

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

August 13, 1980
10:30 a.m. - 2:50 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mrs. Willa J. DeWitt
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Dr. Alba M. Lewis
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mr. C. Otis Taylor, Jr.
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Mrs. Margaret E. Wells
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBER ABSENT

Mr. Joseph O. Rogers, Jr.

MEMBERS OF THE NEWS MEDIA

Mr. Hugh Gibson
Ms. Ann Green
Ms. Warren McInnis
Ms. Charleen Porter
Mr. George Spain

GUESTS

Dr. Bill L. Atchley
Mr. Robert W. Denton
Dr. O. M. Higgins, Jr.
Dr. Milton Kimpson
Dr. Alton T. Loftis
Dr. Roderick Macdonald
Mr. J. Lacy McLean
Gen. George S. Meenaghan
Dr. James R. Morris, Jr.
Mr. Jonathan H. Nason
Vice Adm. D. C. Plate
Mr. Richard Williams

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mrs. Lynn Metcalf
Mr. James R. Michael
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett

I. Approval of Minutes of August 4-5, 1980, Meeting of the Commission

It was moved (Gallager) and seconded (Sheheen) that the minutes of the August 4-5, 1980, meeting of the Commission be approved as written. The motion was adopted.

II. Report of Committee on Academic Affairs

Mr. Sheheen, chairman of the Committee on Academic Affairs, noted that Act 435 (1980), dealing with performance and grievance procedures applicable to faculty and certain other unclassified employees of the public colleges and universities, was signed by Governor Riley on May 22, 1980. Performance appraisal policies and grievance procedures mandated by Act 435 must be submitted to the Commission on Higher Education and the State Personnel Division for approval on or before December 31, 1980.

Proposed grievance procedures were submitted by South Carolina State College on July 15, 1980, and tentatively approved by the State Personnel Division. They were considered by the Committee on Academic Affairs on August 5 and forwarded to Commission members on August 8. The Committee recommends approval. It was moved (Sheheen), seconded (Gallager), and voted that the recommendation of the Committee be approved.

III. Consideration of the Recommendations of the Committee on Business and Finance Concerning 1981-82 Appropriation Requests of the Public Senior Colleges and Universities and the State Board for Technical and Comprehensive Education

Mr. Gallagher, chairman of the Committee on Business and Finance, reported that the Committee met on August 6 to review the 1981-82 appropriation requests of the public senior colleges and universities and the State Board for Technical and Comprehensive Education, and to develop its recommendations to the Commission. The Committee based its review and recommendations, for all senior institutions except the Medical University and the USC School of Medicine, primarily on appropriation requests computed through the 1981-82 Appropriation Formula. The medical and technical institutions' appropriation requests were reviewed as presented in their five-year plans.

The Business and Finance Committee noted that only four institutions had forecast increases in enrollment for fall 1981 over fall 1980, and recommends that no funding be provided for enrollment growth on the basis that the Commission will request that the Appropriation Bill contain a proviso to fund enrollment increases over fall 1980. The Committee also recommends that a 5.5% increase in employer contributions be used for all institutions, and that the additional increases projected by Francis Marion, Lander, and Winthrop be reduced to 5.5%. The Committee included in continuing operations the unique costs approved by the Commission in 1980-81 for The Citadel (military college costs), South Carolina State College (Felton Laboratory School and counseling and guidance), Winthrop (University Affiliated Facilities program), and USC-Columbia (rent). It was moved (Gallagher), seconded (Williams), and voted that the recommendation of the Committee that no funding be included for enrollment growth be approved. It was moved (Gallagher), seconded (Gilliam), and voted that the recommendation of the Committee that a 5.5% increase in employer contributions be used for all institutions be approved.

At the invitation of the Chairman, President Atchley stated that the Council of Presidents of Public Senior Colleges and Universities plans to request, by letter to Governor Riley, that out-of-State consultants be employed to evaluate employer contributions in South Carolina. He requested that the Commission endorse such a study. Dr. Bostic suggested that Dr. Atchley provide a copy of the letter from the Council of Presidents for Commission information and consideration at its meeting on September 4.

The recommendations of the Committee on Business and Finance, and Commission action with respect to the appropriation requests, are set forth in detail below.

The Citadel. The Committee recommends \$10,599,457, including \$435,765 in addition to the planning allocation for Continuing Operations, and \$406,300 for Unique Costs (military college costs). It was moved (Gallagher), seconded (Shirley), and voted that the recommendations of the Committee be approved.

South Carolina State College. The Committee recommends \$12,643,020, including \$586,541 in addition to the planning allocation for Continuing Operations, and \$467,272 for Unique Costs (counseling and guidance - \$190,268; Felton Laboratory School - \$277,004), and \$505,775 for student fee adjustment. It was noted that the Committee recognizes that, due to the make-up of S.C. State's student body, the ability of the institution to increase tuition and fees for use in educational and general operations is limited. The additional funds (\$505,775) are

recommended to offset a portion of the \$200 deduction per FTE student required in Step 14 of the Appropriation Formula. It was moved (Gallager), seconded (Sheheen), and voted that the recommendations of the Committee be approved.

Winthrop College. The Committee recommends \$13,983,586, including \$1,424,222 in addition to the planning allocation for Continuing Operations, and \$144,000 for Unique Costs (University Affiliated Facilities program). It was moved (Gallager), seconded (Shirley), and voted that the recommendations of the Committee be approved.

College of Charleston. The Committee recommends \$13,106,683, including \$1,322,916 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Gilliam), and voted that the recommendation of the Committee be approved.

Francis Marion College. The Committee recommends \$7,049,664, including \$660,663 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Sheheen), and voted that the recommendation of the Committee be approved.

Lander College. The Committee recommends \$4,837,782, including \$416,252 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be approved.

USC-Aiken. The Committee recommends \$4,110,251, including \$397,570 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Shirley), and voted that the recommendation of the Committee be approved.

USC-Coastal. The Committee recommends \$5,168,005, including \$578,596 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be approved.

USC-Spartanburg. The Committee recommends \$5,567,261, including \$575,140 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (DeWitt), and voted that the recommendation of the Committee be approved.

USC-Beaufort. The Committee recommends \$786,249, including \$79,089 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Lewis), and voted that the recommendation of the Committee be approved.

USC-Lancaster. The Committee recommends \$1,493,895, including \$172,740 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Shirley), and voted that the recommendation of the Committee be approved.

USC-Salkehatchie. The Committee recommends \$906,708, including \$109,117 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Shirley), and voted that the recommendation of the Committee be approved.

USC-Sumter. The Committee recommends \$1,838,971, including \$229,853 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Shirley), and voted that the recommendation of the Committee be approved.

USC-Union. The Committee recommends \$597,713, including \$68,669 in addition to the planning allocation for Continuing Operations. It was moved (Gallager), seconded (Shirley), and voted that the recommendation of the Committee be approved.

USC-Columbia. The Committee recommends \$86,920,643, including \$7,901,743 in addition to the planning allocation for Continuing Operations, and \$125,000 for Unique Costs (rent). Funding for the Affirmative Action Program was not considered pending the Commission's recommendation on the report of the Governor's Task Force on Affirmative Action in Higher Education. The Committee recommends that the University seek funding from private sources for the proposed Strom Thurmond Memorial Room, should it later be established. The Committee believes that all other priority items requested, including \$675,000 for computing equipment, should be funded under Continuing Operations. It was moved (Gallager) and seconded (DeWitt) that the recommendations of the Committee be approved.

Mr. Robert W. Denton of USC stated that when the Commission recommended \$5 million for computer equipment under the Supplemental Appropriation Bill on March 6, 1980, it was the University's understanding that \$675,000 would be forthcoming for the next four years for the computer system. Dr. Bostic stated that the Committee's position, in making the recommendation, was that lease-purchase costs of equipment should be funded under Continuing Operations. Mr. Sheheen suggested that additional information be provided concerning the request for computing equipment, and that if the request is found to be justified under the Committee's guidelines, funding later be requested under the Supplemental Appropriations Bill. It was moved (Gallager), seconded (Wright), and voted that the recommendations of the Committee, as amended, be approved.

Clemson University. The Committee recommends \$49,722,027, including \$4,552,113 in addition to the planning allocation for Continuing Operations. It was noted that the Committee endorses the concept and location of the proposed Energy Research Center but withholds funding consideration pending approval of the program by the Commission and the recommendation of the Joint Legislative Committee. It was moved (Gallager), seconded (Smyth), and voted that the recommendations of the Committee be approved.

Medical University of South Carolina. The Committee recommends \$81,931,125; including \$76,005,034 for Continuing Operations, and \$4,936,091 for priorities (Instruction - Nursing, \$537,131; Instruction - Medicine, \$723,560; Instruction - Allied Health Science, \$210,000; Instruction - Graduate Studies, \$126,000; Instruction - Dental Medicine, \$89,400; Upgrade quality of patient care, education and research environment in the University Hospital, \$1,000,000; Public Service programs, \$2,250,000 [\$750,000 for the Consortium of Community Hospitals, and \$1,500,000 for the Graduate Doctor Medical Education Program]). Funding is not recommended for the nurse/midwifery program because of the current low student/faculty ratio, or for continuing education because it should be self-supporting. Funding is not recommended for the Charleston Higher Education Consortium because it should be covered under Continuing Operations. It was moved (Gallager) and seconded (Williams) that the recommendations of the Committee be approved. The motion was amended (Sheheen) and seconded (Wright) to provide for further consideration of extramural programs later in the meeting. The amendment to the motion was adopted. It was moved (Gallager) and seconded (Sheheen) that the recommendations of the Committee be approved subject to reconsideration of extramural programs. The motion was adopted.

State Board for Technical and Comprehensive Education. The Committee recommends \$57,460,288, including \$53,617,452 for Continuing Operations, and \$3,842,836 for priorities (computer services for TEC system, \$342,836; counseling and support, \$500,000; additional faculty, \$500,000; equipment and library books, \$1,000,000; faculty salary adjustments, \$500,000; and program improvement - equipment, \$1,000,000). It was moved (Gallager), seconded (Sheheen), and voted that the recommendations of the Committee be approved. Mr. Sheheen expressed the hope that ultimately the two-year TEC institutions will be funded on a par with the other two-year State-supported institutions.

USC School of Medicine. The Committee recommends that funding in 1981-82 for the School of Medicine at USC be approved in the same amount as in the 1980-81 fiscal year (\$6,994,838), pending a review by the Commission, in cooperation with the State Auditor's Office, of expenditures during the past two years, student/faculty load factors, and a projected five-year plan relating to enrollment, cost per student, and faculty load factors, provided that the Commission's recommendation to the Budget and Control Board and the General Assembly indicate that a final report will be made prior to January 1 on funding for the School of Medicine for fiscal year 1981-82. It was moved (Gallager) and seconded (Sheheen) that the recommendations of the Committee be approved.

Mr. Gallager noted that the USC Board of Trustees approved, on August 12, a proposal to expand medical training and research programs to the Greenville Hospital System. The Committee is concerned that USC School of Medicine and MUSC might be competing in the area of graduate doctor medical education. He noted that approximately \$14 million was appropriated in 1980-81 for the Statewide Extension Programs administered by MUSC, including Graduate Doctor Medical Education, the Consortium of Community Hospitals, and the Statewide Family Practice programs.

Dr. Wright stated that these programs represent a mechanism for coordinating extra-mural education such as the proposed agreement between USC Medical School and the Greenville Hospital System. He stated that Dr. Raymond C. Ramage, Jr., director of medical education in the Greenville Hospital System, indicated that the proposed contract between the two institutions calls for the funding of the program through the Consortium of Community Hospitals. Mr. Sheheen suggested that the contract be reviewed by the Commission. At the invitation of the Chairman, Dr. Roderick Macdonald, Dean of the USC School of Medicine, stated that MUSC has invited the USC School of Medicine to full participation in the Consortium of Community Hospitals. He indicated that USC plans to fund the education of its medical students at the Greenville Hospital System through the Consortium. Dr. Bostic suggested that the contract include the source of funding. Mr. Smith suggested that the Consortium be named a third party to the contract.

Mr. Sheheen expressed concern with reference to the 10-year plan containing enrollment projections made in 1973 prior to Commission approval of the USC School of Medicine. He noted that the school's current enrollment (145) is only 37% of the 1973 projection of 384 for 1979-80. He stated that in his view the Commission would be remiss in its responsibility if it recommends the full appropriation requested without first reviewing the expenditures and other factors, as recommended by the Committee. He noted that the original agreement stipulated that Columbia hospitals would provide clinical training to medical students at no cost to the State. He stated that it is his understanding that medical services are being provided by the USC School of Medicine faculty to these hospitals without reimbursement, and suggested that the study review the original intent and present

practice. He suggested further that the study include a review of the Veteran's Administration contract and the adequacy of an \$18 million grant by the Veteran's Administration to renovate the buildings near the new VA hospital.

Mr. Graham stated that in his view, while such a study is in order, a review should also be made concerning the cost of medical education at MUSC. He suggested that a study be made of comparative costs of educating medical students at the two institutions. It was moved (Sheheen) and seconded (Gallager) that the Commission vote on the recommendation of the Committee before amendments are considered. Mr. Taylor stated that the matter should be addressed from a Statewide perspective. Mr. Gilliam stated that both medical institutions should be evaluated, but at different times. The motion that the Commission vote on the recommendation of the Committee was adopted, with Mr. Taylor opposing. The motion that the recommendation of the Committee be approved was adopted, with Mr. Taylor opposing. Associate Dean O. M. Higgins, Jr., of USC requested that the review be made as promptly as possible. Mr. Graham indicated that at the September 4 meeting he will present a motion that a similar review be made of expenditures at MUSC.

Requests for Additional State Employees. Mr. Gallager stated that the institutions requested a total of 571 additional State employees. The Committee recommends that no new employees be added except for instructional staff to improve the quality of existing programs. It was moved (Gallager), seconded (Gilliam), and voted that the recommendation of the Committee be approved.

IV. Other Business

Dr. Bostic noted that the September 4 meeting of the Commission will be held at Clemson University. President Atchley has invited Commission members and guests to a reception at Clemson House on the evening of September 3.

A letter from the State Auditor to Dr. Boozer was distributed to all Commission members. Appended to the letter was a list of six questions to be addressed by the Commission at its hearing before the Budget and Control Board on August 19. The Commission discussed each of the questions as guidance to Dr. Bostic in responding to the questions at the hearing (Exhibit A).

The meeting was adjourned at 2:50 p.m.

Respectfully submitted,

Gaylon Syrett
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Recording Secretary