

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

May 1, 1980
10:30 a.m. - 1:20 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mr. Arthur J. H. Clement, Jr.
Dr. B. J. Cooper
Mrs. Jennie C. Dreher
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mrs. Irene K. Rudnick
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley
Mr. C. Otis Taylor, Jr.
Mrs. Margaret E. Wells
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Mr. Joseph O. Rogers, Jr.
Mr. Robert P. Wilkins

MEMBERS OF THE NEWS MEDIA

Mr. Hugh Gibson
Ms. Ann Green
Ms. Warren McInnis
Ms. Charlene Porter

GUESTS

Mr. Melvin E. Barnette
Mr. Al Berry
Dr. Francis T. Borkowski
Dr. Donald L. Crolley
Ms. Eleanor D. Garvin
Mr. Denard Harris
Dr. James B. Holderman
Dr. Larry A. Jackson
Dr. Harold F. Landrith
Mr. Manning N. Lomax
Mr. J. Lacy McLean
Dr. Thomas W. Mahan
Dr. I. Spigner Metts, Jr.
Dr. William C. Moran
Dr. James R. Morris, Jr.
Dr. Oscar C. Page
Dr. Terry Peterson
Dr. Angela B. Shiflet
Dr. John C. Smiley
Dr. Walter D. Smith
Mr. J. Floyd Tyler
Dr. W. Curtis Worthington

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Mr. William C. Jennings
Dr. Frank E. Kinard
Mr. Alan S. Krech
Ms. Darcus Mayers
Mr. Cannon R. Mayes
Mrs. Lynn Metcalf
Mr. James R. Michael
Dr. John C. Sutusky
Mrs. Gaylon Syrett

I. Approval of Minutes of April 3, 1980, Meeting of the Commission

It was moved (Wright) and seconded (Clement) that the minutes of the April 3, 1980, meeting of the Commission be approved as written. The motion was adopted.

II. Report of Committee on Business and Finance

Status Report on 1980-81 Appropriation Bill. Mr. Gallagher reported that the Joint Conference Committee on Appropriations met on April 30 to consider the 1980-81 Appropriation Bill and will resume deliberations on May 5. He noted that House

Bill H.3261, to amend the 1979-80 General Appropriation Act so as to fund colleges and universities based on opening fall enrollment rather than on an average of November 1-February 1 enrollments, was adopted by the House of Representatives on April 8 and is now in the Senate Finance Committee.

Consideration of Recommended 1981-82 Appropriation Formula. Mr. Gallagher reported that Commission members were provided on April 23 copies of the proposed 1981-82 Appropriation Formula for Continuing Operations. At its meeting on May 1 prior to the Commission meeting, the Business and Finance Committee approved a modification of the draft formula, under Student Credit Hours, which removed the averaging concept ["Use the number of student credit hours produced, by level of instruction and academic discipline, during the 1980-81 academic year (fall 1980 and spring 1981 semester)."] and substituted "Use the number of student credit hours produced, by level of instruction and academic discipline, during the fall 1980 semester." It was moved (Gallagher) and seconded (Sheheen) that the proposed 1981-82 Appropriation Formula for Continuing Operations, modified as stated above, be approved. The motion was adopted. The 1981-82 Appropriation Formula, as adopted, is attached as Exhibit A.

The Committee also recommends that the 1981-82 appropriation recommendations be based on the institutions' projected fall 1981 enrollments, with possible percent limitations by the Commission. The Committee recommends further that the institutions' appropriations be adjusted based on actual enrollments as of October 15, and that the adjustments be based on 60% of the dollars per FTE rather than 100%.

The Chairman invited comments from institutional representatives present. President Holderman stated that the University of South Carolina recommends that the adjustment be based on opening fall enrollments rather than on enrollments on a specific date. President Jackson commented that the Appropriation Formula was developed based on opening fall enrollments, and its integrity requires that those enrollments be used. President Smith stated that the use of delayed enrollments would cause an element of uncertainty and would create a difficulty for Francis Marion College. Mr. Melvin E. Barnette of Clemson stated that, in the view of the business and finance officers, any adjustment should be made on the same date appropriations are estimated per formula. He noted that the various institutions use different methods for accepting class withdrawals or additions. He suggested using a fixed number of days past the enrollment period at each institution.

