



**UNITED STATES DEPARTMENT OF COMMERCE  
National Oceanic and Atmospheric Administration**

NATIONAL MARINE FISHERIES SERVICE

1315 East-West Highway  
Silver Spring, Maryland 20910

THE DIRECTOR

**JAN 20 2016**

The Honorable Nikki Haley  
Governor of South Carolina  
Columbia, SC 29211

Dear Governor Haley:

On behalf of the Secretary of Commerce, I respectfully request your submission of at least three qualified candidates for one State of South Carolina obligatory seat on the South Atlantic Fishery Management Council (SAFMC) which will become vacant on August 10, 2016. Nominations must be received on or before March 15, 2016.

**(SAFMC) South Carolina obligatory seat**  
(currently held by Christopher C. Conklin, who is completing his first term.)

The Magnuson-Stevens Fishery Conservation and Management Act (Act) requires that the Secretary, to the extent practicable, ensure a fair and balanced apportionment among the commercial and recreational fishery participants on each regional fishery management council. A major factor in meeting the Act's goals is the role of governors in nominating individuals from the commercial and recreational sectors or individuals from the "other" sector who have knowledge of, and experience in, biological, economic, or social sciences; environmental or ecological matters; consumer affairs; and associated fields. You are also encouraged to consider nominees whose backgrounds and personal characteristics would contribute to achieving greater diversity in Council membership, including considering qualified women and minority candidates. To do this, the Act requires the following from you when making your nominations:

- To provide a minimum of three candidates for each vacancy.
- To determine that the individual is qualified. This means that the nominee is, by occupation or other experience, scientific experience, or training, knowledgeable regarding the conservation and management, or the commercial or recreational harvest, of the fishery resources of the geographic area concerned.
- To consult with representatives of the commercial and recreational fishing interests of the State about the nominees.

Other factors that we ask you to incorporate into your process include:

- Consideration and nomination of qualified female and minority candidates.
- Conducting an initial background review. We only conduct background investigations on nominees selected by the Secretary to serve on a Council. As a result, an appointment will be considered conditional until a favorable response is received from the background investigation.
- Awareness that individuals who are Federal registered lobbyists must disclose this information. You can check whether someone is a registered lobbyist online at: <http://soprweb.senate.gov/index.cfm?event=selectfields>.



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THE ASSISTANT ADMINISTRATOR  
FOR FISHERIES



- Ensuring that nominees understand that a Council appointment is for a 3-year term and that they are willing and able, barring unforeseen circumstances, to make the commitment to fully participate in Council business and related activities for the duration of the term. Council members may only be reappointed for a maximum of three consecutive three-year terms.

Your nomination letter must identify at least three qualified nominees for each vacancy and contain the following items:

- A statement explaining how each of your nominees is knowledgeable regarding the conservation and management or the commercial or recreational harvest of the fishery resources within your Council's geographical area;
- A list of persons with whom you consulted in the commercial and recreational fishing communities regarding your nominees; and
- Written indication of your efforts to consider qualified women and/or minority candidates.

If you have a preferred nominee or an order of priority for nominees, please include that information in your nomination letter. Enclosure 3A of the Governors' Guidance Kit contains an "at-a-glance" checklist, which will be helpful in completing your nomination package. Finally, please be advised your nomination letter and your nominees' completed application kits may be subject to public disclosure.

NMFS has created a website to help you in compiling nomination lists for the annual appointments process. Please see:

[http://www.nmfs.noaa.gov/sfa/reg\\_svcs/Councils/CouncilNomination.htm](http://www.nmfs.noaa.gov/sfa/reg_svcs/Councils/CouncilNomination.htm).

**Your nomination letter and your nominees' completed application kits must be received on or before March 15, 2016.** Please forward by overnight mail in a single mailing to: Assistant Administrator for Fisheries, National Marine Fisheries Service, 1315 East-West Highway, Room 14636, Silver Spring, MD, 20910 (attention: Brian Fredieu).

We expect the Secretary to announce the 2016 appointments on or about June 27, 2016. New members are scheduled to be seated on August 11, 2016.

If you have any questions, please contact Brian Fredieu at 301-427-8505, or e-mail [Council.Appointments@noaa.gov](mailto:Council.Appointments@noaa.gov).

I appreciate your participation in this important process.

Sincerely,

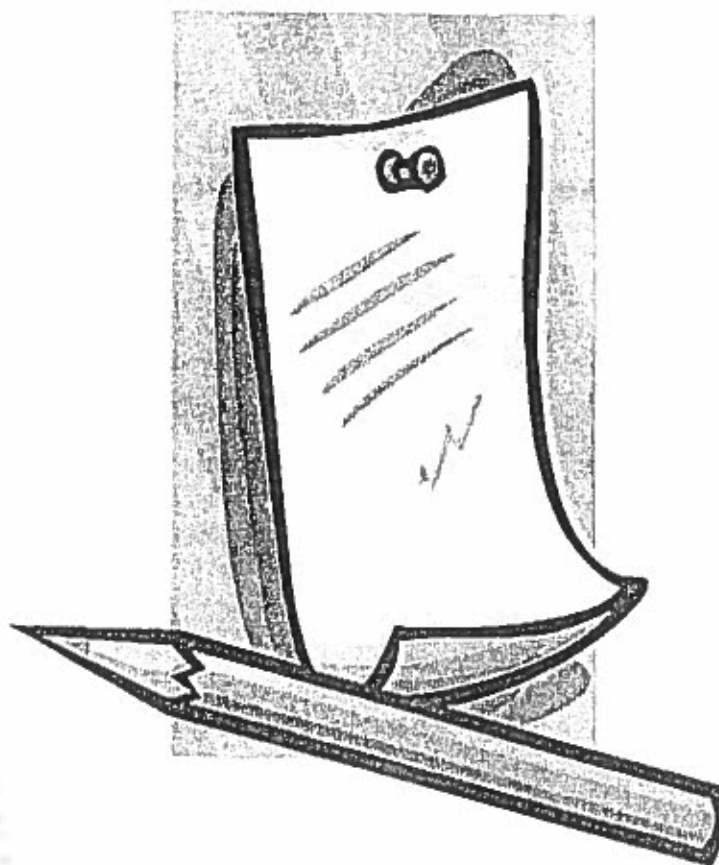


Eileen Sobeck  
Assistant Administrator for Fisheries

Enclosures

cc: Designated State Representative

# GOVERNORS' GUIDANCE KIT



## NOMINATIONS TO REGIONAL FISHERY MANAGEMENT COUNCILS

[http://www.nmfs.noaa.gov/sfa/reg\\_svcs/Councils/CouncilNomination.htm](http://www.nmfs.noaa.gov/sfa/reg_svcs/Councils/CouncilNomination.htm)

NMFS has created a website for the governors to help in compiling nomination lists for the annual appointments' process. This website contains an overview of the Magnuson-Stevens Act requirements for the Council nomination and appointment process and other related guidance, and the Nomination Application Kit to be completed by your nominees. The Governor's letter and Governor's Guidance Kit is available in .PDF format.

