Medical Education be established

to replace the Dean's Committee on Medical Doctor Education, and (2) that the responsibility for the Extramural Programs be transferred from the Medical University of South Carolina to the Commission on Higher Education. Materials related to the proposed Trustee Board, including draft bills, and information describing the MUSC Extramural Programs were forwarded to Commission members on January 13, 1981. Copies of these materials were also mailed, on January 13, to President Knisely and President Holderman, with the request that they respond to the recommendations in writing. Commission members were provided copies of responses from Dr. Knisely, dated January 26, 1981, and from Dr. Holderman, dated February 3, 1981.

It was moved (Gallager) and seconded (Sheheen) that the proposed Trustee Board on Medical Education be established to replace the Dean's Committee on Medical Doctor Education. Mr. Sheheen noted that the Commission has no authority to implement such a Trustee Board; the Committees are suggesting that their recommendations be forwarded to the General Assembly for its consideration. Mr. Shirley requested that the record show that he is opposed to the proposed Trustee Board.

Dr. Wright noted that the responses from Dr. Holderman and Dr. Knisely indicate that they do not favor the recommendations of the Committee. Mr. Jacobs noted that implicit in the proposal is the conclusion that the Dean's Committee on Medical Doctor Education is ineffectual. Mr. Sheheen stated that the Commission's efforts in the past to achieve coordination and cooperation of the two medical schools through the Dean's Committee have been nonproductive. Mr. Taylor stated that he is opposed to the proposed Trustee Board because in his view such a board would create an additional level of governance without saving State funds.

The motion was disapproved. It was moved (Gallager) and seconded (Smith) that jurisdiction for Extramural Programs be transferred from MUSC to the Commission on Higher Education. It was moved (Wright) and seconded (Sheheen) that the motion be tabled and that the following motion be adopted:

"Pursuant to Act 410 (1978) of the General Assembly, and consistent with the Master Plan for Higher Education, the Medical University of South Carolina and the University of South Carolina are directed to develop a master plan for coordination and cooperation between the two medical schools in medical education. The plan should include but not be limited to specific proposals for cooperation between the two medical schools regarding:

- (a) Intramural Programs;
- (b) Extramural Programs (Statewide Family Practice Programs, Consortium of Community Teaching Hospitals, and Graduate Medical Doctor Education Programs);
- (c) Faculty Exchange and Sharing;
- (d) Continuing Medical Education Programs;
- (e) Medical Research; and
- (f) any other area where duplication and overlapping exist.

"This plan should be submitted to the Commission on Higher Education by April 1, 1981."

Dr. Knisely suggested that the proposal take cognizance of the cooperation that has occurred in the past on the part of MUSC. Dr. Borkowski noted that the resolution implies that no coordination presently exists. He stated that if the Commission must have an additional mechanism for coordination and cooperation,

USC will support the resolution. He noted that two months is a short period of time in which to develop a required plan. Dr. Knisely urged the Commission not to place the two medical schools in a position that would preclude competition between them.

The motion was amended (Shirley) and seconded (Sheheen) that line (f) of the resolution be amended to read: "any other area where unnecessary duplication and overlapping exist." Mr. Jacobs stated that neither institution had an opportunity to study the resolution. It was moved (Jacobs) that the motion be tabled and that the institutions be permitted to discuss the resolution prior to consideration by the Commission. There was no second. The amended motion was adopted. The resolution, as adopted, is attached as Exhibit D.

Proposed Ph.D. Program in Biomedical Sciences, USC-Columbia. It was moved (Wright) and seconded (Sheheen) that the proposed program leading to the Ph.D. in biomedical sciences at USC-Columbia be deferred pending consideration of the plan to be developed for further coordination of medical education. The motion was adopted, with eight affirmative and six negative votes. Mrs. Smyth requested that the record show that the Commission takes the presidents' comments into account in its deliberations.

#### VII. Report of Committee on Facilities

Progress Report on Building Quality Survey. Mr. Taylor, chairman of the Committee on Facilities, reported that the Building Quality Survey is progressing on schedule. The report is scheduled to be completed by May 1, 1981.

Proposed Regulations Relating to Construction Management. At its meeting on January 8, 1981, the Commission approved the recommendation of the Committee on Facilities that a study be made of construction management for higher education institutions and that a report be presented to the Commission by April 2, 1981. The Commission also approved the Committee's recommendation that the institutions, and the Budget and Control Board insofar as the institutions are concerned, not enter into any new construction management agreements until the Committee's report is available.

In a letter to Dr. Boozer, dated January 29, 1981, Mr. William A. McInnis, Deputy Executive Director of the Budget and Control Board, requested that written comments and suggestions on proposed regulations relating to construction management be forwarded to the Budget and Control Board prior to February 18, 1981. Mr. McInnis noted that "... the Board expressed its intention not to approve any additional modifications of existing architectural and engineering contracts to provide for construction management services until regulations on this subject have been adopted by the Board."

The Committee on Facilities considered the draft regulations at its meeting on February 4, 1981, and recommends the following changes:

The last sentence of Section 2a of the regulations states, "The construction manager will not be eligible to act as an architect or engineer on the project, or as a contractor who may bid on any phase of the construction." The Committee believes this is a sound regulation to avoid any conflict of interest. The Committee noted, however, that Section 6 specifically permits two separate individuals of the same firm to serve as the architect and the construction manager. The Committee recommends that Section 6 be amended to read as follows:



"6. Persons or firms engaged in construction management and affiliated or associated through corporate interrelationship or otherwise with architects and engineers selected for a project shall not be selected as construction managers, nor shall contractors so affiliated or associated with the construction manager selected for a project be selected to perform work on the project."

The Committee also recommends the deletion of Section 3(a) of the regulations, which states that ordinarily projects must exceed \$3,000,000 in cost to allow the employment of a construction manager. The Committee believes that the complexity and savings to the State (paragraph 3(b)) should be the criteria for justifying construction management.

Section 5 of the regulations requires that the construction manager ordinarily be selected "prior to the selection of architects and engineers, and in any event must be selected prior to completion of the design development phase . . ." The proposed South Carolina Procurement Code permits the architect and construction manager to be selected at the same time. The Committee recommends that the Code provision be adopted in the regulations.

It was moved (O. Taylor) and seconded (Utsey) that the recommendation of the Committee with respect to Section 6 be approved. The motion was adopted.

It was moved (O. Taylor) and seconded (Utsey) that the recommendation of the Committee that Section 3(a) be deleted be approved. The motion was adopted. Mr. Rogers opposed.

It was moved (O. Taylor) and seconded (Lewis) that the recommendation of the Committee with respect to Section 5 be approved. The motion was adopted. The recommendations of the Committee will be forwarded to the Budget and Control Board.

Proposed Energy and Resource Development Institute, Clemson University. At its meeting on November 6, 1980, the Commission approved the Energy and Resource Development Institute proposed by Clemson University, provided that no request for State support will be made as a result, and provided that the Institute will become a part of the State-supported research organization for energy, science, and advanced technology, if and when that organization is established by the Joint Legislative Committee on Energy and the Commission on Higher Education.

Dr. Bostic reported that Representative T. W. Edwards, chairman of the Joint Committee on Energy, has advised him that the Joint Committee has approved the Energy and Resource Development Institute at Clemson. It was moved (Wright) and seconded (Smith) that the Commission reaffirms its position on the matter. The motion was adopted.

#### VIII. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported that the Joint Statement of the Board of Nursing for South Carolina and the South Carolina Commission on Higher Education for Review of New Nursing Programs is reviewed periodically and necessary changes are made. The latest revision of this statement was initiated by the Statewide Master Planning Committee on Nursing Education in February, 1980. The statement was discussed at several meetings of this group through 1980. A revised statement acceptable to the Statewide Master



Planning Committee on Nursing Education was submitted subsequently to the State Board of Nursing and the Commission on Higher Education for approval. The State Board of Nursing approved the revised statement in December, 1980. The Committee on Health and Medical Education reviewed the revised statement on January 7, 1981, and recommends that it be approved by the Commission. It was moved (Wright) and seconded (Shirley) that the recommendation of the Committee be approved. The motion was adopted. The statement, as adopted, is attached as Exhibit E.

IX. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on legislation in progress, as of February 2, 1981.

X. Discussion of Council of Presidents Request that Commission Members Make a Study of Faculty Fringe Benefits

Commission members were provided on January 26, 1981, copies of a letter to Governor Riley from President Atchley, chairman of the Council of Presidents of Public Senior Colleges and Universities, requesting that a study be made of fringe benefits in higher education in South Carolina. The Council of Presidents suggests that such a study be made by the Commission on Higher Education, and that the Commission develop recommendations to Governor Riley and the Legislature for their consideration. It was moved (Utsey) and seconded (Jacobs) that the Commission support the request of the Council of Presidents to Governor Riley with respect to a study of fringe benefits. The motion was adopted.

XI. Progress Report on Development of State Desegregation Plan for Public Higher Education

Dr. Bostic reported that, in response to the request by the United States Department of Education that South Carolina develop a Statewide Plan for desegregation of its higher education system, and to Governor Riley's request that the Commission on Higher Education assume responsibility for the development of the State Plan, two committees were appointed to assist the Commission: (1) a Steering Committee, consisting of representatives from the Attorney General's Office, the Budget and Control Board, the General Assembly, the Governor's Office, colleges and universities, the general public, the business community, and the Commission on Higher Education; and (2) a Technical Committee, consisting of members of the Commission and staff, representatives from the colleges and universities, and research personnel from the offices of public officials and State agency heads serving on the Steering Committee.

The federal guidelines require that the State Plan be completed by March 8, 1981. Dr. Bostic reported that the draft Planning Prospectus was approved by the Steering Committee. Both Committees have held meetings, and progress is being made toward meeting the March 8 requirement.

XII. Report of the Executive Director

Dr. Boozer announced that the Commission will meet at the College of Charleston on April 2, 1981.

XIII. Other Business

It was moved (Smith) and seconded (Rogers) that the Commission commend the University of South Carolina and its Board of Trustees for being named "1980 South Carolinian of the Year" by WIS-TV and WIS Radio. The motion was adopted.

On motion made (Gallager), seconded (Sheheen), and voted, the meeting was adjourned at 2:45 p.m.

Respectfully submitted,

*Gaylon Syrett*

Gaylon Syrett  
Recording Secretary