

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

Myrtle Beach, South Carolina  
October 1 and 2, 1971

PRESENT:

October 1, 1971 - 12:30 p.m. to 5:45 p.m.

Mr. Hugh M. Chapman  
Mr. Alester G. Furman, III  
Mr. William H. Grier  
Colonel J. M. J. Holliday  
Mr. E. Oswald Lightsey  
Mr. T. Eston Marchant  
Dr. Harrison L. Peeples  
Mr. James A. Rogers  
Mr. I. P. Stanback  
Mr. E. Craig Wall, Chairman  
Mr. T. Emmet Walsh

October 2, 1971 - 9:00 a.m. to 12:30 p.m.

Mr. Hugh M. Chapman  
Mr. Alester G. Furman, III  
Mr. William H. Grier  
Mr. E. Oswald Lightsey  
Dr. Harrison L. Peeples  
Mr. James A. Rogers  
Mr. I. P. Stanback  
Mr. E. Craig Wall, Chairman  
Mr. T. Emmet Walsh

I. Introduction of Mr. Hugh M. Chapman, New Commission Member

Mr. Wall introduced Mr. Hugh M. Chapman to members of the Commission. Mr. Chapman was appointed by the Governor to fill the vacancy on the Commission created by the resignation of Mr. John H. Lumpkin.

II. Approval of Minutes of September 2, 1971, Meeting of the Commission on Higher Education

It was moved (Stanback) and seconded (Grier) that the minutes of the September 2, 1971, meeting of the Commission on Higher Education be approved. The motion was passed unanimously.

### III. Clarification of Payments to Commission Members

Dr. Morris had requested from the State Auditor a clarification on the amount to be paid to Commission members for attending meetings called by the Commission. Mr. Smith stated that according to the Appropriations Statute which was changed several years ago Commissioners are entitled to \$15.00 per diem and up to \$15.00 per day within the state for actual subsistence expenses, plus transportation.

### IV. Requests for Permanent Improvements at the Medical University, The Citadel and the University of South Carolina - (Mr. Michael)

The Medical University has requested approval to remodel a portion of one of their older buildings to accommodate the Department of Medicine at a cost of approximately \$150,000. This request is consistent with their long-range development plan and is necessary regardless of future expansion plans. The funds will be provided from institutional bonds. A motion was made (Holliday) and seconded (Furman) that the Commission recommend approval of this project to the Budget and Control Board. The motion was passed unanimously.

The Citadel has submitted a request for approval to renovate Capers Hall which is a classroom-office facility and to construct a four-story addition to the building. The addition will provide seventy-two faculty offices and four large size classrooms. The cost for the renovation and the addition is approximately \$1.4 million which can be financed by institutional bonds, although the institution requests assistance from state revenue bonds. A second request is submitted by The Citadel for a new physical education building at an estimated cost of just under \$3 million, all from state revenue bonds. The present physical education facilities at The Citadel are sub-standard and were built in 1920. A motion was made (Holliday) and seconded (Grier) that the Commission recommend to the Budget and Control Board approval of these two projects, subject to the availability of funds. The motion was passed unanimously.

An application to construct a nine-story married student apartment building was submitted by the University of South Carolina. The building which will be financed by revenue bonds will cost approximately \$2.3 million. Approximately \$30,000 of this amount is for equipment. Approval for a federal interest subsidy grant has already been received. In addition the University has submitted a request for approval to acquire the right-of-way along Pickens Street from Pendleton to Green Streets. The cost will be approximately one-half

million dollars which will be covered by institutional bonds. A motion was made (Marchant) and seconded (Stanback) that the Commission recommend to the Budget and Control Board approval of these two projects. The motion was passed unanimously.

V. State of South Carolina to Set Up Washington Office

In a letter from the Governor it was announced that the state is setting up an office in Washington to facilitate state agencies and institutions receiving federal grants. Mr. C. T. Bendorf has been designated as the state liaison agent in Washington. The cost of operation of the office will be approximately \$80,000 annually. The Governor is requesting that the Commission along with other selected state agencies contribute \$1,000 toward the cost of operation of the office. A motion was made (Walsh) and seconded (Holliday) that the Commission provide \$1,000 from its budget for this purpose. The motion was passed unanimously.