Contact the NMFS Office of Sustainable Fisheries, Regulatory Services Division at 301-427-8505, or email [Council.Appointments@noaa.gov](mailto:Council.Appointments@noaa.gov)

**YOUR COMPLETED NOMINATION PACKAGE  
(GOVERNOR'S NOMINATION LETTER AND YOUR NOMINEES COMPLETED APPLICATION KITS)  
MUST BE RECEIVED BY THE ASSISTANT ADMINISTRATOR FOR FISHERIES  
ON OR BEFORE MARCH 15**

## ENCLOSURE 1A

### GOVERNORS' GUIDANCE

#### Nomination Criteria and Procedures

In accordance with the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act) and other related guidance, Regional Fishery Management Council **Governors must nominate at least three individuals for appointment by the Secretary to each available Council seat.** Appointments can be made only from among timely and complete nomination lists developed by the Governors of the Councils' constituent states. The Governors submit the lists to the NOAA Assistant Administrator for Fisheries, who facilitates the appointments on behalf of the Secretary.

A Governor may only nominate candidates who meet the nomination requirements contained in the Magnuson-Stevens Act (Sec. 302) and other applicable criteria (50 CFR 600.215) referenced in this package. For guidance in developing nominations, please review the enclosures contained in this kit, as well as the Nomination Application Kit, which provides specific information about nominees' qualifications.

For assistance in compiling nomination lists, please refer to Enclosure 4A. It contains links to the Council websites which contain the names and contact information of the Regional Fishery Management Council principal state officials, and if applicable, their designees. These principal state officials are appointed by the governors as voting members on the Councils and employed with the states' resource agencies, and can provide first-hand insight about Council memberships, as well as fishery management needs of the Councils.

#### Regional Fishery Management Council Residency Policies

A state resident is an individual who maintains his/her principal residence within that state and, if applicable, pays income taxes to that state and/or other appropriate jurisdiction within that state.

#### Obligatory Seats

Obligatory seats are state-specific. Prior to submitting nominations, a Governor must determine if each of his/her nominees is a resident of that state. Governors may not nominate a non-resident of that state for appointment to a Council seat obligated to that state. If, at any time during a term, an appointee changes residency to another state, the member may no longer vote and must resign from that obligatory seat.

#### At-Large Seats

At-large seats are regional. Governors may nominate residents of another constituent state of a Council for appointment to an at large seat on that Council. However, if an at-large Council member changes residency to a state not represented on the Council on which he/she was a member, the member may no longer vote and must resign his/her at-large seat.

#### Timely Submission

To facilitate timely tracking, as required, forward completed nomination letters and nominees' application kits by express mail, under a single mailing to:

### Website for Constituent State Governors

NMFS has created a website for the governors to help you in compiling nomination lists for the annual appointments' process. This website contains an overview of the Magnuson-Stevens Act requirements as it pertains to the Council nomination and appointment process and other related guidance, and the Nomination Application Kit to be completed by your nominees. The Governor's letter and the Governor's Guidance Kit is also available in .PDF format.

[http://www.nmfs.noaa.gov/sfa/reg\\_svcs/Councils/CouncilNomination.htm](http://www.nmfs.noaa.gov/sfa/reg_svcs/Councils/CouncilNomination.htm)

### Documentation

Governors must nominate at least three individuals, for appointment by the Secretary, to each available Council seat. Governors may nominate more than three candidates for each seat.

Include a written response if you choose not to submit at-large nominations.

Explain, in your nomination letter, how each nominee, by reason of occupational or other experience, scientific expertise, or training, is knowledgeable regarding the conservation and management or the commercial or recreational harvest of the fishery resources of the Council's geographical area;

Provide a written indication that consultations were made with the commercial and recreational fishing communities of the State regarding your nominees. Please attach a list of persons/groups with whom you consulted within the commercial and recreational communities of your state.

Governors must provide a statement identifying efforts to solicit applications from and consider qualified women and/or minority candidates. To avoid legal concerns, the nomination letter must be signed by the Governor.

Ensure that each nominee completes and forwards Parts 1-4 of the Nomination Application Kit. The governor is responsible for gathering completed nomination information and application kits from your nominees. Governors should advise nominees to forward their completed application kits in sufficient time to allow the Governors to process.

Enclosure 3A of the Governors' Guidance Kit is intended to facilitate final review of the Governors' nomination letter and nominees' completed application kits.

### Appointment

A Council member's appointment is conditional until such time as the member's background investigation has been favorably adjudicated. If appointed, Council members must undergo an extensive background investigation and complete other administrative requirements of the appointment process. NMFS conducts initial vetting and enforcement checks of nominees in which most issues that would affect a nominee's ability to serve are discovered. A past felony conviction may be disqualifying. Further, the background investigation forms require disclosure of past criminal history. Failure to report such matters truthfully and fully would be grounds for an unfavorable background investigation.

## ENCLOSURE 3A

### GOVERNORS' AT-A-GLANCE CHECKLIST

#### INCLUDE WITHIN YOUR NOMINATION LETTER:

- A written statement explaining how each nominee meets the requirements listed in Section 302(b)(2)(A) of the Magnuson-Stevens Fishery Conservation and Management Act
- A written indication that consultations were made with the commercial and recreational fishing communities of the State regarding your nominees. Please attach a list of persons/groups with whom you consulted within the commercial and recreational communities of your state.
- A written statement identifying efforts to solicit applications from and consider qualified women and/or minority candidates.
- A written response if you choose not to submit at-large nominations.

To avoid legal concerns, each Governor's nomination letter must be signed by the Governor on his/her official letterhead.

#### **NOMINEES' APPLICATION KITS MUST CONTAIN:**

**Part 1: ACKNOWLEDGEMENT STATEMENT, COMPLETED RESUME, and PHILOSOPHY STATEMENT.** Nominees must provide a written statement as to why they want to be a council member; a completed resume noting how, by reason of their occupation or other expertise, scientific expertise, or training, they are knowledgeable regarding the conservation and management, or the commercial or recreational harvest, of the fishery resources of the geographical area concerned; and, a statement of their guiding philosophy on the conservation and management of living marine resources.

**Part 2: FISHERIES EXPERIENCE FORM.** Nominees must specify their personal fisheries experience and background and other management interests within a Council's geographic area.

**Part 3: STATEMENT OF FINANCIAL INTERESTS FORM (NOAA Form 88-195) AND NATIONAL MARINE FISHERIES SERVICE (NMFS) INTERGOVERNMENTAL PERSONNEL AGREEMENT (IPA).** Nominees must meet applicable financial disclosure requirements as required by Section 302(j) of the Magnuson-Stevens Act and financial disclosure regulations at 50 CFR 600.235. Nominees must also check the appropriate box, and sign and date the cover sheet to Part 3, which pertains to potential participation by nominees in a NMFS IPA.

**Part 4: CERTIFICATION OF STATUS FORM.** Nominees cannot be appointed to a Regional Fishery Management Council if they are acting as an agent of a foreign principal required to register under the Foreign Agents Registration Act of 1938. They also must disclose if they are a registered Federal lobbyist, pursuant to the Lobbying Disclosure Act of 1995.

## Regional Fishery Management Councils Nomination Application Kit Guidance

Please read the guidance and review each form prior to completing the Nomination Application Kit. You are ineligible for appointment consideration if all qualifications and nomination requirements of the Magnuson-Stevens Act, and other related requirements are not met within these forms. Contact your Governor (or Governor's contact) if you have questions regarding the completion of the Nomination Application Kit.

### Regional Fishery Management Council Residency Policies

A state resident is an individual who maintains his/her principal residence within that state, and if applicable, pays income taxes to that state and/or other appropriate jurisdiction within that state.

