

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

May 7, 1981
10:30 a.m. - 1:30 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mrs. Willa J. DeWitt
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mr. C. Otis Taylor, Jr.
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Mrs. Margaret E. Wells
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBER ABSENT

Mr. Joseph O. Rogers, Jr.

MEMBERS OF THE NEWS MEDIA

Ms. Susan Audé
Ms. Camille Bradford
Mr. Dave Douglas
Mr. Hugh Gibson
Mr. Tom Kapsidelis
Ms. Bunny Richardson
Mr. Dave Tomlin

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Mrs. Linda Hooper
Dr. Frank E. Kinard
Mr. Alan S. Krech
Ms. Darcus D. Mayers

GUESTS

Dr. John T. Austell
Mr. Casey Blonaisz
Dr. Rick Bone
Ms. Virginia Brockway
Mr. Dennis Caldwell
Dr. Carl A. Carpenter
Dr. Thomas D. Darby
Dr. Abraham S. Fischler
Dr. David Flight
Dr. Don C. Garrison
Dr. Charles E. Hirshey
Dr. Jack Hunter
Mr. James Johnson
Dr. Leon Jones
Mr. Paul S. League
Dr. Gordon L. McAndrew
Dr. Carolyn McIver
Mr. J. Lacy McLean
Dr. John Manley
Dr. James R. Morris, Jr.
Mr. Tom Pouser
Dr. Jerome V. Reel, Jr.
Dr. George M. Reeves
Dr. Arnold E. Schwartz
Dr. Gerald E. Sroufe
Dr. Glenn G. Thomas
Dr. J. Lafayette Toles, Jr.
Mr. Mike Welch
Dr. Robert H. White
Dr. John T. Wynn

Mr. Cannon R. Mayes
Mr. James R. Michael
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

I. Approval of Minutes of April 2, 1981, Meeting

Mr. Gilliam requested that the minutes be amended to include his question to Dr. Bostic with reference to the status of the Affirmative Action Committee, and Dr. Bostic's reply that this will be determined when the response to the desegregation Plan has been received from the U.S. Department of Education. It was moved (Smith), seconded (Smyth), and voted that the minutes of the April 2, 1981, meeting be approved as amended.

II. Report of Committee on Business and Finance

A. Report on Proposed SBTCE Appropriation Formula. Mr. Gallagher, chairman of the Committee on Business and Finance, reported that the State Board for Technical and Comprehensive Education has developed, for use in the current budget cycle, a formula for the allocation of funds to the technical colleges. The Committee on Business and Finance will use this formula in conjunction with the Commission's appropriation formula in developing budgetary recommendations for the SBTCE instructional program.

B. Report on the Appropriation Act. Mr. Gallagher reported on the status of the 1981-82 Appropriation Act, as passed by the House. He noted that the Senate Finance Committee recommends the addition of \$98,000 for Francis Marion College for the joint nursing program with MUSC. This amount was approved by the Commission in the Supplemental Appropriations request but not approved by the Budget and Control Board.

C. Proposed Schedule of Budgeting Cycle in July and August. It was moved (Gallagher) and seconded (Lewis) that the proposed July and August budgeting cycle schedule (Exhibit A) be approved. The motion was adopted.

III. Report on Desegregation Plan

Dr. Bostic reported that the response from the U.S. Department of Education to the South Carolina Plan for Equity and Equal Opportunity in the Public Colleges and Universities was received on May 6, 1981. He stated that the work of the institutions, the steering and technical committees, and the Commission appears to have resulted in a positive response from the Department of Education. He noted that each of the State's public colleges and universities was asked to indicate its commitment to the broad goals of the Plan, and that most of the institutions have responded affirmatively. He stated that there has been some misunderstanding with respect to the question of the composition of governing boards. The commitment of the State in the Plan would require each of the public institutions to indicate its support of the goal of including minority representation on its governing board. Any changes in the governance of institutions would have to be made by the General Assembly. Dr. Bostic indicated that the next step will be the drafting of a response by the State to the comments of the U.S. Department of Education. This response will be reviewed by the Attorney General and the Governor prior to being forwarded to the U.S. Department of Education.