It was moved (Gallagher) and seconded (Williams) that the institutions' appropriations be adjusted based on actual enrollments as of October 15, and that the adjustments be based on 60% of the dollars per FTE rather than 100%. The motion was adopted. Mrs. Rudnick opposed, and Mr. Taylor abstained.

1979-80 Supplemental Appropriations. A summary was distributed showing 1979-80 supplemental appropriations for the colleges and universities, as recommended by the Budget and Control Board on April 30. In response to a question by Mr. Sheheen concerning \$274,000 recommended by the Budget and Control Board for Francis Marion College, which is in excess of the \$73,350 recommended by the Commission, President Smith stated that the recommendation by the Budget and Control Board resulted from a request to the Board by the State Engineer for emergency funds to repair faulty brick paneling on Smith Student Center. He noted that the paneling had been improperly installed and represents a danger. Dr. Bostic stated that the request should have been submitted to the Commission prior to being presented to the Budget and Control Board. Dr. Smith stated that

there was no intent on the part of Francis Marion College to circumvent the Commission, and that future requests will be forwarded first to the Commission for review.

III. Report of Committee on Academic Programs

Mr. Clement, chairman of the Committee on Academic Programs, expressed his congratulations to Dr. John R. Dempsey, Dean of Undergraduate Studies at the College of Charleston, who recently was named one of 35 American Council on Education Fellows in academic administration.

Mr. Clement reported that the Committee on Academic Programs met on April 2 to consider seven proposals for new programs submitted by six institutions. The Committee met again on May 1 prior to the Commission meeting to consider a proposal for a program leading to the B.S. in Nursing, jointly proposed by the Medical University and Francis Marion College. The recommendations of the Committee are as follows:

a. Ed.D. in Vocational and Technical Education, Clemson University

Mr. Clement noted that five new faculty teaching positions would be required for the program, including three in 1980-81. Enrollment would begin in 1980-81 at 9 FTE, increasing to 30 by 1982-83. Additional costs to Clemson are projected as \$97,000 for 1980-81, \$150,000 for 1981-82, and \$176,000 for 1982-83. No request for "Unique Costs" for this program were made for 1980-81. The Committee recommends that the proposal be approved, subject to the provision that no request for "Unique Costs" be made for subsequent years. It was moved (Sheheen) and seconded (Graham) that the recommendations of the Committee be approved. The motion was adopted.

b. Master of Business Administration, Francis Marion College

There are in the State four programs leading to the MBA. Since 1970, the USC-Columbia MBA program has also been offered via television at 19 locations, including one at Florence. Francis Marion College contends that the ETV-based program is not meeting the needs of its service area. USC-Columbia has volunteered to conduct an evaluation of its ETV-based MBA program, to assist the Committee in resolving the question. The Committee therefore recommends that the proposal from Francis Marion College be deferred until the evaluation is completed and has been studied by the Committee. It was moved (Sheheen) and seconded (Gallager) that the recommendation of the Committee be approved. The motion was adopted.

c. B.S. in Computer Science, The Citadel

The Committee recommends that the program be approved. It was moved (Shirley), seconded (Wright), and voted that the recommendation of the Committee be approved.

d. B.S. in Computer Science, Lander College

The Committee recommends that the proposal be approved. It was moved (Shirley), seconded (Wright), and voted that the recommendation of the Committee be approved.

e. M.S. and Ph.D. in Statistics, USC-Columbia

The Committee recommends that the Commission defer action on this proposal until the first phase of the review of existing graduate programs is completed. It was moved (Sheheen), seconded (Gilliam), and voted that the recommendation of the Committee be approved. Mrs. Rudnick opposed.

f. Army ROTC Unit, USC-Columbia

The Committee recommends that the proposal be approved. It was moved (Graham), seconded (Cooper), and voted that the recommendation of the Committee be approved.

g. Center for Adult and Continuing Education, South Carolina State College

The College proposes to provide a broad array of services, from the distribution of newsletters to workshops and courses for degree credit, in Orangeburg and in 12 additional counties (Allendale, Bamberg, Barnwell, Berkeley, Calhoun, Colleton, Clarendon, Dorchester, Georgetown, Hampton, Jasper, and Williamsburg). It is proposed that six or more "permanent off-campus centers" be established. Grant funding for the center is adequate through 1981-82. The extent to which additional State funding may be required in 1982-83, and subsequent years, is not known. The Committee recommends that the proposal be approved, subject to the provision that no off-campus centers be established without prior Commission approval in each case, and subject to the provision that S.C. State College submit an annual report to the Commission on the enrollment and activities of the Center.