VI. 1972-73 Budget of Commission on Higher Education

In general discussion on the submission of the budget request for the Commission on Higher Education it was agreed that in the future the budget should be submitted to the Commissioners in advance for their comments and review before being approved by the Executive Committee. A motion was made (Holliday) and seconded (Furman) that copies of the 1972-73 Commission budget be sent to the members of the Commission as soon as possible and if there are suggestions or comments they should be submitted to Mr. Wall before the meeting of the Executive Committee on October 19, and that additional changes can be made at the November meeting of the Commission. The motion was passed unanimously.

VII. Review of Goals for Higher Education for 1980

CHAPTER I - GOALS IN HIGHER EDUCATION

The consensus was that Chapter I was satisfactory.

Mr. Chapman agreed to provide an amended statement that the graduates of South Carolina colleges and universities should be encouraged to stay in South Carolina and contribute to its development.

CHAPTER II - ENROLLMENTS AND ADMISSIONS

A motion was made (Rogers) and seconded (Furman) that the Commission go on record as endorsing the limitation of the enrollment at Clemson University to 10,000 on the main campus and 16,000 on the main campus of the University of South Carolina, and that the universities pursue a more

vigorous screening policy on the undergraduate level for admission purposes. The motion was passed with a vote of seven to three. Those in favor were Messrs. Furman, Grier, Lightsey, Rogers, Stanback, Walsh and Dr. Peebles. Opposed were Messrs. Chapman, Holliday and Marchant. It was agreed that Dr. Morris would talk with Presidents Edwards and Jones and get their reactions on this to report to the Commission at the November meeting.

A motion was made (Chapman) and seconded (Furman) that the recommendations on admission policies on page II-17 be approved with the following changes:

The word "standards" in No. (2) be changed to "levels", No. (3) be reworded to state that the admissions criteria for the branches and centers should be set to encourage a broad segment of the people in those communities to attend, and that the admissions criteria for non-residents should be increased more in line with those required by other states for South Carolina students.

The motion was passed. Mr. Marchant was opposed.

A motion was made (Walsh) and seconded (Holliday) that the recommendation on transfer of credits on page II-18 which states that a firm policy be adopted by all state institutions permitting any student to transfer credits, up to the maximum permitted by then existing accrediting association policy, between public institutions, provided only that the cumulative grade point ratio of the transferred block of such credits be 2.0 or better on a 4.0 scale; and without reference to existence of similar courses in the institution to which the credit is transferred be approved. The motion was passed. Mr. Lightsey was opposed.

A motion was made (Peebles) and seconded (Furman) that the recommendations on college credit earned outside the college classroom beginning on page II-19 be approved. The motion was passed unanimously. It was suggested that a recommendation be added encouraging the individual colleges and universities to expand their placement programs and increase activities in the placement area. It was also suggested that a recommendation encouraging more guidance and assistance at the high school level to assist students in choosing the right college or type of post-high school institution be added.

A motion was made (Peebles) and seconded (Furman) that a recommendation be included which would encourage the colleges and universities to promote the idea of admission to college and universities after the 11th grade for students who qualify - meeting minimum requirements of high school which is sixteen credits. The motion was passed unanimously.

## CHAPTER III - ACADEMIC PROGRAMS

A motion was made (Chapman) and seconded (Walsh) that the recommendation on page III-7 requesting that the Commission be given statutory authority to withdraw approval of existing programs which are shown to be unnecessarily duplicative or insufficiently productive, or no longer required, be approved. The motion was passed. Mr. Marchant was opposed.

A motion was made (Walsh) and seconded (Furman) that the section on missions of the institutions beginning on page III-8 be approved. The motion was passed. Mr. Marchant was opposed. Mr. Grier abstained from voting.

## CHAPTER IV - FINANCING HIGHER EDUCATION

A motion was made (Chapman) and seconded (Holliday) that the formula system for determining college and university budgets be adopted with the understanding that there will be an explanation that the system should be tied in with the control of enrollments as previously passed by the Commission. The motion was passed. Mr. Marchant was opposed.