Mr. Sheheen expressed concern that changes might be made in the Plan without Commission approval. It was moved (Sheheen) and seconded (Smith) that the Commission delegate to the Chairman and the staff the task of providing the information and clarification requested by the U.S. Department of Education and that no substantive changes be included in the Plan in the name of the Commission unless those changes are presented to the Commission for approval, and further, that the entire reply to the Department of Education be forwarded to Commission members as soon as it is available. The motion was adopted. Dr. Bostic noted that no substantive changes have been requested by the Department of Education and therefore none will be made.

Mr. Gilliam noted tht statements have been made by officials of certain colleges and universities that, while they will increase their efforts to recruit minority students, faculty, and staff to meet the goals of the Plan, they will not lower their standards. He noted that nothing in the Plan suggests that an institution should lower its standards, and requested that the colleges and universities

be so advised. Dr. Bostic suggested that he advise the institutions that at no time during the planning process was there discussion by the Steering Committee, the Technical Committee, or the Commission that increased efforts to recruit minority students would cause an institution to change its admission standards. Mr. Sheheen expressed concern that certain institutions have implied that they have been requested to lower their standards with respect to faculty and staff as well as students. He indicated that he concurs in Dr. Bostic's suggestion that the presidents be advised that the deliberations in the development of the Plan by the Commission did not include that factor.

IV. Consideration of Request by Nova University for Licensure to Operate in South Carolina

Dr. Boozer reported that Act 201 (1977) charged the Commission with the responsibility of licensing non-public educational institutions to operate in or award degrees in South Carolina. He stated that for the second time Nova University is seeking a license to operate doctoral degree programs in South Carolina. The first application, for a doctoral program for community college administrators, was withdrawn in 1980 following a negative recommendation by the examination team after its visit to the program in Spartanburg in 1979. In the fall of 1980, Nova University applied for licensure for a program for school administrators, to be operated in Summerville. As has been the case with all out-of-state institutions, Nova was permitted to begin this so that the team of examiners might have something to examine. All prospective students were notified that Nova University was not licensed but was in the process of seeking a license to operate in South Carolina.

A team of examiners, chaired by Dr. Kenneth Orr, President of Presbyterian College, visited the Summerville "cluster" on November 14, 1980. Other members of the team were Dr. Victor Hurst, formerly Vice President for Academic Affairs at Clemson, and Dr. Harold Patterson, Superintendent of Sumter School District 17. Copies of the team's report and of the Nova reply to that report were forwarded to the Commission on April 23, 1981. In accordance with the regulations, an institutional conference with representatives from Nova University was held in Columbia on March 10, 1981.

The examination team recommended that Nova University not be licensed to operate in South Carolina but that it pursue a program of improvement and reapply later. In making this recommendation, several areas of deficiency were cited, particularly with reference to (1) the financial stability of Nova, (2) the lack of full accessibility to appropriate library resources, and (3) insufficient opportunity for interaction between students and faculty. Dr. Boozer reported that, based on the recommendation of the examination team, he recommends that Nova be denied licensure. He noted that under the provisions of Act 201 (1977), if the Commission approves this recommendation, it must take formal action to indicate its intent to deny licensure and must so inform officials of Nova University. In accordance with the Administrative Procedures Act, Nova must be given an opportunity for a formal hearing by the Commission subsequent to its declaration of intent and before final action can be taken to deny a license.

It was moved (Sheheen) and seconded (Shirley) that the recommendation of the examination team be approved.

At the invitation of the Chairman, the President of Nova University, Dr. Abraham S. Fischler, stated that in his opinion the review team did not have sufficient time to fully understand the program or to examine the record of interactions regarding

the practicum process, and noted that a significant portion of the material about library resources provided by Nova was omitted from the review team's report. He stated further that a recent \$12 million bequest to Nova University will remove any question of the institution's financial stability. He requested that another examination team be appointed to conduct another review of the institution. He noted that while Nova is prepared to enter the courts in South Carolina if necessary, he prefers to avoid the creation of an adversarial relationship with the State.

