

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

September 6, 1984  
10:30 a.m. - 2:15 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman  
Mr. George L. Brightharp  
Dr. Willa J. DeWitt  
Mr. W. Jerry Fedder  
Mr. Robert C. Gallagher  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. David B. Smith  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.  
Mr. Robert L. Wynn III

MEMBERS OF THE PRESS

Mr. Walker Campbell  
Mr. John Deiner  
Mr. John Norton  
Mr. Steve Smith  
Mr. Ernie Wiggins  
Ms. Clisby Williams

GUESTS

Dr. Joanne Anderson  
Dr. Francis T. Borkowski  
Dr. Carl A. Carpenter  
Mr. Ben Culbertson  
Dr. Robert W. Denton  
Mr. G. William Dudley, Jr.  
Dr. Belinda Friedman  
Mr. Daryl Gibson  
Dr. H. M. Holderfield  
Dr. Tim Knowles  
Mr. Phil Lader  
Dr. Carolyn McIver  
Mr. J. Lacy McLean  
Mr. Jon Nason  
Dr. Terry Peterson  
Mr. David P. Rinker  
Mr. James T. Roberts  
Mr. Marion E. Woodbury

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Ms. Alvena M. Chapman  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Ms. Lynn W. Metcalf  
Dr. James A. Paschal  
Dr. John C. Sutusky  
Ms. Gaylon Syrett

I. Report of Committee on Implementation of the State Desegregation Plan

Consideration of Draft Response to U.S. Department of Education Comments on 1982-83 Annual Report. Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that the State must respond by September 18, 1984, to the U.S. Department of Education's evaluation of the 1982-83 Annual Report on Higher Education Desegregation Plan efforts in South Carolina. The evaluation report by the Office for Civil Rights was received on July 16, 1984.

Each public college and university was requested to respond to each item in the evaluation report that pertains to that particular institution. The draft

document responds to each part of the evaluation in which the Office for Civil Rights indicated problems exist. The Committee on Implementation of the State Desegregation Plan recommends approval of the draft response. It was moved (Gilliam) and seconded (Lewis) that the recommendation of the Committee be adopted.

Mr. D. Smith asked if computing formula funding for the Ed.D. program at South Carolina State College at a level comparable to the Ed.D. program at USC-Columbia would set a bad precedent. Mr. M. Smith stated that it was not the Committee's intent to alter the Commission's position that doctoral programs are restricted to universities. Mr. Sheheen noted that, while offering the Ed.D. program at a senior college is not consistent with the Master Plan, this program was identified by the Blue Ribbon Steering Committee to meet the requirements of the Federal Government and was included in the State Desegregation Plan. Mr. Gilliam suggested that Commission members be provided copies of the minutes of the CHE meeting of March 5-6, 1981, when this matter was discussed and the State Desegregation Plan was approved by the Commission on Higher Education. The motion was adopted. Mr. Gilliam expressed appreciation to members of the Committee and staff who prepared the response to the Office for Civil Rights in a brief period of time.

## II. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

a. Indoor Track Surface on Concourse Level of Littlejohn Coliseum, Clemson University. Clemson University requests approval for indoor track surface on the concourse level of Littlejohn Coliseum at a cost of \$60,000, to be financed with Athletic Funds. It was moved (Graham), seconded (D. Smith), and voted that the recommendation of the Committee be adopted.

b. Lease of Two Buildings, USC-Columbia. USC-Columbia requests authorization to lease two buildings: (1) 300 Sumter Street to house furniture and equipment from the Wade Hampton Hotel and the University Inn, at a cost of \$35,000 per year; and (2) 700 College Street to provide storage space for the Printing Department, at a cost of \$49,600 per year. The Committee recommends approval. It was moved (Graham), seconded (D. Smith), and voted that the recommendation be adopted.

## III. Report of Committee on Business and Finance

Recommendations Concerning 1985-86 Appropriation Requests of the Public Colleges and Universities and the State Board for Technical and Comprehensive Education. Mr. Gallager, chairman of the Committee on Business and Finance, reported that the Committee met following the Commission meeting on August 28 to review the 1985-86 appropriation requests of the public colleges and universities and the State Board for Technical and Comprehensive Education, and to develop its recommendations to the Commission. The Committee based its review and recommendations, for all institutions (including SBTCE) other than the University Hospital, the Consortium of Community Hospitals (AHEC), and the Charleston Higher Education Consortium, primarily on requests computed through

the 1985-86 Appropriation Formula. The University Hospital, the Consortium of Community Hospitals, and the Charleston Higher Education Consortium appropriation requests were reviewed as presented in their budget requests. Careful attention was given to the oral presentations made to the Commission on August 27 and 28 by the presidents of the colleges and universities and the Executive Director of SBTCE.

