

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

July 12, 1984
10:30 a.m. - 12:35 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman
Mr. George L. Brightharp
Dr. Willa J. DeWitt
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Mr. David B. Smith
Mr. Mortimer F. Smith
Mr. Robert L. Wynn III

MEMBERS ABSENT

Mr. W. Jerry Fedder
Dr. Alba M. Lewis
Mrs. Nanette H. Smyth
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBERS OF THE PRESS

Ms. Camille Bradford
Mr. Walker Campbell
Ms. Betty Lynn Compton
Mr. Lou Fontana
Ms. Edith Hall
Ms. Clisby Williams

GUESTS

Dr. Francis T. Borkowski
Dr. William Duggan
Mr. Ken Flincher
Mr. Ronnie Jowers
Dr. Charles E. Kaylor, Jr.
Mr. Henry W. Koelling, Jr.
Dr. W. David Maxwell
Dr. Dana Mitchell
Dr. Madelynn Oglesby
Dr. Terry Peterson
Ms. Margaret C. Pridgen
Dr. Michael Smith
Mr. Marion E. Woodbury

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Ms. Alvena M. Chapman
Ms. Elizabeth Drakeford
Dr. Frank E. Kinard
Mr. Alan S. Krech
Ms. Lynn Metcalf
Dr. John C. Sutusky
Ms. Gaylon Syrett
Ms. Carol D. Waldo

I. Approval of Minutes of June 7, 1984, Meeting

It was moved (Gallager), seconded (Wynn), and voted that the minutes of the meeting of June 7, 1984, be approved as written.

At the invitation of Chairman Sheheen, Dr. Francis T. Borkowski, USC Provost, invited members of the Commission to a dinner on Wednesday evening, July 18, honoring heads of government of the Caribbean nations. These officials will be on the campus to attend a three-day conference, sponsored by the University, to examine the region's economic, political, and social issues. Mr. Sheheen expressed appreciation for the efforts made by the University in the area of international relations.

II. Report of the Executive Committee

Consideration of Study of Enrollment Projections. Dr. Boozer reported that a draft study on projected enrollments and space utilization was tentatively approved by the Executive Committee at its meeting on June 6. The study was distributed to the presidents of the public senior colleges and universities, and their comments were solicited. Responses to the draft were submitted by six institutions: The Citadel, Clemson University, the College of Charleston, Francis Marion College, the University of South Carolina, and USC-Spartanburg.

The study makes two recommendations:

(1) We recommend that no caps or limitations be placed on enrollments at any campus.

After review and consideration of the institutional responses, the Executive Committee amended the second of the two recommendations as follows to more accurately reflect its original intent:

(2) We further recommend that the Commission review very carefully all requests for new capital construction in the future, whether for instructional use or for housing purposes, including in that review an analysis of such pertinent facts as current and projected rates of utilization of similar existing facilities at the campus in question.

The Executive Committee recommends that the study be approved. It was moved (M. Smith) and seconded (DeWitt) that the recommendation of the Committee be adopted. Mr. Wynn stated that he was startled by the low level of utilization of facilities. He suggested that the institutions be asked to comment on the matter. Mr. Sheheen indicated that this will be done. The motion was adopted.

III. Consideration of Requests for Renewal of Licensure of Institutions to Operate in South Carolina

Dr. Boozer noted that on June 7, 1984, the Commission directed him to request an interpretation by the Attorney General of the licensing law (Section 59-46-10 through 59-46-90 of the South Carolina Code of Laws) as it currently stands, and to determine the legality and constitutionality of a possible amendment to that law to include a "need criterion" that would require out-of-state institutions to prove the need for their services in South Carolina. In a letter of July 12, Mr. J. Emory Smith, Assistant Attorney General, expressed the opinion that South Carolina's licensing law does not provide adequate authority for the Commission to adopt needs criteria. It was moved (Jacobs), seconded (Wynn), and voted that the letter be referred to the Executive Committee for consideration and a report to the Commission. The letter is attached as Exhibit A.

Dr. Boozer requested that Mr. Krech, key staff liaison with licensure examination teams, make the presentation concerning licensure. Mr. Krech reported that the following institutions were examined for renewal of licensure during the month of April:

Shaw University. Shaw University (Raleigh, North Carolina), which offers a bachelor's degree program in Charleston, was first granted a two-year provisional license to operate in the State in May 1980. When the Shaw program was reexamined two years later, it was found that earlier deficiencies had been corrected, with the exception that the institution continued to experience severe indebtedness which was exacerbated by unresolved matters of liability to the Federal Government. During the next two years the Commission issued additional one-year provisional licenses while Shaw renegotiated its repayment schedule to the Federal Government and proceeded to prove that it would meet payments under the new plan. Examination teams made annual visits to the Charleston program and verified that licensure standards were being maintained.