Mr. Smith suggested that, on the basis of statements made by Dr. Fischler and other Nova representatives at the meeting, the request of Nova University be reconsidered. Mr. Sheheen stated that a site visit to the Nova campus would be helpful. Dr. Fischler indicated that he would welcome such a visit by a newly appointed review team, at the expense of the institution. It was moved (Wright) that the motion be tabled. The motion was tabled, with eight affirmative and six negative votes.

It was moved (Sheheen) and seconded (Utsey) that the request for deferral be granted to provide for a reexamination, including a careful review of the fiscal and financial situation of the institution and a visit to the main campus in Florida, with the cost of the Florida visit to be defrayed by Nova University. The motion was adopted, with eight affirmative and six negative votes. Dr. Williams requested that his negative vote be recorded.

V. Report of Committee on Academic Affairs

Recommendations on Proposals for New Programs. Mr. Sheheen, chairman of the Committee on Academic Affairs, reported on the following recommendations on proposals for new programs:

A. Ph.D. in Microbiology, Clemson University

The Commission's consultants reviewing graduate programs in the biological sciences reviewed the proposed program and recommended that it be approved. The Committee recommends that the program be approved, provided that no "unique cost" funding will be required or requested. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

B. Baccalaureate and Master's Degree Programs at Greenville, Clemson University

The Committee recommends that:

1. Clemson be authorized to begin at Greenville, in summer, 1981, the schedule of courses as proposed leading to B.S. degrees with majors only in computer science, computer engineering, engineering technology, electrical engineering, and mechanical engineering, provided that
 - (a) Clemson report to the Commission no later than March 1, 1982, as to the development of these programs,
 - (b) any substantive changes in the proposed course offerings be reported promptly to the Commission,
 - (c) no "unique cost" funding will be required or requested,
 - (d) Clemson and Greenville Technical College will take special care, especially with respect to all publications and literature describing the program, that students understand the purposes, requirements for admission, and necessary prerequisites for entry to the program, and

(e) this recommendation does not imply approval for establishment of a branch of Clemson at Greenville, or for the conversion of Greenville Technical College to a four-year institution, or for the establishment of a public four-year college at Greenville.

2. Clemson not be authorized to offer at Greenville the proposed programs leading to master's degrees in civil and systems engineering, with the understanding that a proposal to implement such programs may be re-submitted at a later date.

C. B.S. in Marketing, South Carolina State College

The Committee recommends that the program be approved, provided that no "unique cost" funding will be required or requested. It was moved (Sheheen), seconded (Lewis), and voted that the recommendation of the Committee be approved.

D. B.S. in Economics, South Carolina State College

The Committee recommends that the program be approved, provided that no "unique cost" funding will be required or requested. It was moved (Sheheen), seconded (Shirley), and voted that the recommendation of the Committee be approved.

E. Associate in Industrial Technology in Industrial Electricity/Electronics Technology, Greenville Technical College

The Committee recommends that the program be approved. It further recommends that notification to SBTCE of Commission action on this proposal also request completion of a study of the relative benefits and advantages of two-year diploma programs and two-year associate degree programs in industrial technology fields, with a report to the Commission by April 1, 1982. It was moved (Sheheen), seconded (Utsey), and voted that the recommendations of the Committee be approved.

F. College Parallel Program Leading to Associate in Arts and Associate in Science Degrees, Williamsburg Technical College

The Committee recommends, based on the recognition that Williamsburg Technical College may be able to offer a limited number of introductory courses to a sufficient number of students, that the College be authorized to offer the college parallel A.A. and A.S. degree programs consisting of and limited to those courses specified in the revised program proposal. The program should be evaluated using guidelines recently adopted by the Commission for use in evaluating all two-year programs in public colleges in the State, and continuation should be contingent upon full satisfaction of the numerical criteria set down in those guidelines. It was moved (Sheheen), seconded (Smyth), and voted that the recommendations of the Committee be approved.

