

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION
November 7, 1991
10:30 a.m.

MEMBERS PRESENT

Mr. William J. Whitener, Chairman
Dr. D. Glenburn Askins, Jr.
Mr. Fred L. Day
Ms. Elaine Freeman
Mr. Robert C. Gallager
Mr. Kenneth E. Goad
Mr. Marvin C. Jones
Mr. Henry D. McMaster
Mr. Edward T. McMullen, Jr.
Mr. Harry W. Miley, Jr.
Mr. Lewis Phillips
Dr. Raymond C. Ramage
Mr. Edwin E. Tolbert, Sr.
Ms. Mildred R. Williams

MEMBERS ABSENT

Mr. Roger E. Henderson
Ms. Reba Kinon
Mr. Joseph J. Turner, Jr.

STAFF

Mr. Todd E. Barnette
Mr. Michael L. Brown
Mr. Charles D. FitzSimons
Mr. Ivan F. Guinn
Mr. Douglas I. Holleman
Dr. R. Lynn Kelley
Mr. John J. Krause
Mr. Alan S. Krech
Dr. Harry G. Matthews
Ms. Lynn W. Metcalf
Dr. Gail M. Morrison
Mr. Joseph V. Pendergrass
Dr. Robert K. Poch
Dr. Mike Raley
Mr. Jeff Richards
Dr. Marilyn M. Scannell
Mr. Fred R. Sheheen
Mr. John E. Smalls
Ms. Janet K. Stewart
Ms. Edna Strange
Dr. John C. Sutusky
Ms. Gaylon E. Syrett
Ms. Judi R. Tillman
Dr. Aileen C. Trainer
Ms. Julia E. Wells

GUESTS

Dr. Robert Alexander
Ms. Barbara Anderson
Dr. Jack Anderson
Ms. Ellen Arl
Ms. Melanie Barton
Dr. David Bell
Dr. Dianne Brandstadter
Dr. Mary Cheeseboro
Dr. William B. Crenshaw
Dr. Anthony J. DiGiorgio
Ms. Naomi Dreher
Mr. Daniel Dukes
Dr. Conrad D. Festa
Dr. Barbara Gottesman
Dr. Milton Griffin
Dr. Sally Horner
Ms. Beverly Howard
Ms. Susan Hyler
Dr. Vermelle Johnson
Ms. Janet Land
Dr. Harry M. Lightsey, Jr.
Dr. Peter T. Mitchell
Ms. Rebecca Murphy
Dr. James Nesmith
Dr. John M. Palms
Dr. Daniel C. Pantaleo
Dr. Terry Peterson
Dr. Janice Poda
Mr. William T. Putnam
Dr. George M. Reeves
Mr. James Salley
Dr. Albert Smith
Ms. Ellen Still
Dr. James Strobel
Ms. Katherine Thomas
Mr. Orlando White
Mr. Bill Youngblood

MEMBER OF THE PRESS

Mr. Al Dozier
Mr. Bill Robinson

For the record, notification of the meeting was made to the media as required by the Freedom of Information Act.

Mr. Whitener announced that Ms. Kinon's husband has had a serious operation but is recovering nicely.

I. Approval of Minutes of Meeting of October 3, 1991

It was moved (Phillips), seconded (Ramage), and voted that the minutes of the meeting of October 3, 1991, be approved as written.

II. Recognition of Outstanding Candidates for Professor of the Year

Mr. Whitener announced that Dr. James Lister Skinner, Professor of English at Presbyterian College, was named Professor of the Year at the Higher Education Summit on November 5. Six other candidates were named both finalists for Professor of the Year and Distinguished Professors of 1991. Two of these finalists, Ms. Ellen Arl of USC-Sumter and Dr. William Bryan Crenshaw of Erskine College, were able to be present at the Commission meeting to receive their awards.

III. Report of the Executive Committee

Consideration of Reorganization of the Council of Presidents

The Executive Committee agreed to a request that Clemson University President Max Lennon and Midlands Technical College President Jim Hudgins be permitted to work jointly with their respective organizations to reach a mutually satisfactory resolution to this issue. Attached as Exhibit A is a copy of the reorganization structure for the Council of Presidents.

The Executive Committee recommended approval. It was moved (Whitener) and seconded (Tolbert) that the recommendation of the Committee be approved.

Mr. Jones asked the justification of treating the two-year campuses of the University different from the technical colleges. Dr. Askins stated that there is a philosophical difference in that the USC two-year campuses are perceived as a part of the University. Mr. Jones stated that the two-year campuses have the same status of the technical colleges. Therefore, the motion was amended (Jones) and seconded (Gallager) that the USC two-year campuses and the technical colleges have equal status.

Dr. Reeves stated that the USC system is being reorganized and the two year campuses will be more closely related to the Columbia campus as deans that report through the vice provost to the president. He reported that a final mission decision should be made by the end of the academic year and will be shared with the Commission at that time.

Ms. Freeman suggested that the amendment be withdrawn, and that the question be revisited after USC publishes its mission statement after June 30, 1992.

Dr. Lightsey stated that the Council wants to be as inclusive as

possible so that everyone will have an opportunity to express his views within the Council. There is a recognition that most of the decision-making would be made by the Council's Executive Committee in the future rather than by the Council as a whole. After further discussion, Mr. Jones withdrew his motion. It was moved (Jones), seconded (Gallager), and voted that the Executive Committee recommendation be amended with the understanding that the University of South Carolina present its new mission statement on the two-year campuses in July 1992.

Dr. Askins stated that if the University creates a new mission statement with new ramifications to it, it would need to be approved by the legislature with comments from the Commission. Mr. Sheheen noted that the Academic Affairs staff is researching the methodology required for a change in mission.

Mr. Sheheen stated that President Watts of The Citadel, the incumbent chairman of the Council, will be requested to reconvene the reconstituted Council of College Presidents at an early date.

IV. Report of Committee on Academic Affairs

In the absence of Mr. Turner, Chairman of the Committee on Academic Affairs, Dr. Morrison made the following reports:

A. Consideration of Proposed Appropriations Request for FY 1992-93 for Teacher Loan and Governor's Teaching Scholarship Loan Programs

The Teacher Loan and Governor's Teaching Scholarship Loan Programs are administered by the Student Loan Corporation. The Commission was charged with the responsibilities of establishing regulations to govern both programs and of recommending annually the State appropriations necessary for the operation of both programs.

In consultation with the Commission staff, the Student Loan Corporation is requesting State appropriations of \$4.7 million for FY 92-93 for the Teacher Loan Program (TLP) and \$1.35 million for FY 92-93 for the Governor's Teaching Scholarship Loan Program (GLP).

The Committee recommended that the Commission approve the requested appropriations for the TLP (\$4.7 million) and for the GLP (\$1.35 million)

It was moved (Ramage), seconded (Phillips), and voted that the recommendation of the Committee be approved.

B. Consideration of Proposed Amendment to Regulations for the Teacher Loan Program

The EIA established the Teacher Loan Program and required the Commission in consultation with the State Department of Education and the Student Loan Corporation to develop regulations governing the program.

The staff of the Student Loan Corporation, in consultation with

Commission staff and the staff of the State Department of Education, has proposed an amendment to the current regulations (Section 62-20 Borrower Eligibility A 7) which would, in effect, allow older students who received their high school diplomas through adult education or GED programs to participate in the teacher loan program. This additional eligibility criteria would act as an alternative to having graduated in the top 40% of the high school class.

The Committee recommended that the Commission approve the proposed amendment.

It was moved (Tolbert), seconded (Phillips), and voted that the recommendation of the Committee be approved.

C. Consideration of Annual Reports for FY 1990-91 and Proposed Appropriations Requests for FY 1992-93 for EIA-funded Teacher Recruitment Projects

The General Assembly authorized the Commission on Higher Education to monitor and evaluate the status of EIA-teacher recruitment projects designed to improve the recruitment of teacher education candidates. The FY 1990-91 Appropriations Act included an extensive proviso which instructed the Commission to ensure that "all funds are used to promote teacher recruitment on a statewide basis, to ensure the continued coordination of efforts among the three teacher recruitment projects, to review the use of funds, and to have prior program and budget approval. Annually the Commission shall report on the effectiveness of the programs to the Senate and House Education Committees and to the EIA Select Committee by December 1."

