

**SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS**

**CHARLESTON, SOUTH CAROLINA**

**FINANCIAL STATEMENTS**

**YEAR ENDED DECEMBER 31, 2008**

# *State of South Carolina*



## *Office of the State Auditor*

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June 8, 2009

The Honorable Mark Sanford, Governor  
and  
Mr. Joe E. Taylor, Jr., Secretary of Commerce  
South Carolina Department of Commerce  
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina Department of Commerce – Division of Public Railways, for the fiscal year ended December 31, 2008, was issued by McDowell-Pearman LLC, Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Richard H. Gilbert, Jr.", written in a cursive style.

Richard H. Gilbert, Jr., CPA  
Deputy State Auditor

RHGjr/trb

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

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YEAR ENDED DECEMBER 31, 2008

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# McDOWELL • PEARMAN, LLC

CERTIFIED PUBLIC ACCOUNTANTS

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## INDEPENDENT AUDITOR'S REPORT

Mr. Richard H. Gilbert, Jr., CPA  
Interim State Auditor  
South Carolina Office of the State Auditor  
Columbia, South Carolina

We have audited the accompanying financial statements of the South Carolina Department of Commerce - Division of Public Railways as of December 31, 2008, and for the year then ended as listed in the table of contents. These financial statements are the responsibility of the Division's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note I, the financial statements of the South Carolina Department of Commerce - Division of Public Railways are intended to present the financial position, results of operations, and the cash flows of only that portion of the funds of the State of South Carolina that is attributable to the transactions of the South Carolina Department of Commerce - Division of Public Railways, enterprise funds of the State. These financial statements do not include other funds or enterprises of the Department or the State or any component units of the State. These financial statements do not purport to, and do not, present fairly the financial position of the State of South Carolina primary government or financial reporting entity or of the South Carolina Department of Commerce as of December 31, 2008, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 27, 2009, on our consideration of the South Carolina Department of Commerce - Division of Public Railways internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial

Mr. Richard H. Gilbert, Jr., CPA  
Interim State Auditor  
South Carolina Office of the State Auditor  
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reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit

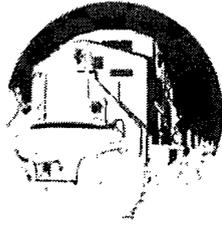
The South Carolina Department of Commerce - Division of Public Railway's financial statements does not adequately classify certain transactions and do not contain certain material disclosures. Also the notes to the financial statements do not disclose material information and accounting policies. These disclosures and information are not in the financial statements because it is exempted from public disclosure pursuant to the South Carolina Freedom of Information Act. Reporting of such information is essential for a fair presentation in conformity with accounting principles generally accepted in the United States of America.

In our opinion, because of the incomplete presentation and omission of note disclosures discussed in the preceding paragraph, the financial statements referred to in the first paragraph do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the South Carolina Department of Commerce - Division of Public Railways as of December 31, 2008, and the results of its operations and its cash flows for the year then ended.

The Management's Discussion and Analysis is not a required part of the financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of presentation of the supplementary information. However, we did not audit the information and express no opinion on it.



May 27, 2009



# South Carolina PUBLIC RAILWAYS

KEEPING BUSINESS ON TRACK

## Management Discussion and Analysis

Our discussion and analysis of SC Public Railways financial performance provides an overview of the financial activities for the fiscal year ended December 31, 2008. Please read these comments in conjunction with the transmittal letter and the financial statements.

### Using This Annual Report

This annual report consists of a series of financial statements. The *Statement of Net Assets*; the *Statement of Revenues, Expenses and Changes in Fund Net Assets*; and *Statement of Cash Flows* provide information regarding the activities of SC Public Railways three funds and as a whole.

The two operating divisions (funds) of the SC Public Railways are:

East Cooper & Berkeley Railroad (ECBR)  
Port Utilities Commission (PUCC) and Port Terminal Railroad (PTR)

All divisions are enterprise fund activities, and all are reported on the accrual basis. These statements provide information on the division's net assets, operations, and cash flows for the year ended December 31, 2008.

### **Reporting on the Division of Public Railways as a whole**

The divisions are enterprise funds for accounting and reporting purposes. Enterprise funds are used when governmental entities charge customers for services. Enterprise funds very closely resemble the financial statements of business entities.

### Financial Highlights

- Operating revenues were up in 2008 by \$155,377 or 2 % this was primarily due to a full year of providing in-plant switching services to BP.
- Earnings on investments were down in 2008 by \$253,948 or 14.4% this was due to earning a lower interest rate.
- Maintenance of Equipment expenses were up by \$51,667 or 9.5% this was due primarily to an increase in the depreciation expense.
- Transportation expense was up by \$262,979 or 18% this was due primarily to the increased cost of fuel, an increase in trainmen's wages due to completing the negotiations of the UTU agreement, and providing the in-plant switching at BP for the full year.

- General Expenses were up by \$233,308 or 14.7% due to an increase in legal expenses, increase in wages, and upgrades to the computer network.
- Current and other Assets were up by \$2,242,434 or 5.8% this was due primarily to cash added by current operations.
- Capital Assets increased by \$2,629,434 or 12.0% which was due primarily to a major upgrade in the track infrastructure on the ECBR. See Note 4 of the Financial Statement for capital asset schedule.
- Other Non-Operating Expenses of \$271,531 was primarily due to costs associated with the South Carolina Transportation Cost Competitive Analysis and the update of the State Rail Plan.

### **Economic Factors and Next Year Operations**

- Traffic on the ECBR will be down for both Nucor and BP in 2009 from 2008 due to economic conditions.
- Traffic on the PUCC is projected to be down in 2009 from 2008 due to a decrease in rail shipments of imported automobiles by BMW, and traffic on the PTR are projected to be approximately the same as 2008.
- Due to traffic volumes greater than the ECBR was designed to handle, which affected soil stability, the ECBR will require additional capital improvements to the sub-grade. The cost is estimated to be approximately \$750,000 which will be in addition to the project started in 2008.

The following analysis focuses on the net assets (Table 1) and changes in net assets (Table 2).

Table 1

## Net Assets

	2008	2007	Amount Change	% Change
Current and other assets, net	\$ 40,765,766	\$ 38,522,912	\$ 2,242,854	5.8%
Capital assets, net of depreciation	\$ 24,577,391	\$ 21,947,957	\$ 2,629,434	12.0%
Total Assets	\$ 65,343,157	\$ 60,470,869	\$ 4,872,288	8.1%
Current liabilities	\$ 546,729	\$ 500,005	\$ 46,724	9.3%
Long-term debt outstanding	\$ -	\$ -		0.0%
Total Liabilities	\$ 546,729	\$ 500,005	\$ 46,724	9.3%
Net assets:				
Invested in capital assets, net of debt	\$ 24,577,391	\$ 21,947,957	\$ 2,629,434	12.0%
Unrestricted	\$ 40,219,037	\$ 38,022,907	\$ 2,196,130	5.8%
Total net assets	\$ 64,796,428	\$ 59,970,864	\$ 4,825,564	8.0%

Table 2

### Changes in Net Assets

	2008	2007	Amount Change	% Change
<b>Revenues:</b>				
Operating Revenues	\$ 7,900,989	\$ 7,745,612	\$ 155,377	2.0%
Earnings on Investments	\$ 1,515,593	\$ 1,769,541	\$ (253,948)	-14.4%
Operating Grant	\$ -	\$ -	\$ -	0.0%
Other Non-Operating Revenues	\$ 888,559	\$ 980,883	\$ (92,324)	-9.4%
Total Revenues	\$ 10,305,141	\$ 10,496,036	\$ (190,895)	-1.8%
<b>Expenses:</b>				
Maintenance of Way & Structures	\$ 1,141,896	\$ 1,136,003	\$ 5,893	0.5%
Maintenance of Equipment	\$ 598,164	\$ 546,497	\$ 51,667	9.5%
Transportation	\$ 1,725,967	\$ 1,462,988	\$ 262,979	18.0%
General	\$ 1,815,454	\$ 1,582,146	\$ 233,308	14.7%
Other Expenses	\$ 3,561	\$ 1,951	\$ 1,610	82.5%
Total Railroad	\$ 5,285,042	\$ 4,729,585	\$ 555,457	11.7%
Other Non-Operating Expenses	\$ 271,531	\$ -	\$ 271,531	100.0%
Total Expenses	\$ 5,556,573	\$ 4,729,585	\$ 826,988	17.5%
Income Before Transfers and Other Revenues	\$ 4,748,568	\$ 5,766,451	\$ (1,017,883)	-17.7%
Capital Contributions	\$ 76,995	\$ 80,558	\$ (3,563)	-4.4%
Increase in Net Assets	\$ 4,825,563	\$ 5,847,009	\$ (1,021,446)	-17.5%

## **FINANCIAL STATEMENTS**

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

STATEMENT OF FUND NET ASSETS - ENTERPRISE FUNDS  
DECEMBER 31, 2008

<u>ASSETS</u>	<u>PUC-PTR</u>	<u>ECBR</u>	<u>INTERDIVISION ELIMINATIONS</u>	<u>TOTAL</u>
<b>Current Assets:</b>				
Cash and cash equivalents	\$ 13,423,408	\$ 23,463,041	\$ -	\$ 36,886,449
Accounts receivable	698,155	208,320	-	906,475
Accounts receivable from other division	43,647	-	(43,647)	-
Interest receivable	113,128	210,961	-	324,089
Inventories	1,785,825	52,890	-	1,838,715
Prepayments	120,038	-	-	120,038
<b>Total Current Assets</b>	<b>16,184,201</b>	<b>23,935,212</b>	<b>(43,647)</b>	<b>40,075,766</b>
<b>Property, Plant, and Equipment, Net of Accumulated Depreciation</b>				
	14,770,708	9,806,683	-	24,577,391
<b>Other Assets:</b>				
Servicing rights	-	2,300,000	-	2,300,000
Accumulated amortization - Servicing Rights	-	(1,610,000)	-	(1,610,000)
<b>Total Other Assets</b>	<b>-</b>	<b>690,000</b>	<b>-</b>	<b>690,000</b>
<b>Total Assets</b>	<b>30,954,909</b>	<b>34,431,895</b>	<b>(43,647)</b>	<b>65,343,157</b>
 <u>LIABILITIES</u>				
<b>Current Liabilities:</b>				
Accounts payable to other division	-	43,647	(43,647)	-
Accounts payable - other	125,489	57,782	-	183,271
Accrued payroll	88,101	-	-	88,101
Payroll taxes withheld and accrued employee benefits	37,371	-	-	37,371
Accrued annual leave and benefits	90,048	114,606	-	204,654
Deferred revenue	33,333	-	-	33,333
<b>Total Current Liabilities</b>	<b>374,342</b>	<b>216,035</b>	<b>(43,647)</b>	<b>546,730</b>
<b>Total Liabilities</b>	<b>374,342</b>	<b>216,035</b>	<b>(43,647)</b>	<b>546,730</b>
 <u>NET ASSETS</u>				
Invested in Capital Assets, Net of Related Debt Unrestricted	14,770,708 15,809,859	9,806,683 24,409,177	- -	24,577,391 40,219,036
<b>Total Net Assets</b>	<b>\$ 30,580,567</b>	<b>\$ 34,215,860</b>	<b>\$ -</b>	<b>\$ 64,796,427</b>

THE ACCOMPANYING NOTES ARE AN  
INTEGRAL PART OF THIS FINANCIAL STATEMENT

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET ASSETS - ENTERPRISE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>TOTAL</u>
Operating Revenues:			
Switching fees	\$ 2,521,924	\$ 254,227	\$ 2,776,151
Freight charges, net	-	4,634,839	4,634,839
Use of engine	19,103	150,450	169,553
Dispatching service	-	59,275	59,275
Other	<u>260,471</u>	<u>700</u>	<u>261,171</u>
Total Operating Revenues	<u>2,801,498</u>	<u>5,099,491</u>	<u>7,900,989</u>
Operating Expenses:			
Railway Operating Expenses:			
Maintenance of Way and Structures:			
Depreciation	89,260	57,309	146,569
Other maintenance of way expenses	<u>322,756</u>	<u>672,571</u>	<u>995,327</u>
Total Maintenance of Way and Structures	<u>412,016</u>	<u>729,880</u>	<u>1,141,896</u>
Maintenance of Equipment:			
Depreciation	96,798	63,811	160,609
Other equipment expenses	<u>250,754</u>	<u>186,801</u>	<u>437,555</u>
Total Maintenance of Equipment	<u>347,552</u>	<u>250,612</u>	<u>598,164</u>
Transportation:			
Superintendence	82,665	105,210	187,875
Yard employees	418,177	341,724	759,901
Other transportation expenses	<u>316,471</u>	<u>461,720</u>	<u>778,191</u>
Total Transportation	<u>817,313</u>	<u>908,654</u>	<u>1,725,967</u>
General:			
Administration	516,885	604,440	1,121,325
Insurance	277,442	301,687	579,129
Amortization of servicing rights	<u>-</u>	<u>115,000</u>	<u>115,000</u>
Total General	<u>794,327</u>	<u>1,021,127</u>	<u>1,815,454</u>
Total Railway Operating Expenses	<u>2,371,208</u>	<u>2,910,273</u>	<u>5,281,481</u>