Report on Advanced Placement Programs. Mr. Sheheen stated that a report and recommendations of the Committee on Academic Affairs concerning Advanced Placement Programs in South Carolina were forwarded to Commission members on April 29, 1981. He noted that two recommendations in the Master Plan (p. 127 and p. 197) call for expanded utilization of Advanced Placement by high schools and by public postsecondary institutions in South Carolina. Those recommendations led to the formation of the Advisory Committee on Advanced Placement. The Advisory Committee studied the degree to which advanced placement has been utilized in recent years in the State and the degree of success State residents have had in obtaining college credit through the program.

At its meeting on April 1, 1981, the Committee on Academic Affairs discussed the report and recommendations submitted to it by the Advisory Committee and recommends Commission approval of the following:

1. The Commission, in conjunction with the State Department of Education and with the assistance of the College Entrance Examination Board and the S.C. Principals Association, should sponsor each year beginning with the summer of 1981, a statewide conference on Advanced Placement (AP) to encourage dialogue about problems in the utilization of AP and to seek solutions to such problems. Participants in the conference should include: representatives of CHE, representatives of the State Department of Education, CEEB staff members, high school administrators, AP teachers, college administrators, chairmen or professors of college academic departments in which credit is being given or is being sought, and graders of AP examinations.
2. The CHE urges each postsecondary institution to state in its catalog, and other appropriate publications, specific AP course credits accepted and the AP score required for each such credit.
3. The CHE should prepare a publication listing specific AP course credits accepted by individual postsecondary institutions in South Carolina and stating the AP score required by each institution for each such credit.
4. The CHE requests that the State Board of Education:
 - (a) make every possible effort to inform all high schools of AP workshops and courses at postsecondary institutions in the State;
 - (b) consider requesting inclusion in the Finance Act of a weighting factor for gifted and talented students, which would include most of those in AP courses;
 - (c) encourage all high schools to offer at least one AP course;
 - (d) encourage each teacher of AP courses to have at least a master's degree in the AP subject area taught and should also require on-going preparation of AP teachers;
 - (e) adopt for AP courses textbooks equivalent to those used in postsecondary institutions to teach courses to which AP courses are supposed to be equivalent; and
 - (f) encourage high schools to give strong consideration to upgrading courses, in earlier grades, that lead to AP courses.

It was moved (Sheheen), seconded (Wells), and voted that the recommendations of the Committee be adopted.

VI. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following matters:

A. Capital Improvement Request, The Citadel

The Citadel requests approval to construct a new rifle range at an estimated cost of \$120,000 to be paid from surplus funds in the Plant Improvement Bonds Account. The existing range will be demolished as part of a construction project approved by the Commission in 1979. The Committee recommends approval. It was moved (O. Taylor), seconded (Smith), and voted that the recommendation of the Committee be approved.

B. Report on Surplus Bond Funds

Mr. Taylor reported that at its January 8, 1981, meeting the Commission approved a motion that "the Committee on Facilities be requested to examine the use of tuition and excess cash bond funds and make a recommendation to the Commission at a future meeting." The use of student tuition and fees for permanent improvements is still under consideration by the Committee.

Commission members were provided on April 29, 1981, copies of a status report prepared by the Office of the State Treasurer on surplus funds as of January 16, 1981; a summary of the data in the Treasurer's report; and responses from the presidents of the colleges and universities and the executive director of the State Board for Technical and Comprehensive Education with respect to the anticipated use of the surplus funds. Mr. Taylor noted that the funds included in the State Treasurer's report are covered by legislation enacted by the General Assembly to finance permanent improvements. Each institution projects requirements for permanent improvements which could be funded with the surplus funds. The Committee recommends that the Commission receive this report as information, recognizing that the surplus funds will be used on projects which are submitted for approval in accordance with established procedures. It was moved (O. Taylor) and seconded (Smith) that the recommendation of the Committee be approved. The motion was adopted.

Mr. Sheheen expressed concern that tuition and fees, which are the second highest in the Southeast, are at such a level as to generate a \$20 million surplus in the debt service account.

C. Report on Capital Improvements Bond Act

Mr. Taylor stated that Commission members were provided for information, on April 29, 1981, copies of a report on bonding authorization for capital improvements for 1981.

D. Report on Building Quality Survey

Mr. Taylor reported that the J. E. Sirrine Company has completed all field work and is preparing its report, which will consist of approximately 2,800 pages, including seven pages of inspection forms plus a summary sheet for each of 332 buildings, a summary sheet for each campus, and appropriate narrative. The company anticipates submitting the required copies to the Commission by June 1, 1981.

E. Request for Approval to Purchase Motel, Winthrop College

Mr. Taylor reported that Winthrop College has requested approval to purchase a motel which has been leased by the College for the past two years. In 1979 the Commission approved the construction of a new dormitory by Winthrop to replace two dormitories scheduled to be demolished. Construction of the new dormitory has been delayed due to high costs of construction. The motel will add 111 rooms and a restaurant. The purchase price is \$1,065,000, which includes payment of \$575,000 from excess funds in the Institution Bond account and the assumption of 8.5% mortgage amounting to \$490,000. A 1980 M.A.I. appraisal estimates the value of the property at \$1,105,000. The Committee recommends that the request be approved. It was moved (O. Taylor), seconded (Utsey), and voted that the recommendation of the Committee be adopted.

VII. Report of Committee on Health and Medical Education

Recommendations on Proposals for New Programs. Dr. Wright, chairman of the Committee on Health and Medical Education, reported the recommendations of the Committee on the following proposals for new programs:

A. Associate Degree in Nursing, Beaufort Technical College

The Committee recommends that the program be approved. It was moved (Wright), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

B. Associate Degree in Nursing, Midlands Technical College

It was noted that an Associate Degree in Nursing program has been operational for several years at USC-Columbia. The proposed Midlands Technical College program is deemed necessary in addition to the USC-Columbia ADN program because of the existing shortage of nurses in the Midlands area. It is anticipated that this shortage will result in sufficient demand for nurses to justify operating programs at USC-Columbia and Midlands Technical College through at least 1990. Manpower needs in the Midlands will be monitored and reviewed annually by the Statewide Master Planning Committee on Nursing Education and appropriate recommendations made to the Commission on Higher Education and the State Board of Nursing. The Statewide Master Planning Committee will recommend in The South Carolina Plan for Nursing Education "that a long-range policy be adopted that locates all ADN programs at technical institutions."

The Committee on Health and Medical Education recommends that the program be approved. It was moved (Wright) and seconded (Lewis) that the recommendation of the Committee be adopted. The motion was amended (Sheheen) and seconded (Utsey) that the preceding paragraph be included in the minutes. The amended motion was adopted.

C. Associate Degree in Nursing, Tri-County Technical College

The Committee recommends that the program be approved. It was moved (Wright), seconded (Williams), and voted that the recommendation of the Committee be adopted.

D. Ph.D. Program in Biomedical Sciences, USC-Columbia

The Committees on Academic Affairs and on Health and Medical Education recommend that the program be approved, provided that no request for "unique cost" funding will be made or approved. It was moved (Wright) and seconded (Utsey) that the recommendation of the Committees be approved. The motion was adopted.

Coordination Between USC School of Medicine and Greenville Hospital System. Dr. Wright reported that an affiliation agreement between the USC School of Medicine and the Greenville Hospital System was approved by the Board of Trustees of USC and forwarded to the Committee on Health and Medical Education for review. The Committee recommends that the agreement not be approved, but that USC medical students be permitted to take elective programs at Greenville Hospital System through the existing Community Hospital Consortium Agreement between MUSC and the Greenville System. Dr. Wright reported that a recent letter from Dr. Roderick Macdonald, Dean of the USC School of Medicine, requested that

the Commission advise the Greenville Hospital System of its decision on the matter. It was moved (Wright) and seconded (Sheheen) that the Chairman contact the Board of Directors of the Greenville Hospital System concerning Dr. Macdonald's request. The motion was adopted.

