

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

March 7, 1985  
10:30 a.m. - 12:00 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman  
Mr. George L. Brightharp  
Dr. Willa J. DeWitt  
Mr. W. Jerry Fedder  
Mr. Robert C. Gallager  
Mr. Roosevelt Gilliam, Jr.  
Mr. J. P. Gordon III  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. David B. Smith  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Mr. William J. Whitener  
Mr. Robert L. Wynn III

MEMBER ABSENT

Dr. Robert F. Williams

MEMBERS OF THE PRESS

Ms. Sandra Bennett  
Ms. Edith Hall-Caudle  
Mr. John Norton

GUESTS

Dr. Robert E. Alexander  
Ms. Char Backman  
Dr. John M. Bevan  
Mr. Virgil V. Carlsen  
Mr. Jim L. Culbreath  
Mr. G. William Dudley, Jr.  
Dr. Ronald G. Eaglin  
Dr. O. Joseph Harm  
Dr. Fred Hicks  
Dr. H. McLean Holderfield  
Mr. Hans Knoop  
Mr. Philip Lader  
Dr. Carolyn McIver  
Mr. J. Lacy McLean  
Dr. Eleanor Miller  
Dr. George M. Reeves  
Dr. Olin Sansbury

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Ms. Sandra E. Carr  
Dr. Jeanette A. Deas  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Dr. Gail M. Morrison  
Dr. James A. Paschal  
Mr. John E. Smalls  
Dr. Leonard P. Sternbach  
Ms. Joy E. Sovde  
Dr. John C. Sutusky  
Ms. Gaylon E. Syrett  
Ms. Julia E. Wells

I. Introduction of New Commission and Staff Members

Mr. Sheheen welcomed Mr. William J. Whitener, Union, recently appointed to the Commission from the 4th Congressional District. His term will expire on July 26, 1988.

Dr. Boozer introduced Dr. Leonard P. Sternbach, Coordinator of Financial Analysis on the Commission's staff.

## II. Approval of Minutes of Meeting of February 7, 1985

It was moved (Taylor), seconded (Gallager), and voted that the minutes of the meeting of February 7, 1985, be adopted as written.

## III. Report by State Procurement Office

Mr. Sheheen reported that he attended a preliminary meeting on March 1 of prospective consultants to conduct a study of higher education in South Carolina. Also present were staff members from the State Procurement Office and Commission staff. Procedures for awarding a contract were discussed in detail. Mr. Sheheen introduced Mr. Virgil Carlsen, State Procurement Officer, who outlined the procedures.

Mr. Sheheen stated that he has designated the Executive Committee as the panel to review and evaluate proposals for the study, augmented by one or more members of the Commission, if that is necessary, and assisted by Commission staff. The panel will be chaired by a staff member from the State Procurement Office.

## IV. Report of the Executive Committee

a. Review of Procedures for Licensure of Out-of-State Institutions. Dr. Boozer reported that the Board of Trustees of South Carolina State College has requested that the Commission review its procedure for the licensure of out-of-State institutions to operate in South Carolina. The specific concern of the Board relates to the doctoral program in educational administration recently initiated in Columbia by Nova University, Fort Lauderdale, Florida.

At the February 7, 1985, meeting of the Commission, Dr. Francis T. Borkowski, USC Vice President for Academic Affairs and Provost, stated that the University plans to request advice from the Commission concerning the feasibility of reinstating the Ed.D. in educational administration at USC-Columbia, since Nova University currently offers such a program in Columbia. USC's program was phased out in 1982-83 when the Ed.D. and Ed.S. programs in educational administration were established at South Carolina State College as a component of the State Desegregation Plan. Although USC officials subsequently indicated that there is no intent to request permission to reinstitute its program, publicity generated by the statement evoked considerable concern about the effect of the Nova program on the new Ed.D. program at South Carolina State College.

The Executive Committee reviewed background information concerning the licensure function, and the history of the licensure of Nova University in South Carolina. The following factors were also considered by the Executive Committee:

(1) Despite denigrating comments that have occasionally been directed at the quality of Nova University programs, the institution is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools and is licensed to operate in 31 states. The Ed.D. program for Educational Leaders (School Administration) was the recipient of the American Association of School Administrators 1982 award for the outstanding school administrator preparation program. CHE licensing teams made up of South Carolina school and college administrators and faculty have twice recommended licensure and have become increasingly impressed with and supportive of the content and quality of the program. It is the staff's opinion that the quality of the Nova program is not an issue.

(2) If action is taken to change the Commission's licensure procedure, there is little possibility that it could affect the new Nova program in Columbia. The institution could seek immediate injunctive relief if such a procedure were made retroactive, since it already has legally enrolled students and implemented the program.

(3) The current licensure law has satisfactorily fulfilled the function for which it was designed -- consumer protection.

(4) If the law is amended or the regulations are changed to add a "need criterion" or to make licensure site specific, the Commission will be faced with a number of new legal, constitutional, and perhaps ethical questions about the legitimate role of independent higher education. It would also have to address practical questions with reference to staffing and funding a more complex procedure with a new purpose.

The Executive Committee recommends that steps be taken to strengthen South Carolina State's Ed.D. program by requiring that, at a minimum, it be staffed at the level described in the program proposal approved by the Commission in November 1982, that courses be offered at several locations at appropriate times to make the program more attractive to employed school administrators, and that its strengths and cost advantages be widely advertised. Further, it is recommended that the Commission initiate a study of the criteria now used in licensure in South Carolina and in other states, and whether needs, site specific, or other criteria should be adopted; and, if it is determined that the statute should be changed, that amendments be introduced in the 1986 General Assembly. It was moved (M. Smith), seconded (Smyth), and voted that the recommendation of the Executive Committee be adopted.

In response to questions by Mr. Wynn, Mr. Sheheen stated that needs criteria in other states will be examined by the staff, with legal assistance by the Attorney General's Office. Mr. Gilliam expressed the view that the statute should be amended for clarification.

It was moved (Fedder), seconded (Lewis), and voted that the Implementation Committee meet with the Board of Trustees of South Carolina State College to explore the possibility of making courses in its Ed.D. program available in other areas of the State.

b. Consideration of Requests for Supplemental Appropriations. Dr. Boozer stated that the Commission recently has received requests from USC and MUSC for 1984-85 supplemental appropriations. A February 21 letter from President Holderman and a resolution by the USC Board of Trustees concerning library funding at USC's three four-year campuses, indicate that the Board "will request of the General Assembly of South Carolina \$500,000 a year for three years for each of these three campuses for this purpose."

A letter dated February 27 from Mr. Marion Woodbury of MUSC requests supplemental funds for the purchase of equipment.

The Executive Committee considered the USC and MUSC requests on March 1 and discussed the need for supplemental funding for one-time expenditures at other institutions. The staff was asked to secure without delay from each of the public senior institutions its top priority request for 1984-85 supplemental funding.

Mr. Gallagher noted that requests for 1984-85 supplementary appropriations for one-time expenditures by the higher education institutions should be submitted by the Commission to the House Ways and Means Committee as soon as possible. The Executive Committee recommends that the requests that are received, and staff recommendations, be expeditiously considered by the Committee on Business and Finance and that the recommendations of the Committee be forwarded to all members of the Commission for their vote by mail ballot.

It was moved (Gallagher), seconded (D. Smith), and voted that the recommendation of the Executive Committee be adopted. Mrs. Taylor asked if library support is adequate. Dr. Boozer stated that this matter will be examined during the annual Appropriation Formula refinement process.

c. Consideration of Request that the Commission Co-sponsor a South Carolina Conference on Effective Schools. Dr. Boozer reported that he attended a luncheon meeting at the Governor's Mansion on February 7, hosted by Mrs. Riley, concerning a proposed 1985 conference "on effective schools and classrooms because of the emphasis on these areas in the Education Improvement Act of 1984." This conference will "kick-off . . . the second year of the implementation" of the EIA.

Mrs. Riley has requested that the Commission on Higher Education be one of the co-sponsors of this Conference on Effective Schools. Each co-sponsor is asked to commit \$2,000 to help offset conference expenses. The Conference will be held in Charleston on August 11-13, 1985. Between 300 and 350 persons are expected to attend. Nationally known speakers will be on the agenda as well as reports on successful activities in South Carolina related to the implementation of the EIA. Persons to be invited to attend include school teachers, principals, and superintendents; faculty members and administrators from the colleges and universities; and parents.

With the concurrence of the Executive Committee, Dr. Boozer recommends that the invitation to co-sponsor this event be accepted and that the expenditure of \$2,000 be authorized. It was moved (Smyth), seconded (M. Smith), and voted that the recommendation be adopted.

#### V. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the status of the 1985-86 Appropriation Bill.

#### VI. Report of Committee on Implementation of the State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported on the following matters:

a. Clearinghouse for Vacancies. A clearinghouse for vacancies in faculty and staff positions at the Charleston Higher Education Consortium was established as a part of the State's good faith effort to meet the faculty and staff hiring goals in the Desegregation Plan. Institutions have been encouraged to report

all of their vacancies to the clearinghouse. He urged that the institutions use the services of the clearinghouse as one means of achieving the faculty and staff hiring goals in the Desegregation Plan.

b. Activities in 1985-86. Mr. Gilliam reported that the Committee has held several meetings to consider program and budget requests from institutions for Desegregation Plan activities in 1985-86. Recommendations for the 1985-86 Desegregation Plan allocations will be submitted to the Commission for its consideration on April 4.

c. Annual Evaluation Report. The Committee expects to receive soon from the Office for Civil Rights (OCR) the Annual Evaluation Report on Progress in Implementing the Desegregation Plan. Following receipt of this report the Commission and the college and university presidents and chancellors will meet with Mr. William H. Thomas from OCR to discuss the report and related matters.

It was moved (Gilliam), seconded (Fedder), and voted that the report of the Committee be received as information.

#### VII. Report of the Executive Director

a. New Federal Grant Program. Dr. Boozer reported that a new federal grant program (Title II of the Education for Economic Security Act of 1984 -- PL 98-377) provides for allocations to the states to improve the teaching of mathematics, sciences, computer science, and foreign languages. South Carolina's total allocation is \$1.28 million, 70% to be administered by the State Department of Education and 30% (\$382,800) by the Commission on Higher Education. The Executive Committee has authorized the staff to file the required application for the higher education portion of the State's funds. He noted that the Governor has designated Dr. Charlie G. Williams as Principal Coordinator of the development of the South Carolina application.

b. Commission Meeting at Lander College. Dr. Boozer noted that the Commission is scheduled to meet at Lander College on April 4. President and Mrs. Jackson will host a reception for Commission members, staff, and guests on Wednesday evening, April 3.

#### VIII. Other Business

It was moved (Gallager), seconded (Gilliam), and voted that Mr. Sheheen write to President Atchley, on behalf of the Commission, to express appreciation for his contributions and services to South Carolina throughout his tenure as President of Clemson University and to convey best wishes for his success in the future.

President Lader reported that Dr. Michael Smith has been named Vice President for Academic Affairs at Winthrop College.

The meeting was adjourned at 12:00 noon.

Respectfully submitted,

*Gaylon Syrett*  
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Recording Secretary