### Obligatory Seats

Obligatory seats are state-specific. Prior to submitting nominations, a Governor must determine if each nominee is a resident of that state. Governors may not nominate a non-resident of that state for appointment to a Council seat obligated to that state. If at any time during a term an appointee changes residency to another state, the member must resign from that obligatory seat.

### At-Large Seats

At-large seats are regional. Governors may nominate residents of another Regional Fishery Management Council constituent state for appointment to an available at-large seat on that Council. However, if an at-large Council member changes residency to a state not represented on the Council on which he/she was a member, the member may no longer vote and must resign his/her at-large seat.

### Criteria

Nominees, by reason of their occupational or other experience, scientific expertise, or training, must be knowledgeable and experienced in one or more of the following ways related to the fishery resources of the geographical area of concern to the Council:

- 1) Commercial fishing, aquaculture, or the processing or marketing of fish, fish products, or fishing equipment;
- 2) Fishing for pleasure, relaxation, or consumption, or experience in any business supporting fishing;
- 3) Leadership in a state, regional, or national organization whose members participate in a fishery in the Council's area of authority;
- 4) The management and conservation of natural resources, including related interactions with industry, government bodies, academic institutions, and public agencies.

- 5) Representing consumers of fish or fish products through participation in local, state, or national organizations, or performing other activities specifically related to the education or protection of consumers of marine resources; and
- 6) Teaching, journalism, writing, consulting, practicing law, or researching matters related to fisheries, fishery management, and marine resource conservation.

Equally important is the stewardship responsibilities and the appointment of individuals who can work collectively with other members to achieve the conservation standards under the Magnuson-Stevens Act.

#### **Completing the Nomination Application Kit**

The Nomination Application Kit contains Parts 1-4 described below. Please review each form prior to completing. You are ineligible for appointment consideration if all qualification and nomination requirements of Section 302 of the Magnuson-Stevens Act and other related requirements at 50 CFR 600.215 are not met within these forms. Contact your Governor (or Governor's contact) if you have questions regarding the completion of the Nomination Application Kit.

#### **Part 1: Acknowledgement Statement, Resume, Philosophy Statement**

You must provide a written statement as to why you want to be a Council member; a current resume, or equivalent, describing career history, detailing fisheries background and experience; and a statement of your guiding philosophy on the conservation and management of living marine resources.

#### **Part 2: Personal Fisheries Experience Form**

Nominees must specify their personal fisheries experience and background, participation in a fishing sector, and other management interests within a Council's geographic area.

#### **Part 3: Statement of Financial Interests Form (NOAA Form 88-195) and National Marine Fisheries Service Intergovernmental Personnel Agreement (IPA)**

Nominees must meet applicable financial disclosure requirements as required by Section 302(j) of the Magnuson-Stevens Act prior to appointment. The requirements are listed on NOAA Form 88-195 "Statement of Financial Interests for Use by Voting members of, and Nominees to, the Regional Fishery Management Councils." In addition, nominees must select the appropriate block, and sign/date the cover sheet to Part 3, which pertains to potential participation by nominees in a National Marine Fisheries Service IPA.

#### **Part 4: Certification of Status Statement**

Each nominee to, and member of, the eight Councils must certify, pursuant to the Foreign Agents Registration Act of 1938, if they serve as an agent of a foreign principal. In addition, each nominee to, and member of, the eight Councils must certify, pursuant to the Lobbying Disclosure Act of 1995, as amended, if they serve as a registered Federal lobbyist. Nominees cannot be appointed to one of the eight councils if they are acting as an agent of a foreign principal required to register under the Foreign Agents Registration Act of 1938, as amended. They also



must disclose whether they are a registered Federal lobbyist pursuant to the Lobbying Disclosure Act of 1995, as amended.

#### Timely Submission

Please make sure you have completed (sign and date where applicable) Parts 1-4 of the Nomination Application Kit. Print the completed and return to your Governor (or Governor's contact). Completed nomination packages (Governor's letter and completed nominees' kits) must be received by the NOAA Assistant Administrator for Fisheries on or before March 15.

#### Appointment

A Council member's appointment is conditional until such time as the member's background investigation has been favorably adjudicated. If you are appointed, you must undergo an extensive background investigation and complete other administrative requirements of the appointment process. Failure to disclose any past criminal history would be grounds for an unfavorable background investigation. Newly appointed members are required to complete a training course typically scheduled in October.

## Regional Fishery Management Councils Nomination Application Kit Guidance

Please read the guidance and review each form prior to completing the Nomination Application Kit. You are ineligible for appointment consideration if all qualifications and nomination requirements of the Magnuson-Stevens Act, and other related requirements are not met within these forms. Contact your Governor (or Governor's contact) if you have questions regarding the completion of the Nomination Application Kit.

### Regional Fishery Management Council Residency Policies

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### Obligatory Seats

Obligatory seats are state-specific. Prior to submitting nominations, a Governor must determine if each nominee is a resident of that state. Governors may not nominate a non-resident of that state for appointment to a Council seat obligated to that state. If at any time during a term an appointee changes residency to another state, the member must resign from that obligatory seat.

### At-Large Seats

At-large seats are regional. Governors may nominate residents of another Regional Fishery Management Council constituent state for appointment to an available at-large seat on that Council. However, if an at-large Council member changes residency to a state not represented on the Council on which he/she was a member, the member may no longer vote and must resign his/her at-large seat.

### Criteria

Nominees, by reason of their occupational or other experience, scientific expertise, or training, must be knowledgeable and experienced in one or more of the following ways related to the fishery resources of the geographical area of concern to the Council:

- 1) Commercial fishing, aquaculture, or the processing or marketing of fish, fish products, or fishing equipment;
- 2) Fishing for pleasure, relaxation, or consumption, or experience in any business supporting fishing;
- 3) Leadership in a state, regional, or national organization whose members participate in a fishery in the Council's area of authority;
- 4) The management and conservation of natural resources, including related interactions with industry, government bodies, academic institutions, and public agencies.

- 5) Representing consumers of fish or fish products through participation in local, state, or national organizations, or performing other activities specifically related to the education or protection of consumers of marine resources; and
- 6) Teaching, journalism, writing, consulting, practicing law, or researching matters related to fisheries, fishery management, and marine resource conservation.

Equally important is the stewardship responsibilities and the appointment of individuals who can work collectively with other members to achieve the conservation standards under the Magnuson-Stevens Act.

#### **Completing the Nomination Application Kit**

The Nomination Application Kit contains Parts 1-4 described below. Please review each form prior to completing. You are ineligible for appointment consideration if all qualification and nomination requirements of Section 302 of the Magnuson-Stevens Act and other related requirements at 50 CFR 600.215 are not met within these forms. Contact your Governor (or Governor's contact) if you have questions regarding the completion of the Nomination Application Kit.

#### **Part 1: Acknowledgement Statement, Resume, Philosophy Statement**

You must provide a written statement as to why you want to be a Council member; a current resume, or equivalent, describing career history, detailing fisheries background and experience; and a statement of your guiding philosophy on the conservation and management of living marine resources.

#### **Part 2: Personal Fisheries Experience Form**

Nominees must specify their personal fisheries experience and background, participation in a fishing sector, and other management interests within a Council's geographic area.

#### **Part 3: Statement of Financial Interests Form (NOAA Form 88-195) and National Marine Fisheries Service Intergovernmental Personnel Agreement (IPA)**

Nominees must meet applicable financial disclosure requirements as required by Section 302(j) of the Magnuson-Stevens Act prior to appointment. The requirements are listed on NOAA Form 88-195 "Statement of Financial Interests for Use by Voting members of, and Nominees to, the Regional Fishery Management Councils." In addition, nominees must select the appropriate block, and sign/date the cover sheet to Part 3, which pertains to potential participation by nominees in a National Marine Fisheries Service IPA.

