

ANDERSON COUNTY COUNCIL  
ANDERSON, SOUTH CAROLINA  
Regular Meeting – May 14, 2002 - 6:00 p.m.  
Linda N. Gilstrap, Clerk to Council

AMENDED  
MINUTES

All area newspapers, radio stations and television stations were informed of this meeting in compliance with guidelines set forth in the *Freedom of Information Act*.

PRESENT

Chairman Larry E. Greer – District #3, Presiding  
G. Fred Tolly – District #1  
Vice Chairperson Gracie S. Floyd - District #2  
Clint Wright – District #4 (Late)  
Mike Holden – District #5  
William C. Dees – District #6  
M. Cindy Wilson – District #7  
Joey Preston – Administrator (Late)  
Michael Cunningham – Assistant Administrator  
Tom Martin – County Attorney  
Linda N. Gilstrap – Clerk to Council  
Tammie Shealy, Deputy Clerk to Council

*(During times of discussion and presentations the minutes are condensed and paraphrased.)*

The official meeting of the Anderson County Council convened in the Council Chambers of the Historic Courthouse on Tuesday, May 14, 2002 at 6:00 p.m.

Ms. Gracie Floyd asked Rev. Charles Watkins of the Bethlehem A.M.E. Church of Belton to give the invocation. Everyone stood and pledged allegiance to the flag.

Council observed a moment of silence in memory of Mr. Curtis Kinley, a former Councilman and Building and Codes Director, who passed away on Monday, May 13, 2002.

Chairman Greer called for the approval of the minutes from the April 2 and April 16, 2002 minutes as mailed. Mr. Dees moved to approve the minutes and Mr. Tolly seconded. Ms. Wilson said that on April 2 she had requested an extensive study on the road to the network leading into and out of the landfill. With the lateral expansion permit certain to be approved now, it would behoove the County to be prepared to handle approximately 200 heavy trucks going and coming a day, she said. The report that she was given that night did not completely reflect the extent of what needs to be done. Ms. Wilson asked that the record reflect that the complete study was not handed over. Vote on the minutes were unanimous.

Mr. Wright arrived at this time and apologized for arriving late. Chairman Greer stated that Mr. Preston would be arriving late because he was speaking at the municipal meeting.

Citizens Comments: (Agenda Matters) (1) Ms. Elizabeth M. Peace came before Council requesting that money for additional available space to include the County's native veterans who served in Granada, Persian Gulf, present war on terrorism, and continued improvements to the Veterans Monument. She asked that this be included in the 2002-2003 fiscal year budget. She also thanked all employees who helped improve the area of the Veterans Monument. She said that she was successful in obtaining the bronze monument with names of all Anderson County natives killed in World War II, which

hung in the hospital for many years. She said that Ms. Reel would display this in the museum. She said that after working with all the individual employees she said that the County had an exceptional great County government. (2) Mr. John Peterson thanked Council for the professional services, rescue efforts compiled for him and his family after their most recent car accident on April 4. He said 23 different agencies, between Oconee and Anderson Counties, responded to their accident and he was very, very grateful that he was the recipient from the swift actions from the Anderson County Rescue. (3) Mr. Paul Brown of Martin Road in Anderson County. During the 30 years living in Anderson County, he has never found it necessary to address Council, but charges have been made against him by Council Member Cindy Wilson that he cannot allow to go unchallenged. He said the words of a newspaperman from another era, "I'm here for truth and justice." During the last meeting, Ms. Wilson stated in open session, "regarding rumors of the County Administrator, a local radio personality, and a local realtor making phone calls inviting people to attend the announcement of a political competitor's intention to run for County Council using County phones while on County time." When he learned of this, he didn't think much of it, he had no idea who the radio personality was, but he knew it wasn't him. He stated that you imagine his horror when he was informed that Ms. Wilson said that it was. He read from a letter dated April 24 from John Woodson on WRIX radio. The letter stated that Ms. Wilson told Mr. Woodson that the rumor was that it was Paul Brown and Marshall Carithers had met with Joey Preston and had used county phones to invite people to her opponent's announcement for Council. She did not name the opponent. He presented statements to Ms. Wilson; from the three people she mentioned denying this meeting ever took place. He said that Ms. Wilson had slandered his name by associating me in an activity that someone in his business should not be involved in. He then asked Ms. Wilson who told her about this meeting. He also stated that there were three circumstances, which qualify as privilege communication from a legal standpoint, attorney client privilege, husband-wife, and a priest in the confessional. Members of County Council are not covered. He asked her where she got the information, begged her to stop lying about him, and asked for a public apology to Mr. Preston, Mr. Carithers and himself. Telling this lie she has slandered his name, and cast doubt on his credibility as a reporter. He said that this was not the first time that she has accused people of doing things that never happened. He reminded her of the accusations against the Administrator and Chairman Greer regarding a public meeting with the Oconee County Council and the truth was there was never such a meeting. No apology was ever made to the Administrator and Mr. Greer. (4) Mr. Charles Crowe talked about District #6 and money being spent on different things. He said when Council takes up the budget, to remember the taxpayers all around the county and put aside the games of playing "team members and team mates" and prove that we are fiscal conservatives and accountable. He asked council to take time, before they vote on the budget tonight, to make sure that this document is what Council wants to impose on the taxpayers of this County. (5) Mr. John McCormick of 801 Northlake Drive of Anderson, requested Council to remove the proposed noise ordinance from the table and move forward. He said that constantly citizens are complaining concerning noise. If there are some difficulties with the proposed changes with the noise ordinance (which are minor) then please send back to committee for further revision or somehow get to the third reading. For the enforcement questions, regardless of who enforces whatever ordinance Council passes - first you must pass the ordinance. He said Sheriff Taylor was very instrumental in pointing out his concerns for enforcement issues and the committee acted on those issues to "unbind" his hands. (6) Mr. Ed Jean apologized to Ms. Lib Peace regarding an earlier conversation regarding the veterans' monument. He took an "informal" survey of the monument, at least 1-1/2 dozen individuals said "leave it where it is". (7) Mr. Dan Harvell - Mr. Harvell deferred his time to Mr. Lester Brock. (8) Mr. Brock said at the last meeting he quoted some figures and Council recessed and then came back out and said that his figures weren't right. He said that he got them out of the last two audits and the figures he

quoted were cash and investments. In 1998, the county had \$15,214,106 and 2000-2001 the County had \$7,528,309. Mr. Greer stated that he thought the problem was the pages and the terminology. Fund balance was the term that he used that night.

Mr. Greer moved to approve Resolution #R2002-046 – a resolution acknowledging and recognizing Alison Reed, Kelli Hardy, and Emily Rhoads, members of the Anderson County Trailblazers 4-H Club, for taking top honors at the South Carolina 4-H Hippology Championship and Resolution #R2002-047 – a resolution acknowledging and recognizing Daniel Jarrard, Patrick McGill, Adam Phillips, and Chris McGill, members of the Starr 4-H Livestock Club, for taking top honors at the Anderson County 4-H Livestock Judging Competition held April 6, 2002 at the T Ed Garrison Arena on the Clemson University Campus. Mr. Wright seconded and vote was unanimous. Mr. Greer recognized the winners and presented them each a framed copy of the resolutions.

Council skipped over the next item because Ms. Lee was not present.

Ms. Teresa Morgan said that everything she was about to say was in "black and white" and is well documented. She said that her initial concern was with the landfill issues. She said Anderson County no longer owns the landfill so Anderson County no longer controls this portion of the waste stream. The landfill now is a new subject. She said that she wished that the research associated with the surrounded landfill had not involved so many concerns. At present, these concerns are undermining our basic civil liberties and are destroying the innermost foundations of county government. During five years of research, she had encountered numerous roadblocks to public information and contempt for right of private citizens to an open government. I strongly believe that further investigations will show corruption, malfeasance, violations of Ethic Laws, and general abuse of county ordinances and even possible violations of state and federal laws. If these concerns are not out-right violations they are definitely violated in the "spirit" of the law. It is this type of behavior, which is riding our County government to the core, and it disfranchises all the citizens of their rights to efficient, moral, and open-democratic government. A government elected its citizens for service to it citizens and not one for the payroll of private companies or outside entities. Payment of which come in the form of contributions, consulting fees, and un-opened envelopes. There are so many areas of concern that boggle your mind with disbelief and horror. When you follow the money trail and realize that the trail reaches outside of Anderson County, even to areas outside of South Carolina. For example the money trail leads to Lexington, Kentucky, the home of Bill Nelson, which to my understanding, happens to be the former home of Mr. John Garman of the Anderson Chamber of Commerce. Another example would be Claude Graham who travels from Latta, South Carolina, which is 240 miles, every other Tuesday as a consultant to the proceedings. Mr. Graham then reports to Rhino Consulting, which is owned by Bill Nelson and Jim Swishstock. The four major areas of concerns arise from sworn, certified depositions. She handed copies out to Council members. She said upon completion of this deposition, Council's outrage should lead them to a full investigation by an objective third party on behalf of the citizens of Anderson County. Some of the issues: there are clear violations of County ordinances dealing with the sale of Big Creek in 1997, (County not following their own procurement codes, ordinances and policies. Why is the County Administrator working as a consultant for a private organization to bring solid waste into the Anderson Regional Landfill at the expense of taxpayers' dollars? Is this not a conflict of interest since we no longer own this facility? Should they not have their own individuals to go out and gather business? In closing, Ms. Morgan, stated that she hopes the Council looks beyond their own personal pocketbooks and take the appropriate time and effort to look into this matter. She said that she sent a copy of the written statement to Ms. Druanne White, Solicitor, who then sent her a reply stating that she could not investigate this because she was funded by Anderson County and the County Council, makes the decision on

whether or not she receives funding. Council received all Ms. Morgan's remarks as information.

Mr. Preston arrived at this time.

