

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

June 3, 1982  
9:30 a.m. - 12:00 noon

MEMBERS PRESENT

Mr. Robert C. Gallager, Acting Chairman  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. Joseph O. Rogers, Jr.  
Mr. Fred R. Sheheen  
Mr. J. Clyde Shirley  
Mr. Mortimer F. Smith  
Mrs. Nanette H. Smyth  
Mrs. Nelle H. Taylor  
Mr. C. Otis Taylor, Jr.  
Mr. Robert L. Utsey, Jr.  
Mrs. Margaret E. Wells  
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Dr. James E. Bostic, Jr.  
Mrs. Willa J. DeWitt  
Dr. Robert F. Williams

MEMBERS OF THE NEWS MEDIA

Mr. John Norton  
Mr. Phil Shepero  
Mr. Mac Thompson  
Ms. Marsha White

GUESTS

Dr. Stephen H. Ackerman  
Dr. John T. Austell  
Ms. Ann C. Baker  
Mr. Melvin E. Barnette  
Dr. John M. Bevan  
Lt. Col. Patrick T. Canary  
Lt. Col. Richard R. Clarke  
Col. William C. Gibbons  
Col. Joseph P. Goodson  
Maj. Gen. James A. Grimsley, Jr.  
Dr. Monica J. Hamill  
Dr. Carolyn McIver  
Mr. J. Lacy McLean  
Dr. W. David Maxwell  
Dr. Terry Peterson  
Mr. Roy Talbert, Jr.  
Mr. J. Floyd Tyler

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Mr. Cannon R. Mayes  
Mr. James R. Michael  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusky  
Mrs. Gaylon Syrett

I. Welcoming Remarks

President Grimsley welcomed the Commission to The Citadel and invited members of the Commission, guests, and staff to a luncheon and tour of the campus following the meeting.

II. Minutes of May 6, 1982, Meeting

It was moved (Gallager) and seconded (Sheheen) that the minutes of the May 6, 1982, meeting of the Commission be approved as written. Mr. Gilliam requested that the final paragraph on page 680 (Report of Committee on Implementation of the Desegregation Plan) be amended to include the following statement: "Mr. Gilliam stated that the commitment to increase minority representation on governing boards is one of the top priorities of the State Desegregation Plan. He urged that the

proposed statement not be watered down and that it be adopted to show that the Commission is serious about minority representation on the governing boards." A substitute motion was made (Smith) and seconded (Sheheen) that the minutes of the May 6, 1982, meeting be approved as amended by Mr. Gilliam. The substitute motion was adopted.

### III. Report of Progress Toward Accreditation of Sherman College of Straight Chiropractic

Dr. Boozer reported that Act 201 of 1977 (Licensing of Non-Public Educational Institutions to Confer Degrees) provides for licensure by the Commission on Higher Education of non-public institutions which are considered to have met minimum standards. Certain categories of institutions, including colleges of chiropractic, were exempted from the licensure requirement of Act 201 (1977). Act 307 of 1980 ("An Act to Provide a Procedure for the Accreditation and Chartering of Chiropractic Colleges or Schools . . .") amended Act 201 (1977) to remove the exemption of chiropractic institutions. Act 307 (1980) also stipulated that:

"In addition to other existing criteria, licensure of all chiropractic colleges shall be renewable annually contingent upon supplying semi-annual reports as to the progress of accreditation to the Commission on Higher Education and the Commission shall make a determination if such progress is satisfactory."

Pursuant to Act 201 (1977) as amended by Act 307 (1980), Sherman College of Straight Chiropractic, Spartanburg, was granted a one-year provisional license by the Commission on June 6, 1980. That license was renewed on July 8, 1981, upon recommendation of an examination team and the Commission staff. Section 62-18 of the licensure regulations permits the Executive Director to recommend that an "institution's license to confer degrees be renewed without further examination." Accordingly, with Dr. Bostic's concurrence, the staff has reviewed Sherman documents and visited the campus on May 12, 1982, to determine if the College is continuing to make satisfactory progress toward accreditation.

Dr. Boozer reported that Sherman continues to make excellent progress. The College anticipates that the Southern Association of Colleges and Schools will visit Sherman during Spring, 1983, and that action by SACS will be taken in December, 1983, after the College has been in candidacy status for only two years. (An institution that is a Candidate for Accreditation by SACS may have candidacy status with SACS for up to six years.)

Dr. Boozer recommended that, because of the progress that is being made toward accreditation, the Commission grant Sherman College of Straight Chiropractic a provisional one-year license with the continuing requirement that semi-annual reports be submitted concerning progress toward accreditation, such license subject to annual renewal if progress toward accreditation is deemed to be sufficient. It was moved (Sheheen), seconded (Smith), and voted that the recommendation be adopted.

### IV. Consideration of Five-Year Master Plan of Charleston Higher Education Consortium

Dr. Boozer reported that legislation enacted in 1981 stipulates that the Charleston Higher Education Consortium (CHEC) develop a five-year master plan for approval by the Commission on Higher Education. Dr. Boozer met with the CHEC Executive Committee on February 11, 1982, where a proposed format of the

master plan was discussed. He endorsed the suggested organization of the master plan in terms of the seven duties listed in the legislation and the inclusion of an eighth item concerning school-college relations, and proposed that the master plan be considered by the Commission at its meeting on June 3, 1982. The master plan of the Consortium was submitted on April 1, 1982, and copies were provided to Dr. Bostic and the chairmen of CHE standing committees, along with schedules for implementation of short-term goals, on May 5, 1982.

Dr. Boozer recommended that the proposed plan be approved in principle by the Commission with the stipulation that usual policies and procedures of the Commission will apply with reference to proposals for new programs and other matters.

At the invitation of the Chairman, Dr. John M. Bevan, Executive Director of the Charleston Higher Education Consortium, commented on the role of the Consortium in the Charleston area and in South Carolina, on the eight goals and objectives, and on the schedule for implementation. He noted that the legislation requires the appointment of a non-voting community-based advisory committee to ensure a means for soliciting advice and guidance from the community in the planning and implementation of Consortium activities. Mr. Sheheen requested that the Commission be provided in July, 1982, a listing of the members of the advisory committee. Dr. Bevan indicated that this would be done.

It was moved (Smith), seconded (Smyth), and voted that the CHEC five-year master plan be approved in principle with the stipulation that usual policies and procedures of the Commission will apply with reference to proposals for new programs and other matters.

V. Report of Committee on Academic Affairs

Proposal for Army R.O.T.C. Program, USC-Coastal Carolina. Mr. Sheheen reported that the University of South Carolina has requested special consideration of a proposal to establish, in August, 1982, an Army R.O.T.C. unit at USC-Coastal Carolina, to be operated as an extension of the host unit at USC-Columbia. The University did not submit the proposal in time for consideration by the Commission during the spring cycle of program review. The Committee has conducted a mail ballot on the question and recommends that the proposal be approved for implementation in August, 1982, provided that no "unique cost" funds will be required or requested. It was moved (Sheheen), seconded (Smyth), and voted that the recommendation of the Committee be approved.

VI. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Consideration of Proposed 1983-84 Appropriation Request of the Commission on Higher Education. Commission members were provided, on May 26, 1982, copies of the proposed 1983-84 appropriation request of the Commission on Higher Education. The request must be submitted to the Budget and Control Board by June 15, 1982. The Committee recommends that the Commission request the following increases, listed in suggested priority order:

Administration

1. Funds to meet operating expenses	\$20,000
2. A coordinator for academic affairs	30,397
3. Funds to support program review	26,000
4. New automobile, Executive Director	9,277
5. New automobile, Staff	7,390
	<u>\$93,604</u>

Service Programs (Pass Through Funds)

1. Funds to meet increased costs in existing SREB programs	\$ 37,650
2. Two additional spaces in Veterinary Medicine	13,500
3. Funds for Defense Scholarship Loans	229,740
	<u>\$280,890</u>

It was moved (Sheheen) and seconded (N. Taylor) that the recommendation of the Committee be adopted. The motion was adopted.

b. Consideration of Recommended Revision to Step 14 (Student Fees and Other Revenues) of the 1983-84 Appropriation Formula. Mr. Gallager reported that at the May 6, 1982, meeting of the Commission a number of changes were approved for inclusion in the 1983-84 Appropriation Formula. The Committee on Business and Finance recommended that revisions to the revenue step of the formula (Step 14) be deferred until the Commission's meeting on June 3.

After further review of the formula and of the revenue step, the Committee recommends additional revision to the formula to reflect more adequately the State's requirements for funding the Educational and General (E&G) operations of the public colleges and universities. The rationale for the recommended revision is based on the fact that the first 13 steps of the formula determine the funds necessary for E&G operations of an institution, while the current Step 14 reflects the sources of those funds. The two primary sources of an institution's revenue are (1) State funds and (2) student fees. Several analyses made over the past year indicate that, of the total funds spent for E&G operations in 1980-81 by all of the formula institutions, 78% were from State funds, 20% were from student fees, and 2% were from other sources.

The Committee noted that while student fees at the formula institutions have increased an average of 65% during the past five years, the revenue step of the formula has not been adjusted accordingly; it appears, therefore, that requests for State funds to support E&G operations at the public colleges and universities have been exaggerated.

After reviewing several options presented to the Committee by the Commission staff and the Appropriation Formula Advisory Committee, a consensus on the method of revision was reached on May 19 with the business officers of the public colleges and universities.

Steps 14 and 15 in the 1982-83 formula currently read:

14. Student Fees and Other Revenues

Compute the required student fee income deduction for educational and general purposes at \$300 for each FTE university (main campus) student, and \$200 for each FTE college or branch campus student,

the amount per FTE to be doubled for the percentage of out-of-State students. To this add the estimated revenue from sales and services (including laboratory, application, auto registration, and other service fees) and any anticipated income from the Federal government to be received in support of 1982-83 educational and general operations. Do not include endowment income, gifts from alumni and friends, or income for sponsoring research and other sponsored programs. Also add the amount of teaching faculty salaries for academic discipline 1800, Military Science, computed in Step 4a.

15. Cost of Educational and General Operations

Add the amounts calculated in Steps 11a, 11b, 12 and 13, and subtract the amount in Step 14 to determine State funding request for educational and general operations.

The Committee recommends that these steps be revised in the 1983-84 formula as follows:

14. Cost of Educational and General Operations

Add the amounts calculated in Steps 11a, 11b, 12 and 13. From this total subtract the amount of teaching faculty salaries for academic discipline 1800, Military Science, computed in Step 4a. This is the total cost of educational and general (E&G) operations.

15. Revenue To Be Generated by the Institution in Support of Educational and General Operations

Multiply the amount calculated in Step 14 by 0.17 (S.C. State 0.05). Multiply the resulting amount by 1.XXX (where .XXX equals the percent of out-of-State students enrolled in Fall 1981). This is the total revenue to be generated by the institution for E&G operations.

16. State Funds Required to Support Educational and General Operations

Subtract the amount calculated in Step 15 from the amount calculated in Step 14. This is the amount of total State funds required for educational and general operations.

The Committee also recommends that the Commission request that the Budget and Control Board and the General Assembly relieve the public colleges and universities from having to pay from student fees a proportionate share of base pay, merit, and fringe benefit increases for 1983-84 and all subsequent years; and that the State provide the total funds required for pay increases for employees paid from student fees as well as those paid from State funds. The Committee further recommends that if the public colleges and universities are required to continue to pay from student fees a proportionate share of base pay, merit, and fringe benefit increases, the Commission's initial recommendation to the Budget and Control Board for 1983-84 will be increased proportionately.

It was moved (Sheheen) and seconded (Gilliam) that the first sentence following Step 16 above be amended to read: "Provided, that the Budget and Control Board

and the General Assembly relieve the public colleges and universities from having to pay from student fees a proportionate share of base pay, merit, and fringe benefit increases for 1983-84 and all subsequent years; and that the State provide total funds required for pay increases for employees paid from student fees as well as those paid from State funds," and that the recommendations of the Committee, as amended, be adopted.

At the invitation of the Chairman, Maj. Gen. James A. Grimsley, Jr., stated that the Council of Presidents of the Public Colleges and Universities had indicated no strong opposition to the proposed revision. He noted that the credibility of the Appropriation Formula would be improved by the approach outlined above. Mr. Sheheen noted that this approach was suggested by the Advisory Committee on the Appropriation Formula. The motion was adopted. The 1983-84 Appropriation Formula, as adopted, is attached as Exhibit A.

c. Status Report on 1982-83 Appropriation Bill. Mr. Gallager reported on the status of the 1982-83 Appropriation Bill as passed by the Senate Finance Committee.

#### VII. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following matters:

a. Request to Renew Lease for Student Housing, Clemson University. Mr. Taylor reported that Clemson University has requested approval of a three-year renewal of a lease for student apartments located approximately one-half mile from the campus. The original lease was approved by the Commission on May 1, 1980. The Committee recommends approval. It was moved (O. Taylor), seconded (Gilliam), and voted that the recommendation of the Committee be adopted.

b. Presentation of Plaque. Mr. Taylor presented a plaque, on behalf of the Commission, to Mr. James R. Michael, Assistant Director for Facilities and Special Projects since 1970, in appreciation for his contributions to the work of the Commission. Mr. Michael will retire from State employment on June 30, 1982.

#### VIII. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported that Dr. Gordon W. Blackwell, former president of Furman University, and Dr. R. Cathcart Smith, former chairman of the Commission on Higher Education, have been appointed chairman and vice-chairman, respectively, of the Blue Ribbon Committee on Medical Doctor Education. They will meet with the staff to review the proposed membership of the Committee and will extend invitations as soon as possible.

#### IX. Report of Committee on Implementation of the Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the Desegregation Plan, reported on the following matters:

a. Report of Governor's Task Force on Affirmative Action in Higher Education. Mr. Gilliam reported on the recommendations of the Committee concerning the "Report of the Governor's Task Force on Affirmative Action in Higher Education" (Exhibit B). The Recommendations were developed in accordance with the role of the Committee as successor to the former CHE Advisory Committee on Affirmative

Action. He noted that the recommendations of the Committee concern only those recommendations in the Task Force report which are not addressed in the Desegregation Plan. He stated that the Committee believes that its recommendations are consistent with the continuing efforts of the Commission and the public institutions to enhance the effectiveness of higher education in the State.

It was moved (Gilliam), seconded (N. Taylor), and voted that the recommendations of the Committee be adopted.

b. Meeting with Consultants. Mr. Gilliam reported that Dr. William Brazziel, Dr. Hylan Lewis, and Dr. Steven Wright, members of the New York-based consulting firm of Clark, Phipps, Clark, and Harris, which will provide technical assistance on the implementation of the Desegregation Plan, met with the Committee on the Implementation of the Desegregation Plan in Columbia on June 1, 1982, to discuss the Committee's approach to the implementation process. The Commission will be provided a brief report on this meeting.

c. Site Visit by Officials from Office for Civil Rights. Mr. Gilliam reported that officials from the Office for Civil Rights of the Atlanta office of the U.S. Department of Education will visit a number of public colleges and universities in South Carolina during the week of June 14, 1982, to evaluate progress in the implementation of the State Desegregation Plan. The team is scheduled to visit the Commission office, South Carolina State College, the University of South Carolina, Clemson University, and Denmark Technical College.

Mr. Smith noted that at its May 6, 1982, meeting the Commission voted that a statement regarding the enactment of legislation to ensure minority representation on governing boards be transmitted to members of the General Assembly. He stated that members of the Commission are fully aware that the Commission, as a creature of the Legislature, is charged with the responsibility of assisting the Legislature and, particularly when operating under a time constraint as in the case of the Desegregation Plan, of reporting to the Legislature on important matters. He stated that this should not be construed to mean that the Commission is trying to tell the Legislature what to do. He noted that Mr. Graham, Mr. Rogers, and other members of the Committee on Legislative Relations have done much to establish good relations with members of the Legislature.

Mr. Gilliam noted that an editorial in the June 3, 1982, issue of The State (Columbia), with reference to the proposed legislation to ensure minority representation on governing boards, maintains that failure of the General Assembly to act on the legislation this year could involve the State in a legal battle. He stated that in his opinion minority representatives could serve competently as trustees of colleges, whether not they attended those institutions. He stated that he is in full agreement with the editorial and urged other members of the Commission to read it.

X. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on higher education legislation introduced in the General Assembly as of June 2, 1982.

XI. Report of the Executive Director

a. Staff Positions. Dr. Boozer stated, on behalf of the staff, that he regrets Mr. Michael's impending retirement and expressed appreciation for his contributions to the Commission and the State over the years. He noted that Mr. Solomon,

Coordinator for Facilities Planning since 1974, has been appointed Assistant Director for Facilities and Planning, effective July 1, 1982. Former Vice President for Institutional Planning and Research at Morris College, Mr. Solomon served as Executive Director of the South Carolina Higher Education Facilities Commission until the functions of that Commission were transferred to the Commission on Higher Education in 1974.

b. Publication of Article. Dr. Boozer noted that Commission members were provided copies of an article by Dr. Sutusky, "Summary of a Review of Medical Education in South Carolina," published in the May, 1982, issue of the Journal of the South Carolina Medical Association.

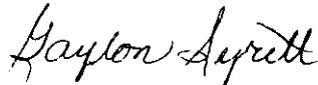
XII. Other Business

Recognition of South Carolina State College Track and Field Team. Dr. Lewis noted that the girls' track and field team at South Carolina State College had won the national championship in its division in the 1982 season. She requested that a letter of congratulations be sent to President Nance, the athletic director, the coach, and members of the team. Mr. Gallager indicated that this would be done.

Announcement of Promotion. Mr. Gallager announced that Dr. Bostic has been named President of the Convenience Products Division of Riegel Textile Corporation. The new division, with headquarters in Aiken, is the second largest operating division of the Riegel Corporation.

The meeting was adjourned at 12:00 noon.

Respectfully submitted,



Gaylon Syrett  
Recording Secretary