THE ACCOMPANYING NOTES ARE AN  
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SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET ASSETS - ENTERPRISE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>TOTAL</u>
Other General Operating Expenses:			
Rent expense for leased road and equipment	<u>-</u>	<u>3,561</u>	<u>3,561</u>
Total Other General Operating Expenses	<u>-</u>	<u>3,561</u>	<u>3,561</u>
Total Operating Expenses	<u>2,371,208</u>	<u>2,913,834</u>	<u>5,285,042</u>
Operating Income	<u>430,290</u>	<u>2,185,657</u>	<u>2,615,947</u>
Nonoperating Revenues (Expenses):			
Rental income	506,140	100	506,240
Interest income	528,880	986,713	1,515,593
Gain (loss) on sale or disposal of fixed assets	66,316	-	66,316
Other income, net	311,963	4,040	316,003
Industrial Development Costs	<u>(271,531)</u>	<u>-</u>	<u>(271,531)</u>
Total Nonoperating Revenues (Expenses)	<u>1,141,768</u>	<u>990,853</u>	<u>2,132,621</u>
Income Before Other Revenues	1,572,058	3,176,510	4,748,568
Capital contributions	<u>76,995</u>	<u>-</u>	<u>76,995</u>
Increase in Net Assets	1,649,053	3,176,510	4,825,563
Net Assets			
Beginning of Year	<u>28,931,514</u>	<u>31,039,350</u>	<u>59,970,864</u>
End of Year	<u>\$ 30,580,567</u>	<u>\$ 34,215,860</u>	<u>\$ 64,796,427</u>

THE ACCOMPANYING NOTES ARE AN  
INTEGRAL PART OF THIS FINANCIAL STATEMENT

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**STATEMENT OF CASH FLOWS - ENTERPRISE FUNDS**  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>TOTAL</u>
<b>Cash Flows From Operating Activities:</b>			
Cash received from customers	\$ 2,803,511	\$ 5,539,920	\$ 8,343,431
Cash payments to suppliers and employees	(2,373,403)	(2,683,159)	(5,056,562)
Rents received	506,140	100	506,240
Other income received	<u>332,120</u>	<u>4,040</u>	<u>336,160</u>
Net Cash Provided (Used) by Operating Activities	<u>1,268,368</u>	<u>2,860,901</u>	<u>4,129,269</u>
<b>Cash Flows From Capital and Related Financing Activities:</b>			
Cash received from sale of fixed assets	105,206	-	105,206
Acquisition and construction of capital assets	<u>(449,219)</u>	<u>(2,681,870)</u>	<u>(3,131,089)</u>
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(344,013)</u>	<u>(2,681,870)</u>	<u>(3,025,883)</u>
<b>Cash Flows from Investing Activities:</b>			
Investment income received	<u>524,282</u>	<u>981,704</u>	<u>1,505,986</u>
Net Cash Provided (Used) by Investing Activities	<u>524,282</u>	<u>981,704</u>	<u>1,505,986</u>
Net Increase (Decrease) in Cash and Cash Equivalents	1,448,637	1,160,735	2,609,372
Cash and Cash Equivalents, Beginning of Year	<u>11,974,771</u>	<u>22,302,306</u>	<u>34,277,077</u>
Cash and Cash Equivalents, End of Year	<u>\$ 13,423,408</u>	<u>\$ 23,463,041</u>	<u>\$ 36,886,449</u>

THE ACCOMPANYING NOTES ARE AN  
INTEGRAL PART OF THIS FINANCIAL STATEMENT

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**STATEMENT OF CASH FLOWS - ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2008**

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>TOTAL</u>
Reconciliation of Operating Income (Loss) to Net			
Cash Flows from Operating Activities:			
Operating income (loss)	\$ 430,290	\$ 2,185,657	\$ 2,615,947
Adjustments to reconcile operating loss			
to net cash provided by operating activities:			
Depreciation	186,058	121,120	307,178
Depreciation charged to sister division	58,984	(58,984)	-
Gain (loss) on sale or disposal of assets	(66,316)	-	(66,316)
Retirement of Assets	-	155,588	155,588
Amortization	-	115,000	115,000
Nonoperating Revenues (Expenses)	612,888	4,140	617,028
(Increase) decrease in assets:			
Accounts receivable	(144,575)	440,430	295,855
Accounts receivable from other			
divisions	132,075	(132,075)	-
Inventories	13,502	19,673	33,175
Prepayments	7,078	2,012	9,090
Increase (decrease) in liabilities:			
Accounts payable - other	73,294	1,493	74,787
Payroll taxes withheld and accrued			
employee benefits	(6,555)	-	(6,555)
Accrued annual leave	5,380	6,847	12,227
Deferred revenue	(3,120)	-	(3,120)
Accrued salaries	(30,615)	-	(30,615)
Net Cash Provided (Used) by			
Operating Activities	<u>\$ 1,268,368</u>	<u>\$ 2,860,901</u>	<u>\$ 4,129,269</u>

Supplemental Disclosure: Included in retirement of assets for ECBR is \$153,890 of non-depreciable road which was considered replaced in the current year. Also there was a loss from stolen equipment of \$1,699. These amounts are included in operating expenses under maintenance of way and structures.

THE ACCOMPANYING NOTES ARE AN  
INTEGRAL PART OF THIS FINANCIAL STATEMENT

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**NOTES TO FINANCIAL STATEMENTS**  
DECEMBER 31, 2008

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**NOTE 1 - REPORTING ENTITY**

The core of the financial reporting entity is the primary government which has a separately elected governing body. As required by generally accepted accounting principles, the financial reporting entity includes both the primary government and all its component units. Component units are legally separate organizations for which the elected officials or the primary government are financially accountable. In turn, component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity.

The primary entity is financially accountable if it appoints a voting majority of the organization's governing body including situations in which the voting majority consists of the primary entity's officials serving as required by law (e.g., employees who serve in an ex officio capacity on the component unit's board are considered appointments by the primary entity) and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary entity. The primary entity also may be financially accountable if an organization is fiscally dependent on it even if it does not appoint a voting majority of the board. An organization is fiscally dependent on the primary entity that holds one or more of the following powers:

- (1) Determine its budget without another government's having the authority to approve and modify that budget.
- (2) Levy taxes or set rates or charges without approval by another government.
- (3) Issue bonded debt without approval by another government.

Based on the application of the above criteria, no component units are included in the reporting entity.

The South Carolina Department of Commerce - Division of Public Railways (Division) is part of the State of South Carolina Primary Government. The Division is reported as an enterprise fund in the State's Comprehensive Annual Financial Report.

Effective July 1, 1993, as part of the Government Restructuring Act of 1993, Code Section 13-1-1310 created the Division of Public Railways (the Division) within the Department of Commerce which is governed by the Secretary of the Department of Commerce.

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**NOTES TO FINANCIAL STATEMENTS**  
DECEMBER 31, 2008

(Continued)

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The Department of Commerce is a cabinet agency operating under the governor and is subject to state laws and regulations. The Division however is not subject to the State Procurement Code or Appropriation Act. Also, the Division is not subject to State Human Resource Regulations. The Secretary of the Department of Commerce is responsible for oversight of the Division. The Division has powers of a body corporate including,

1. The power to sue or be sued, and make contracts.
2. To acquire by purchase or donation and to own, rent, lease, mortgage and dispose of real or personal property.
3. To operate, acquire, construct, maintain and control the tracks and equipment of the Division and be governed by rules and regulations of the Interstate Commerce Commission and its successor, the Surface Transportation Board.
4. To employ and dismiss the employees of the Division and to fix and to pay the compensation thereof.
5. To issue revenue bonds and other obligations, subject to approval by the State Budget and Control Board, to defray the cost of acquisition of other railroads.

The individual divisions of the South Carolina Department of Commerce - Division of Public Railways are funds of the State of South Carolina established per various sections of the Code of Laws of South Carolina. The accompanying financial statements present the financial position, results of operations, and the cash flows solely of the South Carolina Department of Commerce - Division of Public Railways and do not include any other funds of the State of South Carolina.

The South Carolina Department of Commerce - Division of Public Railways consists of two separate divisions: the Port Utilities Commission and Port Terminal Railroad, and the East Cooper and Berkeley Railroad. The functions of each of the divisions are outlined as follows:

- a. Port Utilities Commission and Port Terminal Railroad (PUC-PTR) has the responsibility of operation of the railroad yard at Charleston Harbor. Switching activity between privately owned railroad lines and seagoing vessels is its primary operation and revenue source.
- b. Operation and maintenance of the railroad line constructed in Berkeley County, South Carolina, is the primary responsibility of the East Cooper and Berkeley Railroad (ECBR). The railroad was constructed with financing by Amoco Chemicals Corporation, its major customer. This came after requests from the Commission and the State Budget and Control

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2008

(Continued)

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Board to service the east side of the Cooper River north of Charleston, South Carolina were denied by the common carrier railroads operating in South Carolina.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Accounting**

The Division adheres to generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board.

The South Carolina Department of Commerce - Division of Public Railways is required by State Law (58-19-10) to maintain separate accounting of its two divisions: the Port Utilities Commission and Port Terminal Railroad, and the East Cooper and Berkeley Railroad. Presented here are the financial statements of the divisions of the South Carolina Department of Commerce - Division of Public Railways.

The Division utilizes the accrual basis of accounting. Under the accrual basis of governmental accounting for enterprise funds, revenues are recognized in the accounting period in which they are earned and become measurable. Expenses are recognized in the period incurred, if measurable. Net assets are segregated into invested in capital assets, restricted and unrestricted components. The operating statement presents increases (e.g., revenues) and decreases (e.g., expenses) in net total assets. The accounting principles utilized by the Division are in conformity with the uniform system of accounts for railroad companies prescribed by the Surface Transportation Board and generally accepted accounting principles. The Division has elected to apply all Financial Accounting Standards Board statements and interpretations issued prior to December 31, 1989 unless they conflict with GASB pronouncements.

Operating income includes revenues and expenses related to the primary continuing operations of the fund. Principal operating revenues are charges to customers for sales or services. Principal operating expenses are the costs of providing goods and services and include administrative expenses and depreciation of capital assets.

**Fund Accounting**

The Division uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

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A fund is a separate fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual equities or balances and changes therein which are segregated to carry on specific activities or attain certain objectives in accordance with applicable regulations, restrictions or limitations. Separate accounts are maintained for each fund however, in the accompanying financial statements, funds that have similar characteristics have been combined into fund types. Accordingly, all financial transactions have been reported by fund type.

Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types." The Division reports activities of the enterprise "fund type" under the proprietary fund category.

The Division's operations are classified as enterprise fund types within the proprietary fund classification. Enterprise funds account for activities that are self-sustaining, primarily through user charges or are used when management wants to control or measure costs of services.

**Property, Plant, and Equipment**

Except for track and roadway, capital assets with a unit acquisition cost in excess of \$5,000 are capitalized and depreciated over the estimated useful lives of the assets using the straight-line method of depreciation. Estimated useful lives are as follows:

Buildings	15 - 40 years
Depreciable Road	75 years
Equipment	3 - 25 years
Leasehold Improvements	5 - 20 years

Track and roadway are capitalized at cost and depreciation is not recognized. Replacements and repairs are expensed in the period that costs are incurred. Betterments to track and roadway are capitalized.

**Servicing Rights**

The servicing rights asset is being amortized.

**Inventories**

Inventories consisting of materials and supplies are stated at the lower of cost or market using the weighted average method.

**Policy for Uncollectible Accounts**

At year-end management reviews past due accounts receivable and recognizes bad debt expense for those accounts determined to be uncollectible. This method is not in conformity with generally accepted accounting principles, which requires accounts receivable to be reported at net realizable value using an allowance for uncollectible accounts. However based on the Divisions collection history, the results from using the direct write-off method are not materially different from the allowance method.

**Inter-division Transactions and Balances**

Transactions among the two divisions of the Division of Public Railways have been eliminated for purposes of the combined financial statements presented herein. Administration overhead incurred is divided between PUC-PTR and ECBR. Overhead of the two Divisions is split, 56% to ECBR and 44% to PUC-PTR. Overhead expense includes superintendence, general administrative, and insurance. See Note 9 regarding eliminations.

**Statement of Cash Flows**

For purposes of this statement the Division considers deposits with State of South Carolina cash management pool to be cash equivalents because they are readily convertible to cash with an insignificant risk of loss in value.

**Cash and Cash Equivalents**

The amounts shown in the financial statements as "*cash and cash equivalents*" represent cash on deposit with the State Treasurer and cash invested in various investments by the State Treasurer as part of the State's internal cash management pool.

Because the State's internal cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The pool includes some long-term investments such as obligations of the United States and certain agencies of the of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds. Most State agencies participate in the State's internal cash management pool; however, some agency accounts are not included in the pool because of restrictions on the use of funds. For those accounts, cash equivalents included investments in short-term, highly liquid securities having an original maturity of three months or less.

The State's internal cash management pool consists of a general deposit account and several special deposit accounts. The State records each agency's equity interest in the general deposit account; however, all earnings on that account are credited to

**NOTES TO FINANCIAL STATEMENTS**  
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the General Fund of the State. Agencies record and report their deposits in the general deposit account at cost. However, agencies report their deposits in the special deposit accounts at fair value. Investments in the pool are recorded at fair value. Interest earned by the agencies' special deposit accounts is posted to the agency's account at the end of each month and is retained by the agency. Interest earnings are allocated based on the percentage of an agency's accumulated daily interest receivable to the total undistributed interest received by the pool. Reported interest income includes interest earnings, realized gains/losses and unrealized gains/losses on investments in the pool arising from changes in fair value. The divisions only have special deposit accounts. Realized gains and losses are allocated daily and are included in the accumulated income receivable. Unrealized gains and losses are allocated at year-end based on the agency's percentage of ownership in the pool.

Although the State's internal cash management pool includes some long-term investments, it operates as a demand deposit account; therefore, for credit risk information pertaining to the internal cash management pool, see the deposits disclosures in Note 3.

**Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**NOTE 3 - DEPOSITS**

All deposits of the Division are under the control of the State Treasurer who, by law, has sole authority for investing state funds.

State law requires full collateralization of all State Treasurer bank balances. The State Treasurer must correct any deficiencies in collateral within seven days. At December 31, 2008, all State Treasurer bank balances were fully insured or collateralized with securities held by the State or by its agents in the State's name.

With respect to investments in the State's cash management pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agent in the State's name. Information pertaining to the reported amounts, fair values, and credit risk of the State Treasurer's investments is disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

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**NOTE 4 - PROPERTY, PLANT, AND EQUIPMENT**

Property, plant, and equipment are stated at original cost with the exception of certain assets received from the State Ports Authority. \$451,136 of assets acquired by the Division from the South Carolina State Ports Authority during the organization of the South Carolina Department of Commerce - Division of Public Railways are stated at the cost to the State Ports Authority, less accumulated depreciation at the time of organization. The accumulated depreciation on these assets, since acquisition by the Division, at December 31, 2008 is \$30,261. Also, in 1997 the PUC-PTR Division exchanged certain assets with the State Ports Authority. The assets received from the State Ports Authority were recorded on PUC-PTR's books at book value of assets as recorded by the State Ports Authority. Amounts recorded included track and land improvements of \$1,324,462 and an engine house in the amount of \$1,182,402. Depreciation is computed on the straight-line method. In 2005 a capital contribution was recorded for land, land improvements and track on ECR. The amounts recorded were \$201,000 for land, \$308,229 for land improvements and \$749,746 for non-depreciable road. A summary of property, plant, and equipment by division is as follows:

**PUC-PTR**

**CAPITAL ASSETS**

	Balance 12/31/07	Transfer In (Out)	Additions	Deletions	Balance 12/31/08
Land	\$ 4,119,749	\$ -	\$ -	\$ -	\$ 4,119,749
Land improvements	3,295,086	-	-	-	3,295,086
Fencing	51,478	-	-	-	51,478
Buildings	2,481,911	-	9,000	-	2,490,911
Machinery and equipment	2,582,184	-	218,895	205,543	2,595,536
Depreciable road	64,957	-	154,834	-	219,791
Non-depreciable road	3,841,729	-	-	-	3,841,729
Leasehold improvements	236,238	-	15,518	-	251,756
Projects under construction	188,875	-	50,972	-	239,847
Total	<u>\$ 16,862,207</u>	<u>\$ -</u>	<u>\$ 449,219</u>	<u>\$ 205,543</u>	<u>\$ 17,105,883</u>

**ACCUMULATED DEPRECIATION**

Buildings	\$ 505,657	\$ -	\$ 67,626	\$ -	\$ 573,283
Fencing	15,025	-	5,208	-	20,233
Machinery and equipment	1,539,674	-	163,931	166,654	1,536,951
Depreciable road	1,082	-	866	-	1,948
Leasehold improvements	195,349	-	7,411	-	202,760
Total	<u>\$ 2,256,787</u>	<u>\$ -</u>	<u>\$ 245,042</u>	<u>\$ 166,654</u>	<u>\$ 2,335,175</u>

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**ECBR**

CAPITAL ASSETS

	Balance 12/31/07	Transfer In (Out)	Additions	Deletions	Balance 12/31/08
Land	\$ 627,419	\$ -	\$ -	\$ -	\$ 627,419
Land improvements	2,057,803	-	2,591,285	-	4,649,088
Buildings	906,733	-	7,540	-	914,273
Machinery and equipment	879,328	-	42,551	10,616	911,263
Depreciable road	945,851	-	-	-	945,851
Non-depreciable road	3,561,236	-	40,494	153,890	3,447,840
Projects under construction	-	-	-	-	-
<b>Total</b>	<b>\$ 8,978,370</b>	<b>\$ -</b>	<b>\$ 2,681,870</b>	<b>\$ 164,506</b>	<b>\$ 11,495,734</b>

ACCUMULATED DEPRECIATION

Buildings	\$ 710,072	\$ -	\$ 18,248	\$ -	\$ 728,320
Depreciable road	331,070	-	13,414	-	344,484
Machinery and equipment	594,691	-	30,474	8,918	616,247
<b>Total</b>	<b>\$ 1,635,833</b>	<b>\$ -</b>	<b>\$ 62,136</b>	<b>\$ 8,918</b>	<b>\$ 1,689,051</b>

**COMBINED**

CAPITAL ASSETS

	Balance 12/31/07	Transfer In (Out)	Additions	Deletions	Balance 12/31/08
Land	\$ 4,747,168	\$ -	\$ -	\$ -	\$ 4,747,168
Land improvements	5,352,889	-	2,591,285	-	7,944,174
Fencing	51,478	-	-	-	51,478
Buildings	3,388,644	-	16,540	-	3,405,184
Machinery and equipment	3,461,512	-	261,446	216,159	3,506,799
Depreciable road	1,010,808	-	154,834	-	1,165,642
Non-depreciable road	7,402,965	-	40,494	153,890	7,289,569
Leasehold improvements	236,238	-	15,518	-	251,756
Projects under construction	188,875	-	50,972	-	239,847
<b>Total</b>	<b>\$ 25,840,577</b>	<b>\$ -</b>	<b>\$ 3,131,089</b>	<b>\$ 370,049</b>	<b>\$ 28,601,617</b>

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	<u>ACCUMULATED DEPRECIATION</u>				
	Balance 12/31/07	Transfer In (Out)	Additions	Deletions	Balance 12/31/08
Buildings	\$ 1,215,729	\$ -	\$ 85,874	\$ -	\$ 1,301,603
Fencing	15,025	-	5,208	-	20,233
Depreciable road	332,152	-	14,280	-	346,432
Machinery and equipment	2,134,365	-	194,405	175,572	2,153,198
Leasehold improvements	195,349	-	7,411	-	202,760
Total	<u>\$ 3,892,620</u>	<u>\$ -</u>	<u>\$ 307,178</u>	<u>\$ 175,572</u>	<u>\$ 4,024,226</u>

Depreciation expense for the period by division and in total was as follows:  
PUC-PTR \$245,042 and ECBR \$62,136, Total - \$307,178.

**NOTE 5 - ACCRUED ANNUAL LEAVE**

Non-union employees are entitled to accrue and carry forward at calendar year end a maximum of 180 days sick leave and 45 days annual vacation leave. Upon termination of employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum of 45 days, but are not entitled to any payment for unused sick leave. Employees do not accrue or carry forward holiday leave, compensatory time, or overtime.

Union employees can earn up to 25 days annual vacation leave per year, but do not earn any sick leave. Union employees do not carry forward any unused vacation leave. Upon termination of employment, union employees are entitled to be paid for accumulated unused annual vacation leave up to 25 days. Union employees do not accrue or carry forward holiday leave, compensatory time, or overtime.

The Division calculates the gross compensated absences liability based on recorded balances of unused leave. The entire unpaid liability for which the employer expects to compensate employees through paid time off or cash payments, inventoried at fiscal year-end current salary costs and the cost of the salary-related benefit payments is recorded as a current liability. The net change in the liability is recorded in the current year in the applicable operating department.