#### **Part 4: Certification of Status Statement**

Each nominee to, and member of, the eight Councils must certify, pursuant to the Foreign Agents Registration Act of 1938, if they serve as an agent of a foreign principal. In addition, each nominee to, and member of, the eight Councils must certify, pursuant to the Lobbying Disclosure Act of 1995, as amended, if they serve as a registered Federal lobbyist. Nominees cannot be appointed to one of the eight councils if they are acting as an agent of a foreign principal required to register under the Foreign Agents Registration Act of 1938, as amended. They also

must disclose whether they are a registered Federal lobbyist pursuant to the Lobbying Disclosure Act of 1995, as amended.

#### Timely Submission

Please make sure you have completed (sign and date where applicable) Parts 1-4 of the Nomination Application Kit. Print the completed and return to your Governor (or Governor's contact). Completed nomination packages (Governor's letter and completed nominees' kits) must be received by the NOAA Assistant Administrator for Fisheries on or before March 15.

#### Appointment

A Council member's appointment is conditional until such time as the member's background investigation has been favorably adjudicated. If you are appointed, you must undergo an extensive background investigation and complete other administrative requirements of the appointment process. Failure to disclose any past criminal history would be grounds for an unfavorable background investigation. Newly appointed members are required to complete a training course typically scheduled in October.

## Acknowledgement Statement, Resume, and Philosophy Statement

You must provide an acknowledgement statement indicating why you want to be a Council member; a complete resume detailing fisheries background and experience including information about your personal fisheries-related education, as well as information concerning awards and/or committee, board, or commission memberships, authorship of publications, etc., or other related qualifications and interests; and a statement of your guiding philosophy on the conservation and management of living marine resources.

Regional Fishery Management Council Applying for \_\_\_\_\_

Are you seeking reappointment? Yes \_\_\_\_\_ No \_\_\_\_\_ Gender: ☐ Male ☐ Female

Full Name:

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(Last) (First) (Middle) (Suffix) (Nickname)

*If you do not have a middle name state "NMN," or, if any part of your name contains initials only, state "IO."*

Current Residential Address:

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*Please do not use a P.O. Box if at all possible*

Current Employer's Name and Address:

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*Please do not use a P.O. Box if at all possible*

Home Phone: \_\_\_\_\_  
(area code)

Work Phone: \_\_\_\_\_  
(area code)

Cell Phone: \_\_\_\_\_  
(area code)

Fax: \_\_\_\_\_  
(area code)

Email Address: \_\_\_\_\_

Social Security Number: \_\_\_\_\_ Date of Birth: \_\_\_\_\_

Place of Birth: \_\_\_\_\_

Acknowledgement Statement:

*(Include a statement as to why you want to be a Council member.)*

Philosophy statement:

*(Include a statement of your guiding philosophy on the conservation and management of living marine resources.)*

Work experience:

Education:

*(Include information about your personal fisheries-related education.)*

Memberships:

*(Include committee, board or commission memberships.)*

Information concerning awards and/or authorship of publications:

Please provide any other related qualifications or interests.

You may include a current resume, or equivalent, in addition to the completed forms.



## Personal Fisheries Experience Form

The following is intended to help you provide NMFS with information on your background in fisheries. Members are categorized as coming from the commercial fishing sector, recreational fishing sector, or "other" sector. The "other" sector is made up of appointed members with knowledge of and experience in biological, economic, or social sciences; environmental or ecological matters; consumer affairs; and associated fields. If you have experience in more than one sector please explain.

NAME (Last, First, Middle)	CITY/STATE	COUNCIL

**COMMERCIAL SECTOR**

1. How many years have you engaged in commercial fishing?

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2. Are you currently employed in any area related to the commercial fishing sector?

☐ YES ☐ NO If yes, list your occupation/business to include, but not limited to, harvester, processor, buyer, broker, retailer, supplier, or other. If no, please list your occupation/business and dates you were employed in the commercial fishing business.

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3. What type (species) of fish have you fished for commercially?

--

4. What type of fishing gear do you primarily use for commercial fishing?

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5. Are you a member of any commercial fishermen's organizations/clubs? ☐ YES ☐ NO  
If yes, please list them.

6. Do you subscribe to any magazines/publications that deal with fishing? ☐ YES ☐ NO  
If yes, please list them.

7. Have you or do you attend federal/state fisheries meetings and/or public hearings regularly?  
☐ YES ☐ NO If yes, please list the meetings you have attended with the most recent dates  
and locations in the last year.

## RECREATIONAL SECTOR

1. How many years have you engaged in recreational fishing?

2. Are you currently employed in any area related to the recreational fishing sector?

☐ YES ☐ NO If yes, list your occupation/business to include, but not limited to, fisherman, guide, supplier, outfitter, or other. If no, list your occupation/business and dates employed in any area related to the recreational fishing sector.

3. Have you ever participated in a fishing tournament? ☐ YES ☐ NO

If yes, list the most recent tournaments by date, name and location.

4. What type (species) of fish have you fished for recreationally?

5. What type of fishing gear do you primarily use for recreational fishing?

6. Are you a member of any recreational fishermen's organizations/clubs? ☐ YES ☐ NO  
If yes, please list them.

7. Do you subscribe to any magazines/publications that deal with fishing? ☐ YES ☐ NO  
If yes, please list them.

8. Have you/do you attend federal/state fisheries meetings and/or public hearings?  
☐ YES ☐ NO If yes, list the meetings you have attended with the most recent dates and locations in the last year.

## CHARTER FISHING SECTOR

1. How many years have you engaged in charter fishing?

2. Are you currently employed in any area related to the charter fishing sector?

☐YES ☐NO If yes, list your occupation/business to include, but not limited to, charter industry, charter captain, charter fishing crew, other. If no, list your occupation/business and dates employed in any area related to the charter fishing sector.

3. If applicable, what type and kind of charter fishing do you provide or captain?

Types and kinds to include: private fishing charter, walk-on fishing charters, inshore fishing charters, offshore fishing charters, deep-sea fishing charters.

4. If applicable, what kind of charter fishing boat do you own or captain?

Kinds to include, but not limited to, six passenger, multi-passenger, party boat (vessel).

5. What kind of (species) of fish can be caught when charter fishing?

6. What type of fishing gear do you primarily use when charter fishing?

7. Are you a member of any fishermen's organizations/clubs? ☐YES ☐NO

If yes, please list them.

8. Do you subscribe to any magazines/publications that deal with fishing? ☐YES ☐NO

If yes, please list them.

9. Have you/do you attend federal/state fisheries meetings and/or public hearings?

☐YES ☐NO If yes, list the meetings you have attended with the most recent dates and locations in the last year.

### OTHER SECTOR

1. Have you or do you now work in any area related to biological, economic, or social sciences; environmental or ecological matters; consumer affairs; and associated fields? ☐ YES ☐ NO  
If yes, please explain.

2. Are you a member of any conservation organizations/clubs? ☐ YES ☐ NO  
If yes, please list them.

3. Do you subscribe to any magazines/publications that deal with resource conservation etc.? ☐ YES ☐ NO  
If yes, please list them.

If applicable, please list any of your publications/reports.