The Committee took note of the fact that many institutions requested funds for administrative computing equipment, library acquisitions, and deferred maintenance. The Committee believes that these requests should be given separate consideration on their merits by the Commission, but not as part of the 1985-86 appropriations for continuing operations because most of the requests are for one-time expenditures rather than for on-going programs. The Committee, therefore, makes the three following general recommendations concerning all public colleges and universities:

a. Administrative Computing Equipment. The Committee recommends that the Commission staff review the current administrative computing capabilities at the public colleges and universities to determine if supplemental funding is needed to assist the institutions in upgrading their current system or if such needs can be met through continued full formula funding. It was moved (Gallager), seconded (Fedder), and voted that the recommendation of the Committee be adopted.

b. Library Acquisitions. The Committee recommends that the Commission staff conduct a study of library needs at the public senior colleges and universities to include current and past expenditures, to identify any deficiencies, and to determine differing library requirements for graduate and undergraduate education. The result of this study could be used for a possible supplemental funding request for 1984-85 as well as for revisions to the Appropriation Formula for 1986-87. It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

c. Deferred Maintenance. The Committee recommends that the Commission staff review the deferred maintenance requests to determine the extent to which these requests were included in the deferred maintenance study completed in January 1984. For those requests not included in that study the staff will determine the extent to which institutions are capable of providing funds for these projects through normal funding channels (full formula funding) as well as through the maintenance and renovation reserve accounts established by each institution. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

Mr. Gallager noted that the staff will present a report on these three recommendations to the Commission no later than January 1, 1985.

The Committee also recommends that the Commission continue to request that the Budget and Control Board and the General Assembly relieve the public colleges and universities from having to pay from student fees a proportionate share of base pay, merit, and fringe benefit increases for employees paid from student fees. It was moved (Gallager) and seconded (Williams) that the recommendation of the Committee be adopted. The motion was amended (Jacobs) to provide that the General Assembly appropriate State funds to fully cover pay increases and personnel costs. There was no second. After further discussion, the motion was adopted.

The Committee further recommends that a memorandum concerning academic computing and other instructional equipment needs be transmitted to members of the Budget and Control Board with the Commission's appropriation request. It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

The recommendations of the Committee on Business and Finance, and Commission action with respect to the appropriation requests, are set forth below:

The Citadel. The Committee recommends \$11,589,709, including \$577,500 in Unique Costs (military college costs). It was moved (Gallager), seconded (Utsey), and voted that the recommendation of the Committee be adopted. Mr. Graham requested that the record show that he opposes funding for the museum.

South Carolina State College. The Committee recommends \$16,099,454, including \$325,000 in Unique Costs (Felton Laboratory School). It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

Winthrop College. The Committee recommends \$15,908,977, including in Unique Costs \$144,000 (University Affiliated Facilities Program) and \$161,840 (MUSC Satellite Nursing Program). It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

College of Charleston. The Committee recommends \$16,358,112, including in Unique Costs \$544,820 (campus security, maintenance of historical buildings, and rent for faculty offices) and \$248,625 (lease of Bell South Office Building). It was moved (Gallager), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

Francis Marion College. The Committee recommends \$9,057,327, including \$220,000 in Unique Costs (Francis Marion/MUSC joint nursing program). It was moved (Gallager) and seconded (Lewis) that the recommendation of the Committee be adopted. The motion was amended (Jacobs) and seconded (Gallager) to provide that credit hours produced by enrollment in the joint nursing program be included in the 1985-86 formula calculation, and that the difference between the formula-generated amount and the recommended \$220,000 be approved as a Unique Cost. The amended motion was adopted.

Lander College. The Committee recommends \$6,590,271, including \$9,000 in Unique Costs (rent). It was moved (Gallager) and seconded (Jacobs) that the recommendation of the Committee be adopted. The motion was amended (Utsey) and seconded (Smyth) to add Lander's request for \$125,000 (Priority 2, Library Shelving) to the Committee's recommendation, bringing the total recommendation to \$6,715,271. Mr. Jacobs stated that in his opinion that item should be considered under capital funding, and to consider it under Unique Costs would set a bad precedent. The amended motion was adopted, with nine affirmative and five negative votes. The motion, as amended, was adopted.

USC-Aiken. The Committee recommends \$4,900,405, including \$146,000 in Unique Costs (B.S. in Nursing Program). It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

USC-Coastal Carolina. The Committee recommends \$6,398,454. It was moved (Gallager), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

USC-Spartanburg. The Committee recommends \$6,160,136. It was moved (Gallager), seconded (DeWitt), and voted that the recommendation of the Committee be adopted.

USC-Beaufort. The Committee recommends \$976,838. It was moved (Gallager), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

USC-Lancaster. The Committee recommends \$1,669,366. It was moved (Gallager), seconded (Jacobs), and voted that the recommendation of the Committee be adopted.

USC-Salkehatchie. The Committee recommends \$986,820. It was moved (Gallager), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

USC-Sumter. The Committee recommends \$2,295,997. It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

USC-Union. The Committee recommends \$614,476. It was moved (Gallager), seconded (DeWitt), and voted that the recommendation of the Committee be adopted.

USC School of Medicine. The Committee recommends \$12,376,105, including \$89,987 in Unique Costs (Preventive Medicine Residency Program). It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

USC-Columbia. The Committee recommends \$96,188,011, including in Unique Costs \$638,443 (rent), \$70,241 (School Advisory Council), \$99,000 (Palmetto Poison Center), and \$63,000 (Ph.D. in Geography).

Mr. D. Smith noted that the institution had requested as Priority 3 in Unique Cost funding \$200,000 for its honors program, South Carolina College. The Committee recommends that this request not be approved for 1985-86, and that the Appropriation Formula Advisory Committee address the application of the formula to honors programs in the annual formula review process to ensure that honors programs are funded at an acceptable level. It was moved (Gallager) and seconded (Wynn) that the recommendation of the Committee be adopted. The motion was amended (D. Smith) and seconded (Fedder) to restore the requested \$200,000 for South Carolina College and to provide that the Appropriation Formula Advisory Committee review the formula to ensure that all honors programs, as designated by the appropriate committees of the Commission, at all public colleges and universities are funded at an equitable level. Mr. Gallager suggested that the Committee examine existing programs to determine the extent of the matter. Dr. DeWitt suggested that the question would be more appropriately addressed after the Committee has completed its investigation. Mr. Brightharp stated that the Committee on Academic Affairs might be an appropriate mechanism to examine criteria concerning honors programs at the institutions. The amendment was not approved. The motion was amended (Gallager) and seconded (Wynn) to provide that the Appropriation Formula Advisory Committee review the formula to ensure that all honors programs, as designated by the appropriate committees of the Commission, at all public colleges and universities are funded at an equitable level. The motion, as amended, was adopted.

Clemson University. The Committee recommends \$56,943,806, including \$278,300 in Unique Costs (Energy Research). It was moved (Gallager) and seconded (Wright) that the recommendation of the Committee be adopted.

Mr. Jacobs noted that the institution had requested as Priority 4 in Unique Costs \$1,915,000 for a clean room for teaching and research in micro-electronics. The Committee believes this item to be a capital improvement project and not eligible for consideration under formula funding. Mr. Jacobs stated that Clemson plans to work cooperatively with industry in research projects using microelectronic chips in which a clean room would be essential. He urged the Commission to reconsider Priority 4. The motion was amended (Jacobs) and seconded (Smyth) that Priority 4 be approved. Dr. Williams stated, and Mr. Wynn concurred, that the Committee did not have sufficient information at the time it considered this item. Mr. Utsey suggested the Committee examine the request in detail and report to the Commission at a later date. The amended motion was disapproved, with seven negative and four affirmative votes. The motion was adopted.

Medical University of South Carolina - Academic Division. The Committee recommends \$66,274,730, including \$911,058 in Unique Costs (rent - Summerall Center). The Committee noted the inconsistency in the way credit hours are defined for medical education at MUSC and at USC. Because the USC School of Medicine offers no summer school courses and MUSC has a significant summer school enrollment in medicine, the Committee recommends that both institutions be funded on fall credit hour enrollment (including summer enrollment in anatomy at MUSC). The Committee further recommends that the Joint Board for Health and Medical Education review current credit hour requirements to ensure appropriate curricula comparability. Staff of MUSC, USC, and the Commission will meet in the near future to address this apparent inconsistency. It was moved (Gallager), seconded (Taylor), and voted that the recommendations of the Committee be adopted.

MUSC - University Hospital. The Committee recommends \$10,000,000, including \$729,741 in Unique Costs (Educational Cost Component). It was moved (Gallager) and seconded (Wynn) that the recommendation of the Committee be adopted. The Committee notes that MUSC presented a study indicating that total educational costs for the teaching hospital are approximately \$32 million, that the State currently provides \$15 million of these costs (\$9 million in direct appropriations plus \$6 million for residencies funded through the Academic Division), and that Medicare/Medicaid reimbursement for education provides an additional \$8 million. The remaining \$9 million is passed on to paying patients. MUSC believes that this \$9 million is a tax on paying patients that should be borne by the State. The Committee recommends that the matter be further analyzed, as soon as possible, by Commission staff in conjunction with MUSC staff to determine the amount of State support that should be provided for educational purposes. It was moved (Gallager) and seconded (Wynn) that the recommendations of the Committee be adopted. The motion was amended (Smyth) and seconded (Utsey) to provide that the Educational Cost Component be increased to \$1 million, bringing the current funding level of the University Hospital to \$10,270,259. The amended motion was adopted. The recommendations of the Committee, as amended, were adopted.

Consortium of Community Teaching Hospitals. The Committee recommends \$13,500,912, including in Unique Costs \$4,573,546 (Graduate Doctor), \$5,962,672 (Family Practice), and \$2,964,694 (Consortium of Community Hospitals). The Committee notes that in working with the Consortium to develop a formula for Graduate Doctor and Family Practice residents, it was agreed that the AHEC program be continued in 1985-86 at the same level as in 1984-85. The Committee also notes that the 1984-85 appropriation is an increase of approximately \$900,000 over the 1983-84 appropriation, and recommends, therefore, that funding for the Consortium of Community Teaching Hospitals remain at the 1984-85 level pending development of a formula. It was moved (Gallager), seconded (Wynn), and voted that the recommendations of the Committee be adopted.

Charleston Higher Education Consortium. The Committee recommends \$204,883, including \$3,909 in Unique Costs (to fund increases in operating budget). It was moved (Gallager), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

State Board for Technical and Comprehensive Education (Instructional Programs). The Committee recommends \$80,176,711. It was moved (Gallager), seconded

(Williams), and voted that the recommendation of the Committee be adopted. A summary of the Commission's recommendations is attached as Exhibit A. Mr. Gallager noted that the Commission is scheduled to make its recommendations concerning 1985-86 appropriations to the Budget and Control Board, the House Ways and Means Committee, and the Senate Finance Committee on Tuesday, September 18, 1984, at 11:00 a.m.

IV. Consideration of Application for Licensure of Tomlinson College, Cleveland Tennessee, to Operate in South Carolina

Mr. Krech reported that Tomlinson College, Cleveland, Tennessee, indicated in discussions with Commission staff in 1982 its desire to offer courses to ministers and lay members of its religious affiliation (the Church of God of Prophecy) in South Carolina. Although such courses generally would be confined to the area of religion, they would be applicable to the liberal arts associate degree offered at the home campus in Tennessee. Following further discussion with representatives of the Commission on Colleges of the Southern Association of Colleges and Schools (SACS), representatives of Tomlinson decided to defer implementation of its offering in South Carolina pending full accreditation by SACS. That accreditation was achieved in December 1983, and an application and accompanying documentation for licensure were received by the Commission in June 1984.

A team of examiners chaired by Dr. Ross A. Webb of Winthrop College met with Tomlinson representatives and observed instruction at the Carolina Heights Church of God of Prophecy, Greenville, on August 3, 1984. Based on the report of the examining committee and in accord with the provision of Act 201 of 1977 and of Section 62-16 of the approved regulations, and with the endorsement of the Executive Committee, Dr. Boozer recommends that Tomlinson College be granted a regular license to operate at the associate degree level, subject to renewal every five years and annual reporting of information as requested by the Commission on Higher Education. It was moved (Jacobs), seconded (Gallager), and voted that the recommendation be adopted.

Dr. Boozer reported that Mr. Krech represented the Commission at the annual meeting of state officers responsible for oversight of licensure of non-degree granting institutions in Detroit, Michigan, on August 9-10, 1984.

V. Report of Committee on Health and Medical Education

In the absence of Dr. Wright, chairman of the Committee on Health and Medical Education, Mr. Wynn reported that in response to Mr. Gallagher's request that a study be made of the cost of graduate medical education, the Committee agreed that the staff, in conjunction with representatives of the medical institutions and the teaching hospitals, will update the information contained in the 1980 cost study conducted by the Medical University and attempt to identify all off-setting revenues and benefits. This study is to be completed by January 1, 1985.

VI. Report of the Executive Director

a. Meetings on Campuses. Dr. Boozer noted that on August 28 the Commission agreed that it would be desirable to schedule at least three of its monthly meetings each year on the campuses of the public colleges and universities. He suggested that these meetings be scheduled within the academic year. The Executive Committee will consider on-campus meetings and recommend times and places to the Commission on October 4.

b. Retreat Meeting. Dr. Boozer noted that the Commission agreed to hold a retreat meeting on November 1 and 2, 1984. He stated that he will provide further information concerning this meeting within the next few days.

The meeting was adjourned at 2:15 p.m.

Respectfully submitted,

*Gaylon Syrett*  
Gaylon Syrett  
Recording Secretary