Mr. Jim Zeiche, Vice-President of the Anderson Regional Landfill, said that over the last several years they have made numerous donations to the County of Anderson. They have donated to the Art Council, Chamber of Commerce, Cheddar Fire Department, Cheddar Youth Center, Keep America Beautiful, Freedom Weekend Aloft, and Partners for A Healthy Community, and Calvary Home for Children, All American Rhythm and Blues Festival, American Cancer Society. Over the last three years, this amounts to about \$200,000. He said that he was sorry for what they just heard tonight because they must be poor corporate citizens and he apologizes, but with things taken out of context you just about infer anything. Many of these donations were made by myself or by his consultants: Claude Graham or Bill Nelson in person to Anderson County. Their intent is to be a good corporate citizen and a member of this community and they will to this today as they have in the past and in the future as long as they operate in Anderson County. Mr. Zeiche presented a check to Ms. Gracie S. Floyd for the Partners for a Healthy Community in the amount of \$10,000 for the Health Wise Handbook. Ms. Katherine Smith accepted the check and she thanked Allied Waste and Anderson County. Mr. Zeiche also presented a check in the amount of \$5,000 for the Chamber of Commerce to increase the minority participation in the organization. Ms. Floyd introduced Mr. Willie Day, Mr. George Randolph, Mr. Tarris Hasson, and Mr. John Garman.

Ms. M. Cindy Wilson asked for a Point of Personal Privilege. The Chairman granted her the request. Ms. Wilson thanked the landfill officials for their generous contributions. She stated that she wanted to caution everyone (taxpayers and elected officials) to be very careful about the private-public partnerships. Everyone must make sure that when the County has a public/private partnership that is more than a matter of public money being used in a way that enriches the private individual and not necessarily our taxpayers as a majority and not just a select few.

Chairman Larry Greer granted himself a moment of Personal Privilege. He said that he listened with interest to Ms. Morgan's comments. He told Ms. Morgan that he could not find the text of her comments in his folder that she handed out and said that it was included in the folder. Mr. Greer said that he **always take exception** to accusations that some people like to stand before Council and make and that is that "we need to quit worrying about our pocketbooks". That is a accusation that members of this Council are on the "take" in his opinion and he highly resents the statement. He also said that anyone at anytime can check his financial records. Any implication that he is on the "take", he highly resents. He highly resents comments like "quit worrying about your own pocketbooks". These are not true, he said.

Mr. Greer moved to approve Resolution #R2002-045 – a resolution commemorate and honor the dedication and ultimate sacrifice made by those men and women who lost their lives while serving as law enforcement officers not only in Anderson County, South Carolina, but also across this great nation; and other matters related thereto. Mr. Tolly seconded the motion and vote was unanimous. A moment of silence was held in memory of all "fallen" law enforcement officers.

Council recessed for about 5 minutes at this time.

Ms. Mamie Lee from the McCormick Children's Home asked Council to consider providing financial assistance to the Children's Home since they serve Anderson County children. The home serves 13 counties and since 1998 has served approximately 17

Anderson County children. The State has cut their funds so they have to seek financial assistance from the other Counties that they current serve children from. They have never called upon any counties for assistance in the past. They have a total budget of \$600,000 and they are surviving by utilizing grant monies, which most require a match. Council received as information.

Chairman Greer presented first reading of Ordinance #2002-015 – an ordinance to correct, ratify, and amend that certain option and site lease agreement by and between Anderson County, South Carolina and American Towers, Inc., successor in interest to Triton PCS Property Company, L.L.C.; and other matters related thereto. Mr. Dees moved to approve and Mr. Wright seconded. Vote was unanimous.

Chairman Greer presented first reading of Ordinance #2002-017 – an ordinance to amend ordinance #98-019, as previously amended by ordinances #99-029, #2000-063, #2000-014, and #2001-046, relating to the industrial/business park of Anderson and Greenville Counties so as to enlarge the park. Mr. Dees moved to approve the ordinance on first reading and Mr. Wright seconded. Chairman Greer asked if this would alter the revenue stream from the industry in a negative manner. Mr. Martin replied that it would not. Vote was unanimous.

Ms. Gracie S. Floyd presented a proclamation declaring the month of May as Community Violence Prevention Month. Ms. Floyd read the proclamation. She then moved to adopt and Mr. Tolly seconded. Vote was unanimous. Ms. Floyd presented the Proclamation to Mr. Al Watson who works for Crisis Ministries.

Mr. Mike Holden presented a proclamation declaring the month of May as Older Americans Month. He then moved to approve and Mr. Dees seconded. Vote was unanimous. Mr. Holden presented the proclamation to Mr. Doug Wright, Director of Senior Solutions.

Mr. Joey Preston read the Proclamation declaring the week of May 19<sup>th</sup> as National Public Works Week in Anderson. Mr. Bill Dees moved to approve a proclamation declaring the week of May 19, 2002, as National Public Works Week in Anderson County. Vote was unanimous.

Chairman Greer presented Resolution #R2002-042 – a resolution expressing intent to cease County Maintenance and to authorize County consent to Judicial abandonment and closure of certain Anderson County Roads; granting encroachment permits as to such portions of said Anderson County roads and other matters related thereto. Mr. Holden moved to approve and Ms. Wilson seconded. Mr. Tolly asked if the road had been posted for 30 days and Mr. Hopkins did confirm that it had been posted. Vote was unanimous.

Chairman Greer presented Resolution #R2002-044 – a resolution to provide for the commissioning of certain named Code Enforcement Officers to provide for the proper security, general welfare, and convenience of the County of Anderson, South Carolina. Mr. Martin explained that the officer would be commissioned as a Code Enforcement Officer (Officer Jonathan Derrick Durham). Mr. Dees moved to approve and Mr. Tolly seconded. Vote was unanimous.

Ms. Floyd moved to remove from the table the Noise Ordinance #2001-047. Mr. Dees seconded. Vote was two in favor (Mr. Dees, Ms. Floyd) and five opposed (Mr. Tolly, Mr. Holden, and Mr. Greer, Mr. Wright, and Ms. Wilson). Motion failed. Mr. Tolly read a section of state law regarding "Breach of the Peace". Mr. Holden said that he was not opposed to the ordinance; he thought that it was not ready to be approved at this time. Ms. Floyd encouraged all members of council to work toward getting the

ordinance off the table by the next meeting. She suggested that if any member of Council has concerns, to please get in touch with her. Ms. Wilson said that she respected all that has been said and done on this proposed ordinance; however, at this time Council's entire focus should be on the budget. Mr. Dees asked if the current noise ordinances by the State of South Carolina of 1976 as amended, being enforced now? He said this is a very important issue, especially for his district. Mr. Wright said that it was an enforceable issue and he didn't want to give people "false hope." He said that he would study what Mr. Tolly presented to see if it is an average that could be more effective than the noise ordinance. Mr. Greer said that he voted against removing from the table the ordinance because he has not had the time or the information to look at the ordinance in the form that it needed to be in.

Mr. Dan Harvell explained that the Taxpayers Association was a group of taxpaying citizens and as a whole the membership represents a broad spectrum of vocations, which include small business, manufacturing, accounting, service occupations, legal, as well as many retired people. All members take an interest in the way their tax dollars are spent. The association believes in progress as long as the progress is fair and just for all involved. He said they are always on the lookout for well-connected people of wealth who ride the "backs" of the public trust and the taxpayers' dollar to further their own interest. The board members of the Anderson County Taxpayers Association met for four hours and poured over roughly 1/3 of the budget and they found multiple items to be concerned about and some that causes alarm. Every item has been viewed in the following context: 1) is this a vital service or item to all taxpayers in this County? 2) Is this service or item necessary without question to the majority of our citizens? 3) Is this service or item in the long-term best interest of our citizens? 4) Is this item or service to the greatest benefit to the citizens of the County, or to county employees, and/or elected officials? They have chosen to defer the majority of their comments and further observations until next meeting; after the Administrator's budget presentation. They conveyed their displeasure of how the budget process is done in Anderson County. For example public input long before the stage we are currently at as well as prior exposure on the internet are used in Greenville and Pickens Counties and our citizens deserve no less. The following is a record of the Taxpayers Association's presentation. IT IS NOT VERBATIM.

Frank Kille: The budget of Anderson County has grown from approximately \$71 million in 2000-2001 to approximately \$91 million in 2002-2003 as being recommended. This is a \$20 million increase in two short years. Stated another way this is a 28% increase. What percentage of the taxpayers in Anderson has increased their take-home pay 28% in the last two years? I bet there are more who have experienced a 28% decrease than a 28% increase. I do not know who you folks are working for, but it isn't the taxpayers of Anderson County. In the budget presentation, which is to follow, very short, we hope that a few points will be addressed. #1 - Account #600 - 166 - Why did the Six and Twenty Fees decrease from \$270,000 to just \$65,680? #2 - Some county departments like the Administrator's Office is showing a 10% increase in salaries and fringes, while other departments is showing less than a 1% increase? Why? We think it would be extremely helpful to us, in reviewing this budget, if you would put the number of employees of each department for the three years that is shown in the budget so we can see if the staffing is going up, staying the same, or by some miracle, is going down. Also, in the Administrator's office, we see where the taxpayers have spent almost \$10,000 in the past 18 months for training. In the coming year, we see a budgeted amount for another \$5,000. What's all this training for? #5 - We see where health insurance costs is going up over 50%. How much of this cost is being absorbed by County employees? We realize that it costs a lot of money to run a government of this size. That is why we recognize cutting the size of government by 5% from last years budgeted amount. When you reduce \$79,743,290 by 5% you get \$75,756,125. This is the mark that Anderson County should shot for -- \$75 million not \$91 million. If you folks were running a business today, you would be out of business

today. The Anderson County Taxpayers Association would recommend that Council the stack of budget garbage as information only. Next week we would like to see a detailed discussion of what can come out of this balloon style budget. If you do not know how to say no, we can teach you how. Tonight we want to give you a taste next week. You will need a lot of accurate answers and it may be a long meeting. Some of you may want to pack a lunch. Thank you.