In September 1983 the Commission again renewed Shaw's one-year provisional license, and agreed to follow up on the financial concerns by sending two qualified business or finance officers to the home campus in Raleigh in the spring of 1984. In April 1984 the examination team found that Shaw had reduced the fund balance deficit and maintained scheduled payments on the bond indebtedness. The team believes that the institution can substantially eliminate deficiencies cited in previous management letters prior to the 1985 audit.

Based on the recommendation of the team, and with the endorsement of the Executive Committee, Dr. Boozer recommends that the Commission approve a two-year provisional license for Shaw University to operate at the baccalaureate degree level in South Carolina, contingent upon continued submission of six-month progress reports and submission of the annual audit (including management letter) at the end of each year. Mr. Krech noted that the reports and audit must demonstrate that Shaw has continued to make payments due to the Federal Government in accordance with the approved payment schedule. In addition, if the problems cited by the auditors in recent management letters are not substantially eliminated in the audit of fiscal year 1985, Dr. Boozer will recommend that the Commission discontinue renewal of Shaw's license. A full examination of all aspects of the Shaw program in South Carolina will be scheduled in early 1986. It was moved (M. Smith), seconded (Wynn), and voted that the recommendation be adopted.

Gardner-Webb College. Gardner-Webb College (Boiling Springs, North Carolina) was granted a two-year provisional license to operate in South Carolina on May 6, 1982. On April 26, 1984, a licensing team visited the campus in Boiling Springs to review the application for license renewal.

While the team unanimously agreed that Gardner-Webb fully meets the minimum requirements to be issued a regular (five-year) license to operate at the baccalaureate level and below in South Carolina, it suggested that the institution "advise the Commission on Higher Education of its entry to any new location in South Carolina before course offerings are consummated." Based on the report of the team and with the endorsement of the Executive Committee, Dr. Boozer recommends that the Commission grant a regular license to Gardner-Webb College to operate at the baccalaureate degree level or below in South Carolina. It was moved (D. Smith), seconded (Jacobs), and voted that the recommendation be adopted.

Webster University. Webster University (St. Louis, Missouri) for some time has offered master's degree programs on military bases in South Carolina. Institutional representatives notified Commission staff in 1983 that Webster wished to move its programs at the Charleston Naval Station and the Charleston Air Force Base to a single off-base location to make them more accessible to the civilian community as well as to provide better control over facilities for their classes for military personnel. An application for licensure was submitted in late 1983, and an examination team visited the program at the two Charleston military bases on April 12-13, 1984. Webster College plans to begin its off-base operation in Charleston in September 1984.

Although Webster University has been operating programs that are available to civilians in the Charleston area and has maintained full accreditation by the North Central Association of Colleges and Schools, the examination team was critical of a number of aspects of the program and recommended that Webster "be granted a one-year provisional license." The staff observed that team members may not have recognized the significant difference between licensure and accreditation in approaching the assignment.

After careful consideration of the examination team's findings and recommendations, Dr. Boozer recommends, with the endorsement of the Executive Committee, that the Commission grant a two-year provisional license to Webster University to operate at the master's degree level in South Carolina, subject to the submission of six-month progress reports and a staff reexamination at the end of the first year of the provisional period.

It was moved (M. Smith) and seconded (D. Smith) that the recommendation be approved. Mr. Krech introduced Dr. William Duggan, Dean of the Graduate School of Webster University, who stated that the Commission has been conscientious and fair and that the recommendations are reasonable. He expressed appreciation to Dr. Boozer and Mr. Krech for their assistance. The motion was adopted.

IV. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Report on 1984-85 Appropriation Act. Mr. Gallagher reported that the public colleges and universities were appropriated 99.4% of full formula funding by the 1984-85 Appropriation Act. Mr. Sheheen noted that one institution has announced that it will be necessary to increase tuition and fees for 1984-85 because it "did not receive full formula funding." Mr. M. Smith suggested that the institutions be asked to comment to the Commission. Mr. Sheheen suggested that the matter be referred to the Committee on Business and Finance. It was moved (M. Smith), seconded (D. Smith), and voted that the Committee draft a resolution to be presented to the General Assembly in September 1984 requesting that the institutions not significantly increase their fees, except to cover normal inflationary costs, when full formula funding is received.

b. Consideration of Commission's 1985-86 Appropriation Request. Mr. Gallagher reported that the Committee on Business and Finance reviewed the Commission's

1985-86 budget request and recommends approval. A summary of the requested increases is shown below:

Summary of Budget Request
for 1985-86

<u>Program Name</u>	<u>Requested</u>	<u>Total</u>
Administration		
Other Operating Expenses	\$ 22,000.00	
Subtotal		\$ 22,000.00
Service Programs		
Quality Improvement Initiative	\$2,260,000.00	
Teacher Improvement	500,000.00	
SREB Contracts for Services	10,850.00	
SREB Small Grants	5,000.00	
S.C. Defense Scholarship Fund	<u>150,000.00</u>	
Subtotal		\$2,925,850.00
<u>Desegregation Plan</u>		
5th Year of the Desegregation Plan		<u>268,753.00</u>
Total Requested for Fiscal Year 1985-86		<u>\$3,216,603.00</u>

It was moved (Gallager), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

c. Consideration of Appropriation Formula for Funding Graduate Medical Doctor Education (Consortium of Community Teaching Hospitals). Mr. Gallager reported that seven Consortium hospitals sponsor residency programs in the following disciplines: Family Practice, Internal Medicine, Pediatrics, OB/GYN, Surgery, Orthopedics, Ophthalmology, Emergency Medicine, and Transitional Interns. The existing formula used to fund graduate doctor education at the Medical University of South Carolina applies to all of the disciplines named above except Family Practice. The staff of the Commission has determined, in consultation with representatives of the Consortium of Community Teaching Hospitals, that the existing MUSC formula would be appropriate for the same disciplines in the Consortium hospitals.

The discipline of Family Practice traditionally has required a heavier concentration of faculty time than other graduate medical education disciplines. In the development of the formula for graduate doctor medical education at MUSC, which does not include Family Practice residents, it was determined that .4 of a resident's time is spent receiving direct instruction by faculty members and .6 is devoted to patient care or instructing undergraduate medical students. For Family Practice it was determined that approximately .6 of a resident's time is spent receiving direct instruction from faculty members, with .4 being devoted to other services.

The Committee recommends that the Commission adopt the formula for making funding recommendations for the residency programs within the Consortium of Community Teaching Hospitals for 1985-86. The Committee also recommends that

a study of the cost of residency training in community teaching hospitals be conducted, and that the results of the study, including any recommended revisions to the Appropriation Formula for graduate medical doctor education, be presented to the Commission by June 1985. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted. Mr. Graham abstained.

d. Consideration of Cost Study of Two-year Education. Mr. Gallager reported that on June 7, 1984, the Commission deferred consideration of a cost study of two-year education in South Carolina until Mr. Jacobs, who initially requested the study, could be present. The Commission staff subsequently met with Mr. Jacobs and drafted additional recommendations which were considered by the Committee on Business and Finance on June 29. The Committee recommends that the study, as revised, be approved. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted. The recommendations, as revised, are attached as Exhibit B.

V. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

Consideration of Permanent Improvement Requests.

College of Charleston. Mr. Graham reported that the College of Charleston has submitted an Emergency Capital Improvement Project request to replace one of the cooling towers at the College's Central Energy Facility. The project is estimated to cost \$125,000, to be financed with Plant Improvement Fee Excess Funds. The Committee recommends approval. It was moved (Graham), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

South Carolina State College. South Carolina State College requests approval to install fan coil units in a South Campus facility. The facility was formerly a motel and has been used by South Carolina State College as a dormitory since its purchase in 1975. The estimated cost of the project is \$80,000. The Committee recommends approval. It was moved (Graham), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

Trident Technical College. Trident Technical College requests authorization to expand its Physical Facilities and Central Receiving Section by 11,875 square feet. The project is estimated to cost \$110,000, to be funded with local funds. The Committee recommends approval. It was moved (Graham), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

Medical University of South Carolina. At its June 7, 1984, meeting the Commission deferred consideration, pending receipt of a landscape design, of a request by the Medical University of South Carolina for approval of a general landscaping project at an estimated cost of \$250,000. The Committee subsequently considered the landscape design and recommends that the project be approved. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

Mr. Graham noted that the Committee has scheduled a series of campus site visits, beginning in late July 1984.

Mr. Gallager noted that recent newspaper reports indicate that USC-Coastal Carolina plans to provide resident housing for students. He suggested that the Commission advise the President of the institution that according to the Master Plan its status remains that of a commuter college. Dr. Francis T. Borkowski, USC Provost, stated that because of the expansion of the Myrtle Beach area, the University might reconsider the mission of the College and recommend changes in the Master Plan.

