

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

July 12, 1979  
9:00 a.m. - 3:35 p.m.

MEMBERS PRESENT

Mr. Arthur M. Swanson, Chairman  
Dr. James E. Bostic, Jr.  
Mr. Arthur J. H. Clement, Jr.  
Dr. B. J. Cooper  
Mrs. Jennie C. Dreher  
Mr. Robert C. Gallagher  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Gen. Hugh P. Harris  
Mr. Joseph O. Rogers, Jr.  
Mrs. Irene K. Rudnick  
Mr. J. Clyde Shirley  
Mr. C. Otis Taylor, Jr.  
Mrs. Margaret E. Wells  
Mr. Robert P. Wilkins  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.

MEMBERS OF THE PRESS

Ms. Claudia Brinson  
Ms. Ann Green

GUESTS

Dr. William L. Atchley  
Mr. John M. Cooper  
Dr. Alexander G. Donald  
Dr. Arthur L. Haisten  
Dr. James B. Holderman  
Dr. Betty M. Johnson  
Mr. Milton Kimpson  
Dr. Benjamin F. Lawson  
Mr. Paul W. McAlister  
Mr. J. Lacy McLean  
Dr. Roderick Macdonald  
Dr. James R. Morris, Jr.

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. George P. Fulton  
Mr. William C. Jennings  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Ms. Darcus Mayers  
Mr. Cannon R. Mayes  
Mr. James R. Michael  
Mrs. Ann Shelton  
Mr. James L. Solomon, Jr.  
Mr. John C. Sutusky  
Mr. Joseph A. Syiek  
Mrs. Gaylon Syrett

I. Approval of Minutes of June 6, 1979, Commission Meeting

It was moved (Clement) and seconded (Cooper) that the minutes of the June 6, 1979, Commission meeting be approved as written. The motion was adopted.

II. Report of Facilities Committee

Capital Improvements Moratorium. Mr. Taylor, chairman of the Facilities Committee, stated that Act 410 (1978) includes the provision that "While the commission is conducting its study and until such time as the master plan is adopted, no public institution of higher learning shall expand its curricula, administrative staff or faculty nor shall there be further construction of physical plants other than construction already approved by the General Assembly or the State Board for Technical and Comprehensive Education unless such expansion or construction is approved by the commission and the Budget and Control Board or either body of the General Assembly to satisfy pressing local needs . . . Provided, that the restriction on construction of physical plant shall not apply to Francis Marion College in Florence County." Mr. Taylor noted that postsecondary education is the only sector of State government to have such a moratorium imposed on it by the General Assembly.

Mr. Taylor further stated that the provision in Act 410 (1978) was included to give the newly appointed Commission time to orient itself, to conduct appropriate studies, and to determine the content of a master plan. Pertinent task force reports have been submitted and discussed by the Commission, and it will work on the first draft of the master plan in early August. In the opinion of the Facilities Committee, when it presents its recommendations on the annual facilities cycle in November, the Commission should be prepared to act on all requests. If the General Assembly moves rapidly to approve the master plan, it is important that all justified capital needs for postsecondary education be available for its consideration. To continue to impose the moratorium on capital requests, therefore, does not appear to serve any useful purpose. Further, continued deferment of projects adds to the cost through inflation and imposes an unnecessary burden on those projects for which funds are on hand.

The Committee on Facilities recommended that effective in November, 1979, the "moratorium" and "local pressing needs" provision of Act 410 (1978) not be a consideration in the Commission's deliberation of future requests for approval of permanent improvement projects. In forwarding such requests, the position of the Commission on this provision will be stated with appropriate explanation. It was moved (Taylor) and seconded (Williams) that the recommendation of the Facilities Committee be approved. The motion was adopted.

Amendment to Capital Improvement Bond Act. Copies of a summary of House Bill H2976, to amend Act 1377 of 1968, the State Capital Improvement Bond Act, presently before the House of Representatives, were distributed to Commission members. Mr. Taylor reported that the Bill includes 42 capital projects for the colleges and universities and 14 for the technical institutions, totaling \$144 million. Of the 42 projects, 11 were approved by the Commission, 27 were deferred by the Commission, and four have not been presented to the Commission for consideration. Mr. Taylor commented that in his opinion both the institutions and the Legislature are bypassing the Commission. He stated that as long as the Commission remains only an advisory body it will not be in a position to control this type of procedure. He recommended that the Commission initiate the process of changing its status to that of a governing board. It was moved (Taylor) and seconded (Clement) that the staff provide, for consideration by the Commission at its August meeting, information with reference to the advantages and disadvantages of both statewide coordinating agencies and governing boards, for possible inclusion in the master plan. The motion was approved.

Mr. Wilkins called attention to Section 12 of H2976, which contains the following reference to student and faculty housing facilities at USC-Coastal Carolina: "The General Assembly finds that it is desirable to provide student and faculty housing facilities at the University of South Carolina - Coastal Carolina (Coastal Carolina) [sic]. It has therefore determined to authorize the Board of Trustees of the University of South Carolina, the governing body of Coastal Carolina (the Trustees) to acquire such facilities and to finance the same through the issuance of bonds authorized by this Act." It was moved (Wilkins) and seconded (Rogers) that the General Assembly be notified that the master plan will include the recommendation that student housing not be provided at USC-Coastal Carolina, USC-Aiken, or USC-Spartanburg. The motion was adopted.

### III. Consideration of 1980-81 Appropriation Formula

Dr. Bostic, chairman of the Business and Finance Committee, noted that Commission members were provided, prior to the meeting, copies of the proposed 1980-81 Appropriation Formula for their consideration and review. He stated that Act 410

(1978) requires that the appropriation requests of the colleges and universities be divided into three categories: I. Funds for the continuing operation of each public institution of higher learning; II. The amount included above to cover salary increases for unclassified employees; and III. Funds requested itemized as to priority and covering such areas as new programs and activities, expansion of existing programs and activities, increases in enrollment, increases to accommodate internal shifts and categories of persons served, capital improvements, improvements in levels of operation and increases to decrease deficiencies and such other areas as the Commission deems desirable. Dr. Bostic recommended that the format of budget presentations developed by the Business and Finance Committee (Exhibit A), in compliance with the requirements of Act 410 (1978), be used by the institutions in preparing their appropriation requests for consideration by the Commission.

Dr. Bostic stated that the proposed revised Appropriation Formula recommended by the Committee will reflect faculty salaries by discipline. The Committee attempted to devise a more objective method of analyzing individual expenditures for operation and maintenance of physical plant at each of the institutions than has been used in the past. He noted that the vice presidents for finance at the colleges and universities were in support of the revised formula, with the exception of the representative from the University of South Carolina, who recommended that the proposed formula be studied further and that consideration be deferred for one year. The Committee recommended that the Commission adopt the revised formula with the understanding that it will be refined as needed in future years. Gen. Harris noted that the revised formula does not include provision for deferred maintenance. Dr. Holderman stated that there is agreement among institutional representatives that a problem exists with reference to deferred maintenance, and that a suggestion had been made that the Appropriation Formula be adopted for "instruction" only. Dr. Bostic stated that Category III(e) of the revised formula provides a mechanism for requests for additional funds for deferred maintenance. It was moved (Bostic) and seconded (Gilliam) that the revised Appropriation Formula, as recommended by the Business and Finance Committee, be adopted and that it be used by the colleges and universities in preparing their appropriation requests for 1980-81. The motion was adopted. (See Exhibit B.)

Dr. Bostic reported that at its meeting on July 12 the Budget and Control Board agreed to the recommendation of the Business and Finance Committee and the staff that the Budget and Control Board advise the Commission of the amount allocated to higher education for 1980-81 and that the Commission in turn determine and notify the colleges and universities of amounts allocated to them. He expressed appreciation to Mrs. Metcalf, Mr. Brooks, and Mr. Jennings for their assistance to the Task Force on the Appropriation Formula and the Committee on Business and Finance in preparing extensive reports and supporting materials.

#### IV. Consideration of Fall 1979 Schedule for Review of 1980-81 Appropriation Requests

It was moved (Bostic) and seconded (Gallager) that the proposed Schedule for Review of 1980-81 Appropriation Requests (Exhibit C) be approved. The motion was adopted.

Mr. Clement suggested that budget presentations by the presidents of the colleges and universities be made to the Business and Finance Committee rather than to the full Commission, and that the Committee make its recommendations to the Commission. Dr. Bostic stated that in his opinion the presidents should be given an opportunity to make presentations annually to the full Commission.

## V. Other Business

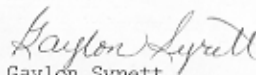
Introduction of President Atchley. Mr. Swanson welcomed Mr. Paul W. McAllister, former Commission member, who introduced Dr. William L. Atchley, President of Clemson University since July 1. Dr. Atchley was welcomed by the Commission and responded with brief comments.

Report of Committee on Health and Medical Education. Dr. Wright, chairman of the Committee on Health and Medical Education, reported that the Task Force on Medical Doctor Education has requested that an advisory committee be established to develop an outreach information program, and that its membership include representatives from the Commission on Higher Education and from community hospitals. He reported that the Standing Committee on Health and Medical Education concurs in this request and recommends approval by the Commission. It was moved (Wright) and seconded (Harris) that the recommendation of the Committee be approved. The motion was adopted.

Dr. Wright reported further that the Committee on Health and Medical Education learned recently that a new residency program in ophthalmology is presently in place at the University of South Carolina School of Medicine. The program was planned prior to the enactment of Act 410 (1978) and was developed over the past two years. He noted that it has been approved provisionally by the appropriate accrediting bodies in medical education. The Committee recommended that the Commission accept, as information and for the record, the fact that the program exists. He noted that the Committee has discussed with the deans of the two medical institutions the question of whether or not medical residency programs should be considered by the Commission. In the opinion of both the Committee and the Commission staff, such residency programs should have Commission approval. It was moved (Wright) and seconded (Williams) that medical residency programs be submitted to the Commission for action and, further, that residency programs be included in the Commission's Policy and Procedures Concerning New Programs. The motion was adopted. Dr. Wright suggested that the Policy and Procedures Concerning New Programs be codified in booklet form and distributed to appropriate personnel at the colleges and universities.

The meeting was adjourned at 3:35 p.m.

Respectfully submitted,

  
Gaylon Syrett  
Recording Secretary