4. Have you or do you attend federal/state fisheries meetings and/or public hearings?

☐ YES   ☐ NO If yes, please list the meetings you have attended with the most recent dates and locations in the last year.

5. What are your main areas of concern, or study, pertaining to fisheries?

6. If your area of interest does not fit in any other category, please use the space below to describe your background.



### Part 3

#### Intergovernmental Personnel Agreements (IPAs)

Please mark the appropriate box and sign/date the appropriate blank line that may be applicable to your nomination if:

a) you, your spouse, general partner, and/or any organization in which you are serving as an officer, director, trustee, general partner, or employee, are currently participating as a principal investigator for a National Marine Fisheries Service study grant(s);

b) if you, your spouse general partner, and/or any organization in which you are serving as an officer, director, trustee, general partner, or employee, are currently detailed to the NMFS on a full- part-time basis under an IPA:

☐ a) above, is applicable: \_\_\_\_\_  
(sign and date)

☐ b) above, is applicable: \_\_\_\_\_  
(sign and date)

☐ neither a) nor b) above, is applicable to my nomination:

\_\_\_\_\_  
(sign and date)

INFORMATION REQUIRED TO BE REPORTED must be DISCLOSED on NOAA FORM 88-195, "STATEMENT OF FINANCIAL INTERESTS FOR USE BY VOTING MEMBERS OF, AND NOMINEES TO, THE REGIONAL FISHERY MANAGEMENT COUNCILS"

Individuals nominated for appointment to a Regional Fishery Management Council must provide financial disclosure information pursuant to section 302(j) of the Magnuson-Stevens Act, and financial disclosure regulations at 50 CFR 600.235. The form must be filled out by each nominee for Secretarial appointment.

Disclosure must be made on NOAA Form 88-195. In all instances, the form must be signed and dated.

**Statement of Financial Interests**  
**For Regional Fishery Management Council Voting Members, Nominees and**  
**Members of a Scientific and Statistical Committee**

<b>Who needs to file a financial disclosure?</b>	You, because you were nominated by the Governor of a state or appointed by the Secretary of Commerce to serve as a voting member of a Regional Fishery Management Council (Council); or you are a nominee to or a member of a Scientific and Statistical Committee (SSC).
<b>What is the purpose of a financial disclosure?</b>	The duties and responsibilities of your position require you to file the Statement of Financial Interests to fulfill the requirements of the Magnuson-Stevens Act. The purpose of this report is to assist you and NMFS in avoiding conflicts between official duties and private financial interests or affiliations. You may not vote on any Council decision that would have a significant and predictable effect on a financial interest disclosed in your report. Under penalty of law, please ensure that the information you provide is complete and accurate.
<b>What must I disclose on this form?</b>	The Magnuson-Stevens Act requires the disclosure of any financial interest in harvesting, processing, lobbying, advocacy, or marketing activity that is being, or will be, undertaken within any fishery over which a Council has jurisdiction. This also includes employment with an entity that provides consulting, legal, or representational services relating to harvesting, processing, lobbying, advocacy, or marketing activities. You must disclose such financial interest held by yourself; your spouse, minor child, partner; or any organization (other than the Council) in which you are serving as an officer, director, trustee, partner, or employee. This does not include financial interests in entities engaging in scientific fisheries research.
<b>When do I need to file my financial disclosure?</b>	<p><b>Nominees:</b> This form must be filed by each nominee for Secretarial appointment with the Assistant Administrator by April 15 or, if nominated after March 15, 1 month after nomination by the Governor.</p> <p><b>Members:</b> A seated voting member appointed by the Secretary must file this form with the Executive Director of the appropriate Council within 45 days of taking office; and must file an update with the Executive Director of the appropriate Council within 30 days of the time any such financial interest is acquired or substantially changed. All Council members must file this form annually by February 1<sup>st</sup> regardless of whether any information on the form has changed.</p> <p><b>SSC Nominees and Members:</b> Nominees to an SSC must file this form with the Regional Administrator for the geographic area concerned within 45 prior to appointment; and must file an update with the Regional Administrator for the geographic area concerned within 30 days of the time any such financial interest is acquired or substantially changed. All SSC members must file this form annually by February 1<sup>st</sup> regardless of whether any information on the form has changed.</p>
<b>Questions?</b>	If you have any questions about how to complete this form, please contact your Council Executive Director, NMFS Regional Office or the NOAA General Counsel for your Council.

## PENALTIES

Knowing and willful falsification of information required to be reported may subject you to criminal prosecution or subject you to civil penalties. It is unlawful for an affected individual to knowingly and willfully fail to disclose, or to falsely disclose, any financial interest as required by the Magnuson Stevens Act, or to knowingly vote on a Council decision in violation of this Act. In addition to the criminal penalties applicable, a violation of this provision may result in removal from Council or SSC membership.

## STATEMENT OF FINANCIAL INTERESTS

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Nominee or Member's Name (*Print last, first, middle initial*) \_\_\_\_\_

Name of Council or Council Committee \_\_\_\_\_

Type of Appointment (list Nominee or Member) \_\_\_\_\_

Type of Filing: ☐ Annual      ☐ Supplemental

### Instructions

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1. Carefully read the questions for Parts 1-3 on the following pages.
2. In Part 1, you must answer "yes" or "no" for each question provided. If you select "Yes," check the box by any applicable financial interest from the list below the question and provide the appropriate detail explaining your selection. If you need more room to provide detail, please attach those pages to this form.
3. In Part 2, you must answer "yes" or "no" for each question provided. If you select "Yes," check the box by any applicable financial interest from the list below the question and provide the appropriate detail explaining your selection. If you need more space to provide detail, please attach those pages to this form.
4. In Part 2, if you select "I have no spouse, partner, or minor children," you may skip the rest of Part 2 and move to Part 3. Answer Part 3, if necessary.
5. After you have completed the form, sign and date the form on the last page.
6. Submit the completed form to NMFS for Council nominees; to your Council Executive Director for seated Council members; or to the Regional Administrator for the geographic area concerned for SSC members or nominees.

#### Paperwork Reduction Act

Notwithstanding any other provision of law, no person is required to respond to nor shall a person be subject to a penalty for failure to comply with a collection of information subject to the requirements of the Paperwork Reduction Act unless that collection of information displays a currently valid OMB Control Number. The public reporting burden for this information, on this NOAA Form 88-195, is estimated to average 35 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any aspect of this collection of information, including suggestions for reducing this burden to the National Marine Fisheries Service, Office of the Chief Information Officer (F/CIO), 1315 East-West Highway, SSMC #3, 3<sup>rd</sup> Floor, Silver Spring, Maryland 20910.

#### Public Access to Information

This form, as completed by seated members of the Regional Fishery Management Councils, will be retained by the Council, made available on the Council's websites, and made available for public review at reasonable hours at the Council's Office and at each public hearing or public meeting.

## Part 1: Personal Financial Interest

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### Section 1.1: Assets and Ownership

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#### Question 1.1.1

Do you have any **stock, equity or ownership interest** (whole or partial ownership) in a **company or business** engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the company or business. Please include company or business name, date the interest began, and fishery or fisheries of interest.*

#### Question 1.1.2

Do you have **stock, equity or ownership interest** (whole or partial ownership) in any fishing vessel engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the vessel. Please include vessel name, company or business name, date the interest began, and fishery or fisheries of interest.*

### Question 1.1.3

Do you have **stock, equity or ownership interest** (whole or partial ownership) in any **other entity** engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No
- ☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the entity. Please include entity name, date the interest began, and fishery or fisheries of interest.*

### Question 1.1.4

Do you have **any percentage ownership** in or by a **company, business, or other entity** that provides any of the following services related to any fishery under the jurisdiction of the Council concerned?