Mr. Wright asked for a Point of Personal Privilege and Chairman Greer granted it. He said that he read over Ms. Morgan's comments and since he has been given full credit and saving the County's taxpayers over 25 million dollars he said he would like to address some of her issues. #1 clear violation of county ordinance dealing with the sale of the landfill -- he said that the Courts have decided that the County **DID NOT** violate county ordinance. It has been answered numerous times. #2 Checks brought here by Claude Graham- I think Mr. Zeiche answered that question quite strongly of who those checks were given to and I don't think any were made out to Joey Preston. Mr. Wright said he was getting tired of insinuations being made about that particular issue. It is public record and it is not real hard to understand if you have an open mind and are willing to understand the issue. #3 Violations of sworn statements and depositions -- Evasive manner of questioning. I guess the point is that one of the ways you can defend your position is call the answers given under oath evasive because you don't agree with them and they are not the answers you wanted to hear. That is the whole story about what is going on here. It isn't what they want to hear so they continue and continue to try to hound out the same idea. #4 why is Mr. Preston working as a consultant? I think you also heard that the so-called meeting that was supposed to take place where he was doing his consulting work never took place. Mr. Wright said that he would be more than happy to provide Ms. Wilson with all the information and documents so as to the payment when the landfill was sold. We had two options. Option A: We could spend 7 million dollars of the taxpayers' money we were going to pay \$40/ton to dispose of our trash. Which means your household fee would have been \$100 as opposed to \$40. The other option (B) is we could have saved ourselves 7 million dollars, sold the landfill for 2.5 million dollars, kept the household fee at \$40, not \$100, and saved 25 million dollars of the taxpayers' money in the process of doing it. How many would pick option A over B? Mr. Wright also noted that if the County had to clean the landfill up, the estimated cost would have been over 30 million dollars.

Ms. Wilson asked for a point of personal privilege. The chairman granted the time. Ms. Wilson said that according to the dispositions she'd read the gentleman from Latta receives \$5,000 per quarter to come to Anderson County Council meetings and she believes that it is from Rhino consulting. Plus he receives a royalty from every ton of garbage that is buried in Anderson County. Second, unless the newspaper reported an error, the Administrator did approach Oconee County Council to get them to bring garbage to Anderson.

Chairman Greer exercised a Point of Personal Privilege. Mr. Greer said that he had a total dislike to "slanted" journalize no matter what the media. He listened to comments from some of the video media and from the spoken media concerning the ongoing GenPower Project in his district. He said that it had been implied that the Council is bringing in a project that is going to do harm to the residents of the community and it is not a good project. The implication being that there is toxic waste to be given off by the project. He said that he just visited the John F. Rainey Santee Cooper Power Plant this morning and he asked questions during the meeting. He asked what type of discharges is given off when you burn natural gas. The engineer did some chemical symbols such as carbon dioxide and water and some carbon monoxide. If it contains some impurities it may give off some sulfur dioxide and something called "Knox". Their air quality permit regulates those discharges. He said

that if the citizens of Anderson County wanted to blame him for bringing a 300 million dollar industry to School District 3 and Council District #3 he would be more than happy to take the blame. He said that the industry would NOT give off formaldehyde. Based on the numbers, the assessed tax base value of School District 3 will increase approximately 21% and it will bring in over a 20 year period \$1,000,000 per year in school taxes, not county taxes. Another thing he heard on a talk show was someone was looking at a road in his district. They said that they didn't know why the county was putting in that road (Erwin Street in the town of Starr)- suggesting that Anderson County was utilizing county tax dollars and County equipment to build a road on private property. It is JUST NOT so, Mr. Greer stated. Mr. Hopkins stated for the record that Erwin Street is a County road and records reflect this back to the early 20s. Erwin Street goes from Highway 81 to Highway 181 passing through the Town limits of Starr. The improvement was along the exact alignment of the original road and is being built by "C" funds (\$500,000+), which were approved by a 15-member "C" fund committee. The County of Anderson is constructing the road thereby saving the County approximately \$300,000. Mayor Richard Thompson of Starr stated that he spoke with School District #3, on several occasions, regarding the need to improve and develop the road as a possible by-pass for the Town of Starr and it was supported by the School District.

Council recessed at 8:30 p.m. Chairman Greer called the meeting back to order.

Ms. Wilson asked for a Point of Personal Privilege. The chairman said that Mr. Dees would be recognized first and then she could speak.

Ms. Dees said that he heard a comment that all citizens need to be served equally in this County and he agrees. And all citizens need to be able to avail themselves of the same things and he also agrees; except all citizens, by choice, do not go to the Library, all don't go to the Museum, all do not have the need to call the Sheriff's Office, EMS or the Fire Department, but things must be available when they are needed and that is the reason that these services are available. He said for the last 18 months on Council representing District #6, he has heard what are, in his opinion, at times veiled and not so veiled innuendoes and comments made using words such as corruption, exonerated, wrong-doing without ever mentioning who is doing it. He said that these people should "put up" or "shut up". Mr. Dees asked Mr. Greer if Solicitor Druanne White could be recognized. Ms. White said that when you are an attorney, especially a prosecutor, if you have a conflict of interest (an appearance of impropriety) you're not allowed to aside a case. This also applies to private attorneys. So when a budgetary committee, a governing body of her office, part is making an allegation against another part, that is obviously a conflict of interest. That is why the Attorney General's Office exists. She said that individuals regarding some matters approached her and she then asked them if the Attorney General's already involved, which would be the proper thing to do. She was told that yes the Attorney General's office had been notified. At that point, she did what she ethically required to do, stay out of the matter and let the Attorney General's office to handle it.

Ms. Wilson asked for a point of personal privilege and the Chairman granted it. She said that for someone to call another person a fool is so disrespectful. She asked that the gentlemen come back to the mic. Mr. Harvell said that he was able to list all the board members after he sat down. He invited each member of Council to attend the next board meeting. Mr. Harvell said that he made several remarks about the road down in Starr and a few people asked around and they didn't receive any satisfactory answers from the people who live right there at the road as to why the road was constructed. Chairman Greer said that his name is listed in the phone book and no one called him to inquire about the road. Mr. Charles Crowe said that Mr. Wright was a very good friend however tonight this has changed because he called another friend of his a fool. Mr.

Holden asked Mr. Crowe to furnish him a written list of their board members. Ms. Wilson asked if the "C" funds were funds from gas tax and it is Council's duty to make sure that the use of these funds are openly, honestly, and fairly used. Ms. Floyd said that Mr. Dees said that Council needs to invite healthy debate. She said this kind of debate is NOT healthy.

Mr. Wright said that when he was first elected he was told that he was going to lose friends and now that apparently has finally happened and he is sorry. He told Charles Crowe that he was truly sorry if what he said had cost him that friendship he dearly regrets it.

Chairman Greer turned the floor over to Mr. Preston for his budget presentation. Prior to Mr. Preston's presentation he made the following statement. He said that he made it clear when he was interviewed 5 years ago that he would come to Anderson County only if the County truly wanted change. If it was wrong to build a Library he would take responsibility for it. If it was wrong to consolidate the Department of Social Services into one facility out of the rat infested holes, he takes responsibility for it. If it was wrong to expand the Sheriff's Office, purchase cars and to buy computer equipment to update their technology when they were 15 years behind, then he would take responsibility for it. If it's wrong to pass an infrastructure plan that had been thought out for over 10 years before he arrived, then he takes responsibility. If it's wrong to improve the airport, he takes responsibility for it. He said to all the people who do not like him that he was NOT going anywhere and he loved Anderson County.

Mr. Preston gave a power point 2002-2003 budget presentation. This presentation is hereby attached as EXHIBIT A. Mr. Tolly moved to approve first reading of budget ordinance #2002-014 and Mr. Dees seconded.

(Before discussion, the Chairman asked for a short recess. Chairman Greer called the meeting back to order.) Mr. Preston asked for all questions to be given to him in writing.

Ms. Cindy Wilson: I have a long list of questions. I will submit them in writing since it is a very late hour. But before I can vote, one way or the other, I want you (Mr. Preston) to come up here and show me, please, where Beaverdam is in this budget. I've tried to look through it the best I can to find it because I do have a conflict of interest and I want you to show me if it's in here. If it's the part that refers to Highway 81, that is a total misleading label because putting sewer down Highway, which we've supported all along, shouldn't really be labeled Beaverdam. But coming down the creek, we are definitely appealing permits. So please show me where that is so that I will know if I have a conflict of interest in this budget.

Mr. Holden asked for a list of the members of the Taxpayers Association and the Board Members.

Chairman: Can someone respond to that?

Mr. Preston: If you'll look under the Enterprise Fund budget you'll see sewer. Of course for that project, we got a state revolving fund loan and as Rita explained to me ...

Rita Davis: That is a balance sheet item only. That is an asset and it is on their balance sheet. It is not revenue or expenditure.

Ms. Wilson: I am referring to the proposed construction of the proposed sewer line and that is in the balance sheet? But it is not in this budget?

Ms. Davis: Yes. An enterprise fund you do not expense capital items of this nature.

Ms. Wilson: Since the estimate was over \$12 million, I didn't see that kind of a figure in here. I see the amount that we are borrowing to put sewer line down highway 81, but I don't see money to construction a sewer line that we're contesting.

Mr. Preston: Let us address this in writing to you so that you will understand the way governmental accounting works.

Ms. Wilson: But it's not in this budget and that is what I need to know.

Mr. Preston: We'll explain it to you in writing so that you will better understand that question.

Ms. Wilson: There was another question. .... As far as the Museum loan goes, it is very confusing, because I recall the last meeting of December 2000 which was prior to my being sworn in, third reading was done on borrowing the money or bond or posting a bond. I don't mean posting a bond but issuing a bond for the museum. First Reading November 1, December 5 was second reading, December 19 was third reading and in between there was something about some money was reimbursed. Then bids were taken October 3, 2001. So I thought we had already borrowed the 2+ million dollars. But it is actually factored into this coming years fiscal year budget?

Mr. Preston: At that time, it was explained by bond counsel and the county attorney that there was a bond anticipation note, which allowed you to go ahead and begin the project. Understanding that we would be issuing the bond in the future, which is exactly what we are doing.

Ms. Wilson: Does that mean that we were collecting a levy for that already? Before the bond was issued?

Mr. Preston: No.

Ms. Wilson: There are several projects that I have made requests on behalf of different municipalities and entities within District #7, but again I couldn't find where they were specifically mentioned. For example, I did find where the Jockey Lot is mentioned, which is desperately needed for that recycling center and collection center to expanded and improved. What is the dollar amount funding for that specific purpose?

Mr. Preston: The cost of these facilities run anywhere between \$400,000 and \$600,000. So we have to wait until the bids come back on that particular site.

