

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION
USC-Aiken
July 11, 1991
10:30 a.m.

MEMBERS PRESENT

Mr. William J. Whitener, Chairman
Dr. D. Glenburn Askins, Jr.
Mr. Fred L. Day
Ms. Elaine Freeman
Mr. Palmer Freeman, Sr.
Mr. Robert C. Gallagher
Mr. Kenneth E. Goad
Mr. Marvin C. Jones
Ms. Reba Anne Kinon
Mr. Henry D. McMaster
Mr. Edward T. McMullen, Jr.
Mr. Edwin E. Tolbert, Sr.

MEMBERS ABSENT

Mr. Roger E. Henderson
Mr. Harry W. Miley, Jr.
Mr. Lewis Phillips
Dr. Raymond C. Ramage
Mr. Joseph J. Turner, Jr.
Ms. Mildred R. Williams

STAFF

Mr. Todd E. Barnette
Mr. Michael L. Brown
Ms. Sandra E. Carr
Dr. Robert A. Day
Dr. Jeanette A. Deas
Mr. Charles D. FitzSimons
Mr. Douglas I. Holleman
Mr. Alan S. Krech
Dr. Harry G. Matthews
Ms. Lynn W. Metcalf
Dr. Robert K. Poch
Dr. Marilyn M. Scannell
Mr. Fred R. Sheheen
Mr. John E. Smalls
Ms. Janet K. Stewart
Dr. John C. Sutusky
Ms. Gaylon Syrett
Dr. Aileen C. Trainer
Ms. Julia E. Wells

GUESTS

Dr. Robert E. Alexander
Dr. David Bell
Dr. Paul Blowers
Dr. Conrad Festa
Dr. Milton Griffin
Mr. Thomas L. Hallman
Ms. Mary Ann Herlong
Dr. H. McLean Holderfield
Dr. Edward R. Jackson
Dr. Albert M. Lyles
Ms. Diedre Martin
Dr. David Maxwell
Gen. George Meenaghan
Dr. Peter T. Mitchell
Ms. Virginia Noel
Dr. Daniel C. Pantaleo
Dr. Blanche Premo-Hopkins
Dr. George M. Reeves
Dr. Richard Skinner
Dr. Albert E. Smith
Mr. Floyd Tyler
Dr. Wanda Ward
Dr. Edwin F. Wilde

MEMBER OF THE PRESS

Mr. Bill Robinson

For the record, notification of the meeting was made to the media as required by the Freedom of Information Act.

I. Welcoming Remarks

Dr. Alexander welcomed the Commission to USC-Aiken and invited members, guests, and staff to a luncheon following the meeting. Mr. Whitener thanked Dr. Alexander for his hospitality during the Commission's visit to USC-Aiken.

II. Introduction of New Commission Member

Mr. Whitener introduced Mr. Henry D. McMaster, Columbia, recently appointed by Governor Campbell to an at-large term expiring July 26, 1994.

III. Approval of Minutes of Meeting of June 6, 1991

It was moved (E. Freeman), seconded (Kinon), and voted that the minutes of the meeting of June 6, 1991, be approved as written.

IV. Report of the Executive Committee

Mr. Whitener reported on the following matters:

A. Consideration of Amendment to License of Nielsen Electronics Institute

On May 23, 1991, Mr. Robert R. Nielsen, Sr., President of Nielsen Electronics Institute in Charleston, requested that the license of Nielsen Electronics Institute be amended to include the offering of a course in Truck Driver Training at a branch site in Cowpens, S. C. Nielsen Electronics Institute is accredited by the National Association of Trade and Technical Schools. Its license was last renewed for five years by the Commission on July 7, 1988.

On the basis of sections 62.16.C and 62-2 of the licensing regulations, the Committee recommended that the Nielsen Electronics Institute's license be amended to include the offering of a course in Truck Driver Training at its site in Cowpens, South Carolina, subject to continued accreditation of that course and annual reporting of information as required by the Commission on Higher Education.

It was moved (Whitener), seconded (E. Freeman), and voted that the recommendation of the Committee be adopted.

B. Consideration of Renewal License of Nova University

In May of 1986, Nova University received a five-year license from the Commission to operate the Ed.D. for Educational Leaders and the Ed.D. in Higher Education. In 1988, Nova's license was amended to permit two new programs, a Doctor of Business Administration and a Doctor of Public Administration. Nova University has applied for renewal of its five-year license to offer doctoral programs in the State of South Carolina.

The Committee recommended that Nova University's license to confer degrees in South Carolina be renewed for five years without further examination, subject to annual reporting of information as requested by the Commission on Higher Education.

It was moved (Whitener), seconded (Kinon), and voted that the recommendation of the Committee be adopted.

C. Consideration of Matching State Funds for Southeastern Manufacturing Technology Center

The Department of Commerce awarded South Carolina funding to operate a national center for the transfer of manufacturing technology for small businesses. The South Carolina Center is called the Southeast Manufacturing Technology Center (SMTC) and is composed of USC, Clemson, and the State Board for Technical and Comprehensive Education. During its first three years of operation, the SMTC through the technical colleges has assisted over 250 corporations with more than 1,000 separate interactions, and saved those businesses more than \$15,000,000 through improvements in manufacturing processes.

The SMTC received Federal funds of: \$1,500,000 in 1989; \$3,000,000 in 1990; and \$3,000,000 in 1991, with a 50% match each year from states, universities, self-generated funds, and corporations. Under current Federal legislation, the SMTC funding is to change to:

40% Federal: 60% match in 1992
 30% Federal: 70% match in 1993
 20% Federal: 80% match in 1994
 0% Federal: 100% 1995 and beyond

The Director of the South Carolina State Development Board, Wayne L. Sterling, has endorsed the concept of the SMTC as critical to the State's economic development and supports the securing of State funding for the Center.

The Executive Committee recommended that the following resolution be adopted:

RESOLVED, the South Carolina Commission on Higher Education, after appropriate review of the program and funding for the Southeastern Manufacturing Technology Center, makes the following recommendation for matching funds from the State of South Carolina in the indicated calendar years:

- (1) \$1.4 million in Calendar Year 1992 (State FY 93)
- (2) \$2.0 million in Calendar Year 1993 (State FY 94)
- (3) \$2.6 million in Calendar Year 1994 (State FY 95)

Provided that the appropriation is not included in budgeted funds for higher education (i.e., formula funding); that the appropriation is recommended favorably by the Budget and Control Board in light of relevant revenue projections for the State; and that the essentiality of the program for the economic development enterprise of the State is certified by the State Development Board.

It was moved (Whitener), seconded (E. Freeman), and voted that the resolution be adopted.

V. Report of Committee on Planning and Assessment--Consideration of State Plan for Higher Education

Dr. Askins, chairman of the Committee on Planning and Assessment, reported on the following:

Legislative Act 629, the Cutting Edge legislation, directs the Commission on Higher Education to maintain a Statewide planning system to address strategic issues in public and private higher education. In response to this legislation, the Commission on Higher Education, the Council of Presidents, and the institutions have developed a Statewide planning document for the higher education system in the 1990s - the State's first strategic plan for higher education. This Plan, which articulates the vision for the future of South Carolina's higher education system, rests on several principles: ensuring access to all South Carolinians at whatever level they seek services; ensuring student retention appropriate to differing levels of student preparation and readiness; ensuring real student growth and achievement; and making the higher education system and its institutions more accountable to the public.

According to the Plan, institutional representatives and members of the Commission staff will update enrollment projections annually. Dr. Askins stated that these enrollment projections are to be used by the Commission for planning purposes and not to be interpreted as an enrollment cap.

Dr. Askins commented as follows for the record:

"The institutions were fearful to some extent, maybe rightly so (About enrollment projections). Philosophically they disagreed with the staff and actually very strongly. This that we have here is a projected enrollment for the fall of 1994 this is what the institutions have submitted as their projection and which was agreed upon/approved by the staff and this was of course approved by the committee and the advisory council. Now the significance of this: There was a great deal of discussion at the advisory council between the institutional presidents and the commission staff as to what these projected enrollment figures were to be used for. As we are aware of, there exists the possibility the way our current formula works and our current economic condition exists that if one institution or two institutions had unanticipated growth of a very significant degree that it could in fact hurt the other institutions from a financial standpoint in the formula. Now these figures, it is my opinion what they would be used for, if this was to occur, if an institution was to . . . we will take the top one at 1994. You look, and Clemson is sitting at 17,000 students, and this is having a significant effect on the formula as far as other institutions are concerned, then I think this just raises a red flag that, 'Hey, the Commission needs to look at this.' The institution would be responsible for showing to the Commission that this growth was warranted, that the quality has not been hurt, and that they were handling it. Then their decision would be made by the Commission as to exactly what steps could be taken. And I think that about any steps taken would have to be done in the formula. That is all these figures are for. They are a standard to look at. We have agreed or

we would be agreeing that anything within these numbers is perfectly satisfactory, is anticipated, and only if they are exceeded significantly would there be any cause for alarm from our standpoint or would they even be scrutinized. They are in no way to be considered an enrollment cap by the institutions. Are there any disagreements with the statement I made from the institutions or the staff? Fred, do you pretty well agree with that?" (Commissioner Sheheen indicated agreement).

It was moved (E. Freeman), seconded (Jones), and voted that the Plan be approved with the following changes:

1. The section entitled Special Issues shall be deleted from the supporting material.
2. The sections on Engineering Education and Medical Education shall be moved to the body of the Plan.
3. The sections on System Expansion and Two-Year Education shall be added to the section on Topics for Future Consideration.

It was moved (Day), seconded (Askins), and voted that the motion be amended to add to the section on Action Plan for 1991-92 an item 9 to provide for a coordinated effort to influence public policy and legislation for higher education in South Carolina and include the Council of Private College Presidents in the Plan.

Mr. Gallagher asked that the changes be highlighted in the copies of the Plan that will be sent to Commission members.

It was moved (Jones), seconded (Kinon), and voted that the staff and institutions be complimented on their hard work on the Plan.

VI. Report of Committee on Access and Equity

Mr. Tolbert, chairman of the Committee on Access and Equity, reported on the following matter:

In accordance with guidelines for the Program, institutions' 1991-92 Minority Access and Equity Plans were reviewed by the staff and evaluated by outside consultants during the period of June 12-24, 1991.

The institutions listed below provided all of the requested institutional data and information in their Access and Equity Plans, which included the signature of the chief executive officer and clear indications that a dollar for dollar cash match will be provided by the institution in FY 1991-92. It is recommended that Access and Equity Plans from the following institutions be approved:

Clemson University	USC-Coastal
USC-Columbia	USC-Spartanburg
USC-Aiken	Winthrop College
USC-School of Medicine	Lander College
College of Charleston	The Citadel
Medical University of S. C.	Francis Marion College

USC-Lancaster	USC-Sumter
Denmark Technical College	Florence-Darlington TC
Greenville Technical College	Orangeburg-Calhoun TC
Sumter Area TC	Spartanburg Technical College
Tri-County Technical College	Trident Technical College
York Technical College	USC-Salkehatchie
Chesterfield-Marlboro TC	Williamsburg Technical College
Midlands TC	Aiken TC
USC-Union	

The following institutions submitted Plans that were incomplete:

S. C. State College
 Piedmont TC
 USC-Beaufort
 Horry-Georgetown TC
 Technical College of the Lowcountry

It is recommended that Access and Equity Plans from the above listed institutions be approved conditionally with the provision that the specific omissions will be discussed by the Commission staff with the respective institutions and a mutually agreed on schedule for each institution to revise its Plan to include all of the requested data and information will be set. FY 1991-92 Access and Equity Program funds may not be transmitted to these institutions until after an approved Access and Equity Plan is on file at the Commission on Higher Education.

It was moved (Tolbert), seconded (Kinon), and voted that the recommendations of the Committee be adopted.

VII. External Affairs

Status of Pending State Higher Education Legislation

Dr. Poch summarized the status of major legislation pending in the House and Senate relative to higher education. In particular he stated that Senate bill 313 dealing with reporting of institutional effectiveness of colleges and universities received second reading in the House. House bill 3768 regarding the transfer of the State Approving Section from the Department of Education to the Commission on Higher Education received third reading in both Houses but is still pending ratification.

VIII. Report of the Commissioner

A. New Initiatives for 1991-92 from the State Plan and New Responsibilities Mandated by the General Assembly

Mr. Sheheen reported that substantial additions will have to be made to the 1991-92 Program of Work presented at the Commission meeting in June pursuant to the adoption of the State plan and also completion of legislative deliberations.

In response to a suggestion by Mr. Whitener, Mr. Sheheen stated that a letter would be sent to the Governor expressing thanks for his support of the 1991-92 higher education budget.

B. Pending Changes in State Facility Policies

Dr. Sutusky stated that upon recent instruction from the Joint Bond Review Committee, efforts have been directed towards addressing two concerns of that body for changes in the manner in which facility reviews and approvals would be conducted. It is anticipated that the Joint Bond Review Committee will take action on the following two areas in the near future:

Pre-design Services - This concept would only apply to Overall Permanent Improvement Plans which culminate in the issuance of Capital Improvement Bonds for facility construction. The Committee has expressed displeasure with insufficient planning for projects in advance of their approval and allocation of capital bond funds for construction. The solution under consideration is to mandate prior to consideration for capital bond funding that any proposed project have pre-design documents prepared by an architectural and engineering firm with building operating cost projections and any other expenses the facility would generate. Also, a detailed total project cost estimate would be required.

Permanent Improvement Program Definition - The objective here is to give all State agencies more latitude in performing facility work by rewriting the definition of what work must be approved by the State. Two options are presently under discussion. First, consideration is being given to removing routine repair, maintenance or replacement items from State level review and approval. The second option is to change the definition of what must be approved at the State level by raising the project cost to a level above the current limit of \$25,000.

The decision to make these changes lies with the State Budget and Control Board and the Joint Bond Review Committee. Dr. Sutusky stated that he would inform the Commission of the outcome in writing.

It was moved (Gallager), seconded (Kinon), and voted that the Commission take the position that it supports raising the project cost to a level of \$100,000 for any facility project needing State approval.

IX. Other Business

Ms. Kinon, chairman of the Committee on Facilities, reported on the following emergency request:

A. Budget Increase - Strom Thurmond Biomedical Research Center Medical University of South Carolina

The Medical University is seeking authorization to increase the budget of this previously established project by \$450,000 to a new total of \$1,535,000. The source of funds is excess debt service (hospital). Once the 1991 capital bond bill passes and a lease is executed with the Veterans Administration for its portion of the building, the University will replenish these funds from those sources. The University reports this requested increase is necessary to continue architectural and engineering work on the proposed facility in order to have plans finalized

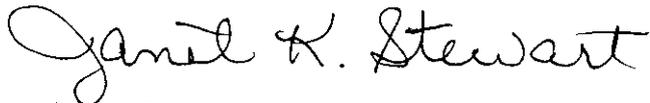
for the facility by September 30. The September 30 date is critical as the lease with the Veterans Administration must be executed by that date or the Veterans Administration's involvement would be jeopardized.

The Committee recommended the requested increase be approved as proposed.

It was moved (Kinon), seconded (Jones), and voted that the recommendation of the Committee be adopted.

There being no further business, the meeting was adjourned at 1:30 p.m.

Respectfully submitted,



Janet K. Stewart
Recording Secretary