1) S. C. State College - At the request of the Commission, S. C. State College refocused its project activities during FY 1990-91. EIA funds were expended to support the Program for the Recruitment of Minority Personnel to Teaching and the refocused program, S. C. Program for the Recruitment and Retention of Minority Teachers.

2) Benedict College - This College's appropriation is used to fund the Minority Access to Teacher Education program which is a pilot program designed to recruit minority students into teacher education.

3) S. C. Center for Teacher Recruitment - This Center employs a director and is supported by seven full-time employees as well as four teachers-in-residence. The Center has developed a series of programs aimed at addressing the problems of rural schools, declining proportions of minority and male teachers, specialty certification area shortages, and the quality of the teacher applicant pool.

The Committee recommended:

1. That S.C. State College's program for the Recruitment and Retention of Minority Teachers be continued during FY 1992-93, with an appropriations request in the amount of \$236,000, provided that:

- a) An evaluation report on the effectiveness of the forgivable loan/scholarship program be prepared and forwarded to Commission staff for review by December 1, 1991. It should answer the following questions:
- 1) Would recipients have been able to attend S.C. State College without these funds?
 - 2) Did the funds enhance the career choices of the recipients?
 - 3) How many recipients have gone on to complete their teaching commitments?
 - 4) How many have not? Why?
 - 5) Are the administrative structures adequately servicing the loan program?
 - 6) Are other institutional units more appropriate for project administration (e.g., office of financial aid)?
- b) Any defaulted loan funds originally allocated from EIA funds appropriated in FY 1991-92 may be reused during that fiscal year, provided that any interest accrued in the defaulted funds be returned to the State. Any defaulted loan funds originally allocated from EIA funds appropriated prior to FY 1991-92 must be returned to the State plus accrued interest. A summary of any activity in this area should be included in the FY 1991-92 annual report which is due on September 1, 1992.
2. That Benedict College's MATE program be continued during FY 1992-93, with an appropriations request in the amount of \$211,321, provided that:

Any defaulted loan funds originally allocated from EIA funds appropriated in FY 1991-92 may be reused during that fiscal year, provided that any interest accrued in the defaulted funds be returned to the State. Any defaulted loan funds originally allocated from EIA funds appropriated prior to FY 1991-92 must be returned to the State plus accrued interest. A summary of any activity in this area should be included in the FY 1991-92 annual report which is due on September 1, 1992.

3. That the S.C. Center for Teacher Recruitment be continued during FY 1992-93, with an appropriations request in the amount of \$922,382.

It was moved (Ramage), seconded (Tolbert), and voted that the recommendation of the Committee be approved.

D. Consideration of the Proposed Appropriations Request for FY 1992-93 for EIA-funded SC Center for the Advancement of Teaching and School Leadership

The Commission authorized the establishment of the S. C. Center for the Advancement of Teaching and School Leadership under the authority granted to it by Section 59-18-25 of Act 194, the Target 2000 legislation. Appropriations from the General Assembly for the Center are transferred through the Commission to Winthrop College, the Center's fiscal agent.

For FY 1992-93, the Center is seeking an appropriation of

\$787,000. The appropriation request includes two new items described in the project's budget: an additional staff member and funding for faculty released time for the college partners.

The Committee recommended that the Commission approve an appropriations request for FY 1992-93 in the amount of \$786,015 for the S. C. Center for the Advancement of Teaching and School Leadership.

It was moved (Ramage), seconded (Phillips), and voted that the recommendation of the Committee be approved.

V. Report on Commission on Higher Education Management Information System

Mr. Smalls reported that the Commission on Higher Education maintains a statewide information system containing aggregated higher education statistics from all public and private postsecondary education institutions in South Carolina. This statewide information system was originally developed in 1973-74 to assist the Commission in responding to its legislative mandates. The system was computerized in 1974 and continues to reside on a mainframe computer at the University of South Carolina. He noted that because there have been significant changes in State and Federal reporting requirements since the computerized statewide information system was first implemented, it is not possible to use the system to respond to many of the current reporting requirements.

