

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION
March 5, 1992
10:30 a.m.

MEMBERS PRESENT

Mr. William J. Whitener, Chairman
Dr. D. Glenburn Askins, Jr.
Mr. Fred L. Day
Ms. Elaine Freeman
Mr. Robert C. Gallagher
Mr. Kenneth E. Goad
Mr. Marvin C. Jones
Ms. Reba Anne Kinon
Mr. Henry D. McMaster
Mr. Edward T. McMullen, Jr.
Dr. Raymond C. Ramage
Mr. Edwin E. Tolbert, Sr.
Mr. Joseph J. Turner, Jr.
Ms. Mildred R. Williams

MEMBERS ABSENT

Mr. Roger Henderson
Mr. Lewis Phillips

STAFF

Mr. Todd E. Barnette
Mr. Fred W. Boynton
Mr. Michael L. Brown
Ms. Noel Callahan
Ms. Saundra E. Carr
Dr. Jeanette A. Deas
Ms. Renea H. Eshleman
Mr. Charles D. FitzSimons
Mr. Ivan F. Guinn
Dr. R. Lynn Kelley
Mr. John J. Krause
Mr. Alan S. Krech
Dr. Harry G. Matthews
Dr. Gail M. Morrison
Mr. Joe V. Pendergrass
Dr. Mike Raley
Dr. Marilyn Scannell
Mr. Fred R. Sheheen
Mr. John E. Smalls
Ms. Janet K. Stewart
Ms. Edna Strange
Dr. John C. Sutusky
Ms. Aileen C. Trainer
Ms. Julia E. Wells
Ms. Carol Ann Williams

GUESTS

Dr. David A. Bell
Mr. Art Bjontegard
Dr. Paul L. Blowers
Ms. Delinda Cannon
Dr. Mary Cheeseboro
Dr. James E. Cook
Mr. Steven Eisele
Ms. Katherine B. Fanning
Mr. Milton Griffith
Dr. H. McLean Holderfield
Dr. Sally Horner
Dr. James L. Hudgins
Ms. Terri Jenkins
Dr. Charles Jennett
Dr. Reid Johnson
Dr. Vermelle Johnson
Dr. Albert M. Lyles
Ms. Mary Miller
Dr. Peter T. Mitchell
Dr. Mary Ann Parsons
Mr. Roger Patterson
Dr. Terry Peterson
Dr. Blanche Premo-Hopkins
Mr. William T. Putnam
Dr. George M. Reeves
Dr. Linda Salane
Dr. Monica Scott
Mr. Charles Shawver
Mr. Mool Shekhawat
Ms. Paula Slater
Dr. Carolyn McIver Smith
Mr. Sterling Smith
Dr. Robert Stevens
Ms. Rawles Terrell
Mr. W. E. Troublefield
Mr. Jack Wilson

MEMBERS OF THE PRESS

Mr. Bill Robinson

For the record, notification of the meeting was made to the media as required by the Freedom of Information Act.

Mr. Sheheen introduced and extended greetings to the new president of the South Carolina College Council, Mr. Art Bjontegard.

I. Approval of Minutes of Meetings of January 23 and February 6, 1992

It was moved (Gallager), seconded (Kinon), and voted that the minutes of the meetings of January 23 and February 6, 1992 be approved as written.

II. Report on Institutional Effectiveness Program at Midlands Technical College

Dr. James L. Hudgins, President of Midlands Technical College, presented a report on Midlands Technical College's Institutional Effectiveness Program. Dr. Hudgins stated that significant progress has been made in implementing a structure and management system for planning and evaluation functions throughout the College. He noted that integration of assessment and effectiveness as an ongoing function continues to be a need.

III. Report on S.313 - Accountability Legislation

Mr. Krech stated that the Legislature has amended the Code of Laws of South Carolina to require the Commission on Higher Education to submit an annual report of educational achievements of the State's public, post-secondary institutions to the Governor and to the General Assembly each year prior to January 15, beginning in 1993. Using overhead projections, he briefly reviewed the specific provisions of the new law and responded to questions.

IV. Report of the Executive Committee

Consideration of Draft Nonpublic Proprietary School Law

The proposed law for licensing postsecondary nonpublic institutions in South Carolina (Chapter 46 of Title 56 and Chapter 59 of Title 59, South Carolina Code of Laws) combines parts of the two existing laws governing proprietary school licensure, with additions where appropriate. The two existing laws would be repealed.

The Executive Committee had two areas of concern, and therefore recommended that: 1) (Section 59-__-50 License requirements) minority affairs programs be added to the reference to access and equity and 2) (Section 59-__-80 Student tuition protection) To expedite introduction of the legislation, the proposed law will be submitted as is, but the Commission staff was instructed to further study the bond requirement and provide any revisions to the Commission for approval. Mr. Whitener stated that the Commission will notify the Legislature that the Commission will submit an amendment.

It was moved (Whitener), seconded (Kinon), and voted that the draft of the proposed law relating to the licensure of degree-granting nonpublic and nondegree proprietary educational

institutions be approved as amended and forwarded to the General Assembly.

Dr. Robert Stevens of Charleston Southern University stated that since Charleston Southern University was incorporated in 1960, it is subject to the licensing law and requested that Charleston Southern University be exempted from the licensing law.

It was moved (Day), seconded (Jones), and voted that the staff examine the criteria of the licensing of Charleston Southern University and report back to the Commission at the April meeting.

V. Report of Committee on Academic Affairs

Mr. Turner, chairman of the Committee on Academic Affairs, reported on the following matters:

A. Consideration of Evaluations of Existing Programs by Commission Consultants

1. Political Science

Undergraduate and graduate political science programs were evaluated for the second time during the FY 1990-91 cycle of Commission program evaluations. A report from the consultants was submitted to the Commission in July 1991.

In general, the consultants conclude that the State's political science programs are operating efficiently and effectively. They believe that there is no unnecessary duplication of political science programs within the State. In addition, the number of graduate programs currently offered seems to be appropriate to the size of the State and population.

The Committee on Academic Affairs recommended:

1. that the Commission grant full approval to the following programs with the institutions requested to pay particular attention to the program-specific recommendations and suggestions made by the consultants:

USC-Columbia	B.A., M.A., Ph.D.	Political Science
	B.A., M.A., Ph.D.	International Studies
Clemson University	B.A.	Political Science
USC-Aiken	B.A.	Political Science
College of Charleston	B.A.	Political Science
The Citadel	B.A.	Political Science
USC-Coastal	B.A.	Political Science
Francis Marion	B.A., B.S.	Political Science
S.C. State College	B.A.	Political Science
USC-Spartanburg	B.A.	Political Science
Winthrop College	B.A.	Political Science;

2. that the Commission grant full approval to the following centers, institutes, and bureaus, with the institutions requested to pay particular attention to the specific recommendations and suggestions made by the consultants:

USC-Columbia Institute of International Studies
Clemson Strom Thurmond Institute;

3. that Lander College's B.A./B.S. program in political science be approved provisionally with the institution requested to continue its efforts to enhance the program. The Commission will conduct a follow-up visit in fall 1994 to assess the College's efforts.
4. that USC-Columbia's James F. Byrnes International Center be approved provisionally. The institution should submit a report to Commission staff by July 1, 1992, detailing the institution's actions as a result of the internal study now being conducted on the role and function of the Center.
5. that USC-Aiken develop a program proposal for its Survey Research Services unit to be submitted for Commission review as soon as possible.

It was moved (Turner), seconded (Williams), and voted that the recommendation of the Committee be approved.

2. Geography

Undergraduate and graduate programs in geography and area and ethnic studies were evaluated for the first time during the 1990-91 cycle of program evaluations. Three undergraduate programs and two graduate programs were reviewed during the on-site visits conducted February 18-20, 1991.

The consultant believes that increased numbers of courses and programs in geography should be offered throughout the State while the high quality programs currently in place should be maintained. He also concludes that no unnecessary duplication of programs exists in the State.

The Committee recommended that the Commission grant full approval to the following programs and request that the institutions involved pay particular attention to the program-specific recommendations and suggestions made by the consultant:

Francis Marion College	B.A., B.S.	Geography
University of S. C.	B.A., B.S.	Geography
	M.A., M.S.	Geography
	Ph.D.	Geography
	B.A.	Urban Studies
College of Charleston	B.A.	Urban Studies

It was moved (Turner), seconded (Williams), and voted that the recommendation of the Committee be approved.

B. Consideration of Follow-up Report on EIA-Funded Teacher Recruitment Projects: South Carolina State College's Program for the Retention and Recruitment of Teachers and Benedict College's MATE Program

According to the consultant, the MATE program is making commendable progress toward achieving its primary objective to

increase the number of minorities in the public school teaching pool but made a series of recommendations to strengthen the program.

S. C. State's follow-up report focuses on loan recipients during FY 1990-91 and FY 1991-92. According to S. C. State College's follow-up report, the forgivable loan funds enable each of the students to attend S. C. State College. The availability of assistance does play some role for students who select education as a major after they have matriculated into college. The report also indicates that of the 27 loan recipients, one has graduated and is employed as a teacher in Orangeburg, one has transferred to a college out-of-state but is still pursuing an education degree program, and the remaining 25 are currently enrolled in teacher education programs at S. C. State College. At this time, the current administrative structures are believed by the institution to be satisfactory in seeing that the loans are adequately serviced.

The Committee recommended that the Commission accept these reports as information and encourage these two projects to continue their efforts to recruit minority students into teaching.

It was moved (Turner), seconded (Williams), and moved that the recommendation of the Committee be approved.

C. Consideration of Report on Institutional Compliance with Provisions of the English Fluency in Higher Education Programs

The English Fluency in Higher Education Act #27 was passed by the South Carolina General Assembly on April 11, 1991. Under the legislation adopted by the General Assembly, all public colleges and universities in the State of South Carolina are required to incorporate faculty and student input in the process of developing an institutional policy which assures fluency in both written and spoken English for all classroom instructors. The act further requires that appropriate institutional policies be in place by October 22, 1991; that each of the institutions be required to have a student grievance process as part of the policy; and that a report be issued annually to the Legislature through the Commission on Higher Education on student grievances under this law.

The Commission on Higher Education will receive reports from the institutions by August 1, 1992 and issue a first annual report to the General Assembly in late August 1992 on the number of student complaints about faculty fluency in English and the resolution of these grievances.

The Committee commended favorably to the Commission the transmission of this report to the Legislature for recognizing the state of institutional compliance for calendar year 1991 with the English Fluency in Higher Education Act.

It was moved (Turner), seconded (Kinon), and voted that the recommendation of the Committee be approved.

D. Report on Articulation in S. C. Nursing Education Programs

Dr. Mary Ann Parsons, Chair of the Nursing Educational Mobility Committee, gave a brief overview of the report on articulation in South Carolina's nursing education programs. She noted that in response to the ongoing nursing shortage in South Carolina and the nation, the Joint Legislative Health Care Planning and Oversight Committee voted unanimously in 1990 to request that the Commission on Higher Education, the State Board for Technical and Comprehensive Education, the State Department of Education, and the University of South Carolina work cooperatively to develop formal articulation agreements among them which would assist students wishing to further their nursing education. These four agencies formed the Nursing Educational Mobility Committee and expanded its membership to ten members.

This report is for information only.

E. Report on Compliance Rates with Course Prerequisites for Fall 1991

Public senior colleges and universities in South Carolina require applicants for freshman admission who graduate from high school in 1988 or subsequent year to have completed certain high school courses before being admitted. In 1991, the proportion of high school students who enrolled as freshmen and met all of the prerequisites was 90 percent statewide, an increase of four percent from 1990.

This report is for information only.

VI. Report of Committee on Facilities

Ms. Kinon, chairman of the Committee on Facilities, reported on the following matters:

Ms. Kinon stated that she is concerned with the colleges' and universities' deferred maintenance and asked that the next bond bill be devoted entirely to deferred maintenance.

A. Aiken Technical College

1. Student Center/Classroom Building Construction

Aiken Technical College requests approval to construct an approximately 33,000 gross square feet multipurpose building on existing campus property. The first level of the facility is to contain student center space including a gymnasium, workout room, gameroom, lockers, bookstore, and small cafeteria. The second floor will tentatively house nine general classrooms. A preliminary cost estimate projects a total project cost of \$3,000,000. The project is to be funded with \$400,000 in existing institutional capital reserve (from student fees) and \$2,600,000 in new student fees. There will be no impact on formula funding from this request as maintenance and operations are locally supported.

Mr. Goad stated that his concern is the need of building a gymnasium when more space for the library is needed. The College currently has 5,669 square feet in the library while the American Library Association guidelines for physical

facilities recommends a minimum of 14,000 square feet. The expansion would allow the College to expand the library to 10,169 square feet.

Mr. Gallager stated that he would vote against the recommendation because of student fee increases.

The Committee recommended that this project be approved as requested. It was moved (Kinon) and seconded (Jones) that the recommendation of the Committee be approved, with the majority voting in the negative. The motion was disapproved.

Ms. Freeman and Ms. Kinon stated that they felt the institution was treated unfairly. It was moved (Goad) and seconded (Day) that the motion be reconsidered. The motion failed on a tie vote.

B. Clemson University

1. East Campus Housing (Phase 2) RFP Development

Clemson University is seeking authorization to select an architectural and engineering firm to assist in developing a request for proposals (RFP). This RFP will solicit a private entity to design, finance, and construct the Phase 2 development of East Campus Housing (Lightsey Bridge Apartments). The fees to be paid for this A&E assistance are estimated at \$50,000 to be funded with Housing Improvement Fund revenue. The total cost to construct this housing is projected to be \$6.9 million in current dollars.

The Committee recommended that this request be approved provided that:

a. Staff be provided a copy of the RFP before it is released to ensure that no details have substantively changed.

b. Once a vendor is selected, the final proposal and concomitant project be submitted for Commission review and approval. This submittal must contain a review of all alternatives that were considered and the reason for their rejection.

2. Jervey Athletic Center Proposed Addition

Clemson University is proposing to construct a 50,000 gross square feet addition to the Jervey Athletic Center. Additionally, some relatively minor renovations are scheduled for the existing facility. The total estimated project cost is \$6.5 million with the sources of funds being the athletic operating revenues of \$3 million and private contributions of \$3.5 million. No formula funding is provided.

The Committee recommended that this project be approved as proposed. It was moved (Kinon), seconded

(Jones), and voted that the recommendation of the Committee be approved.

3. Mell Hall Renovation

Clemson University is proposing the renovation of the main level of Mell Hall in order to establish a permanent location for the University's Visitor's Center. Work will include the demolition and reconstruction of interior partitions and all new finishes and fixtures. The total estimated project cost is \$350,000 and the renovation cost per square foot is \$60. The source of funds is private donations to be raised by the Class of 1944. This project will result in additional formula funding for maintenance and operations of approximately \$9,000 annually.

The Committee recommended that this project be approved as proposed. It was moved (Kinon), seconded (Jones), and voted that the recommendation of the Committee be approved.

4. New Student Center, Architectural and Engineering Only

Clemson University is seeking authorization to complete architectural and engineering work in preparation for the construction of a student center to be located on East Campus. The A&E work is estimated to cost \$840,000, consisting of \$450,000 in plant improvement fees and \$390,000 in private donations.

The Committee recommended that the University be authorized to proceed with architectural and engineering work for this project. It was moved (Kinon), seconded (Jones), and voted that the recommendation be approved.

C. College of Charleston

1. Dormitory/Cafeteria Construction Project

The College of Charleston is proposing to construct a dormitory/cafeteria facility on the former College Inn site presently used for surface parking. The total estimated project cost is \$18 million. All capital and operating costs must be met through revenues generated for student housing and dining fees.

Following the selection of a development team to finance, design, and construct the facility on College owned land, an appropriate ground lease and development and operating agreements will be prepared and submitted to all appropriate State agencies, including the Commission for final review and approval. These agreements will be so structured that upon final payment of the debt, title to the facility will pass to the College.

The Committee recommended that this request be approved provided that:

- 1) Staff be provided a copy of the RFP before it is released to ensure that no details have substantively changed.
- 2) Once a vendor is selected, the final proposal and concomitant project be submitted for Commission review and approval. This submittal must contain a review of all alternatives that were considered and the reason for their rejection.

It was moved (Kinon), seconded (Tolbert), and voted that the recommendation be approved.

D. Lander College

1. Physical Education/Athletic Complex, Revise Scope to Acquire Land

Lander College is requesting authorization to acquire the Lander Apartments which are currently owned by the Lander Foundation and are located contiguous to the core of the campus. The apartments are currently used as housing for Lander students but will be demolished when this acquisition is completed. Funds for this acquisition and demolition will come from the existing Physical Education/Athletic Complex project, which currently totals \$10,349,862 in previously authorized capital improvement bond funding.

The Committee recommended that the acquisition and demolition of the Lander Apartments be approved as a part of the Physical Education/Athletic Complex project.

It was moved (Kinon), seconded (Day), and voted that the recommendation be approved.

E. Medical University of South Carolina

1. Chiller Replacement - Teaching Hospital

The Medical University is proposing to acquire and install a new 700 ton chiller which services the main hospital building. The total estimated project cost is \$300,000 and the source of funds is hospital operating revenues.

The Committee recommended that the project be approved as proposed. It was moved (Kinon), seconded (McMullen), and voted that the recommendation be approved.

F. South Carolina State College

1. 1890 Extension Facilities

S. C. State College received a grant through the 1890 Extension Facilities Program totalling some \$4.1 million over a five year period. In December of 1988, the Commission acted to authorize S. C. State to establish this project for A&E services only, not to exceed \$250,000, in order to develop the program and plans for utilization of the grant. This has been done and S. C. State is requesting approval to use the remainder of the grant funds as follows:

- 1) To construct on-campus a 14,932 gross square feet office facility to house extension activities. The projected square footage cost is \$95/sf including site development costs. The total budget for this portion of the project is \$2,155,750.
- 2) To construct at the College's 4-H Camp a 13,045 gross square feet conference center facility. The cost is estimated at \$90/sf which includes site development. The total budget for this portion of the project is \$1,356,575.
- 3) To acquire 250 to 300 acres of land to be used for extension research and demonstration. Tentative plans are to expend approximately \$250,000 for the land. Total funds available for this portion of the project are \$466,029.

The Project has been reviewed and approved by the United States Department of Agriculture as it is currently proposed.

The Committee recommended that the project be approved as follows:

- 1) The College proceed with construction of the extension office facility as proposed.
- 2) The College proceed with construction of the conference facilities at Camp Harry Daniel as proposed.
- 3) The College work through the Division of General Services to select land for extension demonstration and experiment purposes. Upon identification of the desired property, the College will submit appropriate materials to the State, including the Commission, for review and approval.
- 4) That no State College extension activities or facilities be included in formula calculations for higher education funding. Should 1890 funding be insufficient alone to meet those needs, the College should, through the assistance of Commission staff, explore with Clemson University and other appropriate parties the inclusion of State College within the State's annual PSA budget.

It was moved (Kinon), seconded (Tolbert), and voted that the recommendation be approved.

2. Property Acquisitions

South Carolina State College is proposing to purchase the Mappus and Mitchell properties located at 965 and 1075 Russell Street. The proposed purchase price of the Mappus property is \$47,000 and the proposed purchase price of the Mitchell property is \$62,000. The source of funds for both acquisitions is excess debt service - tuition.

The Division of General Services has reviewed and approved appraisals and environmental studies on the properties. The fair market value established for the Mappus property is \$51,000 and the Mitchell property \$63,700.

The Committee recommended that the property acquisitions be approved.

It was moved (Kinon), seconded (Freeman), and voted to approve the recommendation.

VIII. Report of the Commissioner

A. Report on SHEEO Advisory Committee to the National Goals Panel

Mr. Sheheen stated that he was asked by the Governor to serve on the SHEEO Advisory Committee to the National Goals Panel.

B. Report on Conference on Access and Equity

Mr. Tolbert stated that the Seventh Annual Access and Equity Conference, held in Fort Mill, South Carolina, on February 20-21, 1992, was an overwhelming success. This year's Conference theme was "Building Coalitions for Minority Achievement and Institutional Quality."

C. Status of 1992-93 Appropriations

Mr. Smalls gave a report on the status of 1992-93 formula funding and appropriations per the House Ways and Means Committee.

D. Report on Types of College Savings Programs

Two major types of college savings programs which emerged in the mid-1980's are the guaranteed tuition program and the college savings bond program. These programs are largely state-level actions prompted by increases in the costs of higher education during the early 1980s.

House bill 3364, which would establish a guaranteed tuition program referred to as the South Carolina Prepaid Postsecondary Education Expense Program, is now being considered by a subcommittee of the Senate Education Committee. The Commission on Higher

Education has been asked to formulate a formal position on the legislation.

The staff is currently developing a state need-based program of student aid. This project is expected to be completed by June of 1992 and should address the intended goal of a prepaid tuition program.

Mr. McMullen stated that he would like for the sponsors of the guaranteed tuition program to address the Commission. It was moved (McMullen), seconded (Gallager), and voted that the sponsors of the guaranteed tuition program be invited to address the Commission, and after that the Commission would consider taking a position on the legislation.

There being no further business, the meeting was adjourned at 1:00 p.m.

Respectfully submitted,



Janet K. Stewart
Recording Secretary