

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

May 6, 1982  
10:30 a.m. - 12:50 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman  
Mrs. Willa J. DeWitt  
Mr. Robert C. Gallagher  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. Joseph O. Rogers, Jr.  
Mr. Fred R. Sheheen  
Mr. J. Clyde Shirley  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mr. C. Otis Taylor, Jr.  
Mr. Robert L. Utsey, Jr.  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Mrs. Nelle H. Taylor  
Mrs. Margaret E. Wells

MEMBERS OF THE NEWS MEDIA

Mr. Hugh Gibson  
Ms. Katherine King  
Mr. Hans Knoop  
Mr. John Norton  
Ms. Sally Saunders  
Ms. Vicky Sharon

GUESTS

Mr. Melvin E. Barnette  
Dr. Maeberta Bobb  
Dr. Francis T. Borkowski  
Dr. Carl A. Carpenter  
Dr. Edward M. Collins, Jr.  
Dr. J. Page Crouch  
Dr. Mary Wylie Ford  
Mr. F. Keith Griggs  
Dr. Andrew Hugine  
Dr. Kenneth Kyre  
Mr. J. Lacy McLean  
Dr. W. Pearce McCall  
Dr. Carolyn McIver  
Mr. John McKay  
Dr. Terry Peterson  
Dr. George M. Reeves  
Dr. Larry Sale  
Ms. Alvena Smarr  
Dr. Glenn G. Thomas  
Mr. Mike Welch  
Mr. George Woodridge

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. George P. Fulton  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Mrs. Lynn Metcalf  
Mr. James R. Michael  
Ms. Julie Roper  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusky  
Mrs. Gaylon Syrett  
Mrs. Carol D. Waldo

I. Minutes of Meeting of April 1, 1982

It was moved (Lewis) and seconded (Smith) that the minutes of the meeting of April 1, 1982, be approved as written. Mr. Gilliam requested that the minutes be amended to show that he was present for the meeting on April 1 but that, at Dr. Bostic's request, he was excused to attend discussions in the State House of Representatives concerning the budget of the South Carolina Desegregation Plan. The minutes, as amended, were approved.

Dr. Bostic reported that Mr. Graham has been reappointed to the Commission from the 5th Congressional District to a four-year term beginning on June 27, 1982.

## II. Consideration of Gardner-Webb College Application for Licensure to Operate in South Carolina

Act 201 of 1977 (Licensing of Non-Public Educational Institutions to Confer Degrees) provides for licensure by the Commission on Higher Education of non-public institutions which are considered to have met minimum standards. Gardner-Webb College of Boiling Springs, North Carolina, applied in October, 1981, for licensure to offer a baccalaureate degree program in Spartanburg. A team of examiners chaired by Dr. W. Fred Chapman of Presbyterian College was appointed and visited Gardner-Webb's Spartanburg program on November 4, 1981. The original report of the examiners recommended that Gardner-Webb not be licensed. Following an exchange of correspondence in January, 1982, President Williams of Gardner-Webb and members of his staff met with Dr. Chapman and members of the Commission staff on February 25, 1982. Documentation of changes made in the program to comply with recommendations of the examination team was received on April 14, 1982. Dr. Boozer recommended that, in accordance with the provisions of Act 201 of 1977 and of Section 62-16 of the approved Regulations, Gardner-Webb College be granted the license listed below to award degrees at the level indicated, effective immediately:

<u>Institution</u>	<u>Type of License</u>	<u>Degree Level</u>
Gardner-Webb College	Provisional (two-year)	Baccalaureate

It was moved (Wright) and seconded (DeWitt) that the recommendation be adopted. Dr. Bostic noted that a similar program is offered at USC-Spartanburg. Dr. Boozer stated that the Commission's responsibility in the licensing process is to ensure that the applicant for licensure is a legitimate institution and that minimum standards are being met. Mr. Sheheen noted that the Commission must also determine that the institution is financially able to offer the program. The motion was adopted.