Ms. Wilson: So 1/2 million dollars would be budgeted for the Jockey Lot?

Mr. Preston: The bond issue will provide a set amount of money and that is the amount of money that we will have available for convenience centers. The Jockey Lot is a high priority.

Ms. Wilson: Now, if we've had highways, roads, and streets, approximately 1200 miles, and of course we have a lot of pot holes out there and a lot of resurfacing that going to be required, really currently. Why didn't we increase the budget for our paving and resurfacing this year?

Mr. Preston: I was mandated to try to cut the budget this year.

Mr. Holden called for the question. Mr. Tolly seconded and vote was four in favor (Holden, Dees, Tolly, & Floyd) and two opposed (Ms. Wilson and Mr. Wright). The Chairman did not vote.

Vote on the first reading of Ordinance #2002-014 was six in favor and one abstention (Ms. Wilson abstained). Ms. Wilson said that she abstained because it was unclear whether Beaverdam Sewer Project was included in the budget. Motion carried.

REQUESTS BY COUNCIL MEMBERS:

On the motion of Ms. Floyd, seconded by Mr. Tolly, Council voted unanimously to approve an appropriation of \$2,500 from District #2 Recreation funds for the Arts Council for the Arts Council Summer Camp.

On the motion of Ms. Floyd, seconded by Mr. Holden, Council voted unanimously to approve an appropriation of \$2,000 from District #2 Recreation Funds for the Westside Community Center to help with the community center.

On the motion of Ms. Floyd, seconded by Mr. Dees, Council voted unanimously to appropriate \$300 from District #2 Recreation funds for the Carolina Comets Basketball team.

On the motion of Ms. Floyd, seconded by Mr. Holden, Council voted unanimously to appropriate \$150 from District #2 Recreation funds for South Fant Elementary School PTO for assistance with parents to attend PTO meeting.

On the motion of Ms. Floyd, seconded by Mr. Tolly, Council voted unanimously to appropriate \$2,240 from District #2 Paving funds to pay for the balance of two fire hydrants on Amity Road.

On the motion of Ms. Floyd, seconded by Mr. Holden, Council voted unanimously to appropriate \$275 from District #2 Recreation Funds for the Men at Work Group who are working with manhood training for male boys.

On the motion of Mr. Holden, seconded by Mr. Tolly, Council voted unanimously to appropriate \$275 from District #5 Recreation Funds for the Men at Work Group also.

Item #10(i) Paving of Maple Street was removed from the agenda.

Ms. Wilson moved to appropriate \$2,500 out of District #7 Paving account for the Honea Path Downtown Economic Development and Mr. Holden seconded. Vote was unanimous.

Ms. Wilson moved to appropriate \$2,000 from District #7's paving account for capital improvements at the Honea Path Fire Department. Mr. Holden seconded and vote was unanimous.

Ms. Wilson moved to appropriate \$3,500 from District #7's paving account for paving of the Friendship Fire Department's parking lot. Mr. Holden seconded and vote was unanimous.

Ms. Wilson moved to appropriate \$15,000 from District #7's Paving Account to provide seed money for the Big Creek Water Company for water lines. Mr. Holden seconded and vote was unanimous.

Mr. Dees clarified that for the record that the Town of West Pelzer was currently in District 6 but the town will be in District #7 January 1, 2003.

Mr. Dees moved to appropriate \$8,508.97 for the Town of West Pelzer for reimbursement to the town with sewer problems. The funds will come from District #6 paving account. Ms. Wilson seconded the motion and vote was unanimous.

Mr. Wright moved to appropriate \$1,702 out of District #4's Paving Account for repairs to the parking lot at the historic Hunter's Store in Pendleton. Mr. Tolly seconded and vote was unanimous.

Ms. Floyd was informed by Mr. Ricketson that the voters of the area of the "ABC" streets would be voting in the District #2 races.

**ADMINISTRATOR'S REPORT:**

- a. Certificates and Training:
  1. Mr. Tommy Thompson – IS – 001 Emergency Program Manager
  2. Mr. Taylor Jones – Critical Incident Stress Management
  3. Mr. Charles Pinson – Fuelmaster Customer Class
  4. Officer John Napiorkowski – Basic Jail Session Class Leader Award
- b. Letters of Appreciation:
  1. For: Anderson Convention and Visitors Bureau - From: President George Bush
  2. For: Mr. Bob Daly, Detention Center – From: Mr. Michael Schmid, Bob Jones University
  3. For: Ms. Gail King, MIS Department – From: Ms. Karen Senn, Master In Equity
  4. For: Mr. Dean Brown – From: Mr. Bob Pledger
  5. For: Mr. Greg Smith – From: Ms. Glenda Callaham
  6. For: Mr. Charles Pinson – From: Mr. Tony Owens
  7. For: Sgt. Michelle Hemphill, Sgt. Steven Arnold, Cpl. Frances Johnson, Cpl. Millie Johnson Officer Joseph Fretwell, Officer Donna Cooper, Officer Bobby Ham and Officer Danny Barton From: Mr. Bob Daly for participation in Cops and Lobsters fundraiser to assist Special Olympics
  8. For: Mr. John Peterson, Corner Bagel Shop From: Mr. Taylor Jones, Emergency Services Coordinator
  9. For: Mr. Jimmie Canfield, Tennessee Search and Rescue From: Mr. Taylor Jones
- c. Minutes:
  1. Anderson County Transportation Division Safety Meeting – May 3, 2002
  2. Anderson County Regional Airport
- d. Reports:
  1. Recreation Fund Account
  2. DHEC Food Protection Branch Inspection report of Detention Center
  3. Detention Center Litter report – April 8 to April 12, April 15 to April 19, April 22 to April 26 and April 29 to May 3, 2002
  4. KAB - Anderson County Litter Report – March, 2002
  5. Detention Center Population Update
  6. Building & Codes April Monthly report
- e. Ms. Carolyn Payton Pinson appointed by Governor to serve on the Foster Care Review Board
- f. Telephone System improvement for the Master In Equity Court – Judge Ellis Drew
- g. S-4-0520 Standridge Road – No Parking Signs and Guardrail request

- h. Recap of Legal Expenses to Date Beaverdam Creek
- i. Medicaid Bulletin – Elimination of or Reduction in Services and Coverage Groups
- j. Anderson Sports and Entertainment May Calendar
- k. Anderson County Transportation Committee news release – Next Meeting May 23, 2002

There being no further business, Council adjourned at 11:20 p.m.

Respectfully submitted,

Linda N. Gilstrap, Clerk to Council  
ANDERSON COUNTY COUNCIL

**ATTACHMENTS:** EXHIBIT A – Mr . Preston's Proposed Budget presentation.

May 14, 2002 mtg.

**Administrator's Proposed Budget  
Fiscal Year 2002-2003  
Presentation**

Anderson County, South Carolina Government  
101 South Main Street  
Anderson, South Carolina 29621  
854-260-4000  
web site: <http://www.AndersonCountySC.org>

**County Council  
Priorities 2007**

Approved in County Council meeting April 16, 2002  
This represents the roadmap/mandates from Anderson County Council for County Administration.

- Administration, Operations and Budget
- Countywide Infrastructure
- Economic Development
- Environment
- Public Safety
- Airport Improvements and Development
- Tax and Revenue
- Solid Waste Management, Recycling, and Litter Control
- County Planning
- Detention Center
- Recreation
- Sports and Entertainment Complex
- County Libraries
- County Buildings and Grounds
- Employee/Council Relations
- Centralized Communication
- Quality of Life
- Citizen Involvement
- Human Relations
- Boards and Commissions

\*From County Council Retreat February 2002

**Anderson County Vision**

Anderson County offers its residents and visitors a healthy and wholesome living environment. The County government, municipalities, surrounding jurisdictions and agencies, have an excellent relationship to provide creative and challenging ways to deliver services. The County excels in the delivery of quality housing, recreation facilities and services, library resources, and activities at the Sports and Entertainment Center.

Approved in County Council Meeting April 16, 2002.

**Requested vs. Proposed  
Budgets – General Fund**

**Total General Fund Departmental Requests:  
\$47.0 Million**

**Total Projected General Fund Revenues:  
\$39.6 Million**

**Excess of Requests Over Revenues:  
\$7.4 Million**

## BUDGET ENVIRONMENT

STATE AND GENERAL ASSEMBLY

## State Budget Cut Impacts Local Government Fund (LGF)

- October 2001, 1.5% Mid-Year Cut, Anderson County lost \$116,970.
- For FY03, the General Assembly funded the LGF at the same level as FY02, after the mid-year cuts. This effectively means the LFG will remain frozen from the FY01 level.
- Bottom line, FY03 LGF funding is at the same level as was in FY01! Only increases have been due to the 2000 Census!

## State Budget Cut Impacts Local Government Fund (LGF)

- LGF is the primary source of revenue shared by the state with counties and cities.
- Was created to provide predictability of revenue and to lessen the counties' dependence on property taxes.

## Effect of Moving Trust Funds Off-Budget: Loss to County Governments

- In the 1998 State General Appropriations Act, a Part II Permanent Proviso added the "Trust Fund for Tax Relief" (Trust Fund), a fund maintained separately from the State General Fund. The following items were moved from the General fund, into this "Trust Fund": a) Residential Property Tax Exemption, b) Homestead Exemption, c) Manufacturer's Depreciation, and d) Inventory Tax Exemption.
- The Local Government Fund is based on 4.5% of the State General Fund Revenues from the preceding fiscal year. The net effect of moving these items from the General Fund to the Trust Fund is to decrease the "pot" from which the LGF is derived.

Source: South Carolina Association of Counties, April 4, 2001

### Effect of Moving Trust Funds Off-Budget: Loss to County Governments

- In FY2001, the first year that this effect was felt, the loss to county government portion of the LGF was \$13,278,300, or 6.76%. For FY02, the loss is estimated at \$14,118,632, or 7.07%. For these two fiscal years alone, this loss to counties amounts to \$27,396,932.

Source: South Carolina Association of Counties, April 4, 2001

Fiscal Year 2003 Budget Presentation

### State Budget Cut Impact

- 4% Across the board state budget cut impacted Anderson County agencies to the tune of \$500,000. One year alone.
- Those affected were Solicitor, Library, Health Department, and Detention Center.