- ☐ No
- ☐ Yes

*Check all that apply:*

- ☐ Lobbying
- ☐ Advocacy

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the entity. Please include entity name, date the interest began, and fishery or fisheries of interest.*

### Question 1.1.5

Do you have **any percentage ownership** in any entity that either **owns (wholly or partially)** or **is owned by (wholly or partially)** another entity that provides any of the following services for any fishery under the jurisdiction of the Council concerned?

- ☐ No
- ☐ Yes

*Check all that apply:*

- ☐ Consulting
- ☐ Legal
- ☐ Representational Services
- ☐ Lobbying
- ☐ Advocacy
- ☐ Marketing

*share holdings or any other monetary or in-kind enumeration of the entity. Please include company or business name, date the interest began, and fishery or fisheries of interest.*

## Section 1.2: Employment

### Question 1.2.1

Do you have employment with any company or business engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

Check all that apply:

- ☐ Harvesting  
☐ Processing  
☐ Marketing

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, company or business name and fishery or fisheries of interest.*

### Question 1.2.2

Do you have employment with a fishing vessel engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

Check all that apply:

- ☐ Harvesting  
☐ Processing  
☐ Marketing  
☐ Provides equipment essential to any of the above activities  
☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, vessel name and fishery or fisheries of interest.*

### Question 1.2.3

Do you have employment with any other entity engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

Check all that apply:

- ☐ Harvesting  
☐ Processing  
☐ Marketing  
☐ Provides equipment essential to any of the above activities  
☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

### Question 1.2.4

Do you have employment with any company, business, or other entity that provides any of the following services related to any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

Check all that apply:

- ☐ Lobbying  
☐ Advocacy

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

### Question 1.2.5

Do you have employment with any entity that either owns (wholly or partially) or is owned by (wholly or partially) another entity providing any of the following services, or providing equipment or services essential to harvesting, processing, lobbying, advocacy, or marketing activities, in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

Check all that apply:

- ☐ Consulting  
☐ Legal  
☐ Representational Services

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

#### Question 1.2.6

Do you have employment with an **association or organization** whose members include companies, vessels, or other entities engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Lobbying
- ☐ Advocacy
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include beginning date of employment, association name and fishery or fisheries of interest.*

### Section 1.3: Other Service with an association or organization

#### Question 1.3.1

Are you **serving as an officer, director, or trustee** of any organization or association whose members include companies or vessels engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ processing
- ☐ Lobbying
- ☐ Advocacy
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include beginning date of service, association name and fishery or fisheries of interest.*



## Part 2: Financial Interest of Spouses, Partners, and Minor Children

If you have no spouse, partner, or minor children, check the box below and proceed to Part 3.

☐ I have no spouse, partner, or minor children

### Section 2.1: Assets and Ownership

#### Question 2.1.1

Does your spouse, partner, or minor child have any **stock, equity or ownership interest** (whole or partial ownership) in a **company or business** engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

☐ No

☐ Yes

Check all that apply:

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the company or business. Please include company or business name, date the interest began, and fishery or fisheries of interest.*

#### Question 2.1.2

Does your spouse, partner, or minor child have any **stock, equity or ownership interest** in any fishing vessel engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

☐ No

☐ Yes

Check all that apply:

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the vessel. Please include vessel name, company or business name, date the interest began, and fishery or fisheries of interest.*

### Question 2.1.3

Does your spouse, partner, or minor child have any **stock, equity or ownership interest** in any other entity engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting  
☐ Processing  
☐ Marketing  
☐ Provides equipment essential to any of the above activities  
☐ Provides other services essential to any of the above activities

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the entity. Please include entity name, date the interest began, and fishery or fisheries of interest.*

### Question 2.1.4

Does your spouse, partner, or minor child have any percentage ownership in any entity that either owns (wholly or partially) or is owned by (wholly or partially) another entity that provides any of the following services for any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Consulting  
☐ Legal  
☐ Representational Services  
☐ Lobbying  
☐ Advocacy  
☐ Marketing

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration of the entity. Please include entity name, date the interest began, and fishery or fisheries of interest.*

## Section 2.2 Employment of Spouse, Partner, or Minor Child

### Question 2.2.1

Does your spouse, partner, or minor child have employment with any **company or business** engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting  
☐ Processing  
☐ Marketing  
☐ Provides equipment essential to any of the above activities  
☐ Provides other services essential to any of the above activities

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, company or business name and fishery or fisheries of interest.*

#### Question 2.2.2

Does your spouse, partner, or minor child have employment with a **fishing vessel** engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, vessel name and fishery or fisheries of interest.*

#### Question 2.2.3

Does your spouse, partner, or minor child have employment with **any other entity** engaged in the following activities in any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Harvesting
- ☐ Processing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

#### Question 2.2.4

Does your spouse, partner, or minor child have employment with **any company, business, or other entity** that provides any of the following services related to any fishery under the jurisdiction of the Council concerned?

- ☐ No  
☐ Yes

*Check all that apply:*

- ☐ Lobbying
- ☐ Advocacy

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

Question 2.2.5

Does your spouse, partner, or minor child have employment with any entity that either owns (wholly or partially) or is owned by (wholly or partially) another entity providing any of the following services, or providing equipment or services essential to harvesting, processing, lobbying, advocacy, or marketing activities, in any fishery under the jurisdiction of the Council concerned?

☐ No

☐ Yes

Check all that apply:

☐ Consulting

☐ Legal

☐ Representational Services

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, entity name and fishery or fisheries of interest.*

Question 2.2.6

Does your spouse, partner, or minor child have employment with an association or organization whose members include companies, vessels, or other entities engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

☐ No

☐ Yes

Check all that apply:

☐ Harvesting

☐ Processing

☐ Lobbying

☐ Advocacy

☐ Marketing

☐ Provides equipment essential to any of the above activities

☐ Provides other services essential to any of the above activities

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of employment, association name and fishery or fisheries of interest.*

## Section 2.3: Service with an association or organization by Spouse, Partner, or Minor Child

### Question 2.3.1

Does your spouse, partner, or minor child serve as an officer, director, or trustee of any organization or association whose members include companies, vessels, or other entities engaged in any of the following activities in any fishery under the jurisdiction of the Council concerned?

☐ No

☐ Yes

Check all that apply:

- ☐ Harvesting
- ☐ Processing
- ☐ Lobbying
- ☐ Advocacy
- ☐ Marketing
- ☐ Provides equipment essential to any of the above activities
- ☐ Provides other services essential to any of the above activities

*Please list person and relationship and describe each applicable interest, as indicated above. Please include beginning date of service, entity name and fishery or fisheries of interest.*

## Part 3: Information Requested of Other Persons

In the event any of the required information, including holdings placed in trust, is not known to you but is known to another person, you should request that other person to submit the information on your behalf and should report such request in the space below.

*Please list and describe each applicable interest, as indicated above. Please include the percentage ownership or share holdings or any other monetary or in-kind enumeration. Please include entity name, date the interest began, and fishery or fisheries of interest.*

I certify that the statements I have made on this form and all attached statements are true, complete, and correct to the best of my knowledge.

Signature \_\_\_\_\_

Date (mm/dd/yyyy) \_\_\_\_\_

Part 4

MEMORANDUM FOR: Assistant General Counsel for Administration  
U.S. Department of Commerce  
Office of General Counsel  
Washington, DC 20230

SUBJECT: Certification of Status Statement

I, \_\_\_\_\_,  
(Name)

currently residing at \_\_\_\_\_  
(Street Address)

\_\_\_\_\_  
(City) (State) (Zip)

hereby certify the following:

I am ☐ / I am not ☐ currently an agent of a foreign principal required to register pursuant to the Foreign Agents Registration Act of 1938, as amended (at 22 U.S.C. § 611, *et seq*);

I am ☐ / I am not ☐ currently a lobbyist required to register under the Lobbying Disclosure Act of 1995, as amended.

My signature below affirms that the information conveyed on this form is true, complete, and correct to the best of my knowledge and belief, and is made in good faith; and that I understand that knowing and willful false information on this form can be punished by fine or imprisonment or both.

\_\_\_\_\_  
(Signature)

\_\_\_\_\_  
(Date)



UNITED STATES DEPARTMENT OF COMMERCE  
Office of the General Counsel  
Washington, D.C. 20230

MAY 1 1980

MEMORANDUM FOR: Mary Ann Fish  
Director, White House Liaison

FROM: Barbara S. Fredericks *BSF*  
Assistant General Counsel  
for Administration

SUBJECT: Status of Members of Fisheries Management  
Councils and District Export Councils.

We have reviewed the status of members of the Fisheries Management Councils and the District Export Councils in relation to whether they are "public officials" as defined in 18 U.S.C. § 219(c). A review of the circumstances of each council's functions reveals that the members of the Fisheries Management Councils are public officials as defined in that statute, but the members of the District Export Councils are not.

Background

Section 219 prohibits a public official from acting as an agent of a foreign principal required to register under the Foreign Agents Registration Act of 1970, as amended.<sup>1</sup> Violation of this proscription subjects the individual to criminal penalties of fine, imprisonment for up to two years, or both.<sup>2</sup> In the case of the employment of an agent of a foreign principal as a special Government employee, the head of the employing agency may certify to the Attorney General that the employment of such an individual is required in the national interest.<sup>3</sup> Filing such a certification with the Attorney General will exempt that individual from the strictures of the statute.

"Public official" is defined as:

- (1) any person,
- (2) acting for or on behalf of the United States, or any department, agency, or branch of Government thereof,
- (3) in any official function,
- (4) under or by authority of any such department, agency, or branch of Government.<sup>4</sup>

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<sup>1</sup>22 U.S.C. § 611, et seq.

<sup>2</sup>Failure to register as required by the Foreign Agents Registration Act also subjects an individual to criminal penalty. 22 U.S.C. § 618.

<sup>3</sup>18 U.S.C. § 219(b).

<sup>4</sup>18 U.S.C. § 219(c).

The Department of Justice, has interpreted this definition to include "[m]embers of advisory committees governed by the Federal Advisory Committee Act (FACA) . . . ." They refined the statutory definition set forth above by noting that generally:

FACA provides that advisory committees are established or utilized 'in the interest of obtaining advice or recommendations for the President or one or more agencies or officers of the Federal Government.' 5 U.S.C. app. 5 3(2). Pursuant to FACA, a designated federal official calls all meetings of an advisory committee, approves the agenda, chairs or attends all meetings, and may adjourn any meeting of the committee whenever he determines it to be in the public interest. *Id.* 510(e), (f). Members of advisory committees subject to FACA thus perform their official advisory duties 'for' the Government and 'under' a government agency, within the meaning of section 219. 'Representative' members of FACA committees . . . are also 'public official[s]' within the meaning of section 219.

Against this statutory interpretation, the OLC Opinion analyzed the statutory basis, the purpose, and the functions of the particular advisory committee which was the subject of the opinion. This analysis "reinforce[d] the conclusion" that the members of the subject advisory committee were public officials within the meaning of § 219(c).<sup>7</sup>

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<sup>7</sup>Memorandum to The Honorable John P. Schmitz, Deputy Counsel to the President, from Douglas R. Cox, Deputy Assistant Attorney General, Office of Legal Counsel, U.S. Department of Justice, dated April 29, 1991 (hereinafter referred to as OLC Opinion).

<sup>8</sup>OLC Opinion at 2 (footnotes omitted). The opinion does observe that such conclusion "is consistent with the judicial construction of the similar definition of 'public official' in the federal bribery statute, 18 U.S.C. § 201(a), on which section 219 was modeled." OLC Opinion at 2, n.2 (citing 130 Cong. Rec. 1295 (1984); *Dixon v. United States*, 465 U.S. 482, 496 (1984)).

<sup>9</sup>OLC Opinion, at 3.



## Discussion

### Fisheries Management Councils (FMCs)

Eight FMCs were established by Section 302 of the Magnuson Fishery Conservation and Management Act, as amended,<sup>15</sup> for the purposes of advising, preparing, and submitting to the Secretary of Commerce fishery management plans regarding their respective regional fisheries.<sup>16</sup> Voting members of the FMCs are: (1) the principal State official with marine fishery management responsibility, (2) the Regional Director of the National Marine Fisheries Service for the geographic area concerned, and (3) individuals appointed by the Secretary of Commerce.<sup>17</sup>

Although FMCs are not subject to the FACA,<sup>18</sup> it appears that members of FMCs are public officials within the meaning of 18 U.S.C. § 219. The members act on behalf of the Department, and perform official functions for the Department, under the authority of both the statute and the Secretary.

FMCs have been previously administratively determined to perform an official function. Despite the Magnuson Act's specific exemption of the FMCs from the FACA, NOAA General Counsel has opined that "[c]ouncils are Federal instrumentalities created by statute to fulfill a Federal function, and are funded by Federal appropriations."<sup>19</sup> In 1977, the Department of Justice found occasion to review the functions and status of FMCs, albeit in the context of members' personal liability under the Federal Tort Claims Act.<sup>20</sup> In that opinion, OLC viewed the FMCs as "established to execute a federal function (and) to assist the Secretary of Commerce in his official endeavors."<sup>21</sup> Furthermore, they found that the "Councils come within the concept of an entity

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<sup>15</sup>Pub. L. 94-265, Title III, § 302 (Apr. 13, 1976), 90 Stat. 347 (codified at 16 U.S.C. § 1852).

<sup>16</sup>16 U.S.C. § 1852(b).

<sup>17</sup>16 U.S.C. § 1852(b).

<sup>18</sup>16 U.S.C. § 1852(1)(1).

<sup>19</sup>Fisheries Management Council Handbook (March 1985), at I-8. (citing NOAA/GC Opinion, dated Oct. 3, 1978). The Department of Justice concurred in this opinion on August 21, 1979. See FMC Handbook at II-B 13.

<sup>20</sup>1 O.L.C. 279 (Oct. 14, 1977).

<sup>21</sup>1 O.L.C. at 260 (citing 16 U.S.C. §§ 1801(b)(6)-(7) and 1852(a)(1)(c)).

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which is an 'integral part' of a Federal agency. . . . They are indispensable [sic] elements in the statutory scheme of the 1976 Act, and are an integral part of the Department of Commerce's statutory mission under that Act." This conclusion was acknowledged in a later OLC review of the status of FHCs, determining that, although they lack independent litigating authority, they belong to any number of categories of Federal agencies."

#### District Export Councils (DECs)

DECs were not established by statute, but have existed through the administrative power of the Department "to serve as communications links between the business community and the Government in helping to carry out national export expansion programs." The role of being a "regional channel of communication" was instrumental in determining that the DECs were not advisory bodies, and that the FACA did not apply to DECs."

"Id.

"4D O.L.C. 778, 780 n.2 (Sep. 17 1980).

"Commerce Department Press Release, dated Sep. 9, 1974. In March 1960 the National Export Expansion Council, was formed by order of Secretary of Commerce Mueller (pursuant to a message to Congress from President Eisenhower) to "discover industry sectors for which exports could be increased, to assist and encourage firms entering the export field, to strengthen contacts with business groups abroad, and to develop a volunteer organization adequate to meet all these goals." By 1973, the National Council established 42 Regional Export Expansion Councils (with nearly 1,800 members). These Regional Councils were the predecessors to the DECs. The District Export Councils Policy and Procedure Manual (Dec. 1, 1967), at p. 2-1. The National Council was disbanded in 1973 with the establishment of the President's Export Council. This office determined, with agreement of Office of Legal Counsel, that because the Regional Export Expansion Councils were established separately from the National Council, they could remain in existence. This office also reasoned that the Regional Councils "do not perform advisory functions (and the FACA) will not apply to [Regional Councils] as long as they are not used to provide advice and recommendations but continue to function as an informational distribution outlet for the Department." Memorandum to the Files from Robert C. Goodwin, Jr. and Wallace E. Brown, dated Dec. 20, 1972.

"Memorandum Opinion Re: Proposed Executive Order Entitled "Establishing the President's Export Council and for Other Purposes" and a draft Presidential Memorandum Establishing the President's Interagency Committee on Export Expansion, from Robert C. Dixon, Jr., Assistant Attorney General, Office of Legal

DECs do possess some Federal ties. DEC members are nominated by the respective District Office Directors of U.S. and Foreign Commercial Service, and are appointed by the Secretary of Commerce. Each District Office Director serves as the executive secretary for his or her respective district's DEC. Employees from other Federal agencies also sit on the DECs.

On the whole, however, we do not view members of the DECs to be public officials within the meaning of 18 U.S.C. § 219(c) because they do not act for or on behalf of the Department in an official function. Despite limited "Federal ties" mentioned above, DECs overwhelmingly perform activities on their own accord, pursuant to their own agenda, with their own assets. They possess no statutory charter, are not subject to the FACA, nor have they been authoritatively considered to be an integral part of the executive branch.

Today, the DECs retain their communications-link role and "collectively serve as a volunteer auxiliary of U.S. and Foreign Commercial Service District Offices to encourage and support export expansion activities in a variety of ways within their respective geographical jurisdictions."<sup>1</sup> The DECs focus on opportunities to promote export awareness at the local level through direct counselling of firms and providing information via seminars, workshops, training conferences, and courses. They develop relationships with local financial institutions to promote financing of exports.<sup>2</sup>

Because of their primarily operational (not advisory) role, this office continues to view DECs as not subject to the FACA.<sup>3</sup> DEC activities are not supported by appropriated funds. Rather, each DEC receives funding for its activities through membership fees and other collections for their programs and services. These

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Counsel, Department of Justice, dated Oct. 26, 1973.

<sup>1</sup>DEC Handbook, at p. 3-1.

<sup>2</sup>*Id.* at p. 4-1.

<sup>3</sup>*See, e.g.,* memorandum for Brenda Ebeling from Barbara S. Fredericks, Subject: Expenditures by DEC Executive Secretaries and Reimbursement Practices, dated Dec. 7, 1990. "Any committee which is established to perform primarily operational as opposed to advisory functions" is an example of a group not covered by the FACA. The administering Federal agency has the responsibility of determining whether a group is operational or advisory in nature. Furthermore, the nature of such a group may change from an operational to an advisory role. 41 C.F.R. § 101-5.1004(g).

funds are deposited in local financial institutions." DEC meetings are held at a time and place mutually agreed upon by the chairman and the members and are open to the public. The executive secretary is responsible for recording and preparing summary minutes of each meeting." The policy of the U.S. and Foreign Commercial Service has been that Federal employees, including executive secretaries, may not direct the disbursement of DEC funds or otherwise have any "authority, responsibility, supervision or control" over DEC funds or accounts."

DECs are developing advisory activities, however, by providing industry and perspective views to the President's Export Council," and passing on for the Department's consideration positions on trade legislation issues." If these advisory activities form a significant part of the DECs' present-day activities, DECs could begin to be viewed as advisory committees subject to the FACA, with its members considered to be performing an official function, and, thereby, acting as public officials. At the present time, however, we have been advised that these advisory activities are of a limited nature."

"Id. at n.1.

"DEC Handbook, at p. 8-1.

"USIFCS Bulletin No. 87-48 (Jul. 10, 1987). See also memorandum at note 21, supra.

"The President's Export Council (PEC) was established by Executive Order 11753 (Dec. 21, 1973). Sections 3 and 6 of that Executive Order authorized the PEC to establish, with the concurrence of the Secretary of Commerce, subordinate committees, which would be subject to the FACA. In 1975, the Internal Revenue Service considered the PEC, "including its subordinate committees," to be part of the executive branch of government for purposes of treating contributions to it as deductible charitable contributions. Memorandum to Karl E. Bakke from Billy H. Hargott, Chief, Individual Income Tax Branch, Internal Revenue Service, dated Jun. 25, 1975. In interpreting that ruling in 1982 and 1984, this office advised that DEC's are "subordinate committees" of the PEC. In light of the history of the DEC's, note 17, supra, this interpretation is incorrect.

"DEC Handbook, at p. 4-1.

"Telephone conversation on 4/22/92 with Diane Burke, Director of Public and Private Programs, U.S. & Foreign Commercial Service. The DECs may be informally requested to provide input on "emerging export issues," but USIFCS does not encourage DECs to submit formal position papers on trade legislation.

Excerpts from 22 U.S. C. 611

- (b) The term "foreign principal" includes--
  - (1) a government of a foreign country and a foreign political party;
  - (2) a person outside the United States, unless it is established that such person is an individual and a citizen of an domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States and has its principal place of business within the United States; and
  - (3) a partnership, association, corporation, organization, or other combination of persons organized under the laws of or having its principal place of business in a foreign country.
  
- (c) Except as provided in subsection (d) hereof, the term "agent of a foreign principal" means--
  - (1) any person who acts as an agent, representative, employee, or servant, or any person who acts in any other capacity at the order, request, or under the direction or control, of a foreign principal or of a person any of whose activities are directly or indirectly supervised, directed, controlled, financed, or subsidized in whole or in major part by a foreign principal, and who directly or through any other person--
    - (i) engages within the United States in political activities for or in the interests of such foreign principal;
    - (ii) acts within the United States as a public relations counsel, publicity agent, information-service employee or political consultant for or in the interests of such foreign principal;
    - (iii) within the United States solicits, collects, disburses, or dispenses contributions, loans, money, or other things of value for or in the interest of such foreign principal; or
    - (iv) within the United States represents the interests of such foreign principal before any agency or officials of the Government of the United States; and
  - (2) any person who agrees, consents, assumes or purports to act as, or who is or holds himself out to be, whether or not pursuant to contractual relationship, an agent of a foreign principal as defined in clause (1) of this subsection.