It was moved (Clement), seconded (Graham), and voted that the recommendations of the Committee be approved. Mrs. Dreher opposed.

h. Bachelor of Science in Nursing Satellite Program, MUSC/Francis Marion College

The proposal was reviewed first by the Committee on Health and Medical Education and referred to the Committee on Academic Programs, with no changes suggested. The Committee on Academic Programs recommends approval of the proposal. It was moved (Clement), seconded (Dreher), and voted that the recommendation of the Committee be approved.

IV. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported that on April 4 the Committee visited the facilities on the property of the late Dr. Richard B. Dominick near McClellanville, recently leased by USC for public health research and graduate training in medical entomology and parasitology. The Committee also visited the Belle W. Baruch Coastal Research Institute near Georgetown on April 4. He noted that the Committee plans to visit the colleges and universities during July, August, and September.

Four projects were reviewed by the Committee on Facilities. The recommendations of the Committee are as follows:

- a. Two leases (renewal of lease for gymnasium; lease of properties for administrative space and residential space), College of Charleston

The Committee recommends approval of the two leases. It was moved (Taylor), seconded (Clement), and voted that the recommendation of the Committee be approved.

- b. Proposal to finish 1,800 square feet of shelled-in space in the Eye Institute, MUSC

The Committee recommends approval. It was moved (Taylor), seconded (Wright), and voted that the recommendation of the Committee be approved.

c. Lease of apartments for student housing, Clemson University

The Committee recommends approval. It was moved (Graham), seconded (Cooper), and voted that the recommendation of the Committee be approved. Mr. Gallagher and Mr. Sheheen opposed.

d. Alteration of Water Heating System, MUSC

Mr. Taylor reported that an existing well at MUSC produces water at a constant 95°, apparently the result of geothermal action. The University proposes to alter its present hot water system to take advantage of the hot water available from the well for use by the Hospital, at a savings in energy of an estimated \$11,492 per year. The U.S. Department of Energy has awarded MUSC a grant of \$43,853 to cover all the costs of the new piping, valves, meters, etc. The Committee on Facilities recommends approval. It was moved (Clement) and seconded (Gilliam) that the recommendation of the Committee be approved. Mr. Gallagher stated that the proposal does not include adequate justification with respect to \$4,000 for A&E fees on a \$40,000 project. Dr. Bostic suggested that the Budget and Control Board be asked to monitor the expenditures for the fees included in the estimated costs of the project. The motion was adopted.

V. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported that a procedure has been developed for coordination of program review among the two Standing Committees concerned. In the future, proposals for new programs in the health and medical area will be reviewed concurrently by the Committee on Academic Programs and the Committee on Health and Medical Education. It was moved (Gilliam) and seconded (Cooper) that the report of the Committee on Health and Medical Education be accepted by the Commission as a matter of record. The motion was adopted.

VI. Licensing of Shaw University to Award Degrees in South Carolina

Dr. Boozer stated that Act 201 of 1977 (Licensing of Non-Public Educational Institutions to Confer Degrees) provides that "the Commission shall be the sole authority for licensing non-public educational institutions established in this State and for those established elsewhere to operate in or confer degrees in this State." Shaw University, Raleigh, North Carolina, has applied for licensure to operate in Charleston, South Carolina, and has been visited by a team of examiners to assure that minimum standards are being met. A summary of the examination team's report was forwarded to Commission members on April 23. The staff recommends that, in accord with the provisions of Act 201 of 1977 and of Section 62-16 of the approved Regulations, Shaw University be granted a regular license to award the baccalaureate degree, effective immediately.

Mr. Gilliam asked why a local institution does not provide the services offered by Shaw University. Dr. Bostic noted that the Commission's responsibility in the licensing process is to ensure that the applicant for licensure is a legitimate institution and that minimum standards are being met; the Commission does not have the authority to question the need for the program. The team of examiners determined that Shaw University has met the criteria.

Mr. Clement stated that many of the students who elect to attend Shaw University cannot meet the requirements for acceptance at the College of Charleston or other institutions in the area. These students attend Shaw because it is an accredited college at which they are able to earn degrees. He commented that the majority of

traditional black colleges such as Shaw do not provide the kind of education that is available at most integrated institutions.