Mr. Holleman stated that the Commission staff has researched successful state systems and has established committees with representatives from all institutions and sectors in the planning process of the statewide system. The proposed new State level data base system would allow the State: 1) greater access to data; 2) the ability to respond quickly to requests for information; 3) the ability to edit data prior to updating the data base; 4) the ability to access data currently in system by use of PC's as well as terminals; 5) the ability to collect and analyze unit record data; and 6) the ability to provide institutions with detailed information. The new system will be called Commission on Higher Education Management Information System (CHEMIS).

Mr. Whitener stated that a technical college president had expressed displeasure to him that the technical college presidents had not been involved. Mr. Sheheen responded that he was surprised because he, Mr. Smalls, and Mr. Holleman met with the Council of Technical College Presidents and by unanimous vote they agreed to form a technical committee to work with the Commission. The State Tech Board is convening the technical committee on November 13.

This report was for information only.

VI. Report of the Commissioner

Mr. Sheheen reported on the following matters:

A. Higher Education Summit

The Higher Education Summit was held on November 5 and 6 at the Embassy Suites Hotel in Columbia. The Summit was sponsored by

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the Office of the Governor, the Council of College Presidents, the Commission on Higher Education, and a group of South Carolina business leaders.

B. Supercomputer for South Carolina

The Governor announced at the Higher Education Summit that the State would be purchasing a supercomputer for institutions of higher education.

C. Opening Fall Enrollment

A new format was distributed for opening fall enrollment data in the colleges and universities.

D. Legislative Desk Manual

Legislative desk manuals were compiled by staff for use by members of the Commission.

VI. Access and Equity

Mr. Tolbert announced the Seventh Annual Conference on the Development and Implementation of Successful Programs for Increasing Minority Access and Equity in Colleges and Universities to be held February 20-21, 1992 at the Holiday Inn/Carowinds in Fort Mill, South Carolina.

It was moved (Jones), seconded (Askins), and voted to adjourn the meeting for lunch and to reconvene as a Committee of the Whole.

Meeting of Committee of the Whole

The Commission reconvened as a Committee of the Whole at 1:10 p.m. Mr. Sheheen stated that in response to a request from the Commission on Higher Education and the Chairman of the Higher Education Subcommittee of the Senate Education Committee, the staff produced a draft paper entitled, "Criteria for Status Change." Mr. Sheheen stated that revisions will be made in the staff paper as a result of comments and discussion at the Committee of the Whole meeting, and the Commission's December agenda will include this item for final discussion and voting by the members.

Mr. Whitener stated that since this subject is of intense interest in the state, and in light of pending legislation affecting at least three institutions, maximum opportunity for suggestions and comments should be afforded to the institutions, other parties interested in higher education, and the general public. He noted that Winthrop College, the College of Charleston, and S. C. State will speak to efforts to redefine their missions, size, and designation.

Dr. DiGiorgio spoke on what he considers the missing sector of public higher education and some of the parameters of this concern; Dr. Smith spoke on the benefits of a comprehensive teaching universities sector to South Carolina, especially with the intent of keeping the best students in the State; Dr. Lightsey spoke on the economic development underpinnings for comprehensive teaching universities. Mr. Youngblood, representing the Charleston Chamber of Commerce, presented some observations and comments regarding the need for the College of Charleston to be called a university

and the need for further graduate programs to enhance economic development and opportunity in the region.

Dr. Ramage remarked that he cannot determine that there is any senior institution in North Carolina that is not a university and believes this has caused a number of problems.

Ms. Freeman suggested that the presidents' paper be incorporated into the staff paper. Mr. Gallagher suggested that the staff start out with the presidents' paper and work forward from there. Following further discussion, the meeting was adjourned at 3:45 p.m.

Respectfully submitted,

Janet K. Stewart
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Recording Secretary