

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

March 6, 1975
11:30 a. m. - 1:20 p. m.

PRESENT:

COMMISSION MEMBERS

Dr. R. Cathcart Smith, Chairman
Mr. Howard L. Burns
Dr. Marianna W. Davis
Dr. William C. Draffin
Brig. Gen. Larkin H. Jennings, Jr.
Mr. F. Mitchell Johnson
Mr. Paul W. McAlister
Mr. T. Eston Marchant
Mr. Alex M. Quattlebaum
Mr. Y. W. Scarborough, Jr.
Mr. Fred R. Sheheen
Mr. O. Stanley Smith
Mr. I. P. Stanback
Mr. Othniel H. Wienges, Jr.

GUESTS

Mr. Richard Brownell
Mr. L. Roger Kirk, Jr.
Mr. J. Lacy McLean
Dr. Charles E. Palmer
Dr. Charles B. Vail
Dr. Robert H. White

STAFF

Dr. Howard R. Boozer
Mr. Horace F. Byrne
Dr. George P. Fulton
Mr. William C. Jennings
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. Cannon R. Mayes
Mr. James R. Michael
Mr. John J. Powers
Mrs. Rosita M. Ramsey
Mr. James L. Solomon, Jr.
Mrs. Gaylon Syrett
Miss Clara K. Wilson

MEMBER OF THE PRESS

Ms. Warren McInnis

I. Approval of Minutes of February 6, 1975, Commission Meeting

It was moved (Quattlebaum) and seconded (S. Smith) and unanimously voted to approve the minutes of the February 6, 1975, Commission meeting, as written.

II. Consideration of Academic Programs

- a. Change of Title -- Advanced Certificates in Education, to Education Specialist Degree (University of South Carolina, The Citadel, Clemson University, and Winthrop College)

Dr. Kinard reported that the University of South Carolina has requested permission to award the Education Specialist Degree to those graduate students successfully completing requirements that previously have led to the Advanced Certificate (Masters Plus 30 Hours, or Sixth-year, Program), with no changes in the program, other than title, contemplated. He noted that the University is authorized to award Advanced Certificates in three areas: School Administration, Guidance and Counseling, and Rehabilitation Counseling, and that three other institutions -- Clemson University, The Citadel, and Winthrop College -- also are now authorized to offer the Advanced Certificate in Education to graduate students completing programs in School Administration. The staff recommended that the University of South Carolina's request be approved, and that Clemson, The Citadel, and Winthrop be notified that this change is permissible, at their option, for approved programs at those institutions, with the stipulation that all credit hours produced by or within such programs at any of the public senior institutions be recorded, for funding purposes, at the Graduate I, or Masters-degree, level. It was moved (McAlister) and seconded (Quattlebaum) to adopt staff recommendations. The motion was approved.

- b. M. Ed. in Early Childhood Education (College of Charleston)

Approval recommended. It was moved (Marchant) and seconded (Johnson) and unanimously voted to adopt the staff recommendation.

- c. Three Proposed Baccalaureate Degree Programs in Occupational Therapy, in Radiologic Technology, and in Respiratory Therapy (Medical University of South Carolina)

Dr. Fulton reported that Committee I (Professional Education of Health Personnel: Undergraduate and Graduate Training) of the Health Education Authority, the HEA, and the Commission's staff recommend approval of the three programs. Dr. Smith expressed concern about the method of licensure of occupational therapists and requested that Dr. Fulton check into this procedure. It was moved (Draffin) and seconded (Sheheen) and unanimously voted to adopt staff recommendations.

III. Report of Executive Director

Dr. Boozer stated that, according to newspaper reports of March 5, the House Ways and Means Committee plans to require an across-the-board reduction of 4.75% in the 1975-76 budget recommended by the Budget and Control Board. He requested that, since he and Mr. Jennings were scheduled to meet with the State Auditor and his staff later in the day

concerning the budgets of the colleges and universities, the Commission formally establish a procedure to be used in dealing with this question.

Dr. Smith read the following statement concerning formula budgeting, dated March 5, 1975, in which he proposed an ad hoc committee to assist the Budget and Finance Committee in studying such matters:

"We are only too rapidly approaching the time when this Commission must arrive at a decision as to what, if any, changes we propose to make in our formula for budgeting the state supported colleges and universities of South Carolina.

"It has been made abundantly clear to me, at least, that the representatives of some of the schools and some members of the Legislative and Executive branches of our state government, are less than satisfied with the formula itself, and the manner in which it was handled this past year, and perhaps in prior years.

"I believe that despite this, however, we are perhaps at least unified on one principle, and that is the principle of equitable division of the funds that are available for higher education in South Carolina.

"I also believe that it may not be possible to devise a formula that may be entirely suitable to every institution. However, if we are all convinced that the principle is just, then it would appear that reasonable and intelligent people can arrive at some type of solution. It has been said that politics is the art of the possible, that compromise is essential to the orderly advance of a democratic society. I do not mean to suggest that we should indulge in political log rolling or back room dealing. I do mean, however, that open discussion and open acceptance of reasonable rules of conduct in the field of formula budgeting should put an end to any suggestion that somebody's institution is not being treated fairly.

"I have listened and, I hope, digested the comments that have been made in the past about various possible inequities of the formula and dissatisfaction with some of the actions taken by this Commission or its Budget and Finance Committee or its Executive Committee. I, as your chairman, appointed those committees. They are composed of honorable and intelligent people who have had no special ax to grind. I have and will continue to support their actions and recommendations. Furthermore, I believe that the actions and suggestions of our full-time professional staff have likewise been made in a fair, intelligent, and impartial fashion. I fully support them also.

"None of us is perfect. We all unwittingly make errors both of commission and omission. For these I am genuinely sorry, but I also think we have the integrity and intelligence to learn from

mistakes and in so doing can continue to try to devise a more perfect instrument.

"Therefore, at this time I am going to ask the permission of the Commission to establish an ad hoc committee to assist the Budget and Finance Committee to distill the suggestions that we receive as the result of Dr. Boozer's letter of January 25 to all concerned with the formula, so that we can once again adopt, not only a formula, but a procedure allowing adequate input before final recommendations are made to the Budget and Control Board next October. If this meets with Commission approval, I will appoint to this ad hoc committee Mr. Stan Smith, Mr. Alex Quattlebaum, and Mr. Howard Burns. These gentlemen, along with Mr. Wienges, Mr. Chapman, and Mr. Sheheen, should give us a broadly-based committee of people who have experience and wisdom in the field of finance from the business, as well as the collegiate, world. I ask all of you to work closely with them and to give to them any constructive criticisms or suggestions that you may have so that any further divisiveness can be forestalled. Again I ask all of you to give your full cooperation and assistance to this Commission in performing this, one of our most important, functions.

"Thank you very much."

Mr. McAlister suggested that, if the reduction or change in the institutional budgets is substantial, a special meeting of the Commission be called to consider the problem further. Dr. Smith indicated that a meeting of the full Commission would be called if, in the opinions of the Ad Hoc Committee and the Budget and Finance Committee, the change is substantial enough to warrant such a meeting.

Mr. Sheheen stated that the Medical University should share in the reduction. Mr. McAlister stated that, if there is to be equity in funding, program need should be a consideration. Mr. Burns stated that the formula is not an arbitrary mechanism that does not relate to need, but that it contains criteria and basic factors which reflect need and which were designed to provide reasonable equity. Mr. Johnson requested that the Commission take measures to ensure that the across-the-board reduction include funds allocated under Formula Steps 12 and 13 as well as Steps 1-11. Mr. Wienges stated that items which have been legislatively mandated should not be included in an across-the-board reduction. He suggested that reductions be made across the board in all 13 Steps with the exception of items that have been legislatively mandated for a particular amount of money. Mr. Quattlebaum asked whether legislatively mandated funds would be set aside before or after the 4.75% reduction is made. Mr. Marchant stated that each institutional budget should be cut by 4.75%, and that the institution should decide whether to apply the reduction across the board or only to non-mandated items.

Mr. Jennings distributed a summary of the 1975-76 appropriation requests for South Carolina public colleges and universities (Exhibit A), and noted that an across-the-board reduction would mean that The Citadel and South Carolina State College would receive smaller appropriations than in 1974-75. Dr. Davis suggested that the Commission adopt a motion to provide that The Citadel and S. C. State receive no less than they received for 1974-75.

After discussion, it was moved (Sheheen) and seconded (Stanback) that the Commission's first position is that it request enough funds to fund each institution at the level requested in Column 4 of the March 5, 1975, summary (Exhibit A), minus the percentage reduction that is mandated, plus enough funds to assure that South Carolina State College and The Citadel will receive no less than the 1974-75 appropriation. The motion was adopted, with Mr. McAlister dissenting.

It was further moved (Sheheen) and seconded (Johnson) that if funds which are allocated are not available in the amounts contained in the Commission's first position (stated above), the mandated percentage be applied to all institutions across the board (Column 4 of the summary dated March 5, 1975). The motion was adopted, with seven in favor and five opposed (dissenting votes were cast by Dr. Davis, Mr. McAlister, Mr. Scarborough, Mr. Stanback, and Mr. Wienges). [Note: Dr. Boozer's letter of March 7, 1975, to Mr. P. C. Smith, implementing the above motions, is attached -- Exhibit B.7]

Dr. Boozer distributed materials concerning the presentation by Dr. Palmer on February 19 before the House Education Committee concerning SBTCE's proposed revision of Act 1268 of 1972. Dr. Palmer had provided the Commission copies of his presentation and of the proposed revision of Act 1268, which contains items relating to the Commission on Higher Education. Dr. Boozer asked for instructions to the staff concerning this matter. Mr. Scarborough stated that the Act had been further amended on March 5, and suggested that CHE members also be provided copies of that version. Mr. Sheheen suggested that a staff analysis be sent to Commission members along with the SBTCE materials to assist the Commission in developing a formal position. It was moved (Sheheen) and seconded (Stanback) that all materials pertaining to this matter, including a staff analysis, be distributed to the members of the Commission prior to the next regular meeting. At Chairman Smith's suggestion, the motion was amended (Sheheen) and seconded (McAlister) to provide that, if the Commission should be required to appear before the House Education Subcommittee prior to the next regular meeting of the Commission, the Executive Committee will call a meeting to discuss the matter with the Commission staff. The motion was approved.

On motion made (Burns) and seconded (Marchant) and unanimously voted, the meeting was adjourned at 1:20 p. m.

Respectfully submitted,

Gaylon Syrett

Gaylon Syrett
Recording Secretary