Fiscal Year 2003 Budget Presentation

### Effect of Moving Trust Funds Off-Budget: Loss to County Governments

- Impact to Anderson County:  
FY 2001..... \$ 552,673  
FY 2002..... \$ 583,254  
-----  
Total            \$1,135,927 in two years!

Source: South Carolina Association of Counties, April 4, 2001

Fiscal Year 2003 Budget Presentation

### State Budget Cut Impact (cont)

- This cut meant either services to be cut, or the county to make up the difference. Ref. To Solicitor's letter dated 2/28/02.

Fiscal Year 2003 Budget Presentation

## Vehicle Tax Cut!!!



Fiscal Year 2002 Budget Presentation

## Financial Holocaust from General Assembly Vehicle Tax Cut!!!

- This effectively means that with one single piece of legislation, the General Assembly eliminated 9% of Anderson County's current, existing total property tax revenues, with absolutely no substitute or replacement provided or authorized – just gone, zilch, zero!
- No input from county government at all!

Fiscal Year 2002 Budget Presentation

## Financial Holocaust from General Assembly Vehicle Tax Cut!!!

- Vehicle assessment ratio going from 10.5% to 6%, ratably, over six years, beginning Jan. 2002.
- Vehicle Taxes comprised 20% of all property tax revenue
- 43% of Vehicle Taxes, Gone, Gone, Gone!

Fiscal Year 2002 Budget Presentation

## Financial Holocaust from General Assembly Vehicle Tax Cut!!!

- County governments' debt is limited to 8% of Assessed Value of All Property, including real estate and vehicles. This is referred to as the Legal Debt Margin.
- Total assessed value will decrease due to the assessment ratio on vehicles going from 10.5% down to 6.0%.
- Therefore, it will reduce our LDM by \$3.5 million!

Fiscal Year 2002 Budget Presentation

### Financial Holocaust from General Assembly Vehicle Tax Cut!!!

- This represents 24% of our total remaining bonding capacity as of 6/30/01!
- May force counties that don't plan for it to have to use cash reserves or to forego capital improvements altogether!
- Could suspend/extend branch library building program!

Final Nov. 2003 Budget Proposal

### Summary of State Budget Cuts, Unfunded Mandates, Vehicle Tax Cut

Cumulative Impact since FY01/02

Vehicle tax cut(planned for in budget) .....\$ 911,958  
 Cuts to LGF(unplanned) ..... \$ 236,970  
 Unfunded Mandates from  
     State(unplanned).....\$ 352,729  
 Cuts to other agencies who look to the county to  
 make up the difference(unplanned) .....\$ 158,699  
 Effect of moving trust funds  
     "off-budget"(unplanned).....\$ 1,135,927  
 A total of \$2.8 million dollars in two years!  
 Representing 6.4% of the County's Total  
 General Fund Revenues for FY02/03!

### Financial Holocaust from General Assembly Vehicle Tax Cut!!!

	Loss Per Year	Cumulative Loss
FY2001-02	\$ 303,986	\$ 303,986
FY2002-03	\$ 607,972	\$ 911,958
FY2003-04	\$ 607,973	\$1,519,931
FY2004-05	\$ 607,973	\$2,127,904
FY2005-06	\$ 607,973	\$2,735,877
FY2006-07	\$ 607,973	\$3,343,850
FY2007-08	\$ 303,986	\$3,647,836

Schools losing \$6.4 million! Total loss county-wide \$10.0 million!

Final Nov. 2003 Budget Proposal

### Other State Budget Cut Impacts Detention Center

- State's lack of timely response in transferring state prisoners means that we are forced to hold them longer...at a daily per capita cost of \$31.80 per day...
- Also, increase in the number of psychological evaluations, with a corresponding decrease in the number of physicians available, (due to state budget cuts) in Columbia to perform the evaluations. Solicitor states that the evaluations used to take one to three months, but we are now averaging three to five months. Again, increasing length of prisoner stay...at \$31.80 per day...

FY01/02 G.F. Budget.....	\$41,017,125
Less: State Budget Cuts, Unfunded Mandates, Vehicle Tax Cut.....	(\$ 2,796,283)
Subtotal	\$ 38,220,842

## BUDGET FOUNDATIONS

### Budget Summary – All Funds

**What if...we cut budget by an additional 5%?  
Given that we've already received a cut from  
General Assembly and State of 6.4% !**

**?**

- ### Budget Foundation Primary Goal
- To follow the roadmap as set by Anderson County Council in their Vision and Priorities.
  - To produce a budget that provides our citizens and customers with the highest level of services at the lowest possible cost while maintaining sound financial condition.

## Budget Foundation Accountability

- Financial Accountability
  - GFOA Award, 5 years running
  - Purchasing Policies & Procedures
  - Encumbrance System
  - Segregation of Duties
  - Strong culture of "doing the right thing"

Accountability = Answerable, Responsible

Finance Year 2002-03, 10/1/2002

## Budget Foundation Accountability

- Organizational Accountability
  - Each division prepares quarterly progress reports
  - Extensive use of performance indicators to measure improvement
  - Efficiency vs. Effectiveness – strive for both
  - Continually evaluating our structure and re-assigning responsibilities
  - Hard-working, dedicated, cooperative staff and management team

Accountability = Answerable, Responsible

Finance Year 2002-03, 10/1/2002

## Budget Foundation Accountability

- Planning Accountability
  - Following through
  - Continually evaluating plans
  - Examples of Plans
    - \* 10 Year Sewer Plan
    - \* Solid Waste Management Plan
    - \* Comprehensive Plan
    - \* Major Road Study
    - \* Recreation Plan
    - \* Airport Plans
    - \* Wage & Compensation Plan
    - \* Areas 1-5 Land Use Plans
    - \* Comprehensive Zoning Ordinance
    - \* Debt Service Management Plan

Accountability = Answerable, Responsible

Finance Year 2002-03, 10/1/2002

## 2002-2003 Budget Summary All Funds

Fund Type	2001-02 Budget	2002-03 Budget	Amount Increase/(Decrease)
General Fund	\$41,017,125	\$43,321,320	\$2,304,195
Special Revenue	\$18,868,425	\$19,247,500	\$379,075
Debt Svc.	\$5,994,085	\$7,547,890	\$1,553,805
Capital Projects	\$2,839,615	\$9,238,435	\$6,398,820
Enterprise Fund	\$8,284,610	\$8,622,790	\$338,180
Capital Budget	\$2,739,430	\$2,931,910	\$192,480
<b>Total All Funds</b>	<b>\$79,743,290</b>	<b>\$90,909,845</b>	<b>\$11,166,555</b>

Finance Year 2002-03, 10/1/2002

## Explanation of Variances

(from previous slide.)

- General Fund - \$1.3 Million Wage & Comp - Museum \$75,000 - Solicitor \$193,000 - Addtl. Cap. Lease \$186,000 - Drug Lab \$52,000 - Anti-Terrorism \$358,000 - Hazmat Truck \$325,000 - Host Fee \$95,000 - Other Misc. Inc./Decreases (\$300,000).
- Debt Service - New \$8.0 Million G.O. Bond payments (approx. \$1.4 million), Lease Purchase Payment up by \$200,000 from FY02. Other Debt fluctuating due to normal changes in interest rates.
- Capital Projects - \$8.0 million G.O. Bond for Museum, Detention Center, Solid Waste, Belton Library.

## 2002-2003 Revenue Summary General Fund

Revenue Source	2001-02 Budget	2002-03 Budget	Amount Increase/(Decrease)
Property Taxes	\$20,895,950	\$21,822,190	\$926,240
Court Fees	\$3,091,000	\$3,303,000	\$212,000
General Revenues	\$232,500	\$387,000	\$155,300
Licenses & Permits	\$1,480,400	\$1,491,700	\$11,300
Interest	\$900,000	\$900,000	\$---
State Sources	\$8,566,645	\$8,758,495	\$191,850
Federal Sources	\$195,000	\$405,340	\$290,340
Capital Lease Proceeds	\$1,770,860	\$2,419,595	\$648,735
Transfer In	\$93,915	\$62,340	(\$31,575)
Fund Balance	\$3,790,855	\$3,690,860	(\$114,995)
Total	\$41,017,125	\$43,321,320	\$2,304,195

## General Fund Budget

**Used To Account For Resources  
Traditionally Associated With  
Government Which Are Not Required  
Legally or by Sound Financial  
Management to be Accounted For  
in Another Fund.**

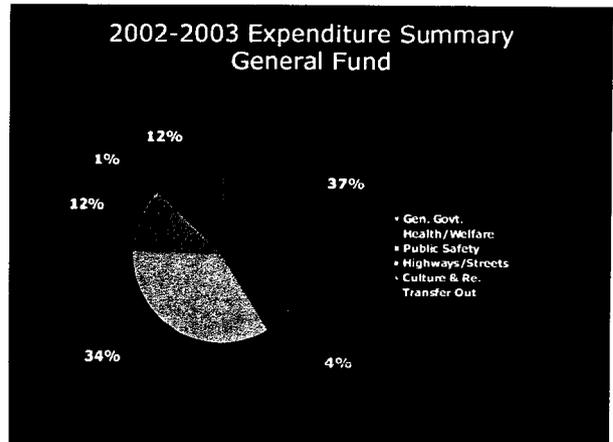
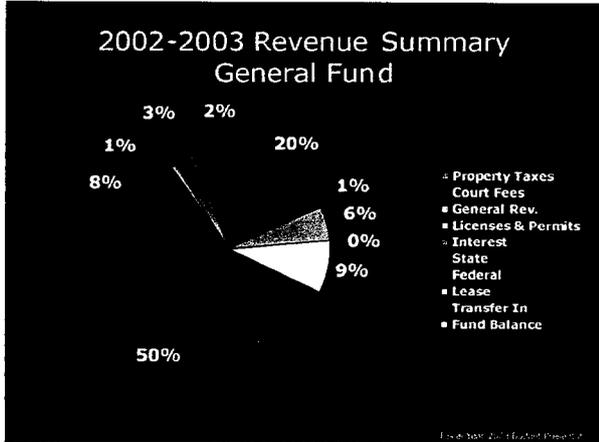
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## Explanation of Variances

(from previous slide)

- Property Taxes increasing due to growth, \$10.0 million in new construction (estimate). Won't know until mid-summer.
- Court Fees increasing due to Magistrate Fees.
- General Revenues increasing due to sale of fixed assets, misc.
- State Sources increase due to 2000 Census figures used as opposed to 1990 Census.
- Federal Sources increasing due to Counter Terrorism Grant.