## III. Report of Committee on Academic Affairs

Mr. Sheheen, chairman of the Committee on Academic Affairs, reported on five proposals for new programs:

a. M.S. in Physical Education, Winthrop College. The Committee recommends that the program be approved provided that (1) the existing option in physical education in the MAT program be discontinued by not accepting students into this option after May 1, 1982, and (2) no "unique cost" funding will be requested or required. It was moved (Sheheen), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

b. B.S. in Graphic Communications, Clemson University. The Committee recommends that the program be approved provided no "unique cost" funding will be requested or required. It was moved (Sheheen), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

c. Associate in Industrial Technology with a Major in Commercial Graphics, Midlands Technical College. The Committee recommends that the program be

approved for implementation in September, 1982. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

d. Associate in Industrial Technology with a Major in Radio/TV Broadcasting, Sumter Area Technical College. The Committee recommends that the program be approved for implementation in September, 1982. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

e. Associate in Business with a Major in Computer Data Processing, Sumter Area Technical College. The Committee recommends that the program be approved for implementation in September, 1982. It was moved (Sheheen), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

#### IV. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Status Report on 1982-83 Appropriation Bill. Mr. Gallagher reported on the status of the 1982-83 Appropriation Bill as passed by the House of Representatives.

b. Recommended Revision of 1983-84 Appropriation Formula. Mr. Gallagher reported that the Committee met with the Appropriation Formula Advisory Committee on March 25, 1982, to review the 1982-83 Appropriation Formula and consider changes for 1983-84. The Committee on Business and Finance recommends the following revisions for inclusion in the 1983-84 Appropriation Formula:

1. Tables 2, 3, and 4 have been revised to reflect the average faculty salaries by discipline for each of the three groups of institutions. These averages have been derived from data collected from peer institutions as well as South Carolina institutions and will be adjusted to include the 1982-83 pay increases.

2. Tables 2, 3, and 4 have also been revised to reflect instructional support percentages collected from peer institutions as well as South Carolina institutions.

3. The Committee recommends (1) that no changes be made in student/faculty ratios for 1983-84, and (2) that the staff conduct an in-depth study of student/faculty ratios by academic discipline and report the results of the study to the Committee for use in the review of the 1983-84 Appropriation Formula. The Committee further recommends that the staff develop an outline of the methodology to be used in the study and present it to the Committees on Business and Finance and on Academic Affairs prior to beginning the study.

4. The Committee reviewed three options for funding the institutions: (a) funding based on opening fall enrollment; (b) funding based on fall and spring enrollment; and (c) funding based on fall, spring, and summer enrollment. The Committee recommends that the institutions continue to be funded on the basis of opening fall enrollment as has been the practice over the past several years. The Committee further recommends that the Commission request that the Council of Presidents review the current fall drop/add period for each institution with the objective of standardizing the number of days between the opening day of the fall term and the last day of drop/add.

5. The Committee recommends that Step 10 (Physical Plant) be revised to include the current Service Wages as of January 1982, the Building Replacement Cost Factors as published in January 1982, and the Utility Percentage increase as shown in Step 10e.

6. The Committee recommends that consideration of Step 14 (Student Fees and Other Revenues) be deferred until the Commission's meeting on June 3, 1982.

It was moved (Gallager) and seconded (Smyth) that the recommendations of the the Committee be approved. The motion was adopted. The 1983-84 Appropriation Formula, as revised, is attached as Exhibit A.

c. Consideration of Draft Report on "Tuition and Required Fees at South Carolina Public Senior Colleges and Universities: Current Use and Suggested Alternatives." Mr. Gallager stated that a draft report on tuition and required fees, prepared by the staff, was disseminated to the presidents of the colleges and universities and members of the Commission for information. The Committee on Business and Finance discussed the report at its meeting on March 25, 1982. The Committee believes that the four recommendations on pages 27-28 of the report are worthy of consideration but notes that approval of the boards of trustees of the colleges and universities, and/or statutory amendments, would be required. The Committee recommends that:

(1) the Commission discuss the attached report with the boards of trustees of the public colleges and universities to determine if they would be agreeable to moving toward a uniform fee structure. The uniform fee structure would only affect the fees applicable to E & G operations. All other fees such as those for athletics, health, maintenance, and renovation would be established by the trustees of each institution and would vary among the institutions; and

(2) the Commission authorize the staff to work with the staffs of the Governor's Office, the House Ways and Means Committee, the Senate Finance Committee, and the Budget and Control Board to determine (a) whether tuition for debt service should be phased out and the funds now deposited in those accounts by the institutions be used for maintenance and renovation of facilities, E & G operations, and other purposes in an on-going manner; and (b) whether capital construction for the colleges and universities should be included in the Capital Bond Act and paid for by the State.

It was moved (Gallager) and seconded (Smyth) that the recommendations of the Committee be approved. Mr. Taylor suggested that representatives from the colleges and Universities be included in Recommendation 2. Dr. Bostic indicated that this would be done. The motion was adopted.

#### V. Report of Committee on Facilities

Consideration of Permanent Improvement Request, Clemson University. Mr. Taylor, chairman of the Committee on Facilities, reported that Clemson University proposes to construct hangers to protect the two University-owned aircraft. The cost of the project is estimated at \$120,000 to be funded from private and Athletic Department sources. The Committee recommends that the project be approved. It was moved (O. Taylor) and seconded (Smith) that the recommendation of the Committee be approved. Mr. Sheheen objected to references which maintain that State funds are not involved in athletic funds. The motion was adopted, with Mr. Sheheen opposing.

# VI. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported on the following matters:

a. Resolution Concerning Two Provisos in the 1982-83 Appropriation Bill Relating to Medical Education, and Progress Report on Renegotiation of Affiliation Agreement Between USC and Richland Memorial Hospital. Dr. Wright reported that the Committee on Health and Medical Education proposes a Resolution (Exhibit B) urging approval by the South Carolina Senate of the following two provisos that are included in the 1982-83 Appropriation Bill as passed by the S.C. House of Representatives:

"Provided, Further, That of the amounts appropriated for contractual services under Section 23, Subitem B of Item I (Medical School) a portion shall be used by the University of South Carolina by August 1, 1982, to accept full and equal partnership in the Consortium of Community Teaching Hospitals (Extramural Programs coordinated by the Medical University of South Carolina). The Consortium will serve to provide clinical education resources and programs for both the Medical University of South Carolina and the University of South Carolina and their respective medical schools. In the event that a mutually satisfactory agreement is not reached between the University of South Carolina and the Consortium by August 1, 1982, the Commission on Higher Education will make final determinations concerning such agreement."

"Provided, Further, That of the amounts appropriated for contractual services under Section 23, Subitem B of Item I (Medical School) a portion shall be used for negotiations between the University of South Carolina and Richland Memorial Hospital to be continued with the objective of finalizing an affiliation agreement to take effect upon the expiration in 1984 of the present agreement in order to ensure that the primary clinical education requirements for the University of South Carolina School of Medicine can be met at Richland Memorial Hospital. In the event that a mutually satisfactory agreement cannot be reached between the University of South Carolina and Richland Memorial Hospital, the Commission on Higher Education will recommend an agreement. If this agreement is not accepted by both parties (the University of South Carolina and Richland Memorial Hospital), the Commission on Higher Education will report this impasse to the 1983 General Assembly."

The Committee recommends that the Commission adopt the Resolution and forward it to the President and members of the South Carolina Senate. It was moved (Wright) and seconded (Smyth) that the recommendation of the Committee be approved.

At the invitation of the Chairman, Dr. Francis T. Borkowski, USC Provost, reported that discussions with Richland Memorial Hospital concerning the affiliation agreement with USC are continuing, and that he is optimistic that closure will be forthcoming within a short time. Dr. Borkowski urged the Commission to exercise care concerning the Consortium of Community Teaching Hospitals, because of the complex issues involved and problems which must yet be resolved. He suggested that if the Commission endorses the provisos USC be permitted to meet with the Commission to discuss these matters. Dr. Wright stated that the Committee on Health and Medical Education would be happy to meet with representatives from USC

at any time. Mrs. DeWitt suggested that the issues in question be submitted in writing. Dr. Bostic requested that the Committee and the medical institutions resolve the problems concerning the Consortium of Community Teaching Hospitals prior to August 1, 1982. The motion was adopted.

Dr. Borkowski noted that an editorial in the Columbia State on May 4, 1982, indicated that USC is aggressively pursuing construction of its own teaching hospital. He stated that neither he nor President Holderman was contacted by representatives from the newspaper concerning this matter, and that USC regrets that false impressions were created by the press.

b. Progress Report on Establishment of Blue-Ribbon Committee on Medical Doctor Education. Dr. Wright noted that at its meeting on February 4, 1982, the Commission voted to create a blue-ribbon committee to study the future demand for physicians in South Carolina and related questions. A progress report on the proposed structure of the blue-ribbon committee was distributed to the Commission for information (Exhibit C). The Committee recommends that the proposed structure be approved. It was moved (Sheheen) and seconded (Utsey) that the Chairman be authorized to appoint the blue-ribbon committee as soon as possible, in accordance with the recommendations of the Committee on Health and Medical Education. The motion was adopted.

#### VII. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on legislation introduced in the General Assembly as of May 5, 1982.

#### VIII. Report of Committee on Implementation of the Desegregation Plan

Mr. Smith reported for the Committee on Implementation of the Desegregation Plan on the following matters:

a. Proposed Legislation to Ensure Minority Representation on Governing Boards of State Public Colleges and Universities. The Committee recommends that the Commission adopt the following statement regarding the enactment of legislation to ensure minority representation on governing boards and transmit it to members of the General Assembly:

"The South Carolina Commission on Higher Education expresses to the General Assembly its grave concern for the need to enact, during the 1982 Legislative Session, legislation to ensure minority representation on the governing board of each public college and university.

"The Commission believes that failure to enact such legislation during the 1982 Session will seriously impair the State's ability to demonstrate to the U.S. Courts that South Carolina is implementing the Desegregation Plan expeditiously."

It was moved (Smith) and seconded (Lewis) that the recommendation of the Committee be adopted. Mr. Taylor expressed concern that members of the General Assembly might interpret the statement to mean that, in the opinion of the Commission, the General Assembly is not performing its duties. Mr. Jacobs stated that the Commission, in approving the statement, would be going on record as stating that South Carolina is not in compliance with the federal laws. Mr. Sheheen suggested that "1982 Session" be deleted from the second paragraph. Mr. Utsey suggested that the second paragraph be amended to read:\*

\*See page 681a.

"The Commission believes that failure to enact such legislation during the 1982 Session may seriously impair the State's ability to demonstrate to the U.S. Courts that South Carolina is implementing the Desegregation Plan expeditiously."

A substitute motion was made (Utsey) and seconded (Sheheen) that the recommendation of the Committee, as amended by Mr. Utsey, be adopted. The substitute motion was adopted by eight affirmative and five negative votes. Mr. Gallager, Mr. Jacobs, Mr. Rogers, Mr. Taylor, and Dr. Williams opposed. Mr. Rogers requested that the record indicate that the dissenting votes were due to the contents of the second paragraph of the statement.

b. Report of Governor's Task Force on Affirmative Action in Higher Education. The Commission received as information a report by the Committee on Implementation of the State Desegregation Plan on the findings and recommendations of the Governor's Task Force on Affirmative Action in Higher Education. Dr. Bostic suggested, and it was agreed, that the report be considered by the Commission at a subsequent meeting.

#### IX. Other Business

Report on South Carolina Research Authority. Dr. Bostic reported that the Governor's Task Force on Industrial Development, of which he is a member, has completed its work. Governor Riley has announced the establishment of a non-profit corporation called the South Carolina Research Authority to promote the development of high technology industries through the resources of South Carolina's public and private colleges and universities. The Governor has indicated that he will ask the General Assembly to transfer 1,700 acres in Clemson, Columbia, and Summerville to the Research Authority for the development of three "research parks." Governor Riley also announced his intention to establish the Research Authority as a quasi-public organization.

Dr. Bostic noted that USC proposes to develop an additional research park in Columbia, on property donated to the Carolina Research and Development Foundation, which appears to be outside the scope of the South Carolina Research Authority. He indicated that he will write to President Holderman requesting that such a project be developed with the coordination of the Commission on Higher Education, and that it come under the umbrella of the South Carolina Research Authority. It was moved (Smith), seconded (Sheheen), and voted that Dr. Bostic proceed with a letter to Dr. Holderman, as suggested.

#### X. Report of the Executive Director

Governor's Energy Achievement Award. Dr. Boozer reported that the Commission on Higher Education was selected as one of eight recipients of the Governor's Energy Achievement Award for its contributions to energy conservation in developing a Model Energy Conservation Plan for institutions of higher education in South Carolina.

The meeting was adjourned at 12:50 p.m.

Respectfully submitted,

*Gaylon Syrett*  
Gaylon Syrett

Recording Secretary

(Over)

Please Note:

At the meeting of the Commission on June 3, 1982, Mr. Gilliam requested that the final paragraph on page 680 (Report of Committee on Implementation of the Desegregation Plan) be amended to include the following statement:

"Mr. Gilliam stated that the commitment to increase minority representation on governing boards is one of the top priorities of the State Desegregation Plan. He urged that the proposed statement not be watered down and that it be adopted to show that the Commission is serious about minority representation on the governing boards."