

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

February 7, 1985  
10:30 a.m. - 12:50 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman  
Mr. W. Jerry Fedder  
Mr. Robert C. Gallager  
Mr. Roosevelt Gilliam, Jr.  
Mr. J. P. Gordon III  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Mr. David B. Smith  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Dr. Robert F. Williams  
Mr. Robert L. Wynn III

MEMBERS ABSENT

Mr. George L. Brightharp  
Dr. Willa J. DeWitt  
Dr. Alba M. Lewis

MEMBERS OF THE PRESS

Mr. John Norton  
Ms. Clisby Williams

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Ms. Alvena M. Chapman  
Dr. Jeanette A. Deas  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Ms. Jean A. Manheimer  
Ms. Lynn W. Metcalf

GUESTS

Dr. A. Wayne Bennett  
Dr. Francis T. Borkowski  
Dr. Morgan B. Coker  
Dr. Edward M. Collins, Jr.  
Dr. H. Thorne Compton  
Dr. Belinda Friedman  
Ms. Elizabeth M. Gross  
Dr. Sally Z. Hare  
Dr. H. M. Holderfield  
Mr. Tony Huggins  
Dr. Richard E. Kemper  
Mr. Hans Knoop  
Mr. Bill Koprowski  
Mr. Philip Lader  
Dr. Benjamin F. Lawson  
Mr. Ted McClure  
Dr. Carolyn McIver  
Mr. J. Lacy McLean  
Dr. W. David Maxwell  
Dr. William C. Moran  
Dr. John D. Mulhern  
Dr. Terry Peterson  
Dr. W. Marcus Newberry, Jr.  
Dr. George M. Reeves  
Mr. David P. Rinker  
Mr. Vernon G. Rivers  
Dr. Olin Sansbury  
Mr. Mark G. Shanley

Dr. Gail M. Morrison  
Dr. James A. Paschal  
Mr. John E. Smalls  
Ms. Joy E. Sovde  
Dr. John C. Sutusky  
Ms. Gaylon E. Syrett  
Ms. Julia E. Wells

I. Introduction of New Staff Members

Mr. Sheheen welcomed three new members of the staff. Dr. Boozer introduced Dr. Jeanette A. Deas, Coordinator of Student Affairs; Ms. Julia E. Wells, Coordinator of the State Desegregation Plan, effective March 1, 1985; and Ms. Joy E. Sovde, Administrative Assistant.

## II. Approval of Minutes of Meeting of January 10, 1985

It was moved (Wynn), seconded (D. Smith), and voted that the minutes of the meeting of January 10, 1985, be approved as written.

Mr. Sheheen expressed congratulations, on behalf of the Commission, to President and Mrs. Philip Lader on the recent birth of their daughter.

At the invitation of Mr. Sheheen, Dr. Williams reported that members of the Commission and staff met on February 6 with the Senate Education Committee. He complimented Mr. Sheheen on his presentation before that Committee, and noted that members of the Committee had expressed appreciation for Commission and staff contributions and assistance in the past.

## III. Report of the Executive Committee

Consideration of Draft Request for Proposal (RFP) for a Study of Higher Education in South Carolina. Dr. Boozer reported that at its retreat meeting on November 1-2, 1984, the Commission discussed the need for an evaluation by out-of-State consultants of the system of higher education in South Carolina. There was consensus that the matter should be given further consideration.

At its December 6 meeting the Commission authorized the Executive Committee to develop a request for proposals for such a study. A draft "Request for Proposals" (RFP) was forwarded to the Commission on January 30, 1985, with the endorsement of the Executive Committee and with the recommendation that it be approved by the Commission on February 7.

It was moved (Gallager), seconded (Smyth), and voted that the recommendation of the Committee be adopted. Mr. Sheheen noted that the Commission must seek supplemental funding from the General Assembly for the study and an amount not to exceed \$400,000. It was moved (Gallager), seconded (M. Smith), and voted that the Commission authorize the Chairman, the chairman of the Committee on Legislation Relations, and the staff to seek supplemental funding from the General Assembly, in an amount not to exceed \$400,000, in order to implement the proposal.

## IV. Report of Committee on Academic Affairs

Mrs. Taylor, chairman of the Committee on Academic Affairs, reported on the following matters:

### a. Consideration of New Programs

(1) Certificates of Teacher Preparation, USC-Columbia. USC-Columbia has begun phasing out its degree programs leading to baccalaureate degrees in education which have been offered by and through the College of Education. Mrs. Taylor noted that major responsibility for the preparation of teachers is to be no longer primarily the responsibility of the College of Education only, but a responsibility shared with the College of Humanities and Social Sciences, Science and Mathematics, and Health. Beginning in Fall 1985, students desiring initial teacher certification through study at USC-Columbia

will do so for the most part by completing an existing baccalaureate degree program, with additional work. USC proposes to award a Certificate of Teacher Preparation, in a specific certification area to those successfully completing this proposed program. The proposed introduction of these new certificates requires Commission review and approval, since such certificates constitute new programs as defined by CHE policy.

The Committee recommends that the Commission endorse the action taken by USC-Columbia to phase out its authorized baccalaureate degree programs in education and that the Commission approve proposed implementation, in Fall 1985, of Certificates of Teacher Preparation for initial certification in early childhood, elementary, art, music, physical, business, biology, chemistry, English, French, German, history, Latin, mathematics, natural science, physics, psychology, social studies, and Spanish education; provided that all credit hours earned by students completing the "Professional Program in Education" be reported for funding purposes as undergraduate hours. It was moved (Taylor), seconded (Fedder), and voted that the recommendation of the Committee be adopted.

(2) J. F. Byrnes International Center, USC-Columbia. USC-Columbia proposes to establish, in March 1985, the James F. Byrnes International Center. The objective is to assist various units of the University by coordinating their efforts as these relate to international projects. No new degree programs are planned. Estimated operating expenditures for the Center amount to \$101,165 for the remainder of 1984-85 and \$305,150 each year for 1985-86 and 1986-87.

The Committee recommends that this proposal be approved for implementation in March 1985, provided that no "unique cost" or other special State appropriations will be required or requested. It was moved (Taylor), seconded (Fedder), and voted that the recommendation of the Committee be adopted.

(3) B.S. in Retailing, USC-Columbia. USC-Columbia proposes to implement, in August 1985, a new program leading to the B.S. in retailing, with "professional specializations" in an unspecified number of areas. The purpose is to train students in retail store operations.

The Committee recommends that this proposed program be approved for implementation in August 1985 with professional specializations only in general retailing, fashion, and small business operations, provided that additional specializations may not be implemented without Commission approval, and provided further that no "unique cost" or other special appropriation will be requested. It was moved (Taylor), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

(4) Modification of Existing Master in Health Sciences Program, MUSC. In Fall 1975 the Commission reviewed and approved a Master in Health Science program proposed by the Medical University of South Carolina. This program was designed to prepare allied health practitioners for upward mobility by providing advanced clinical training coupled with a core of study in administration. The program was implemented in Fall 1977.

In 1980 the curriculum was divided into two distinct tracks to allow for a program of study solely in administration, while a clinical track was maintained which paralleled the program as approved by the Commission in 1975. At the same time, an additional clinical concentration for periodontal dental residents was implemented. This new concentration should also have been presented to the Commission for approval.

In a preliminary review of a proposal to extend the administration track of this program into the Florence area in Fall 1984, the Committee learned for the first time of extensive modifications made in the program. The staff suggested that the Medical University withdraw the proposal and provide additional information concerning changes which, for the most part, were implemented earlier.

The Committee on Academic Affairs, jointly with the Committee on Health and Medical Education, makes the following recommendations, provided no "unique cost" funding is requested:

- (a) that MUSC continue to offer the administration track and award the Master in Health Services Administration degree to students completing it;
- (b) that the administration track be offered in the Florence area provided MUSC documents to the Commission that adequate computer resources have been secured no later than May 1, 1985;
- (c) that MUSC continue to award the Master in Health Sciences degree to students completing the clinical track in the previously approved concentrations with the addition of periodontal dentistry;
- (d) that admission to the administration track no longer be restricted to students possessing baccalaureate level allied health training in disciplines taught at MUSC.

It was moved (Taylor), seconded (Gordon), and voted that the recommendations of the Committee be adopted.

b. Consideration of Self-Study in Business, Francis Marion College. Existing programs in the field of business were evaluated by a team of out-of-State consultants in 1982. As a result of this evaluation, the Commission adopted in September 1982 the following policies, among others:

"that all public institutions offering graduate and undergraduate programs in business be encouraged either to seek AACSB [American Assembly of Collegiate Schools of Business] accreditation of such programs, or to have all such programs meet the substantive Standards of that agency, and that each institution report to the Commission its progress toward achieving this recommendation by not later than May 1, 1984;

"that no new MBA or other graduate programs in business be authorized at any public institution whose undergraduate programs are either not accredited by the AACSB or do not meet all of the substantive Standards of that agency."

In May 1984 the Commission adopted procedures by which to judge the progress each institution is making toward meeting the AACSB Standards. These procedures apply only to those institutions which are not now accredited and indicate they do not intend to seek accreditation in the near future. The procedures called for submission of institutional self-studies with respect to the Standards by October 1, 1984.

Francis Marion College was among five institutions (including Lander, USC-Aiken, USC-Coastal, and USC-Spartanburg) that elected to have their progress toward meeting AACSB Standards reviewed by the Commission. The self-study prepared by Francis Marion College was submitted for review by October 1, 1984.

In the meantime, Francis Marion submitted on August 14, 1984, a proposal for a new program leading to the MBA degree. Consideration of the proposal was deferred pending the Commission's judgment on the question of whether or not the institution meets AACSB Standards for accreditation.

Dean Edward J. Goebel, Dean of the School of Business at Indiana State University, was retained by Francis Marion as a consultant, beginning in January 1984. His charge was to advise the College as it planned revisions in its undergraduate curriculum as well as other changes that would be necessary if the College were to seek accreditation by AACSB. Dean Goebel visited the Francis Marion campus on two occasions and has reviewed the College's self-study as well as a Commission staff paper prepared for the Committee on Academic Affairs.

After review of Francis Marion's self-study the Committee concluded that the institution does not meet a key Standard concerning an adequate number of qualified faculty representative of all of the major areas of business which are proposed to be covered. This conclusion is shared by Dean Goebel.

The Committee recommends that Francis Marion College implement the AACSB Standards as interpreted by the Committee, specifically with respect to faculty resources, that a reevaluation of the "substantive standards" question be undertaken in Spring 1986, and that, if a positive finding results, the Committee will forthwith consider the MBA proposal. It was moved (Taylor), seconded (Gordon), and voted that the recommendation of the Committee be adopted. Dr. William C. Moran of Francis Marion College expressed appreciation to the Committee and the staff for their assistance concerning this proposal. Mrs. Taylor stated, on behalf of the Committee, that she is grateful to Dr. Moran and Francis Marion for the excellent work they have done on this project.

c. Status of Reviews of Existing Programs. Mrs. Taylor reported that the teams of out-of State consultants reviewing existing degree programs in Performing and Visual Arts, and in Anthropology, Psychology, and Sociology made site visits to the institutions during the weeks of December 2, 1984, and January 28, 1985, respectively. Site visits concerning existing programs in English, Comparative Literature, and Linguistics will be made during the week of March 25. Existing degree programs in Education will be reviewed during the 1985-86 academic year.

#### V. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Status Report on 1985-86 Appropriation Bill. Mr. Gallagher reported that the status of the 1985-86 Appropriation Bill remains unchanged since the January 10 meeting of the Commission.

b. Revision of Recommendations for Academic Computing Equipment Needs. Mr. Gallagher reported that on January 12, 1984, the Commission adopted a recommendation that supplemental funding be requested to assist the institutions in meeting academic computing and other instructional and research equipment needs over a period of four years. A request for the first year of funding for this equipment was transmitted to the Budget and Control Board on February 2, 1984. This request was not included in 1983-84 supplemental appropriations.

The Commission recommended, as a part of the report on Academic Computing Equipment Needs at South Carolina Public Colleges and Universities, that funds requested by USC to establish the data portion of its local telecommunication network and to provide access to the State network be funded in the first year of the four-year period. The Commission also recommended that as other institutions determined their needs in this area the Commission consider their requests at that time. In September, 1984, the Commission revised its recommendations to include requests for funding of the data portions of local networks at both Clemson and MUSC. The recommendation was also revised to request funding for all three data lines incrementally over the four-year period rather than in the first year.

On January 10, 1985, the Division of Information Resource Management (IRM) announced a contract with AT&T Information Systems to provide telecommunications systems to all State agencies and institutions. This contract will allow all institutions to replace their current telecommunication systems with voice, video, and data systems at a significantly reduced rate. Also, lease/purchase agreements over five to seven years will result in net reductions in the annual operating costs currently incurred for telecommunication systems.

In view of the announced contract with AT&T, the Committee believes that the \$9.1 million in supplemental funding recommended for the data portions of the telecommunication systems at Clemson, MUSC, and USC is no longer valid. The Committee therefore recommends that \$9.1 million be removed from the request for supplemental funding. The Committee further recommends that the reduced amount in the overall request for academic computing equipment needs (from \$22.3 to \$13.2 million) be funded over a four-year period. It was moved (Gallagher), seconded (Jacobs), and voted that the recommendations of the Committee be adopted.

c. Report on Administrative Computing Equipment Needs. Mr. Gallagher reported that in September 1984 the Commission recommended that its staff review the current administrative computing capabilities at the public senior colleges and universities to determine if supplemental funding is needed to assist the institutions in upgrading current systems or if such needs can be met through continued full formal funding. Particular emphasis was given to those institutions which requested special funding for administrative computing equipment in their

1985-86 budget requests. Requests for funding were also reviewed to ensure compatibility with the State Plan on Technology. Mr. Gallager reported that for the most part the universities, primarily because of their fiscal flexibility, have managed to maintain adequate administrative computing systems and to provide support to the colleges. Some of the colleges, however, have real needs in the area of administrative computing equipment. The institutions which now depend on USC or Clemson for all or most of their administrative computing support plan to purchase in-house systems, thereby reducing or eliminating their dependency on the larger institutions. The funds saved by decreased utilization of computer resources at the universities could be applied to the purchase of new administrative computing equipment by the smaller institutions. Mr. Gallager noted that if supplemental funding is not available, those institutions which did not request special funding in 1985-86 will proceed with current plans for administrative processing but at a slower rate. Those requesting special assistance, however, report that if funds are not available they will experience difficulty in doing more than maintaining the status quo.

The Committee on Business and Finance recognizes the institutions' difficulties in securing funds for administrative computing equipment. The staff also believes that while one-time supplemental funding for administrative computing equipment needs is preferred by the institutions, it would be imprudent to request additional supplemental funding while earlier supplemental requests for such equipment remain unmet. The Committee therefore recommends that no additional supplemental funding be requested at this time, and that the institutions proceed with alternative methods of financing administrative computing equipment. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

#### VI. Consideration of Council of Presidents Report on Attendance Policies

Mrs. Taylor reported that, on September 26, 1984, Mr. Sheheen referred to the Committee on Academic Affairs and the Committee on Business and Finance a report prepared at his request by the Council of Presidents of Public Colleges and Universities. The report dealt with the two questions of institutional policy concerning class attendance by students and the use of graduate teaching assistants as classroom or laboratory instructors.

Mrs. Taylor noted that three institutions (Clemson University, the College of Charleston, and in certain instances the Medical University of South Carolina) permit departments or individual instructors discretion in the matter of required class attendance. The other institutions have policies or regulations that prescribe maximum limits on such discretion, usually given as some fraction of the number of times the class is scheduled to meet. In the case of Francis Marion College, the upper limit is not so fixed but is predicated instead on the performance of individual students.

With respect to the report by the Council of Presidents on the use of graduate assistants as instructors, the Committees concluded that the use summarized in the Presidents' report does not seem to be excessive.

The Committees recommend that all State institutions adopt minimum attendance requirements which will be made known to all students and to all prospective students. It was moved (Taylor), seconded (D. Smith), and voted that the recommendation of the Committees be adopted.



## VII. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

a. Capital Improvement Bonds Recommendation. Mr. Graham reported for information on the projects recommended for funding on January 22, 1985, by the Budget and Control Board. He noted that all projects were recommended by the Board in the priority order recommended by the Commission. New and/or expanded facilities will be considered by the Board at its meeting later this month.

Mr. Graham reported that the Governor has issued a policy statement to the effect that localities will provide funds for buildings at the technical colleges and the State will provide funds for operation and equipment at those institutions. The Budget and Control Board has proposed that the technical education system receive \$3 million on an annual matching basis for equipment.

b. Reconsideration of Priority of Clean Room, Clemson University. In December 1984 the Commission approved Clemson University's request for the renovation of Rooms 308-310 in the Rhodes Engineering Research Center and purchase of recirculating cabinets to provide the necessary facilities for instruction and research in integrated circuit technology (referred to as a "clean room"). The project was assigned priority number 45. It was not placed in higher priority because at that time "Project Leapfrog" proposed to fund a similar facility in the Piedmont Area Research Park in Greenville. The Committee believed that one such facility would be sufficient in the State. Because Project Leapfrog subsequently was abandoned, it was suggested by Clemson University that the Committee on Facilities reconsider its request. The Committee recommends that the project be moved to priority number 24, with the understanding that the facility be made available to all the public colleges and universities in the State as needed for research projects. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

c. Renovation of Bell South Building, College of Charleston. In Summer 1984 the Commission approved the College of Charleston's request to lease with the option to purchase the four-floor, 41,000 square feet former Bell South Business Office Building at Liberty and St. Philips Streets, Charleston, beginning January 1, 1985. At that time, the College indicated that renovations would be required for a computer center, class laboratories, and faculty offices.

On January 3, 1985, the Committee on Facilities considered a request by the College for approval to use \$350,000 in excess debt service funds to renovate the facility. The Committee expressed strong reservations with respect to investing that amount in a leased facility, thereby increasing the appraised value of the property, unless the College was reasonably certain that the option to purchase would be exercised upon expiration of the lease. On January 10, 1985, the Commission deferred consideration of the request.

Mr. Graham reported that after further review of the project the Committee concludes that only \$62,000 of the \$350,000 renovation cost would actually enhance the value of the property. The remaining \$288,000 would be used to purchase equipment, hardware, a communications system, and other materials which would be retained by the College in the event the option to purchase is not exercised at the expiration of the lease on December 31, 1989. The Committee



recommends approval. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted, with the understanding that the Commission's concerns will be delineated in the notification letter to the Budget and Control Board.

d. Consideration of Lease Agreement, Lander College. At its meeting on January 10, 1985, the Commission approved in concept a request by Lander College to lease Villas West Apartment Complex for student housing with the stipulation that when all financial bids for lease and purchase are received, the proposal be re-submitted to the Commission for consideration. Mr. Graham reported that the lease has been approved by the State College Board of Trustees. He noted that the projected housing fee revenues are sufficient to cover the lease payments and operating expenses of the apartment complex. Mr. Graham noted further that, in the event the College exercises its option to rent some of the apartments to the public, students will be housed in separate buildings from the public.

The Committee recommends approval. It was moved (Graham), seconded (Fedder), and voted that the recommendation of the Committee be adopted. Mr. M. Smith suggested, and it was agreed, that the Committee investigate standardized procedures of evaluating property in lease-purchase arrangements.

e. Renovation of Library/Administration Building, MUSC. The Medical University of South Carolina requests authorization to renovate three rooms in the Registrar's Office of the Administration Building, at an estimated cost of \$40,000 to be funded with State appropriations. The Committee recommends approval. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

f. Lease of Facility at 1321 Pendleton Street, USC-Columbia. The University of South Carolina requests approval to lease a facility at 1321 Pendleton Street, Columbia, to house the Institute of Archeology. Annual rent would amount to \$99,624. In response to a question concerning source of funds, Mr. David P. Rinker, System Vice President for Facilities Planning at USC, stated that the lease will be financed with University funds at this time, with possible future support by the Archeology Society. The Committee recommends approval provided no unique cost funds are required or requested. It was moved (Graham), seconded (Fedder), and voted that the recommendation of the Committee be adopted.

#### VIII. Report of Committee on Implementation of the State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that on February 6 the Committee conducted the third of four meetings to consider requests from institutions for desegregation activities for 1985-86. The fourth and final budget meeting will be held later in February, and recommendations will be presented to the Commission in March or April. Mr. Gilliam noted that the Appropriation Bill contains \$3.8 million for Desegregation Plan activities for 1985-86, the fifth and final year of the Plan.

The Regional Director of the Office for Civil Rights has advised that OCR's annual evaluation report on Desegregation Plan implementation will be made this month. When the report is received, the presidents and institutional governing boards, members of the Committee and staff, and others will meet to review the report. This meeting will be designed to encourage more direct communication and institutional involvement in preparing a response to OCR.

Dr. Francis T. Borkowski, System Vice President for Academic Affairs and Provost, indicated that the University plans to seek advice from the Commission concerning the feasibility of reinstating the Ed.D. degree in educational administration. That program was phased out in 1982-83 when the Ed.D. and Ed.S. programs in educational administration were established at South Carolina State College as a component of the Desegregation Plan. Dr. Borkowski noted that a satellite Ed.D. program is now being offered in Columbia by Nova University of Fort Lauderdale, Florida.

Mr. Sheheen stated that the Office for Civil Rights might view such a move as a violation of Desegregation Plan requirements. He noted that OCR has raised questions concerning the doctoral degree in education currently offered by USC in areas other than administration. Dr. Borkowski stated that, while USC is supportive of the program at South Carolina State College and has no wish to jeopardize it or the Desegregation Plan, USC is concerned that an Ed.D. is being offered in Columbia by an out-of-State institution with the support of local school districts. Mr. Sheheen indicated that the Commission will consider the matter if requested to do so, but he cautioned that it might be a complex issue for the Commission to resolve.

Mr. Gilliam noted that Ms. Chapman plans to move to Greenville on March 1. He expressed appreciation, on behalf of the Committee, for her outstanding work and support over the past two years.

IX. Licensure of Sherman College of Straight Chiropractic, Spartanburg

Mr. Krech stated that Act 307 (1980) stipulated that "in addition to other existing criteria, licensure of all chiropractic colleges shall be renewable annually contingent upon supplying semi-annual reports as to the progress of accreditation to the Commission on Higher Education . . ." He reported that Sherman College of Straight Chiropractic, Spartanburg, was granted a one-year provisional license by the Commission on June 6, 1980. That license has been renewed annually.

On December 11, 1984, Sherman College was approved for full accreditation by the Commission on Colleges of the Southern Association of Colleges and Schools. The licensure law provides that an institution established in the State which is accredited by an organization recognized by the Council on Postsecondary Accreditation shall be considered to have met minimum standards for licensure. The Attorney General's Office concurs with Commission staff that this formal action eliminates the requirement for annual licensure.

Based upon its accreditation by the Southern Association of Colleges and Schools and the provisions of Section 59-46-30 of the licensure law, Dr. Boozer recommends that the Commission grant to Sherman College of Straight Chiropractic a regular five-year license, effective immediately. It was moved (M. Smith), seconded (Fedder), and voted that the recommendation be adopted.

The meeting was adjourned at 12:50 p.m.

Respectfully submitted,

*Gaylon Syrett*  
Gaylon Syrett  
Recording Secretary