Mr. Gallagher noted that one of the recommendations made by the team of examiners for correction of deficiencies was that Shaw "continue to take positive steps toward reducing the debt situation and show progress in eliminating the debt problem." He stated that the Commission should be provided additional information with reference to the debt problem. Mr. Krech stated that the debt problem is with the United States Department of Housing and Urban Development with respect to Shaw's dormitories in Raleigh, N.C. The team of examiners reported that debt problems such as this are not uncommon in private colleges. Because Shaw is taking positive steps toward reducing the debt, and because the institution's financial situation is basically stable, the team recommended that a regular license be approved. Dr. Bostic suggested that the institution be granted a two-year provisional rather than a regular license. After further discussion, it was moved (Gallagher) and seconded (Gilliam) that Shaw University be granted a two-year provisional license to award the baccalaureate degree, effective immediately. The motion was adopted. Dr. Bostic suggested that the staff prepare a report on licensure in other states, including needs requirements.

VII. Consideration of Report of Governor's Task Force on Affirmative Action in Higher Education

At the April 3, 1980, meeting of the Commission Dr. Boozer reported that the "First Governor's Conference on Equal Opportunity in Higher Education" was held in Columbia on March 28 (see minutes of April 3, 1980, CHE meeting, p. 500). Copies of the program and of the "Report of Findings and Recommendations on Affirmative Action in Higher Education" of the Governor's Task Force were forwarded to Commission members on April 4. Copies of the Findings and Recommendations, with staff comments and suggestions, were mailed to Commission members on April 23. Dr. Boozer noted that the Commission on Higher Education is specifically mentioned in eight of the recommendations in the Task Force Report. The Report contains 17 findings and 33 recommendations. In addition to the eight recommendations in which specific reference is made to the Commission, all of the other recommendations also relate directly or indirectly to equal opportunity and equal access in the public colleges and universities in the State. The recommendations in the Report are also consistent with the recommendations in the Master Plan that relate to equal opportunity and equal access.

Dr. Bostic suggested that copies of the Report of the Governor's Task Force and of the staff comments and suggestions be provided to the presidents of the public colleges and universities for comment, and that they be asked to indicate the recommendations they support. It was moved (Clement) and seconded (Wright) that Dr. Bostic forward copies to the presidents for comment, as suggested by Dr. Bostic. The motion was adopted. Mr. Gilliam suggested that a committee of the Commission be charged with the responsibility of affirmative action matters. It was moved (Sheheen) and seconded (Wright) that the presidents' comments be referred to the appropriate Standing Committee for report to the full Commission, and that the matter be assigned a priority place on the agenda for a future meeting of the Commission. The motion was adopted.

VIII. Report of Executive Director

Appointment of Mr. Brooks as Assistant Director for Financial Affairs. Dr. Boozer announced the appointment of Mr. Charles A. Brooks, Jr., as Assistant Director for Financial Affairs, effective July 1, 1980. Mr. Brooks will succeed Mr. William C. Jennings, who will retire on June 30. Mr. Brooks has served on the Commission's staff since 1973 as Coordinator of Management Information Systems (MIS) Computerization.

Meeting of the Commission at Winthrop College. Dr. Boozer stated that the June 5, 1980, meeting of the Commission will be held at Winthrop College in Rock Hill. The meeting will begin at 9:30 a.m.

IX. Other Business

Dissolution of the Committee on Public Information. It was moved (Gilliam) and seconded (Shirley) that the Standing Committee on Public Information be dissolved, and that the members of that Committee be appointed by the Chairman to other Standing Committees. The motion was adopted.


Preliminary Allocation for Planning Purposes. Mr. Gallagher reported that a preliminary allocation will be made by the Budget and Control Board to be used by the public colleges and universities for planning purposes in preparing their 1981-82 appropriation requests. The Budget and Finance Committee recommends that these funds be allocated based on the formula. It was moved (Gallagher) and seconded (Gilliam) that the preliminary allocation for planning purposes be allocated to the colleges and universities based on the formula. The motion was adopted.

Mr. Clement requested that an appropriate committee report on the allocation of funds between programs and administrative costs of the Community Service and Continuing Education Program (Title I, HEA, 1965 as amended).

Dr. Wright suggested that the public colleges and universities be requested to provide the Committee on Academic Programs their full academic calendars, including schedules indicating when courses may be dropped or added.

The meeting was adjourned at 1:20 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary