

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

August 5, 1982
10:00 a.m. - 12:00 Noon

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. Joseph O. Rogers, Jr.
Mr. Fred R. Sheheen
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mr. C. Otis Taylor, Jr.
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Dr. Hugh H. Wells
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.
Mr. Robert L. Wynn III

MEMBER ABSENT

Mrs. Willa J. DeWitt

MEMBERS OF THE PRESS

Ms. Camille Bradford
Ms. Melissa Herring
Mr. Will Lester
Mr. John Norton
Ms. Charlene Porter
Ms. Sally Saunders
Ms. Marsha White

GUESTS

Dr. Bill L. Atchley
Dr. Francis T. Borkowski
Dr. Robert W. Denton
Maj. Gen. James A. Grimsley, Jr.
Dr. H. M. Holderfield
Dr. James B. Holderman
Dr. James L. Hudgins
Dr. Alton T. Loftis
Mr. J. Lacy McLean
Mr. John H. Nason
Dr. Terry Peterson
Mr. William T. Putnam
Mr. Edward M. Shannon III
Mr. Sterling Smith
Dr. Glenn G. Thomas
Mr. Marion E. Woodbury

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. Cannon R. Mayes
Mrs. Lynn Metcalf
Ms. Julie Roper
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

I. Budget and Control Board Organization of State Agencies by "Functional Groups" for Budget Development

At the invitation of the Chairman, Mr. William T. Putnam, Executive Director of the State Budget and Control Board, reported that goals developed by the Budget and Control Board in 1981 included the organization of State agencies into eleven "functional groups" to address specific areas of interest. The functional groups are expected to be key components in the development of policies, objectives, and priorities by the Budget and Control Board for use in the budget process. The postsecondary education Functional Group includes, in addition to the Commission on Higher Education, the public senior colleges and universities, the State Board for Technical and Comprehensive Education, the Higher Education Tuition Grants Committee, and the Advisory Council on Vocational and Technical Education.

The organizational meeting of agency heads with respect to functional groups was held on June 18, 1982. President Collins served as the temporary chairman of the

postsecondary education Functional Group at the organizational meeting. A nominating committee was appointed to nominate a chairman and a vice chairman, and at the second meeting of the group on July 1, 1982, President Smith and Dr. Boozer were elected chairman and vice chairman, respectively.

Mr. Gilliam noted that the minutes of an informal meeting with Mr. Putnam and his staff on July 21, 1982, indicate that the postsecondary education Functional Group might be asked to provide the Budget and Control Board with information and ideas on broad issues, such as formula budgeting. He asked where the responsibility for formula budgeting will lie. Mr. Putnam stated that the responsibility resides entirely between the Commission on Higher Education and the institutions.

Dr. Wright expressed concern that the postsecondary education Functional Group might represent a return to the earlier practice of competition among the institutions for State appropriations. Mr. Putnam stated that the Commission and its advisory councils are, in effect, a functional group that served as a model for other groups organized by the Budget and Control Board. He stated that it is difficult to formulate policy when dealing with single agencies. He noted that if the postsecondary education Functional Group wishes to recommend to the Budget and Control Board that the Commission on Higher Education serve in the traditional way as the postsecondary education Functional Group, the Budget and Control Board would consider such a recommendation. He stated that there is no intent to infringe upon or jeopardize any existing relationships.

The next meeting of the Functional Group will be held at 2:00 p.m. on August 5, 1982, following adjournment of the meeting of the Commission.

II. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following matters:

a. Request to Purchase House Adjacent to Campus for Office Space, Clemson University, at a cost of between \$135,000 and \$165,000 to be funded from (1) Excess Debt Service for State Institutional Bonds, (2) Excess Debt Service for Plant Improvement Bonds, or (3) funds left to Clemson University in the will of Mr. James Matthew Breazeale of Belton. The Committee recommends approval, provided that up to \$145,000 from the funds left to Clemson in the will of Mr. Breazeale be used for this purchase. It was moved (O. Taylor), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

b. Request to Lease Warehouse Space, Lander College. Greenwood District Public School System has offered for lease the Leslie Elementary School, closed in 1981, and adjacent property to Lander College for a period of three years, with an option for the College to purchase the property at the end of the third year. The Committee recommends approval. It was moved (O. Taylor), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

III. Report of Committee on Implementation of the Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the Desegregation Plan, reported on the following matters:

a. Allocation of Desegregation Funds. At Mr. Gilliam's invitation, Dr. Boozer reported that the Budget and Control Board, on August 4, 1982, approved the Commission's recommendations on the allocation of 1982-83 desegregation funds appropriated for implementation of the State Desegregation Plan (see minutes of meeting, July 26-27, 1982, Exhibit C).

b. Summer Camp for Academic Development, Winthrop College. At Mr. Gilliam's invitation, Dr. Glenn G. Thomas, Interim President of Winthrop College, reported on the Summer Camp for Academic Development at Winthrop. The three-week Summer Camp, supported by desegregation funds, is conducted for a selected group of high school students who have completed the ninth grade. The students are provided experience in the college setting and will return to Winthrop, together with a newly selected group, during the summer of their sophomore and junior years for follow-up reinforcement. A minimum of 60 percent of the students admitted to this program are black.

c. Consideration of Annual Report on Progress in Higher Education Desegregation. Mr. Gilliam noted that South Carolina is required to submit an annual report on progress in implementing the State Desegregation Plan to the U.S. Department of Education by August 15 annually during the life of the Plan. At Mr. Gilliam's invitation, Mr. Smith reported that the Committee on Implementation of the State Desegregation Plan, at its meeting on August 3, 1982, considered the draft annual report and recommends approval, with the stipulation that the data in the tables be verified by the respective institutions. It was moved (Smith), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

IV. Recommendations Concerning 1983-84 Appropriation Requests of the Public Colleges and Universities and the State Board for Technical and Comprehensive Education

Mr. Gallagher reported that the Committee on Business and Finance met on July 27, 1982, to review the 1983-84 appropriation requests of the public colleges and universities and the State Board for Technical and Comprehensive Education, and to develop its recommendations to the Commission. The Committee based its review and recommendations, for all senior institutions except the Medical University and the U.S.C. School of Medicine, primarily on appropriation requests computed through the 1983-84 Appropriation Formula. The medical institutions' appropriation requests were reviewed as presented in their budget requests.

The Committee makes the following general recommendations concerning all institutions:

1. That no funding be provided for enrollment growth on the basis that CHE will request that the 1983-84 Appropriation Act contain provisos to fund enrollment growth for all colleges and universities including SBTCE institutions. It was moved (Gallagher), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

2. That the Commission request that the Budget and Control Board and the General Assembly relieve the public colleges and universities from having to pay from student fees a proportionate share of base pay, merit and fringe benefit increases for 1983-84 and all subsequent years; and that the State provide the total funds required for pay increases for employees paid from student fees as well as those paid from State funds. It was moved (Gallagher), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

Mr. Sheheen noted that implementation of a provision in the Appropriation Act to relieve the colleges and universities from having to pay from student fees a proportionate share of base pay, merit, and fringe benefit increases would assist in retarding the escalation of student fees.

3. That, providing full-formula funding for 1983-84 is not possible, relief from student fees having to pay a proportionate share of base pay, merit, and fringe benefits to be the Budget and Control Board's and the General Assembly's number one priority for funding increases in higher education. It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

4. That no deferred maintenance requests be approved pending completion of the study requested by CHE to determine whether tuition for debt service should be phased out and the funds now deposited in those accounts by the institution be used for maintenance and renovation of facilities in an on-going manner. It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

5. That no salary enhancement funds be approved and that the Commission request the Budget and Control Board and the General Assembly to allow the public colleges and universities flexibility in spending new funds (State or other) in 1983-84 to help alleviate faculty salary disparities in disciplines of a highly competitive nature. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

The recommendations of the Committee on Business and Finance, and Commission action with respect to the appropriation requests, are set forth below:

The Citadel. The Committee recommends \$10,539,641, including \$500,000 in Unique Costs (military college costs). It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

South Carolina State College. The Committee recommends \$15,423,638, including Unique Costs of \$277,004 (Felton Laboratory School) and \$39,222 (equipment, additional home economics teacher, Felton Laboratory School). It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

Winthrop College. The Committee recommends \$14,266,223, including Unique Costs of \$144,000 (University Affiliated Facilities Program) and \$20,543 (Winthrop/MUSC satellite nursing program). It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

College of Charleston. The Committee recommends \$13,817,070, including Unique Costs of \$266,577 (campus security), \$200,500 (maintenance of historical buildings), and \$27,090 (rent for faculty offices). It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

Francis Marion College. The Committee recommends \$7,127,811, including Unique Costs of \$88,932 (Francis Marion/MUSC satellite nursing program). It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

Lander College. The Committee recommends \$5,082,406, including Unique Costs of \$20,130 (rent). It was moved (Gallager), seconded (Wells), and voted that the recommendation of the Committee be adopted.

U.S.C.-Aiken. The Committee recommends \$3,928,982. It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

U.S.C.-Coastal. The Committee recommends \$5,417,782. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

U.S.C.-Spartanburg. The Committee recommends \$5,535,094. It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

U.S.C.-Beaufort. The Committee recommends \$856,243. It was moved (Gallager), seconded (Williams), and voted that the recommendation of the Committee be adopted. Mr. Taylor asked what mechanism in the Appropriation Formula generates a smaller increase in appropriations for the two-year institutions. Mr. Brooks stated that the Formula does not allow for economy of scale. He indicated that this matter will be studied during the next fiscal year.

U.S.C.-Lancaster. The Committee recommends \$1,421,894. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

U.S.C.-Salkehatchie. The Committee recommends \$875,191. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

U.S.C.-Sumter. The Committee recommends \$1,837,500. It was moved (Gallager), seconded (Graham), and voted that the recommendation of the Committee be adopted.

U.S.C.-Union. The Committee recommends \$591,888. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

U.S.C.-Columbia. The Committee recommends \$83,316,510, including Unique Costs of \$203,155 (rent), \$675,000 (computing equipment), and \$35,688 (Ph.D. in Pharmacy). It was moved (Gallager), seconded (Wells), and voted that the recommendation of the Committee be adopted.

Clemson University. The Committee recommends \$50,841,713, including \$300,000 (Energy Research) in Unique Costs. It was moved (Gallager), seconded (Williams), and voted that the recommendation of the Committee be adopted.

Medical University of South Carolina - Academic Division. The Committee recommends \$47,995,152, including \$534,127 (utility cost increases), \$1,000,000 (replacement of obsolete equipment), \$973,942 (normal maintenance), \$154,000 (library resources), \$51,000 (institutional support), \$100,000 (instruction, College of Medicine - Genetics), and \$43,000 (instruction, College of Pharmacy - B.S. and Pharm.D.). It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

M.U.S.C. - Hospital. The Committee recommends \$16,933,850, including \$999,311 (Medicaid cutback, and replacement of obsolete equipment). It was moved (Gallager), seconded (Wright), and voted that the recommendation of the Committee be adopted. Mr. Utsey opposed.

M.U.S.C.-Statewide Programs. The Committee recommends \$11,787,980, including \$12,000 (Consortium of Community Hospitals). It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be adopted. Mr. Utsey opposed.

M.U.S.C. - Charleston Higher Education Consortium. The Committee recommends \$189,719. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

U.S.C. School of Medicine. The Committee recommends \$11,267,739, including \$1,040,683 (operation and maintenance of VA facilities [\$426,843] and utilities for VA facilities [\$613,840]), \$258,063 (replacement of funds vetoed by Governor), and \$588,917 (replacement of federal funds). It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

State Board for Technical and Comprehensive Education (Instructional Programs). The Committee recommends \$62,415,763, including \$8,033,341 to bring SBTCE up to full formula funding using the Commission's Appropriation Formula. It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be adopted.

V. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported that the Medical University of South Carolina and the University of South Carolina are expected to sign an agreement within the next few days that will make the U.S.C. School of Medicine a full partner in the South Carolina Consortium of Community Teaching Hospitals, as prescribed by legislative mandate.

VI. Report of the Executive Director

a. Budget and Control Board Hearing. Dr. Boozer announced that the Commission is scheduled to make its recommendations concerning 1983-84 appropriations of the colleges and universities and SBTCE to the Budget and Control Board, the House Ways and Means Committee, and the Senate Finance Committee on Tuesday, August 24, 1982, at 3:00 p.m. in Room 219, Edgar A. Brown Building.

b. September Meeting of Commission. Dr. Boozer announced that the next meeting of the Commission will be held on September 9, 1982, at U.S.C.-Columbia.

c. Personalized License Plates. Dr. Boozer noted that Commission members are given the opportunity each year to purchase personalized license plates, if they so desire. He requested that members complete forms indicating their wishes concerning this matter.

The meeting was adjourned at 12:00 noon.

Respectfully submitted,

Gaylon Syrett
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Recording Secretary