VI. Report of Committee on Health and Medical Education.

a. Report on Clemson University and USC-Spartanburg Collaborative Efforts for Baccalaureate Nursing Opportunities in Greenville. In the absence of Dr. Wright, chairman of the Committee on Health and Medical Education, Mr. Gallager reported that at its meeting on November 3, 1983, the Commission considered proposals from Clemson University and the University of South Carolina-Spartanburg to extend their existing baccalaureate nursing programs to the campus of Greenville Technical College. The objective of both proposals was to serve the needs of Greenville area registered nurses desiring to pursue a baccalaureate nursing degree during evening hours. Clemson's proposal also provided for the admission of students who were not already nurses.

At that time, the Committee on Academic Affairs and the Committee on Health and Medical Education recommended (1) that both proposals be denied; (2) that discussions between Clemson University and USC-Spartanburg be continued, through an interinstitutional committee, in order to develop a collaborative and coordinated approach in meeting Greenville area demand without unnecessary duplication of effort; and (3) that the chief academic officers of Clemson and USC-Spartanburg report on their progress semi-annually to the Commission until such time as the problems had been resolved satisfactorily. The Commission adopted this recommendation with the following stipulation: "If progress satisfactory to the Commission is not achieved within six months, the institution able to provide the program in the most cost-effective manner will be selected to do so." Clemson and USC-Spartanburg submitted a joint progress report on May 29, 1984. The Committees believe that the institutions have made significant progress in a collaborative manner.

The Committee on Health and Medical Education, jointly with the Committee on Academic Affairs, recommends that the institutions be permitted to offer both programs on the campus of Greenville Technical College within the parameters of the report submitted, provided that the institutions submit semi-annual evaluations of these activities following the close of enrollment each fall and winter semester in order that the Commission might determine what further action, if any, is necessary. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committees be adopted.

b. Report on Meeting of Joint Health and Medical Education Board. Mr. Wynn reported that at the meeting of the Joint Health and Medical Education Board held in late June, MUSC and USC made an extensive report concerning their joint faculty retreat held in part to address the issues raised by the Commission on Higher Education in October 1983. He stated that the appropriate committees will study this report and make recommendations to the Commission at a later date.

VII. Report of Committee on Implementation of the State Desegregation Plan

Consideration of Draft of 1983-84 Annual Report to the U.S. Department of Education. Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that the Committee has reviewed the draft of the 1983-84 Annual Report to the U.S. Department of Education. He noted that the final report will include expenditure information and other materials that will not be available until later in July. The Committee recommends that the Commission approve the draft and authorize the Committee to review and approve the final draft. It was moved (Gilliam), seconded (M. Smith), and voted that the recommendation of the Committee be adopted. Mr. Gilliam noted that he has written to Governor Riley requesting that he call a meeting of the institutional presidents, their board chairmen, the chief academic officers, chancellors, and members of the Commission on Higher Education to discuss Desegregation Plan results and goals.

VIII. Report on Provisions of the Education Improvement Act of 1984 Which Involve Commission Responsibilities

Dr. Kinard reported that certain provisions of the Education Improvement Act of 1984 involve the Commission or the public or private colleges and universities. Commission members were provided on July 3 a report describing those provisions which specifically involve the Commission. He noted that the major items are a new loan program for prospective teachers and a grant program for institutions. Dr. Boozer complimented Dr. Kinard on his analysis of the Act.

IX. Report of the Executive Director

Dr. Boozer reported on the following matters:

a. Proposal to South Carolina Committee on the Humanities. Dr. Boozer reported that on April 7, 1984, the Commission authorized the staff to apply to the South Carolina Committee on the Humanities for a planning grant that would lead to a larger grant proposal to promote the improvement of teaching humanities subjects in the schools. That planning grant was awarded in June. A planning workshop, hosted by the Commission on June 27, was attended by 30 participants representing schools and colleges throughout the State. A proposal has been drafted, and it is expected that the final proposal will be completed by late August.

b. Appointment to National Commission. Dr. Boozer reported that former Commission member, Mrs. Wanda L. Forbes of Clover, has been appointed by President Reagan to the National Commission on Libraries and Information

Science. Mrs. Forbes served on the Commission on Higher Education from July, 1975 until July 1978.

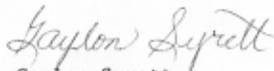
c. Personalized License Plates. Dr. Boozer noted that Commission members are given the opportunity each year to purchase personalized license plates, if they so desire. The costs of such plates are paid by individual Commission members. He requested that forms be completed with reference to this matter.

d. Informational Reports. Dr. Boozer noted that members of the Commission have been provided copies of two reports, "Report of the South Carolina Academic Group on Interfaces Between Undergraduate Education and Medical Education," and "South Carolina Consortium of Community Teaching Hospitals."

In addition, Commission members were provided copies of an article from Higher Education and National Affairs and a report by the Association Council for Policy Analysis and Research of the American Council on Education entitled "America Has a New Urgency."

The meeting was adjourned at 12:35 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary