

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

November 9, 1978
10:30 a.m. - 2:30 p.m.

MEMBERS PRESENT

Mr. Arthur M. Swanson, Chairman
Dr. James E. Bostic, Jr.
Mr. Arthur J. H. Clement, Jr.
Dr. B. J. Cooper
Mrs. Jennie C. Dreher
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Joseph O. Rogers, Jr.
Mr. J. Clyde Shirley
Mr. C. Otis Taylor
Mrs. Margaret Wells
Mr. Robert P. Wilkins
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Gen. Hugh P. Harris
Mr. Robert P. Timmerman

MEMBER OF THE PRESS

Ms. Warren McInnis

GUESTS

Dr. Stephen H. Ackerman
Dr. Cyril B. Busbee
Mr. G. William Dudley, Jr.
Mr. Darrell Hickman
Dr. William H. Knisely
Mr. Andrew P. Leventis, Jr.
Mr. J. Lacy McLean
Dr. James R. Morris, Jr.
Dr. Walter D. Smith

STAFF

Dr. Howard R. Boozer
Dr. George P. Fulton
Mr. William C. Jennings
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. Cannon R. Mayes
Mr. James R. Michael
Mr. James L. Solomon, Jr.
Mr. Joseph A. Syiek
Mrs. Gaylon Syrett
Mrs. Judi R. Tillman

I. Approval of Minutes of October 11, 1978, Commission Meeting

It was moved (Rogers) and seconded (Shirley) that the minutes of the October 11, 1978, Commission meeting be approved as written. The motion was adopted.

II. Report of Facilities Committee

Mr. Taylor, chairman of the Facilities Committee, reported that the Committee reviewed the capital improvement requests submitted to the Commission by the public colleges and universities, and on October 24 conducted hearings to provide each president or his representative an opportunity to discuss his requirements. In formulating its recommendations, the Committee took cognizance of the planning efforts now in progress, and the potential impact of a master plan and the reports of task forces, on requirements for capital improvements.

The Committee recommended that, while there is merit in all of the projects submitted, the Commission defer action in most cases until the master plan is available. This is consistent with the mandate of Act 410 of 1978, which states that until the master plan is adopted, there shall be no "further construction of physical plants other than construction already approved by the General Assembly or State Board for Technical and Comprehensive Education unless such . . . construction is approved by the Commission and the Budget and Control Board or either

body of the General Assembly to satisfy pressing local needs." The Committee believes that those projects recommended for approval are not only required to satisfy pressing local needs but if deferred will be adversely affected by inflation.

The recommendations of the Committee, and Commission action concerning each project, were as follows:

Projects Beyond 1979-80. A number of projects are scheduled for years beyond 1979-80. The projected financial condition of the State indicates doubt that all of the projects for 1979-80 can be funded and less prospect for 1980-81 and beyond. The Committee recommended that consideration of those projects listed beyond 1979-80 be deferred and the Budget and Control Board be advised of the reasons for deferral.

Clemson University

1. Renovation of Brackett Hall, Phase 1 - \$2,000,000. The Committee recommended that the project be approved with the provision that it be limited to those renovations essential to protect health and ensure safety. It was moved (Gallager) and seconded (Bostic) that the recommendations of the Committee be approved. The motion was adopted.
2. The Committee recommended that, while the following three projects have merit, consideration by the Commission be deferred until the master plan is available:
 - a. Modify Air Conditioning in the Plant and Animal Science Building - \$365,000.
 - b. Energy Conservation - \$365,000.
 - c. Student Recreation and Intramural Athletic Facilities - \$330,000.

Medical University of South Carolina

1. East Wing Addition - \$8,000,000 (total cost - \$44,000,000); and
2. Hospital Renovation - \$2,600,000 (total cost - \$12,400,000). These two projects are closely related in that the new wing must house activities in the existing hospital before renovation of that facility can be completed. Both projects have been approved by the General Assembly and partially funded. The Committee recommended that the two projects be approved, subject to review of total cost estimates during master planning.

Dr. Wright stated that he does not agree that a pressing local need exists with reference to these two projects, and that he would abstain from voting. Mr. Rogers asked how the Committee defined "pressing local need." Mr. Michael stated that the four criteria considered by the Committee in determining whether or not a pressing local need exists were (a) serious curtailment of a program due to lack of a facility or lack of improvement of a facility; (b) inability to implement an important new program due to absence of a facility; (c) excessive waste of energy; and (d) threat to health and safety of the people in the area.

It was moved (Dreher) and seconded (Gallager) that the recommendations of the Committee concerning the two projects, as stated above, be approved. The motion was adopted, with six affirmative and four negative votes. Dr. Wright and Mr. Wilkins abstained.

The Committee recommended that consideration by the Commission of the following seven projects be deferred until the master plan is available:

- a. Psychiatric Institute - \$2,600,000 (total cost - \$5,600,000).
- b. General Stores and Central Receiving - \$1,500,000 (from Plant Improvement Bonds).
- c. General Renovations - \$2,000,000 (total cost - \$4,000,000).
- d. Land Acquisition - \$500,000 (total cost - \$2,000,000).
- e. Central Energy Facility - \$200,000 (total cost - \$20,200,000).
- f. Student Center - \$300,000 (total cost - \$5,000,000).
- g. Continuing Education - \$300,000 (total cost - \$6,000,000).

University of South Carolina - Columbia

1. Arts Center Planning - \$250,000. The Committee recommended that the project be approved. Mr. Wilkins inquired concerning the pressing local need. Mr. Taylor noted that the General Assembly, in 1973 and in 1975, reaffirmed its approval of the facility.

2. Sumter Street Federal Building - (cost unknown). In 1970 the General Assembly appropriated \$1,800,000 to acquire the building when vacated by the Federal Government. Delays in providing the new Federal facility postponed negotiations and the funds were reallocated by the General Assembly. It now appears that the facility may become available in 1979 at little or no cost. The Committee recommended that the project be approved.

It was moved (Rogers) and seconded (Shirley) that the recommendations of the Committee concerning the two projects, as stated above, be approved. The motion was adopted, with Dr. Bostic opposing.

The Committee recommended that consideration of the following project by the Commission be deferred until the master plan is available:

College of Business Administration Addition - \$5,500,000 (plus \$1,000,000 from private sources).

The Committee recommended that the following two projects be presented to the Commission for approval in accordance with the provisions of Act 410, 1978, even though all costs are to be paid from athletic department funds. The Committee recommended that the projects be approved:

1. Intercollegiate Baseball Stadium - Additional Seating - \$250,000.
2. Rex Enright Athletic Center - Renovation - \$125,000.

It was moved (Graham) and seconded (Shirley) that the recommendations of the Committee be approved. The motion was adopted.

USC-Aiken

The Committee recommended that consideration by the Commission of the following three projects be deferred until the master plan is available:

- a. Library Addition - \$1,100,000.
- b. Fine Arts Center - \$1,750,000 (plus \$1,250,000 from private sources).
- c. Campus Development - \$416,000.

USC-Coastal

The Committee recommended that consideration by the Commission of the following project be deferred until the master plan is available:

Williams-Brice Addition - \$1,900,000.

USC-Spartanburg

1. Completion of Classroom/Multimedia Building - \$250,000. The Committee recommended that the project be approved. It was moved (Rogers) and seconded (Dreher) that the recommendation of the Committee be approved. The motion was adopted.

The Committee recommended that consideration by the Commission of the following project be deferred until the master plan is available:

Arts and Science Building - \$4,600,000.

USC-Two-Year Institutions

1. Beaufort Campus - General Purpose Building - \$200,000. The Committee recommended that the project be approved.

2. Salkehatchie Campus - Science/Classroom Building - \$300,000 (plus \$300,000 from State Institution Bonds). The Committee recommended that the project be approved.

3. Union Campus - Central School Renovation - \$150,000 (plus \$400,000 from State Institution Bonds). The Committee recommended that the project be approved.

It was moved (Rogers) and seconded (Shirley) that the three projects, as stated above, be deferred until the master plan is available. The motion was adopted.

The Committee recommended that consideration by the Commission of the following project be deferred until the master plan is available:

Sumter Campus - Fine Arts/Physical Education Center - \$2,200,000.

The Citadel

1. Construct Cadet Services Building - \$825,000. The Committee recommended that the project be approved. It was moved (Rogers) and seconded (Wilkins) that the project be deferred until the master plan is available. The motion was adopted.

The Committee recommended that consideration by the Commission of the following project be deferred until the master plan is available:

McAlister Field House Renovation and Addition - \$8,415,000.

College of Charleston

The Committee recommended that consideration by the Commission of the following four projects be deferred until the master plan is available:

a. Construct Science Center (2nd Increment) - \$3,800,000.

- b. Multi-level Parking Garage - \$1,900,000 (plus \$1,000,000 from Revenue Bonds).
- c. Campus Development - \$580,000.
- d. Faculty and Administrative Offices - \$460,000.

Francis Marion College

1. Campus Development - \$593,000. The Committee recommended that the project be approved. It was moved (Graham) and seconded (Shirley) that the recommendation of the Committee be approved. The motion was adopted.

The Committee recommended that consideration by the Commission of the following four projects be deferred until the master plan is available:

- a. Cafeteria Expansion - \$294,000.
- b. Campus Development - \$363,000.
- c. Campus Development - \$120,000 from Campus Development Bonds.
- d. Observatory - \$90,000.

Lander College

1. Planning for Fine Arts Wing - \$270,000 (estimated total cost - \$4,500,000). The Committee recommended that the project be approved.

Mr. Wilkins inquired concerning pressing local need. Mr. Rogers commented that until the missions study and the master plan are completed, the Commission cannot be certain of Lander's role in the over-all State system or of the necessity of a fine arts program at that institution. Mr. Michael stated that while the master plan might alter Lander's role somewhat, it is likely to continue to operate as a four-year liberal arts college requiring the minimum basic facilities. Mr. Gilliam asked how the Commission can justify approving a fine arts facility at Lander when it deferred consideration of renovating the library at USC's two-year campus at Union. Mr. Michael noted that because FTE enrollment at the Union campus is steadily declining (from a maximum of 255 in 1975 to 193 in 1978), there is some question about the future of that branch campus, and it is therefore logical to defer consideration of capital improvements until a master plan is available. Lander, which was added to the State system in 1973 by an Act of the General Assembly, is a four-year, established institution. The situations are not analogous. It is essential that Lander be permitted to continue its minimum campus development. He noted that classes in the fine arts program are being conducted in a building that is scheduled for demolition. The building under consideration is an essential facility for a four-year liberal arts college. He recommended that the project be approved.

After further discussion, it was moved (Rogers) and seconded (Bostic) that the project be deferred until the master plan is available. The motion was approved, with nine affirmative and four negative votes.

2. Renovation of Old Library - \$200,000. The Committee recommended that the project be approved. It was moved (Dreher) and seconded (Graham) that the recommendation of the Committee be approved. The motion was disapproved, with five affirmative and seven negative votes.

The Committee recommended that consideration by the Commission of the following projects be deferred until the master plan is available:

- a. Land Acquisition - \$350,000.
- b. Outdoor Athletic Fields - \$300,000.

South Carolina State College

The Committee recommended that consideration by the Commission of the following three projects be deferred until the master plan is available:

- a. Physical Plant Complex - \$3,500,000.
- b. Addition to Classroom Building - \$1,750,000.
- c. Lewis Lab Addition and Renovation - \$800,000.

Winthrop College

1. Athletic Facilities - \$2,500,000 (plus \$2,500,000 from sale of land). It was noted that the Committee believes that the institution should be authorized to proceed with this project, but has reservations about the need for \$5,000,000. The Committee recommended that the project be approved with a limitation of \$2,500,000 from all sources until the need for additional funds is justified. It was moved (Wright) that the project be deferred until the master plan is available. Mr. Taylor noted that the current gymnasium, which was constructed in 1915 for use by women, is totally inadequate for the present student body and, if a new facility is not provided, the physical education program will have to be curtailed. Mr. Michael suggested that, since the Committee recognizes a clear need for a gymnasium, the Commission approve that portion of the project and defer approval of the outside track, seating for soccer and field hockey, paved parking areas, and general landscaping.

Dr. Wright withdrew the motion. It was moved (Rogers) and seconded (Clement) that the institution be requested to prepare a proposal for a gymnasium that will be adequate for its needs now and for a reasonable time in the future, for consideration by the Commission at a later meeting. The motion was approved.

2. Complex for Arts and Science (\$4,500,000 from Institutional Bonds). The Committee recommended that the project be approved. Mr. Wilkins questioned the pressing local need for the facility. Mr. Graham noted that the project is needed to provide space for offices and classrooms now housed in two buildings, and that one of the buildings is a dormitory which should be restored to service as a residence hall to meet demands for student housing. It was noted that the facility would be funded by the institution. After further discussion, it was moved (Rogers) and seconded (Wilkins) that the project be deferred until the master plan is available. The motion was approved.

The Committee recommended that consideration by the Commission of the following three projects be deferred until the master plan is available:

- a. Miscellany - \$215,000. These include a small animal building (\$25,000); remodel portions of Withers to accommodate the Human Development Center (\$75,000); improve streets, walks, parking areas, and lighting (\$90,000); and renovation of space in the Shack, a student recreational facility (\$25,000).
- b. Dormitory Renovations - \$1,800,000.
- c. Addition to Library - \$1,800,000.

It was moved (Rogers) and seconded (Shirley) that the Commission approve the Committee's recommendations on those projects at all the institutions where deferral was recommended, as stated above. The motion was approved. It was moved (Wilkins) and seconded (Gallagher) that the presidents of each of the institutions be notified of the actions of the Commission, and that it be noted

that the projects do not meet the pressing local needs criteria of Act 410 (1978) and should be deferred until the master plan is available, and further that the Commission emphasize to the Budget and Control Board that the mandate relating to pressing local needs was the principal factor in reaching the decision in each case, and should not be considered prejudicial to any decision made at a later date. The motion was approved.

III. Consideration of Rules and Procedures of the Commission

Dr. Boozer stated that the Commission was provided on August 9, 1978, draft copies of the rules and procedures followed by the previous Commission, for discussion at the August 17 meeting (see minutes of August 17, 1978, Commission meeting, pp. 356-58). The matter was included on the agenda at this time in response to a request by Dr. Bostic. Dr. Boozer noted that the first procedure concerning Commission meetings states that "regular meetings of the Commission shall be held at 10:30 a.m. on the first Thursday of each calendar month. Meetings will be scheduled to permit the Commission periodically to visit each campus of the public colleges and universities." Since Mr. Timmerman cannot attend meetings held on the first Thursday of the month, due to a conflict in his schedule, Dr. Boozer suggested that the Commission might wish to hold its meetings on another day. He suggested also that if such a change is made, meetings not be scheduled at a time that will conflict with meetings of the State Board for Technical and Comprehensive Education or of the State Board of Education. He noted that because of its planning function, the Commission might find it desirable to consider meeting in the afternoon, reserving the morning for committee meetings. This would expedite the process of submitting proposals to the full Commission and would prevent certain delays which have been built into the procedures. He suggested further that the Commission consider meeting on campuses quarterly rather than in alternate months, since many of the Commission's functions are scheduled on a quarterly cycle.

Mrs. Dreher suggested that in consideration of Mr. Timmerman, meetings be held on the second Thursday of each month. Mr. Wilkins stated that his own schedule for 1979 has been established, and requested that the meeting procedure not be changed. Dr. Wright recommended, and it was agreed, that the Commission continue to meet on the first Thursday of the month and that it continue to meet in the morning rather than limiting meetings to half a day. Mrs. Dreher suggested that Dr. Boozer write to Mr. Timmerman, advising him of the Commission's decision concerning the meeting schedule. Dr. Boozer indicated that he would do so. Mr. Clement suggested that the Commission not schedule meetings on campuses until the master plan is completed.

Dr. Boozer pointed out several other changes required to make the rules and procedures consistent with other actions approved by the Commission. Mr. Swanson requested that a revised draft of the procedures be forwarded to Commission members for consideration at the next meeting on December 7. Mr. Shirley suggested that Commission letterhead include the names of Commission members. Dr. Boozer indicated that this would be done. Mr. Gallagher requested that the Commission be provided a schedule of its responsibilities that recur on a regular basis. Dr. Wright requested that the roles of the standing committees be defined. Dr. Bostic requested that in Commission discussions all members who want to speak on an issue be given an opportunity to do so, and that members not interrupt each other during discussions.

The subject of the Commission's October 18 budget presentation to the Budget and Control Board was discussed and suggestions were made concerning future presentations. Dr. Boozer indicated that these suggestions would be taken into consideration in subsequent years.

IV. Consideration of Public Information Program of the Commission

Mr. Wilkins stated that he had provided each Commission member with a proposed plan to be implemented by the Public Information Committee. He noted that the Commission has an opportunity to make the public aware of its efforts as the task forces hold meetings. He suggested that a press release be distributed to all the news media in the State announcing the appointment of task forces, with brief biographical sketches about the members. He noted that the news media are notified in advance of every Commission meeting, and suggested that advance notice of task force meetings be distributed also.

Dr. Boozer stated that after discussing this matter with Mr. Wilkins he had drafted a news release which refers to the mandate in Act 410 (1978) concerning the master plan, the adoption of the planning prospectus by the Commission, the designation of planning task forces, and the public hearings to be held in January and February. He suggested that such releases be adapted for each Congressional District by including biographical information about task force members from the respective Districts.

It was moved (Gilliam) and seconded (Gallager) that a news release, as stated above, be distributed. The motion was adopted.

V. Progress Report on Planning

Mr. Michael reported that all 18 task forces have been organized and that 17 have received formal notice of their initial meetings, beginning on November 14 and continuing through November 30. The 18th task force will meet on December 13. He stated that since the deadline for submission of reports is April 2, 1979, the task forces will have approximately four months in which to collect and analyze data and submit recommendations and reports to the Commission. The proposed annual planning cycle includes a provision that in January and February of each year the Commission will hold at least one public hearing in each Congressional District concerning higher education in general and not necessarily focusing upon the narrow issues assigned to the task forces. Dr. Boozer suggested that the subject of the proposed public hearings in January and February be included on the agenda of the December 7 Commission meeting for general discussion by the full Commission.

VI. Report of Executive Director

Health Education. Dr. Boozer stated that in discussions concerning the task forces, the Commission decided to defer for the present the question of the health area in terms of specific committees. Considerable work has been done in the health area during the past several years by task forces or subcommittees under the Health Education Authority. He suggested that the subject of the health area be included on the agenda of the December 7 Commission meeting, and noted that Commission members will be provided within the next few days material with reference to health education.

Dr. Wright stated that when the draft planning prospectus was presented to the Commission initially it was proposed that the Health Education Authority of the Commission serve as the planning body for health education in developing the master plan. At that time he requested that this designation be deferred until the Commission could consider it more completely. He noted that a substantial proportion of State funds available for higher education is allocated for health manpower education. He stated that he has discussed with Dr. Fulton the composition of the HEA and the individual areas of interest and the conflicts within it. He expressed doubt that the various interest groups within the HEA as

presently structured can plan effectively together. He requested that the Commission consider these concerns in its deliberations relating to health education planning.

State Plan for Desegregation of Public System of Higher Education. Dr. Boozer stated that the Commission previously was provided copies of correspondence related to activity by the Office of Civil Rights of the Department of Health, Education, and Welfare concerning the desegregation of public postsecondary education systems. As a result of a ruling by U.S. District Judge John H. Pratt in January, 1977, HEW developed criteria for acceptable plans to desegregate state systems of public higher education. In April, 1977, six states (Arkansas, Oklahoma, Florida, Georgia, North Carolina, and Virginia) were ordered to submit acceptable desegregation plans under the revised criteria. In February, 1978, the Secretary of HEW announced that eight additional states (Alabama, Delaware, Kentucky, Ohio, Missouri, South Carolina, Texas, and West Virginia) which formerly maintained legally separate systems of higher education would be subject to the desegregation requirements of the revised criteria. Dr. Boozer reported that he had received a letter on October 16 from the Regional Office of Civil Rights in Atlanta requesting information about the history, structure, and governance of public institutions in the State and notifying him that site visits will be conducted to selected institutions, beginning in January, 1979.

VII. Other Business

Dr. Boozer stated that Dr. Marianna W. Davis, a former member of the Commission, secured a small grant in 1975 to hold conferences with reference to the concerns of minorities in postsecondary education in South Carolina. Several meetings were held around the State and a report was published in August, 1975. Dr. Davis has provided for Commission members copies of the second report, dated October 1, 1978, entitled Report Number 2 of the Coalition for the Concerns of Blacks in Post-secondary Education in South Carolina.

The meeting was adjourned at 2:30 p.m.

Respectfully submitted,

Gaylon Syrett
Gaylon Syrett
Recording Secretary