**NOTE 6 - DEFERRED REVENUE/OPERATING LEASES/NONOPERATING RENTAL REVENUE**

Effective March 4, 1994, PUC-PTR began leasing land and improvements in Spartanburg County, South Carolina for \$200,000 a year. The lease is for twenty years with two ten-year options to renew. During the lease term the lessee has the right to purchase the land and improvements for PUC-PTR's cost not to exceed \$5,000,000. The rent is paid at the beginning of each year's anniversary for one year

**NOTES TO FINANCIAL STATEMENTS**  
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effective March 4, 1994 and will be adjusted annually based on 90-day treasury bill rates. The initial rent was based on a 4% annual return on the initial investment of \$2,000,000, which is why treasury bill rates will be used to determine changes in the annual rent. The Divisions total investment in this project ended up being \$4,365,595 which is the amount on which a new rental rate will be determined annually effective March 4. The annual rental rate determined at March 4, 2007 was \$218,716 and at March 4, 2008 was \$200,000. The land is used as a railroad spur to the BMW plant. During 2008, \$203,119 was recognized as nonoperating rental revenue and \$33,333 was deferred revenue based on the terms of this agreement. Also effective March 4, 1996, the Division began receiving revenue on certain car hauls out of the BMW plant by Norfolk Southern. This amounted to \$181,155 in 2008 and is included in other income, net, nonoperating revenue. See Note 8 regarding other income, net.

PUC-PTR received rental revenue from the North Charleston Terminal Company in the amount of \$291,021 for 2008. Effective May 30, 1995, this lease was renewed. The lease is a supplemental lease to preexisting 1980 and 1986 leases. The lease expires on February 16, 2015, with automatic one-year renewals unless either party serves the other with at least twelve months notice. Under the supplemental lease each year's rent will be adjusted to correspond to the change in the national consumer price index ("CPI") for the previous year. The cost of land and non-depreciable track being leased to the North Charleston Terminal Company is \$655,881.

Minimum rentals on non-cancelable leases based on current year rates are as follows:

2009	\$	494,140
2010		494,140
2011		494,140
2012		494,140
2013		494,140
2014-2018		<u>2,470,700</u>
Total		<u>\$4,941,400</u>

**NOTE 7 - COMPENSATED ABSENCES**

The following is a summary of changes in compensated absences for the year ended December 31, 2008.

	Jan 1, 2008	Increase	Decrease	Dec 31, 2008	Due Within One Year
Compensated Absences:					
PUC-PTR	\$ 84,668	\$ 8,211	\$ 2,831	\$ 90,048	\$ 90,048
ECBR	107,759	10,449	3,602	114,606	114,606
Total	<u>\$ 192,427</u>	<u>\$ 18,660</u>	<u>\$ 6,433</u>	<u>\$ 204,654</u>	<u>\$ 204,654</u>

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**NOTE 8- OTHER INCOME, NET**

The category under "Nonoperating revenues (expenses)" entitled "Other income, net" is used to report miscellaneous income not related to the primary operating functions of each division. It consists primarily of fees received for sale of supplies, insurance proceeds, permits, lease, processing (clerical) services and contracted services. See Note 6 regarding \$203,119 of income from the BMW plant. See Note 12 regarding \$102,082 of offset charges received from the State Ports Authority. A breakdown by division of "Other income, net" for the year ended December 31, 2008, is as follows:

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>TOTAL</u>
Sale of supplies, leases and contractual services:			
Between divisions	\$ -	\$ -	\$ -
With outside parties	<u>311,963</u>	<u>4,040</u>	<u>316,003</u>
Total	<u>\$ 311,963</u>	<u>\$ 4,040</u>	<u>\$ 316,003</u>

**NOTE 9 - INTER-DIVISION ELIMINATIONS**

The following transactions between the separate divisions have been eliminated in the combined financial statements as follows:

BALANCE SHEET  
 DECEMBER 31, 2008

<u>Descriptions</u>	<u>PUC-PTR</u>	<u>ECBR</u>
Accounts receivable from other divisions	\$ 43,647	\$ -
Accounts payable to other divisions	<u>-</u>	<u>43,647</u>
	<u>\$ 43,647</u>	<u>\$ 43,647</u>

Other amounts in accounts payable for ECBR and PUC-PTR are normal monthly amounts initially paid by one division that will be reimbursed by the division receiving the goods/services.

**NOTE 10 - PENSION PLANS AND EMPLOYEE BENEFIT PLANS**

The Retirement Division of the State Budget and Control Board maintains five independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) which includes financial statements and required supplementary information. A copy of the separately issued CAFR may be obtained by writing to the Retirement Division, 202 Arbor Lake

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Drive, Columbia, South Carolina, 29223. Furthermore, the Division and the four pension plans are included in the CAFR of the State of South Carolina.

The majority of employees of the Division are covered by a pension plan through the South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Retirement Division, a public employee retirement system. Generally all State employees are required to participate in and contribute to the SCRS as a condition of employment unless exempted by law as provided in Section 9-1-480 of the South Carolina Code of Laws. This plan provides retirement annuity benefits as well as disability, cost of living adjustment, death, and group-life insurance benefits to eligible employees and retirees.

Under SCRS, employees are eligible for a full service retirement annuity upon reaching age 65 or completion of 28 years credited service regardless of age. The benefit formula for full benefits effective since July 1, 1989, for the SCRS is 1.82 percent of an employee's average final compensation multiplied by the number of years of credited service. Early retirement options with reduced benefits are available as early as age 55. Employees are vested for a deferred annuity after five years service and qualify for a survivor's benefit upon completion of 15 years credited service (five years effective January 1, 2001). Disability annuity benefits are payable to employees totally and permanently disabled provided they have a minimum of five years credited service (this requirement does not apply if the disability is the result of a job related injury). A group-life insurance benefit equal to an employee's annual rate of compensation is payable upon the death of an active employee with a minimum of one year of credited service.

Effective January 1, 2001, Section 9-1-2210 of the South Carolina Code of Laws allows employees eligible for service retirement to participate in the Teacher and Employee Retention Incentive (TERI) Program. TERI participants may retire and begin accumulating retirement benefits on a deferred basis without terminating employment for up to five years. Upon termination of employment or at the end of the TERI period, whichever is earlier, participants will begin receiving monthly service retirement benefits which will include any cost of living adjustments granted during the TERI period. Because participants are considered retired during the TERI period, they do not earn service credit, and are ineligible to receive group life insurance benefits or disability retirement benefits.

Since July 1, 1988, employees participating in the SCRS have been required to contribute 6.0 percent of all compensation. Effective July 1, 2005 the contribution rate for employees became 6.5 percent. Effective July 1, 2008, the employer contribution rate became 12.74 percent, which included a 3.50 percent surcharge to fund retiree health and dental insurance coverage. The Division's actual contributions to the SCRS for the fiscal year ended December 31, 2008 were \$183,412 and equaled the required contributions of 9.06 percent (excluding the surcharge) for the first six months of 2008 and 9.24 percent for the last six months of

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2008. Employer contributions for 2007 were \$161,631 and for 2006 were \$137,613. Also, the Division paid employer group-life insurance contributions of \$3,006 in the current fiscal year at the rate of .15 percent of compensation.

The contributions by each division is as follows:

	<u>PUC-PTR</u>	<u>ECBR</u>	<u>Total</u>
Retirement Plan			
Employer	\$ 90,187	\$ 93,225	\$ 183,412
Group Life			
Employer	\$ 1,478	\$ 1,528	\$ 3,006

The amounts paid by the South Carolina Department of Commerce - Division of Public Railways for pension and group-life benefits are recorded in the appropriate operating department corresponding to the employee for whom the contributions are made.

Article X, Section 16, of the South Carolina Constitution requires that all State operated retirement systems be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws of 1976, as amended, prescribes requirements relating to membership, benefits, and employee/employer contributions for each pension plan. Employee and employer contribution rates to SCRS are actuarially determined. The surcharges to fund retiree health and dental insurance are not part of the actuarially established rates. Annual benefits, payable monthly for life, are based on length of service and on average final compensation (an annualized average of the employee's highest 12 consecutive quarters of compensation).

The System does not make separate measurements of assets and pension liabilities for individual employers. Under Title 9 of the South Carolina Code of Laws, the Division's liability under the plan is limited to the amounts of contributions (stated as a percentage of covered payroll) established by the State Budget and Control Board. Therefore, the Division's liability under the pension plan is limited to the contribution requirements for the applicable year from amounts appropriated therefore in the South Carolina Appropriation Act and amounts from other applicable revenue sources. Accordingly, the Division recognizes no contingent liability for unfunded costs associated with participation in the plan.

At retirement, employees participating in the SCRS receive additional service credit (at a rate of 20 days equals one month of service) for up to 90 days for accumulated unused sick leave.

The General Assembly amended Chapter 1, Title 9, of the 1976 Code of Laws, relating to the South Carolina Retirement System effective July 1, 2001, with some provision effective January 1, 2001. The amendment enacted the Teacher and Employee

**NOTES TO FINANCIAL STATEMENTS**  
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Retention Incentive Program, reducing from thirty to twenty-eight years of credible service required to retire at any age without penalty and made other changes to the South Carolina Retirement System.

The Division contributed \$394,146 this year to the U.S. Railroad Retirement System, which covers all employees. PUC-PTR contributed \$195,668 and ECBR, \$198,479. Participation is mandatory. This program is a two-tier system, which is funded, based on each employee's gross annual wages. Effective January 1, 2008, wages up to \$102,000 were funded at 6.2 percent by the Division to meet Tier 1 funding requirements and all wages were funded at 1.45 percent by the Division to meet Tier I Medicare funding requirements. The Division funded wages up to \$75,900 at 12.1 percent to meet Tier II funding requirements. Employees matched the Division's Tier 1 contribution, but paid only 3.9 percent versus the Division's 12.1 percent Tier II rate on wages up to \$75,900 for the maximum Tier II employee liability of \$2,960.

The U. S. Railroad Retirement Board, in accordance with the Railroad Retirement Acts, administers this plan.

Data concerning the actuarial status of the U.S. Railroad Retirement System as related to the Division is not available. The Division is not liable for any unfunded costs associated with the plan and recognized no contingent liability for such cost.

**Other Employee Benefits**

In accordance with the South Carolina Code of Laws and the annual Appropriation Act, the State of South Carolina provides certain health care, dental, and life insurance benefits to active State employees. All permanent full-time and certain permanent part-time employees of the Division are eligible to receive these benefits. These benefits are provided through applicable revenue sources for the Division's active employees. The Division finances health and dental plan benefits on a pay-as-you-go basis.

The South Carolina Department of Commerce - Division of Public Railways recorded employer contributions applicable to these benefits for active employees in the amount of \$371,285 for the year ended December 31, 2008. Contributions by division are as follows: PUC-PTR, \$189,269 and ECBR, \$182,016. Contributions to these plans are recorded as insurance expense in the administrative costs of the divisions.

**Deferred Compensation Plans**

Several optional deferred compensation plans are available to State employees and employers of its political subdivisions. Certain employees of the Division have elected to participate. The multiple-employer plans, created under Internal Revenue Service code sections 457, 401(k), and 403(b) are administered by third parties and

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are not included in the Comprehensive Annual Financial Report of the State of South Carolina Compensation deferred under the plans is placed in trust for the contributing employee. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw the current value of their contributions prior to termination if they meet requirements specified by the applicable plan. The State has no liability for losses under the plans.

**NOTE 11 – POST-EMPLOYMENT BENEFITS**

**Plan Description**

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental and long-term disability benefits to retired State and school district employees and their covered dependents. The Division of Public Railways contributes to the Retiree Medical Plan (RMP) and the Long-term Disability Plan (LTDP), cost-sharing multiple-employer defined benefit postemployment healthcare and long-term disability plans administered by the Employee Insurance Program (EIP), a part of the State Budget and Control Board (SBCB). Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires May 2, 2008 and after, retirees are eligible for benefits if they have established twenty-five years of service for 100% employer funding and fifteen through twenty-four years of service for 50% employer funding. Benefits become effective when the former employee retires under a State retirement system. Basic long-term disability (BLTD) benefits are provided to active state, public school district and participating local government employees approved for disability.

**Funding Policies**

Section 1-11-710 and 1-11-720 of the South Carolina Code of Laws of 1976, as amended, requires these postemployment healthcare and long-term disability benefits be funded through annual appropriations by the General Assembly for active employees to the EIP and participating retirees to the SBCB except the portion funded through the pension surcharge and provided from other applicable sources of the EIP for its active employees who are not funded by State General Fund appropriations. Employers participating in the RMP are mandated by State statute to contribute at a rate assessed each year by the Office of the State Budget, 3.50% of annual covered payroll, effective July 1, 2008 and 3.42% of annual covered payroll, effective July 1, 2007. The EIP sets the employer contribution rate based on a pay-as-you-go basis. The Division of Public Railways paid approximately \$69,360 and \$65,178 applicable to the surcharge included with the employer contribution for retirement benefits for the fiscal years ended December 31, 2008 and 2007, respectively. Contributions by Division for the fiscal year ended December 31, 2008 is as follows: PUC-PTR \$34,106; and ECBR \$35,254. BLTD benefits are funded through a per person premium charged to State agencies, public school districts, and

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other participating local governments. The monthly premium per active employee paid to EIP was \$3.23 for the fiscal years ended December 31, 2008 and 2007.

Effective May 1, 2008 the State established two trust funds through Act 195 for the purpose of funding and accounting for the employer costs of retiree health and dental insurance benefits and long-term disability insurance benefits. The South Carolina Retiree Health Insurance Trust Fund is primarily funded through the payroll surcharge. Other sources of funding include additional State appropriated dollars, accumulated EIP reserves, and income generated from investments. The Long Term Disability Insurance Trust Fund is primarily funded through investment income and employer contributions.

Complete financial statements for the OPEB plans and the trust funds may be obtained by writing to: Employee Insurance Programs, 1201 Main Street, Suite 360, Columbia, SC 29201.

**NOTE 12 - TRANSACTIONS WITH STATE ENTITIES AND SISTER DIVISIONS**

PUC-PTR allocated to ECBR \$58,984 of depreciation expense as part of the administrative overhead expense allocation between the two divisions explained in Note 2. This is shown as depreciation expense under general railway operating expenses of ECBR.

The Ports Authority pays PUC-PTR monthly offset charges. In 1988, the S.C. State Ports Authority took possession of a certain area of trackage at the Port Terminal Railroad which caused PUC-PTR to incur additional operating costs. The Ports Authority continues to pay PUC-PTR for the additional costs, which equals the initial annual base amount of \$58,615 adjusted for changes in the consumer price index. The amount paid to PUC-PTR was \$102,082 in 2008 and is included in other non-operating revenues. See Note 8 regarding other income, net.

As described in Note 9, the Divisions provide each other with certain services.

Services received at no cost from State agencies include banking and investment functions from the State Treasurer, and, retirement and insurance plan administration from various divisions of the State Budget and Control Board. The Division had financial transactions with various State agencies during the year. Payments made in 2008 to the State Budget and Control Board were primarily for insurance coverage.

**NOTE 13 - OPERATING LEASES**

The Division's Port Utilities Commission and Port Terminal Railroad Division, and the South Carolina State Ports Authority entered into an agreement, effective July 1, 1976, allowing the South Carolina Department of Commerce - Division of

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Public Railways to lease the building known as the Shore Patrol Office for a period of twenty (20) years. The Division is now occupying these premises on a month-to-month lease. The monthly rental charge is \$300. The Division incurred \$3,600 for rental of this building in 2008. The Division is required to carry insurance for property damage and to maintain and repair the leased building. This amount is included in general administration expenses.

The only other lease payment is \$2,391 per year by ECBR to the U.S. Department of Agriculture for right of way for the railroad on National Forest Land. This lease is for an indefinite term. This amount is included in other operating expenses.

Total operating lease expense in 2008 was \$5,991. Minimum future payments of the Division for the lease with the indefinite terms as of December 31, 2008 are as follows:

	<u>ECBR</u>
2009	\$ 2,391
2010	2,391
2011	2,391
2012	2,391
2013	<u>2,391</u>
Totals	<u>\$ 11,955</u>

**NOTE 14 - RISK MANAGEMENT**

The Division is exposed to various risks of loss and maintains State or commercial insurance coverage for certain risks. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Division. Settled claims have not exceeded this coverage in any of the past three years. There were no significant reductions in insurance coverage from coverage in the prior year. The Division pays insurance premiums to certain other State agencies and commercial insurers to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered losses sustained during the policy period in accord with the insurance policy and benefit program limits. State management believes it is more economical to manage certain risks internally and set aside assets for claim settlement. Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

1. Claims of covered public employees for health and dental insurance benefits (Office of Insurance Services); and
2. Claims of covered public employees for long-term disability and group-life insurance benefits (Office of Insurance Services).

**NOTES TO FINANCIAL STATEMENTS**  
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(Continued)

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Employees elect health coverage through either a health maintenance organization or through the states self-insured plan. All of the other coverages listed above are through the applicable state self-insured plan except dependent and optional life premiums which are remitted to commercial carriers.

The Divisions and other entities pay premiums to the States Insurance Reserve Fund (IRF) which issues policies, accumulate assets to cover the risks of loss and pays claims incurred for covered losses related to the following Division assets, activities, and/or events.

1. Real property, its contents and other equipment - Coverage per loss for real property is based on current valuation with a \$250 deductible. Eighty percent of each loss is covered by the IRF.
2. Motor vehicles - Coverage is up to \$1,000,000 per loss with a \$200 deductible for comprehensive coverage and \$500 for collision.
3. Torts

The IRF is a self insurer and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of property, boiler and machinery, and automobile liability. The IRF's rates are determined actuarially.

State agencies are the primary participants in the Employee Insurance Program and in IRF.

The Division purchases insurance, which covers all divisions, through private carriers for liability and property loss on road and locomotive assets, and employee fidelity bond insurance coverage for all employees to cover losses of up to \$100,000 arising from theft or misappropriations. Management believes based on exposure and likelihood of loss that this coverage is sufficient.

The Division has purchased insurance, which covers all divisions, from a private carrier for liability under the Federal Employers Liability Act (FELA), which is similar to workmans compensation insurance and covers all employees. The Division has elected to retain the risk of loss on this coverage for up to the first \$100,000 of costs per claim. Management has elected to retain this amount of risk because it feels that it is more economical than paying additional premiums for increased coverage. In the current year, no expenses were incurred on claims under the policy. Also a tax is paid to the U.S. Railroad Retirement System to cover all the Division employees for unemployment benefits.

The Division has recorded insurance premium expenses in the applicable operating department corresponding to the employees for whom contributions are made or in insurance expense under administrative costs.

SOUTH CAROLINA DEPARTMENT OF COMMERCE -  
DIVISION OF PUBLIC RAILWAYS

**NOTES TO FINANCIAL STATEMENTS**  
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(Continued)

The Division's management believes risk of loss from business interruption is a remote likelihood, however does have a \$250,000 coverage through their equipment liability coverage policy for this risk.

The Division did not incur any significant losses in 2008 for self insured risks. Also, no reserves have been established for potential losses for self insured risks. The Division reports such expenses if information prior to issuance of the financial statement indicates that it is probable that an asset has been impaired or a liability has been incurred on or before fiscal year end and the amount is reasonably estimable. The recorded expense is valued at an estimate of the ultimate cost of settling the claim or of the asset loss.

**NOTE 15 - GASB 31 ADJUSTMENTS**

Effective January 1, 1998, the Division adopted Governmental Accounting Standards Board (GASB) Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. This statement requires that most investments of governmental entities be stated at fair value rather than at cost. For internal (and external) investment pools, this statement requires the equity position of each fund that sponsors the pool to be reported as assets in those funds. The unrealized gains included in cash and cash equivalents at December 31, 2008, were \$43,080 for PUC-PTR and \$77,415 for ECBR.

**NOTE 16 - ENTERPRISE FUND INFORMATION**

Charges for services	\$ 8,723,232
Operating grant and contributions	1,581,909
Capital grants and contributions	76,995
Less: expenses	<u>(5,556,573)</u>
Net program revenue	<u>4,825,563</u>
Change in net assets	4,825,563
Net assets - beginning	<u>59,970,864</u>
Net assets - ending	<u>\$ 64,796,427</u>

This information is included only for the State of South Carolina GAAP reporting purposes and includes terminology and classifications which are not consistent with the financial statements.

# **McDOWELL • PEARMAN, LLC**

**CERTIFIED PUBLIC ACCOUNTANTS**

W. M. McDowell, Jr. CPA  
Ben J. Pearman, CPA  
Cheryl H. Thigpen, CPA  
• • • • •  
Charles M. Ayers, CPA  
Lisa N. Smith, CPA

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATIERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Mr. Richard H. Gilbert, Jr.  
Interim State Auditor  
South Carolina Office of the State Auditor  
Columbia, South Carolina

We have audited the financial statements of the South Carolina Department of Commerce - Division of Public Railways, as of and for the year ended December 31, 2008 and have issued our report thereon dated May 27, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the South Carolina Department of Commerce • Division of Public Railways' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Division's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Division's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the organization's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the South Carolina Department of Commerce • Division of Public Railways' financial statements that is more than inconsequential will not be prevented or detected by the Division's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the South Carolina Department of Commerce - Division of Public Railways' internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the South Carolina Department of Commerce - Division of Public Railways' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of those charged with governance, management, others within the organization, and is not intended to be or should not be used by anyone other than these specified parties.



May 27, 2009