

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

July 6, 1978
10:30 a.m. - 12:30 p.m.

PRESENT:

COMMISSION MEMBERS

Dr. R. Cathcart Smith, Chairman
Mr. Arthur J. H. Clement, Jr.
Mrs. Wanda L. Forbes
Mr. Robert C. Gallagher
Mr. F. Mitchell Johnson
Dr. John M. Pratt
Mr. William F. Prioleau, Jr.
Mr. Alex M. Quattlebaum
Mr. Y. W. Scarborough, Jr.
Mr. J. Clyde Shirley
Mr. I. P. Stanback
Mr. Arthur M. Swanson
Mr. T. Emmet Walsh

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Mrs. Clara W. Evans
Dr. George P. Fulton
Mr. William C. Jennings
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. James R. Michael
Mrs. Ann Shelton
Mrs. Judi Tillman

GUESTS

Dr. Hugh C. Bailey
Dr. Gabriel J. Batarseh
Dr. Cyril B. Busbee
Mr. John M. Cooper
Dr. George Curry
Dr. Marcia Curtis
Dr. Keith Davis
Dr. Ron Eaglin
Mrs. Ruby M. Fricks, Jr.
Dr. Gary W. Hanson
Dr. Louis A. Hoff
Dr. M. Maceo Nance, Jr.

MEMBER OF THE PRESS

Ms. Warren McInnis

I. Minutes of March 2, 1978, Commission Meeting

It was moved (Prioleau) and seconded (Pratt) that the minutes of the March 2, 1978, Commission meeting be approved as written. The motion was adopted.

II. Ratification of Actions Taken by Mail Ballot

Because the Commission did not hold a formal meeting in April, Commission members approved by mail ballot the recommendations of the Committee on Academic Program Development and the Committee on Facilities and Federal Programs (see Minutes of Action Taken, April 12, 1978, pp. 340-41). Dr. Smith requested that the Commission ratify those actions at this time. It was moved (Walsh) and seconded (Prioleau) that the actions be ratified, as stated above. The motion was approved.

III. Licensure of Four Non-Public Institutions to Award Degrees: Baptist College at Charleston, Columbia Commercial College, Nielsen Electronics Institute, Rutledge College

Dr. Kinard stated that Section 3 of Act 201 of 1977 (Licensing of Non-Public Educational Institutions to Confer Degrees) provides for licensure by the Commission on Higher Education of those institutions which are considered to have met minimum standards as a result of their accreditation by an agency recognized by the Council on Postsecondary Accreditation. In accordance with this legislation, the staff recommended that the following institutions be granted regular licenses to award degrees at the levels indicated for a period of five years, effective immediately, subject to continued accreditation of each by an accrediting agency recognized by the Council on Postsecondary Accreditation:

<u>Institution</u>	<u>Degree Levels</u>
Baptist College at Charleston	Associate, Baccalaureate
Columbia Commercial College, Columbia	Associate
Nielsen Electronics Institute, Charleston	Associate
Rutledge College, Greenville & Spartanburg	Associate

It was moved (Pratt) and seconded (Johnson) that the staff recommendation be approved. The motion was adopted.

IV. 1979-80 Appropriation Formula

Mr. Jennings stated that the normal procedure in recent years for preparing the Appropriation Formula for the following year has included the recommendation of a draft formula by the Budget and Finance Committee in May, the adoption of the formula by the full Commission in early June, and notification to the colleges and universities immediately thereafter. Because the reconstitution of the Commission had not been accomplished when the usual deadlines had passed, Commission members were provided on June 28 a draft Appropriation Formula for 1979-80, which had been reviewed and approved by members of the Executive Committee and the Budget and Finance Committee. Differences between the draft formula and the 1978-79 formula were confined to necessary updating and minor editing; significant changes were summarized in the transmittal memorandum dated June 28 (Exhibit A).

The staff recommended that the 1979-80 formula be adopted, subject to ratification by the reconstituted Commission, for immediate transmittal to the college and university presidents.

Mr. Clement asked if the comments and criticisms contained in the report of the Legislative Audit Council were taken into consideration in the preparation of the draft formula for 1979-80. Dr. Boozer stated that while it is anticipated that additional attention will be given to the audit report during the coming months, the proposed formula does not suggest changes based on that report. Mr. Walsh noted that most of the proposals made by the audit report have been considered and rejected by the Commission in past years. It was moved (Swanson) and seconded (Walsh) that the proposed 1979-80 formula be adopted.

Mr. Clement stated that the Commission's approval of the formula could be interpreted as flying into the face of the Legislature's decision that the

Commission be reconstituted, especially since the recommendations of the Legislative Audit Council were not taken into consideration. He commented that action by the Commission would have little value if it must be subject to ratification by the reconstituted Commission later. Dr. Smith stated that the colleges and universities must have the formula in order to prepare their appropriation requests and submit them to the Commission as scheduled.

Mrs. Forbes noted that Dr. Boozer's memorandum dated June 28 contained the sentence, "Other proposals . . . received in response to my January 25 letter requesting suggestions for formula improvement, as well as in the Legislative Audit Council report, should be deferred for further consideration under more normal conditions next year." Mrs. Forbes reiterated the comment of an ex officio Commission member that "when the institutional representatives go off the Commission, we will have a return to the law of the jungle." She requested that this statement be included in the minutes.

The motion that the proposed 1979-80 formula be adopted was approved, with Mr. Clement abstaining. The formula, as adopted, is attached as Exhibit B.

Dr. Boozer requested that the proposed 1978 Schedule for Review of College and University 1979-80 Appropriation Requests (Exhibit C) be approved by the Commission, subject to any modification that might be required by the Budget and Control Board. It was moved (Prioleau) and seconded (Shirley) that the schedule be approved, as suggested. The motion was adopted.

V. Report and Recommendations of the Committee on Academic Program Development

Mr. Walsh, chairman of the Committee on Academic Program Development, stated that Section 4 of Act 410 (1978), outlining the requirement that the Commission on Higher Education produce a master plan for higher education, imposes a moratorium on the implementation of new programs in any of the public institutions while that plan is being developed. During the time the moratorium is in effect, new programs may be implemented to meet "pressing local needs" provided each is approved not only by the Commission but also by the Budget and Control Board or either body of the General Assembly. With that understanding, the Committee met prior to the Commission meeting to consider eight program proposals. The recommendations of the Committee, and Commission actions, were as follows:

a. Educational Resource Center for Occupational Safety and Health, USC-Columbia. The Committee recommended approval, with the stipulation that the Medical University of South Carolina be also invited to participate. It was moved (Walsh) and seconded (Swanson) that the recommendation of the Committee be approved. The motion was adopted, with Mr. Clement abstaining.

b. Certificate of Graduate Study in Gerontology, USC-Columbia. The Committee recommended approval, with one opposing and one abstaining. It was moved (Walsh) and seconded (Johnson) that the recommendation of the Committee be approved. The motion was adopted, with Mr. Clement abstaining.

c. Certificate of Graduate Study in Family Nurse Practice, USC-Columbia. The Committee recommended approval, with two abstaining. It was moved (Walsh) and seconded (Johnson) that the recommendation of the Committee be approved. The motion was adopted, with Mr. Clement abstaining.

d. B.S. in Nursing, MUSC and Winthrop. The Committee recommended approval, with one opposing and one abstaining. It was moved (Walsh) and seconded (Pratt) that

the recommendation of the Committee be approved. The motion was adopted, with Mr. Clement abstaining.

e. M.A. in Applied Psychology, Francis Marion College. The Committee recommended approval, with four voting in favor and two opposing. It was moved (Walsh) and seconded (Johnson) that the recommendation of the Committee be approved. The motion was adopted, with Mr. Clement abstaining.

f. M.Ed./M.A. in Special Education, USC-Columbia. The Committee recommended approval of five of the nine proposed concentrations, with one opposing vote. It was moved (Walsh) and seconded (Clement) that the recommendation of the Committee be approved. The motion was adopted.

g. B.S./B.A. in Computer Science (with Options in either Applied Mathematics or in Information Science), and B.S. in Business Administration (with Option in Data Processing), USC-Spartanburg; and B.S. in Mathematics and Computer Science, USC-Aiken. The Committee unanimously recommended approval. It was moved (Walsh) and seconded (Clement) that the recommendations of the Committee be approved. The motion was adopted.

VI. Report on Academic Common Market Program

Dr. Kinard stated that the Academic Common Market provides expanded opportunities for graduate study for residents of the participating member states of the Southern Regional Education Board (SREB). The program permits residents of any of these states who are enrolled in any specific graduate program offered to the Market by one of the other states to pay only the in-state tuition and fees at the receiving institution.

This interstate program was begun in March, 1974. Although previous summary reports have been compiled on a fiscal-year basis, the SREB staff has this year compiled "year-end" data as of March 31. A summary report is attached as Exhibit D. Dr. Kinard expressed appreciation to members of the committee, consisting of the academic vice presidents at each of the public universities, that annually assists him in selecting programs to be made available.

Mr. Clement suggested that a greater effort be made to publicize the availability of the program so that more of South Carolina's students might be involved. Dr. Kinard noted that information is distributed by SREB directly to all of the postsecondary institutions in each of the member states.

VII. Report of the Executive Director

Annual Amendment of State Plan for Community Service and Continuing Education. Dr. Boozer stated that the Commission has the responsibility of annually updating the State Plan for the Title I program (Community Service and Continuing Education, Title I of the Higher Education Act of 1965 as amended), which has been administered by the Commission since 1974. A draft of the amended plan, differing from the previous plan by only minor editorial changes, has been reviewed and endorsed by the staff and by the Advisory Council on Continuing Education and Community Service. Mrs. Forbes, a member of the Advisory Council, concurred that no substantive changes had been made in the amended plan. Dr. Boozer noted that, without objection, the amended State Plan will be submitted to the U.S. Office of Education by the end of July.

Planning Activities. Dr. Boozer stated that during the period since the Commission met on March 2 the staff has continued to work on the various planning

studies underway. A draft prospectus for the master plan has been developed. He reported that on June 12 he issued an invitation to the presidents of the public senior colleges and universities to meet with the Commission staff on June 22 to discuss the outline. Six of the nine institutions were represented at the meeting, and only one president (President Knisely) was able to attend. In a letter from President Edwards, who could not be present because of a prior appointment, the concluding paragraph stated:

"In view of the fact that the General Assembly has not elected the new CHE Commission as provided for under Act No. 410, and I understand there is considerable speculation that the new Commission may not be activated and appointed until early 1979, it may very well be necessary to seek an extension of the date provided for in Act No. 410 for submission of the proposed master plan to the General Assembly."

Dr. Boozer noted that the same point was raised by others present at the June 22 meeting. President Knisely suggested that the matter be taken up by the Council of Presidents, and on June 26 he wrote a letter to President Nance, Chairman of the Council of Presidents, requesting that the proper authorities be asked to give consideration immediately "to delaying the required submission of the master plan by the yet to be appointed commission, for one year following the appointment of the majority of the commission members." (Exhibit E)

Mr. Clement inquired concerning Dr. Boozer's motivation in calling the meeting with the presidents. He asked if the Chairman had directed him to do so. Dr. Boozer stated that he had apprised the Chairman that he planned to call the meeting, but the initiative was his own. Mr. Clement stated that guidelines in the legislation stipulate that the master plan should be formulated by a broad base of varied interests in South Carolina. He asked why a broad base of Statewide interested groups were not included. Dr. Boozer stated that the meeting was a preliminary working session, and there was no intention to avoid the participation of others. Dr. Smith noted that the 1202 Planning Commission, which has broad representation, has been involved in planning activities for several years, and the work that group has done must be taken into account in future planning studies. Mr. Walsh stated that in his opinion the meeting of the staff and the presidents was a highly appropriate step in attempting to ascertain the most desirable way of preparing a master plan. Dr. Boozer stated that there is no intention of trying to dictate to the new Commission how it should proceed; the staff, however, has a responsibility to continue with its planning efforts during the interim.

Dr. Nance reported that he responded to Dr. Knisely's letter by telephoning all the other members of the Council of Presidents, or their representatives, to discuss Dr. Knisely's suggestion that the deadline for completion of the master plan be extended. All the members are in agreement with the position that twelve months is a minimal period of time in which this very important task might be accomplished. It was the consensus of the members of the Council of Presidents, however, that it would be more appropriate for the Commission to request extension of the deadline.

Dr. Nance requested also, on behalf of the Council of Presidents, that the advisory committees be more broadly representative. He requested further that consideration be given to the election of chairmen from the committees, with staff personnel assigned to the committees for professional advice and assistance.

It was moved (Clement) and seconded (Swanson) that Dr. Boozer contact the chairmen of the Senate Education Committee and the House Education and Public Works Committee to request that the date for submission of the master plan called for in Act 410 be deferred to one year from the assumption of office by the new Commission members. The motion was adopted. It was agreed that a Concurrent Resolution would be prepared and transmitted to the appropriate parties. The Resolution is attached as Exhibit F.

VIII. Other Business

Report of the Legislative Audit Council. Dr. Smith read a statement (Exhibit G) concerning the June 14 Legislative Audit Council "Management and Operational Review of the Commission on Higher Education." Mr. Quattlebaum made a statement expressing his opinion that the report has done a disservice to the State of South Carolina and the institutions of higher learning, citing a number of examples. He concluded his remarks by reading a letter addressed to the Governor, resigning from the Commission.

It was moved (Clement) and seconded (Shirley) that copies of Dr. Smith's statement be distributed to the editor of each of the daily and weekly newspapers in the State and to the Chairmen of the Senate Education Committee and the House Education and Public Works Committee. Mr. Shirley noted that he previously had suggested that the Commission request hearings before each of the education committees from time to time. He stated that the Commission should make an effort toward more frequent public exposure in order to improve its image. In his view, both the staff and the Commission deserve this.

Mrs. Forbes noted that the Audit Report (Chapter IV, page 69) contains the statement that the Commission does not understand the function of the Legislative Audit Council as established by the General Assembly. She stated that the role of the Audit Council is not to grant awards or bouquets but to consider the problem areas within the agencies of State Government. She commented that she found herself agreeing with the report more often than she disagreed with it. She objected to the fact that Commission members were not allowed the opportunity to respond to the report prior to its publication. In her opinion, comments from the Commission might have been helpful to lay leaders and to the Legislature.

Mr. Walsh complimented Dr. Smith on his statement, and commented that if the Audit Council report is read and studied as carefully by the General Assembly as many other CHE reports have been the Commission has nothing to worry about.

The motion was amended (Johnson) and seconded (Prioleau) that Mr. Quattlebaum's remarks also be distributed to newspaper editors and to the chairmen of the legislative committees on education. Mr. Prioleau stated that he objected particularly to the statement in the report that "members appointed by the Governor rarely pursued actions which some or all institutional representatives opposed," implying that a conspiracy has existed among institutional representatives. He noted also that the statement in the report that "the Commission on Higher Education has not completely fulfilled its responsibilities" would apply to every agency in State Government.

The amended motion was amended (Shirley) to provide that Mr. Prioleau's remarks also be distributed to the newspapers and the education committees. Mr. Shirley's

motion was not seconded. Mr. Johnson withdrew the original amendment. The motion to distribute Dr. Smith's statement was adopted.

Dr. Smith noted that for the past several years the Commission has not met in August, and suggested that the next meeting be scheduled for September.

On motion made (Swanson) and seconded (Clement) and unanimously voted, the meeting was adjourned at 12:30 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary

[Note: This July 6, 1978, meeting proved to be the final meeting of the Commission as constituted by Act 194 of 1967. These minutes were approved unanimously by mail ballot by members who had attended the meeting.

The reconstituted Commission, pursuant to Act 410 of 1978, was appointed on July 26, 1978. H. R. Boozer, Executive Director.]