A motion was made (Furman) and seconded (Grier) that changes in tuition and fees cannot be made after submission of final appropriation requests without the approval of the Commission and the Budget and Control Board. The motion was passed unanimously.

A motion was made (Lightsey) and seconded (Rogers) that the recommendation on page IV-16 which recommends a special increase in student fees in order to finance establishment of a student grants program based on need be disapproved. The motion was passed unanimously. A counter motion on this recommendation was made (Marchant) and seconded (Rogers) stating that a student grants program be recommended but to be funded by state appropriations. The motion was passed unanimously.

A motion was made (Walsh) and seconded (Stanback) that the concluding paragraph in the chapter on Financing Higher Education on page IV-20 be approved with the following changes:

Eliminate the word "strategy", rephrasing the sentence to state that the Commission's objective is to foster increased productivity and add to the sentence which states that the appropriation formula will encourage productivity the clarifying words that the appropriation formula "coupled with other recommendations heretofore made" will encourage greater

productivity. The motion was passed unanimously.

It was suggested that the conclusion reached that the state is spending a relatively smaller proportion than other states of its total tax revenue for higher education is somewhat misleading and should be clarified because South Carolina has a lower percentage of students finishing high school and more emphasis should be placed on getting students out of high schools and into colleges. Overall the amounts spent per student in college are high because there are not enough students in college.

#### CHAPTER V - CAPITAL IMPROVEMENTS

It was moved (Chapman) and seconded (Peeples) that the chapter on Capital Improvements be approved with the figures shown less any adjustment which might be required because of recommendations that come out of the community college study. The motion was passed unanimously. It was suggested that a paragraph be included in the Capital Improvements chapter stating that there were some vacant beds at some of the colleges and universities and to suggest ways in which the unused capacity could be utilized.

#### CHAPTER VI - FACULTY

It was moved (Peeples) and seconded (Grier) that the recommendation on page VI-2 stating that the colleges and universities should have a faculty evaluation system be approved. The motion was passed unanimously.

It was moved (Walsh) and seconded (Grier) that the recommendation on page VI-9 which recommends that legislation be enacted which would offer faculty members at public colleges and universities the option of participating in the Teachers' Insurance Annuity Association-College Retirement Equity Fund (TIAA-CREF) or the South Carolina Retirement Plan be approved with the additional statement that in no circumstance would more money be put in than would be put in under the State Retirement Plan, unless it was from non-state funds. The motion was passed unanimously.

It was moved (Chapman) and seconded (Stanback) that the recommendation on page VI-10 recommending a uniform package insurance program for faculty be approved. The motion was passed unanimously.

It was moved (Furman) and seconded (Stanback) that the recommendation on page VI-10 which recommends that tuition and academic fees at any public institution for full time faculty members or his dependents be waived not be approved. The motion was passed unanimously.

It was agreed that the recommendations in the Faculty chapter on travel allowance, moving expenses and leave be eliminated.

It was moved (Lightsey) and seconded (Furman) that the recommendation on page VI-14 be restated to say that the institutions should delineate in writing institutional policies on outside work and political activity and that the principles suggested as a guide would be eliminated. The motion was passed unanimously.

It was moved (Peeples) and seconded (Stanback) that approval be given to No. (1) of the recommendation on page VI-16 which states that the faculty of the department should be actively involved in determining the budget recommendations for the department. The motion was passed unanimously.

It was moved (Stanback) and seconded (Peeples) that No.(2) of the recommendation on page VI-16 recommending that faculty have the opportunity to recommend persons for positions of dean, department head and president be approved. The motion was passed unanimously.

It was moved (Walsh) and seconded (Lightsey) that No. (3) of the recommendation on page VI-16 be changed to state that the individual colleges and universities are encouraged to have a faculty member and student attend meetings of the Boards of Trustees to represent their respective views. The motion was passed. Mr. Rogers was opposed.

It was moved (Grier) and seconded (Peeples) that the recommendation on page VI-18 on institutions developing written policies on tenure be approved. The motion was passed unanimously.

#### CHAPTER VII- STUDENT AID

It was moved (Marchant) and seconded (Rogers) that approval be given the recommendation on page VII-3 which states that the Commission adopts the objective of enhancing the state's role in insuring that none of her citizens is denied access to post secondary education solely for financial reasons. The motion was passed unanimously.

It was moved (Peeples) and seconded (Furman) that the recommendation on page VII-4 which recommends action to revise the Constitution to remove the prohibition against indirect aid to sectarian institutions be approved. The motion



was passed unanimously.

It was moved (Marchant) and seconded (Holliday) that the recommendation be approved on page VII-4 which recommends that a state-funded grants program of non-repayable grants be established. The motion was passed. Opposed were Messrs. Grier, Chapman, Lightsey and Dr. Peeples.

It was moved (Chapman) and seconded (Peeples) that the recommendation on page VII-7 recommending to the Education Assistance Authority an annual lending level of at least \$2.5 million be approved. The motion was passed unanimously.

It was moved (Peeples) and seconded (Marchant) that the recommendation on page VII-8 on grants for out-of-state education be approved. The motion was passed unanimously.

It was moved (Marchant) and seconded (Stanback) that the recommendation on page VII-9 which states that the administrative and fiscal responsibility reside with the Commission for the coordination of student aid programs be approved. The motion was passed unanimously.

#### CHAPTER VIII - LIBRARIES

It was moved (Peeples) and seconded (Walsh) that all recommendations in the chapter on Libraries be approved. The motion was passed unanimously.

#### CHAPTER IX - EXTENSION EDUCATION AND CHAPTER X-TWO-YEAR POST HIGH SCHOOL INSTITUTIONS WERE NOT INCLUDED IN THE DRAFT DOCUMENT

#### CHAPTER XI - NON-PUBLIC HIGHER EDUCATION

It was moved (Walsh) and seconded (Stanback) that the recommendations on non-public higher education on pages XI-2 and XI-5 be approved with the suggestion that it be pointed out specifically that more aid be given to those eligible. The motion was passed unanimously.

#### CHAPTER XII - COMMISSION ON HIGHER EDUCATION

It was moved (Chapman) and seconded (Grier) that the recommendation on page XII-3 providing that the statutory authority creating the Commission be amended to provide that the number of members appointed by the Governor shall always exceed by one the total number of ex-officio members be approved. The motion was passed. Mr. Stanback was opposed.



It was moved (Walsh) and seconded (Furman) that the recommendation on page XII-3 requesting that statutory authority be provided the Commission to establish a committee of non-public college presidents as an advisory body for the Commission be approved. The motion was passed unanimously.

It was moved (Chapman) and seconded (Walsh) that the recommendation on page XII-4 requesting that the statutory authority creating the Commission be amended to provide that budgets of the colleges and universities be submitted to the Commission initially and for the Commission to hold open hearings on the budgets and to make a unified budget presentation to the Budget and Control Board be approved. The motion was passed unanimously. It was understood that when individual budgets come up Commission members who represent the institution being discussed will refrain from voting on that particular budget.

A motion was made (Stanback) and seconded (Chapman) that the recommendation on page XII-5 requesting statutory authority to require all capital improvement requests from state universities and colleges to be initially submitted to the Commission for review and transmittal to the Budget and Control Board be approved. The motion was passed unanimously.

#### MISCELLANEOUS SUGGESTIONS:

It should be stated at the beginning of the report that the chapters cannot be taken out of context, that one recommendation depends on the acceptance of another.

It was requested that more information be developed on where vocational high schools and technical education centers are competing and where they are not competing. Dr. Kinard will make a report on this.

#### VIII - Proposal for Financing Higher Education by Dr. Peeples

A proposal for financing higher education using a voucher system was presented by Dr. Peeples. The Commission staff will work up an analysis on the proposal and bring it back to the Commission at the November meeting.

#### IX - Interim Reports on Two-Year Study Committee, Medical Education Committee and Continuing Education Committee

Mr. Michael, Dr. Kinard and Mr. Krech made brief progress reports on committee meetings on medical education, two-year colleges and continuing education. Final reports from these committees will be presented by the first of the year.