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### 2002-2003 Expenditure Summary General Fund

Expenditure Classification	2001-02 Budget	2002-03 Budget	Amount Increase/(Decrease)
Gen. Govt.	\$14,967,200	\$15,852,295	\$885,095
Health & Welfare	\$1,921,400	\$1,932,450	\$11,050
Public Safety	\$13,902,990	\$14,896,805	\$993,815
Highways & Streets	\$4,945,720	\$5,087,005	\$141,285
Culture & Recreation	\$287,760	\$346,575	\$58,815
Transfer Out	\$4,992,055	\$5,206,190	\$214,135
<b>Total</b>	<b>\$41,017,125</b>	<b>\$43,321,320</b>	<b>\$2,304,195</b>

Fiscal Year 2003 Budget Presentation

## General Fund Highlights

Various Departments/Divisions

### Museum

- Capital Investment of \$2.3 Million.
- Operating Budget increasing from \$83,000 to \$157,000.
- Renovated 25,000 sq. ft. facility
- Re-use existing building (library)
- Opening January 2003

Four Year 2003 Budget Hearings

### Sheriff's Department

- Innovative Pay Plans continue to reduce turnover
- Turnover reduced by 60% in past 3 years
- 02/03 Budget provides for 25 replacement vehicles

Four Year 2003 Budget Hearings

### Museum

- Largest county-owned history museum in state
- Exhibits focus on proud heritage of Anderson County
- Heritage Corridor stop

Four Year 2003 Budget Hearings

### Sheriff's Department

- 95 Vehicles replaced since 97/98
- Counter-Terrorism Search and Rescue Equipment, funded 75% by grant, 25% county. (Total of \$357,583)

Four Year 2003 Budget Hearings

## Detention Center

- Proposing to construct 50 bed female dormitory at cost of \$1.25 million
- Applied for \$450,000 grant from state, balance to come from county bond issue
- Free up high security beds for males charged with violent crimes

Figure 10-10 2013 Budget Presentation

## Detention Center

Daily Per Capita Cost only increased 11% in Five Years!

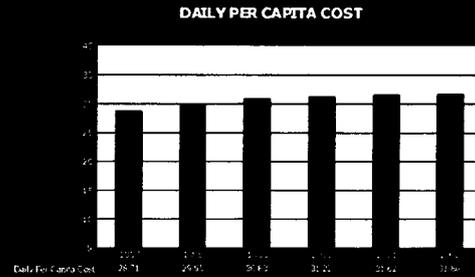


Figure 10-11 2013 Budget Presentation

## Detention Center

- Length of stay has gone from 7 days in July of 1999 to 17 days in 2001.(July-Aug-Sept)
- This has driven average daily population from 128 in 1994 to 238 in 2001.

Figure 10-12 2013 Budget Presentation

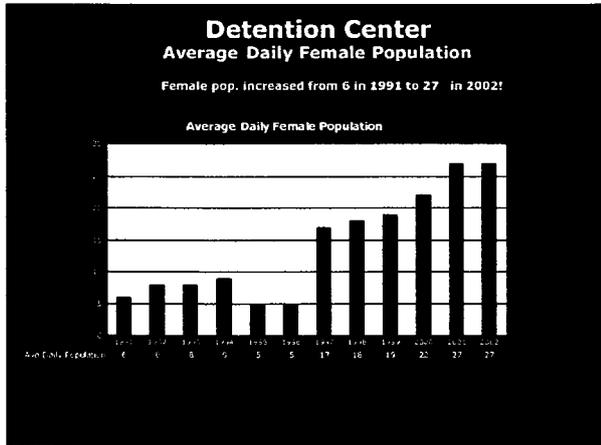
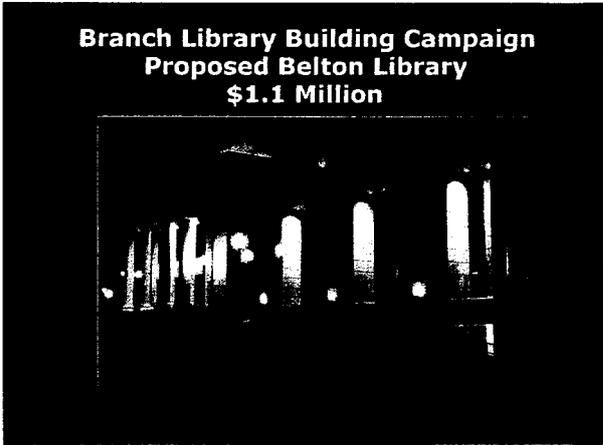
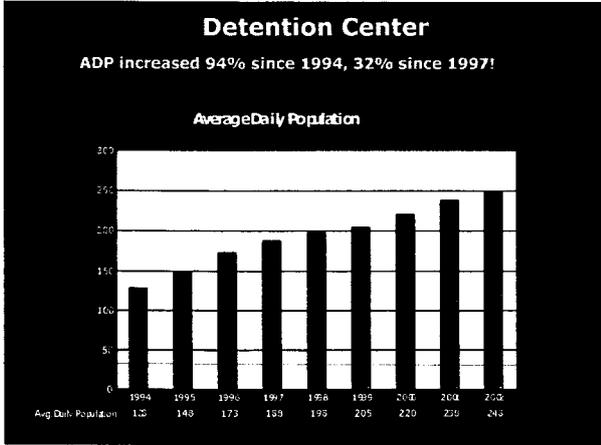
## General Fund Highlights

Detention Center  
Rated Capacity

Housing Area	Year Opened	SCDC Rated Capacity	Cumulative Capacity
Old Jail	1956	96	96
New Jail	1997	86	182
County Home	2000	17*	199
Work Camp	2000	50	249

\*Rooms in County Home are large enough to hold a second state trustee. But not secure enough to hold detainees or county sentenced inmates.

Figure 10-13 2013 Budget Presentation



- ### Branch Library Building Campaign Proposed Belton Library \$1.1 Million
- Provide more space for: Readers, Computers, Books & other library materials
  - Have areas for: Small Meetings, Study
  - Allow for: Future Expansion of the building, Future Expansion of Computers and Book and Other Collections

## Debt Service



General Obligation Bonds are issued to provide funds for the acquisition and construction of major capital facilities. Anderson County has developed and maintains a long-term debt management plan. The county currently has the following bonds outstanding. (Year in parentheses is the year the bond will be paid off)

- 1992 Civic Center Bond (2005)
- 1993 Courthouse Bond (2007)
- 1994 Detention Center (2010)
- 1998 Library (2013)
- 1999 Airport (2007)
- \*\*2002 G.O. Issue for Detention Center \$1.25M est., Belton Branch Library \$1.1M est., Solid Waste \$2.3M est., Museum \$2.5M (2012 est)

## Public Safety Hazmat Vehicle

Local Critical Incident Response Team (CIRTA)

### MISSION

A rapid response team to manage incidents involving terrorism, accidental or deliberate release of agents of mass effect, and catastrophic casualties. Provides tactical and technical support; response and planning to local public safety response personnel.

Why does Anderson County Need a HAZMAT Vehicle?

- 40 Miles of Hazardous Materials Incident Exposure
- Growing industrial base in Anderson County
- State Mutual Aid Agreement
- Current HAZMAT vehicle is 30 years old!

## Anderson/Oconee Drug Analysis Lab

Made possible through a partnership with Oconee County.

### Services Provided:

Forensic drug analysis,  
Clandestine drug laboratory investigation and analysis,  
Expert forensic testimony,

Will no longer have to use sworn personnel to drive evidence to Columbia; nor are we dependent on a forensics expert driving from Columbia to testify, the result is that cases will progress more quickly through the system.

Sworn DEA Task Force officer for consultation and assistance,

Training for agencies in the areas of clandestine lab safety and investigation,



## Public Safety Hazmat Vehicle

Vehicle Cost ...\$225,000  
Equipment Cost \$100,000



Excerpts from letter dated 3/12/01 from Jon Boettcher, Hazmat Program Manager, S.C. E.P.D.

"Anderson County is the only HazMat response organization that can respond in a timely manner to incidents along this stretch of I-85. Anderson County would be the first to arrive at the scene and a timely, efficient HazMat response from Anderson County could help save lives."

Fees and Fines will help pay debt service.

## Public Safety - Defibrillators

Budget provides for two (2) defibrillators  
Will be placed in New Courthouse and ASEC.  
Staff will be trained in proper use.



Anderson Independent Mail Photo

## Transportation Division Highlights Anderson Regional Airport



Continuing to work very closely with FAA on securing funds for runway extension, additional 1000 feet.

- Now offering aircraft maintenance
- Proposing flight training by summer
- Continue to advance the Airport Business Park
- All to achieve self-sufficiency! In February 2002, before depreciation and land sales, the airport was within \$7,000 breaking even!

## Transportation Division Highlights



- The Transportation Division has expanded to include the Anderson Regional Airport and Fleet Services.
- Here are some of the Highlights...

## Transportation Division Highlights Engineering



Engineering was a key part in completing Michelin Blvd. in just a little over 2 1/2 years. A project this size would normally have taken 4-6 years to complete. It was built for millions less than other comparable state road projects.

- Managed annual paving contract, paving over 67 miles of county roads, 12 miles of municipal streets, and nearly 6 miles of state secondary roads.
- New software will provide better long-term resurfacing program to help taxpayers money go farther, and to anticipate needs.

## Transportation Division Highlights Engineering cont.

- Staff has been busy updating road data in GIS system and will continue in coming year. This info is critical to Public Safety, Sheriff's Office, Planning, as well as Road Maintenance.
- Council approved training money allowed us to increase in-house expertise. We have two (2) Licensed Professional Engineers on staff, as well as two (2) employees who recently became state certified in pavement inspections, and two (2) others certified in bridge inspection.

## Transportation Division Highlights Road Maintenance

Road Maintenance Employees reach another milestone in their safety program, exceeding 350,000 staff/hours without a lost time accident. This has helped to reduce the county's Workers' Comp. Cost by more than \$50,000 per year!

- Completion Time on Work Order Requests has been reduced from 4 to 6 weeks to less than 2 weeks. Some tasks are completed within 3 days such as pothole repairs, sign replacements.
- This has been a big factor in improved customer satisfaction, as evidenced by survey comments:  
1. "Actually surprised at the quick response!" Mrs. Anne Flanagan, Keystone Drive 2. "I am pleased with the prompt phone call and the excellent cooperation from the personnel who came out." Bobby G. Grose, Providence Church Road

## Transportation Division Highlights Fleet Services



"We are pleased with the way that the vehicle maintenance shop is now running. We believe that the service has been improved 150%..."  
Capt. Charles Paul, ACSO  
Capt. Deborah Orr, ACSO

- Two (2) Ford Certified mechanics on staff, gives us the luxury of performing warranty work in-house...resulting in faster turn-around time for repairs...getting vehicles back on the road!
- New "Fuel Master" system allows for tracking of mileage of entire fleet, ensuring proper PM is performed on time.
- New "Roll-Back" Truck in budget proposal will reduce cost in two ways: 1) Reduce money paid for outside towing; and 2) Eliminate need for second person needed for picking up vehicles or bringing cars into shop for routine maintenance

## Enterprise Funds

**To account for operations financed and operated similar to businesses - services rendered to general public on a fee basis.**

## Enterprise Funds

Sewer &  
Environmental Services  
Budgeted Expenses:



Sewer	\$ 2,345,330
Keep America Beautiful	\$ 188,040
Environmental Services	\$ 364,500
<b>BUDGET GRAND TOTAL</b>	
	<b>\$2,897,870</b>

Fiscal Year 2003 Budget Present

## Ten Year Sewer Plan Upcoming Projects

- Hwy 8/185, Tobacco Settlement/Grant funding of \$1,051,115.
- Powdersville, funding by SRF total \$1,554,398
- Beaverdam Creek Phase IB, Gravity Only, funding by SRF total \$1,290,302
- Taking bids on all three in May

## Enterprise Fund



### Completed Projects

- Hwy. 24 Phase I from Airport to Ingles.
- Clemson Blvd./Glen Raven.
- Hwy. 76/Sandy Springs.
- LaFrance Road Project.
- McGee Road Project.
- Rock/Tenn Project (185/Highway 143)

**Progress on 10-Year  
Sewer**

Fiscal Year 2003 Budget Present

## Ten Year Sewer Plan - Upcoming Projects

- Starr/Iva Project - Completing designs, working on ROW's, Construction to start in Fall, we have \$744,000 in Tobacco Settlement/Grant money.
- Beaverdam Creek Phase IA and Phase 2 - Waiting on litigation, all permits in hand
- Ashland Chemical Steel Creek Line - In Process of designing, and ROW's, ready to apply for construction permit.
- In running for \$500,000 Block Grant for Lyonswood Subdivision, will know in June!

## Enterprise Fund Solid Waste Highlights

- Continue to plan for renovation of eventually all convenience centers.
- Designs complete for all convenience centers.
- Replace and automate equipment at MRF (White St. Baler) and provide for grading, paving, and retention ponds.



Next up for renovation construction:  
White Street  
Powersville  
Jockey Lot

## Enterprise Funds Airport

- New Airport Director hired 2001
- Re-aligned under Transportation Division
- First priority – self sufficiency
- County assuming aircraft maintenance

## Enterprise Fund Solid Waste Highlights

Litter Statistics  
Began collecting data in March 2001

Stats from March 2001 to March 2002:

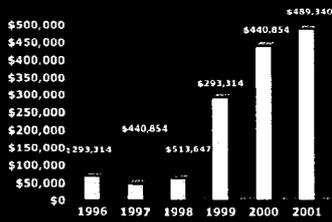
- \* 42,317 Bags picked up
- \* 20,320 Tires re-claimed
- \* 2,052 Volunteers

## Enterprise Funds Airport

- Specialized accounting software providing greater financial detail
- Working with FAA to obtain federal funds for runway extension
- Using performance indicators to measure hangar occupancy and other important business stats
- Improved Security

### Airport - Taking Off in the Right Direction!

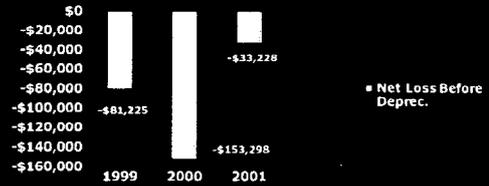
User Fee Revenue



FY 2001 Budget Present

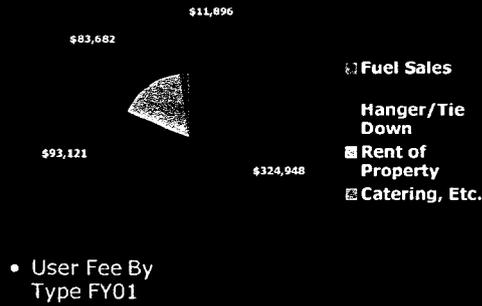
### Airport Taxiing toward Self-Sufficiency!

Net Loss Before Depreciation



FY 2001 Budget Present

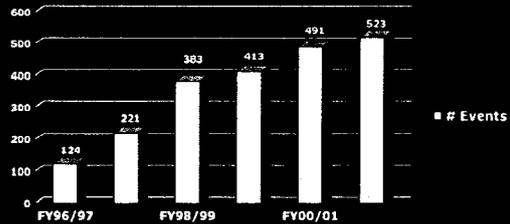
### Airport Taking Off in the Right Direction!



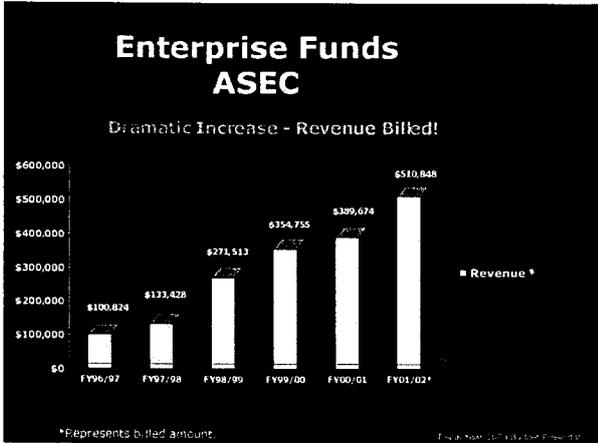
FY 2001 Budget Present

### Enterprise Funds ASEC

Dramatic Increase in Events!



FY 2001 Budget Present



### Enterprise Funds ASEC

- Based on actual counts from July 2001 through March 2002, an estimated 392,375 vehicles pass through the facility each year, approx. 981,485 visitors!
- All contributing to local economy!

### Enterprise Funds ASEC

More Events = More Revenue = Less Dependency  
on the General Fund!!!

Budgeted General Fund Transfers  
FY02.....\$553,820

Budgeted General Fund Transfers  
FY03.....\$255,940

### Enterprise Funds ASEC

- Economic Impact of Spring Jam!  
\$1.16 Million!

Estimate based on # of Concert Visitors, Hotel, Meals, Ticket Cost, Concession Sales, Parking, etc.

## Special Revenue Fund

Used to account for specific revenues that are legally or contractually restricted for expenditures for specific purposes

Fiscal Year 2023 Proposed

## Special Revenue Fund Host Fee

- Host Fee will be re-instated in FY02/03 due to the settlement of landfill litigation, therefore we will experience an increase in fee revenue, thus increasing funds available for litter management.

Fiscal Year 2023 Proposed

## Special Revenue Fund Highlights

	FY01/02 Budget	FY02/03 Proposed Funding
Tri-County Tech	\$1,896,130	\$1,896,130
Library	\$3,177,000	\$3,385,270
EMS (Squads plus Medshore)	\$3,462,745	\$3,553,375

Fiscal Year 2023 Proposed

## Capital Budget (Cash & Lease)

**Used To Account For The Acquisition of Fixed Assets, Other Than Those Accounted For In The Capital Projects Fund, Including Lease & Cash Purchases.**

Fiscal Year 2023 Proposed

## Capital Budget (Cash & Lease)

**Total Requests, 2002-2003:**  
\$4.4 million

**Total Recommended 2002-2003:**  
\$2.9 million

Full Year 2002 Budget Presentation

## Wage & Compensation Plan



- Employees are the key to County's success!
- Innovation & creative thinking are important elements of our culture!
- Purpose of a pay plan is to aid in the recruitment, retaining, and motivating of quality employees!
- Benefits are just as important!

Full Year 2002 Budget Presentation

## Capital Budget (Cash & Lease)

Fund	Cash	Lease Total
General Fund	\$164,600	\$1,452,085
Special Revenue	\$129,900	\$325,000
<b>ENTERPRISE FUNDS</b>		
SEWER	\$163,300	\$90,685
SOLID WASTE	\$40,515	\$542,225
SPORTS COMPLEX	\$2,000	\$9,600
AIRPORT	\$12,000	\$-----
<b>TOTAL ENTERPRISE FUND</b>	<b>\$217,815</b>	<b>\$642,510</b>
<b>TOTAL ALL FUNDS</b>	<b>\$512,315</b>	<b>\$2,419,595</b>
<b>GRAND TOTAL</b>		<b>\$2,931,910</b>

Full Year 2002 Budget Presentation

## Wage & Compensation Plan

**Provides for:**  
2% Cost of Living  
2-4% Merit Increase  
Continuation of Longevity  
Increases

**TOTAL COST OF PLAN:**  
**\$1.54 Million**

Full Year 2002 Budget Presentation

## Wage & Compensation Plan

- Intellectual capital continues to be a priority for administration
- Continuance of COLA, Merit, and Longevity Plan
- Enhancements proposed to Longevity Plan
  - \* Scale on next slide

Fiscal Year 2003 Budget Proposal

## Wage & Compensation Plan



- 103 Employees eligible for Longevity in FY02-03.
  - 13 at 25 years
  - 3 at 20 years
  - 14 at 15 years
  - 13 at 10 years
  - 60 at 5 years
  - 
  - 103 Total!

Fiscal Year 2003 Budget Proposal

## Wage & Compensation Plan Longevity Plan Proposal

	Current Scale	Proposed Scale
5 Years	2%	3%
10 Years	3%	4%
15 Years	4%	5%
20 Years	5%	6%
25 Years	5%	6%

Fiscal Year 2003 Budget Proposal

## Quotes from Employees on Working for County

- "I can't imagine working any place else. The opportunity for advancement has always been available, along with fantastic benefits. Salaries have become quite competitive in recent years which enhance the already exceptional job opportunities in Anderson County."
 

Karen Sullivan, 18 years, Auditor's Office
- "There have been a lot of changes over the years. A lot of us came here as young people, not realizing we would spend an entire career with the county. Both pay and benefits have gotten better, and the longevity plan rewards people who stay."
 

Earline Grey, 25 years, Assessors Office

Fiscal Year 2003 Budget Proposal

## Quotes from Employees on Working for County

- "The county has merit increases that an employee can obtain each year, and as your years of service increase you can obtain a longevity increase in addition to the merit increase. When you add your benefits package to your salary, working for the County makes it worthwhile. When I first came to work for the County I noticed right away that everyone I came in contact with was very friendly and helpful. That friendly and helpful attitude still continues today."  
Monica Dickson, 6 years, Assessors Office
- "We have to acknowledge the fact that we are in competition with other employers for the best and the brightest. If we want to recruit them and retain them we have to offer an attractive wage and benefits package."  
Bob Daly, 5 years, Detention Center Manager

Fiscal Year 2013 Budget Presentor

## Quotes from Employees on Working for County

- "Merit and longevity raises are great incentives to motivate an employee to strive to do the best job possible. I appreciate the longevity raises especially and a thank you to the person or persons that thought of the idea."  
Debbie Donald, Transportation Division, 20 years
- "Our merit and pay grade raises have helped to lower employee turnover for our department. We have fewer employees leaving for better paying jobs. We can hire better qualified and trained employees for the job openings we have."  
Cathey Conwell, Transportation Division, 5 years

Fiscal Year 2013 Budget Presentor

## Quotes from Employees on Working for County

- "As a 13 year veteran, I am proud to be a member of the Anderson County Team. Anderson County is recognized as being progressive, if not the most progressive County in the State. I feel very fortunate to have seen visions become reality. Each Town and City in Anderson County has benefited from outstanding leadership who has built an Organization that plans ahead and sees the project to the end. Anderson County citizens have only just begun to realize the benefits that lie ahead if they will join the Team  
- Phyllis B. McAlister, Personnel Manager
- Anderson County is a great place to work. I have enjoyed my twenty-four plus years very much. The benefits are terrific, and the atmosphere is wonderful. Anderson County offers its employees the best benefits package of any employer in the area. I appreciate the opportunities I have enjoyed over the years, as an Anderson County employee.  
- Beverly Morris, Auditor's Office

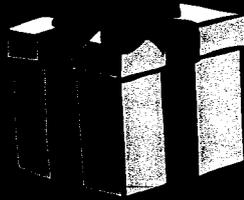
Fiscal Year 2013 Budget Presentor

## Quotes from Employees on Working for County

- "What better pay means to me, it has allowed us to hire more experienced operators and crew leaders, with the experience we have on our staff we can better serve the community"  
Tony Owens, Road Maintenance Manager, 4 years
- "Better pay makes you feel good about yourself and your job performance. You feel as if the effort you put forth in your work is noticed and appreciated. Better pay makes it worthwhile to try and give 150% to every task."  
Cindy Whitman, Transportation Division, 2 years

Fiscal Year 2013 Budget Presentor

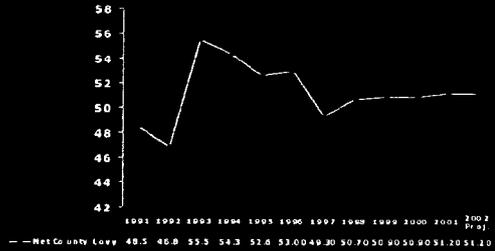
## Wrap Up



7/24/2003 10:00 AM

## County Millage Analysis

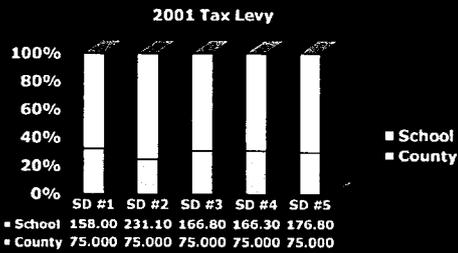
Total County Operating Levy, not including Bonded Debt, EMS Millage, & Capital Projects Millage.



From 1991 to 1996 = 9.3% Increase!

From 1996 to 2001 = 3.4% Decrease!

## County vs. School Millage Comparison



Anderson County Council only determines the county portion of the total tax levy!!!!

## Tax Increase?



- No, this proposed budget does not necessitate a tax increase. The total county levy will remain flat from the 2001 level, at 75.0 mills. This includes everything, Bonded Indebtedness, EMS, Library, Capital Projects, and County Operating.

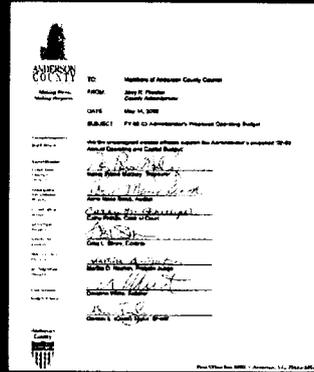
## Bond Rating Improvements!

Moody's		Standard & Poor's	
1979	A		
1997	A2	1958	A
1998	A1	1997	A+
2000	Aa3	2000	AA-

Capital Plans, Financial Planning, and Long-Term Debt Management Plan all help to improve Bond Ratings!

Financial 2003 Budget Presentation

## Letter of Support....



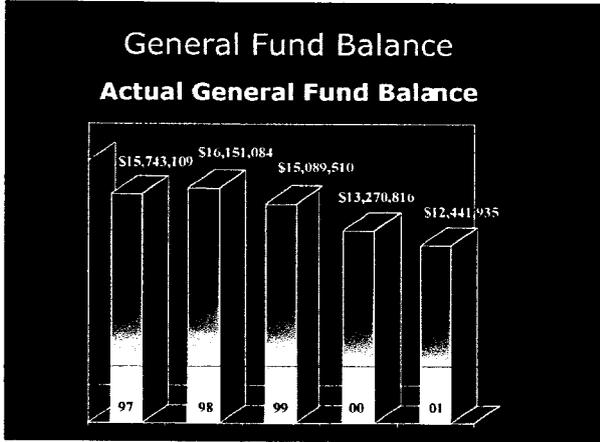
## 2002-2003 Budget Summary All Funds

Fund Type	2001-02 Budget	2002-03 Budget
General Fund	\$41,017,125	\$43,321,320
Special Revenue	\$18,868,425	\$19,247,500
Enterprise Fund	\$8,284,610	\$8,622,790
Subtotal	\$68,170,160	\$71,191,610
Capital Projects	\$2,039,615	\$9,238,435
Debt Service	\$5,994,085	\$7,547,890
Total All Funds	\$79,743,290	\$90,909,845

Financial 2003 Budget Presentation

## General Fund Balance Budgeted vs. Actual Usage Of Fund Balance

FYE	ORIGINAL BUDGETED USAGE OF FUND BALANCE	ACTUAL USAGE OF FUND BALANCE	GENERAL FUND BALANCE
6-30-			
1997	\$390,787	\$ -	\$15,743,109
1998	\$4,848,170	\$ -	\$16,151,084
1999	\$5,863,350	\$ 1,072,652	\$15,089,510
2000	\$5,680,135	\$ 1,818,694	\$13,270,816
2001	\$5,323,985	\$ 828,881	\$12,441,935
2002	\$3,790,855	-----	-----
2003	\$3,690,860	-----	-----



- ### Wrap Up – Reflecting on Past Accomplishments...
- Animal Shelter expansion
  - Senior Citizens and Cultural Activity Center
  - Refurbished Broadway Lake Park
  - New DSS building
  - New LEC
  - New Farmers' Market
  - Added convenience center at White Street, repvated one at Civic Center, King David
  - Revitalized KAB and Improved Anti-Litter Program
  - Privatized County landfill
  - Improved bond rating
  - J. Mitchell Giham Award in 2001
  - All America Qty Award 2000
  - Established Compliance Office for Litter and Animal Control
  - Funding for curb-side recycling
- Total Property and Equipment at 6/30/96...\$42.0 Million  
 Total Property and Equipment at 6/30/01...\$106.5 Million

- ### Wrap Up – Reflecting on Past Accomplishments...
- Jail expansions, housing from 96 to 246
  - New Main Library, Honea Path redo.
  - Centralized 911
  - ASEC, 80 manicured acres for leisure
  - Freedom Weekend Aloft
  - Re-vamping county EMS
  - Two new 10 unit T-Hangers at Airport
  - Kid Venture Playground
  - Revitalization of Chris Taylor Park
  - Starr Athletic Facility
  - New facility for Museum
  - Sewer Projects with SRF funding
  - Woolworth Building refurbished
- Fiscal Year 2003 Budget Presentation

- ### Wrap Up – All this Accomplished... Despite...
- Negativity of "would-be" detractors
  - Financial holocaust from General Assembly and State
- Fiscal Year 2003 Budget Presentation

## **Despite cont.**

- Economic Slump (U.S. and State)
- Environmental, cultural and political barriers to progress

## **Special Thanks To The Following For Assisting In Making This Presentation Possible:**

**Gina Smith-Dahle, Business Analyst  
M. Henri' Thompson, Web Manager  
Rita Davis, Finance Manager  
Jana Pressley, Assistant Finance Manager**

## **NO!**

- Current administration will continue to stay the course, and continue to do the things that have made, and will continue to make, Anderson County the premier county in the state!
- This will require the continued support, trust, and confidence from County Council!