VIII. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on bills that have been introduced in the General Assembly as of May 1, 1981. He noted that H.2256 and S.320 are identical bills which would require that both the House Education and Public Works Committee and the Senate Education Committee concur in favor of an appeal by an institution of higher learning from a decision of the Commission on Higher Education to terminate an existing program. It was moved (Sheheen) and seconded (Gilliam) that the Commission forward a resolution in support of H.2256 and S.320 to the appropriate Committees of the General Assembly. The motion was adopted.

IX. Other Business

A. Proposed Energy Research and Development Center, Clemson University

Dr. Bostic stated that Commission members have been provided copies of a memorandum and attachments, dated May 6, 1981, from the Joint Legislative Committee on Energy concerning that Committee's recommendations for the establishment of a government-sponsored research organization for energy, science, and technology, to be located at Clemson University. This material was provided for information only.

A formal proposal for the establishment of this Center is being developed by Clemson University. The Committee on Academic Affairs will present a recommendation to the Commission on this subject at a future meeting.

B. Request for Extension of Deadline for Achieving Candidate Status for Accreditation, Sherman College of Straight Chiropractic

Dr. Bostic stated that, under the provisions of Act 307 (1980) the Commission approved two accrediting agencies for chiropractic education (the Council on Chiropractic Education and the Southern Association of Colleges and Schools) on June 5, 1980, and published the listing of these two agencies on June 9, 1980. Act 307 (1980) also requires any chiropractic college in the State to achieve candidate status or accreditation within one year after publication of the list of approved agencies. The deadline for a chiropractic college to achieve candidate status or accreditation is therefore June 9, 1981.

Sherman College of Straight Chiropractic in Spartanburg initiated an application for candidate status with the Southern Association of Colleges and Schools (SACS) on June 6, 1980. A SACS examining team visited Sherman College to evaluate its application on March 8-11, 1981. Recommendations of that team will be acted on by the Executive Council of the SACS Commission on Colleges on June 19, 1981. Because Sherman College has acted in good faith in following the requirements of Act 307 (1980), and because the decision by SACS will not be made by the deadline of June 9, 1981, a circumstance beyond Sherman's control, the College has requested that the Commission support its efforts to secure an extension of the deadline for achieving candidate status or accreditation. It was moved (Sheheen) and seconded (Utsey) that the Commission support the Sherman College request for an extension of the deadline, up to the date a decision is made by SACS or until December 31, 1981, whichever comes first. The motion was adopted.

X. Report of Executive Director

Dr. Boozer reported that the Commission will meet at Greenville Technical College on Thursday, June 4, 1981. Mr. Smith suggested that the Commission hold a special meeting to discuss ways in which costs to the State might be reduced. Dr. Bostic indicated that he will write to Commission members with respect to prospective dates for such a meeting.

The meeting was adjourned at 1:30 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary

*At the June 4, 1981, meeting of the Commission, Mr. Sheheen requested that the motion on pp. 606-07, with reference to coordination between the USC School of Medicine and the Greenville Hospital System, be amended to read:

"It was moved (Wright) and seconded (Sheheen) that the Chairman contact the Board of Directors of the Greenville Hospital System and advise that the Commission on Higher Education will enter into a dialogue with the Greenville Hospital System Board to ensure that the five to six USC Medical School students are admitted to the Greenville Hospital System for elective work through the existing Consortium, and that it is recognized that this is a short-term solution to ensure that USC medical students are not penalized while discussion continues among the medical school deans and this Commission concerning the organization and operations of the Statewide extramural programs." The motion, as amended, was adopted.