

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

June 2, 1983
10:30 a.m. - 2:20 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman
Mr. George L. Brightharp
Dr. Willa J. DeWitt
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. David B. Smith
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mrs. Nelle H. Taylor
Dr. Hugh H. Wells
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.
Mr. Robert L. Wynn III

MEMBER ABSENT

Mr. Robert L. Utsey, Jr.

MEMBERS OF THE PRESS

Ms. Camille Bradford
Mr. Lou Fontana
Mr. John Norton
Ms. Charlene Porter
Ms. Beth Shockley

GUESTS

Dr. Jo Anne Anderson
Dr. Bill L. Atchley
Dr. John M. Bevan
Dr. Francis T. Borkowski
Mrs. Edie Bostic
Dr. James E. Bostic, Jr.
Dr. Carl A. Carpenter
Dr. Thomas A. Celardi
Maj. Gen. James A. Grimsley, Jr.
Mr. W. Joseph Isaacs
Dr. Larry A. Jackson
Dr. Carolyn McIver
Mr. J. Lacy McLean
Dr. W. Marcus Newberry, Jr.
Dr. Terry Peterson
Dr. George M. Reeves
Mr. David P. Rinker
Dr. Arnold E. Schwartz
Dr. Glenn G. Thomas
Mr. William E. Troublefield
Dr. W. Cecil Walters
Dr. Robert H. White

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Mrs. Denise Jones
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mrs. Lynn W. Metcalf
Dr. James A. Paschal
Ms. Alvena M. Smarr
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

I. Commission Appointments

Mr. Sheheen welcomed Mr. George L. Brightharp, Trenton, and Mr. David B. Smith, Bennettsville, recently appointed to the Commission from the 3rd and 6th Congressional Districts, respectively.

Mr. Sheheen expressed sympathy to Dr. Wells and his family in the recent death of his brother, Dr. James Leroy Wells, Orangeburg.

A framed citation was presented to former Commission Chairman, Dr. James E. Bostic, Jr., Aiken. Dr. Bostic served as a member of the Commission from July 1978 until February 1983, and as Chairman from January 1980 until February 1983, when he resigned upon his election to the Board of Trustees of Clemson University.

II. Approval of Minutes of May 5, 1983, Meeting

It was moved (Gallager), seconded (M. Smith), and voted that the minutes of the May 5, 1983, meeting be approved as written.

III. Election of Chairman of the Committee on Legislative Relations

Mr. Sheheen reported that Mr. Graham was elected chairman of the Committee on Facilities at its meeting on May 19, 1983, succeeding Mr. Taylor whose term had expired. This action requires the election of a successor to Mr. Graham as chairman of the Committee on Legislative Relations, a Committee of the Whole. It was moved (Gilliam), seconded (Jacobs), and voted that Mr. Mortimer Smith be nominated as chairman of that Committee. It was moved (Gallager), seconded (Wright), and voted that nominations be closed. Mr. Smith was elected chairman of the Committee on Legislative Relations.

IV. Report of the Executive Committee

a. Renewal of Licensure to Award Degrees, Sherman College of Straight Chiropractic, Spartanburg. Dr. Boozer reported that Act 201 (1977) of the South Carolina General Assembly ("An Act to Provide for the Licensing and Regulation of Certain Nonpublic Educational Institutions . . .") designated the Commission on Higher Education as "the sole authority for licensing nonpublic educational institutions established in this State and for those established elsewhere to operate in or confer degrees in this State." Certain categories of institutions, including "colleges of chiropractic," were exempted from the licensure requirement of Act 201 (1977).

Act 307 (1980) of the South Carolina General Assembly ("An Act to Provide a Procedure for the Accreditation and Chartering of Chiropractic Colleges or Schools . . .") amended Act 201 (1977) to remove the exemption of chiropractic institutions. Act 307 (1980) also stipulated that

"In addition to other existing criteria, licensure of all chiropractic colleges shall be renewable annually contingent upon supplying semi-annual reports as to the progress of accreditation to the Commission on Higher Education and the Commission shall make a determination if such progress is satisfactory."

Pursuant to Act 201 (1977) as amended by Act 307 (1980), and pursuant to Act 307 (1980) as quoted above, Sherman College of Straight Chiropractic, Spartanburg, was granted a one-year provisional license by the Commission on June 6, 1980. That license was renewed on July 8, 1981, upon recommendation of an examination team and the Commission staff.

Section 62-18 of the licensure regulations permits the Executive Director to recommend that an "institution's license to confer degrees be renewed without further examination." Accordingly, the staff reviewed Sherman documents and a visit was made to the campus on May 12, 1982, to determine if the College was

continuing to make satisfactory progress toward accreditation. It was clear that Sherman has continued to make excellent progress and the Commission again renewed the provisional license on June 3, 1982.

This year, the staff visited Sherman college on April 20, during the examination by the team from the Southern Association of Colleges and Schools. At Sherman's request, examination for full accreditation was delayed one year and the visiting team from SACS was there for renewal of candidacy purposes. Despite some limited retrenchment due to a decline in enrollment, it was determined that Sherman's finances have been handled both conservatively and wisely to assure a stable financial base, and that the institution has continued to make satisfactory progress toward full accreditation.

Although the institution may remain in candidacy status for up to six years, it now appears that it will seek a visit during Spring 1984 for full accreditation, and that action by SACS will be taken in December 1984 after the college has been in candidacy status for only three years.

The Executive Committee recommends that Sherman College of Straight Chiropractic be granted a provisional one-year license with the continuing requirement that semi-annual progress reports be submitted. It was moved (Smyth), seconded (Taylor), and voted that the recommendation of the Committee be adopted.

b. Consent Order and Permanent Injunction Against Roosevelt University. At the invitation of the Chairman, Mr. W. Joseph Isaacs, Assistant Deputy Attorney General, reported that the Court of Common Pleas has approved a proposed Consent Order and Permanent Injunction against Charles A. Durham, d/b/a Roosevelt University and Professional Degree Consulting Services. Under State law (Act 201 of 1977 as amended) the Commission is authorized to seek injunctive relief and civil penalties against any person, organization, or other entity engaged in conferring degrees as a nonpublic educational institution without being properly licensed by the Commission. Action against Mr. Durham, therefore, was initiated by the State of South Carolina through the Executive Director of the Commission on Higher Education. Mr. Durham, a resident of Oconee County, maintained a business mailing address in Pickens County. Mr. Isaacs reported that, as settlement has been made and the civil penalty and costs have been paid, the Attorney General's Office has concluded its involvement with the case.

Mr. Sheheen suggested that Mr. M. Smith, as chairman of the Committee on Legislative Relations, investigate the possibility of extending the Commission's authority to include licensure of religious institutions.

V. Report of Committee on Implementation of the State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported that the draft of the Annual Report on Higher Education Desegregation Efforts in South Carolina, 1982-83 will be presented for consideration at the July 7, 1983, meeting of the Commission.

VI. Report of Committee on Academic Affairs

Mrs. Taylor, chairman of the Committee on Academic Affairs, reported on the following matters:

a. Reconsideration of Admission Prerequisites with Respect to Foreign Language Requirement. On April 7, 1983, the Commission adopted a recommendation that by Fall 1988 each of the public senior colleges and universities require applicants for admission to baccalaureate degree programs to have completed specific prerequisite units of study in the secondary schools.

At a meeting on May 9 the Advisory Committee on Academic Programs requested that the Committee on Academic Affairs and the Commission reconsider the foreign language requirement of one unit of a foreign language with a second unit of that language "strongly recommended." The Advisory Committee requested that this be amended to include two units of one language, as originally recommended by that group. The Committee on Academic Affairs considered this request at a meeting on May 19 and recommends that the proposed prerequisites for freshman admission to baccalaureate degree programs at public colleges and universities be amended to require two units of the same foreign language. It was moved (Taylor), seconded (Wells), and voted that the recommendation of the Committee be adopted.

b. Consideration of Remaining Six "Cost-Saving" Suggestions Referred to the Committee. In November 1982 the Commission referred to the Committee on Academic Affairs for further study ten suggestions which were among those made to the Commission in Fall 1982 as "cost-saving" options. By January 1983 the Commission had acted on Committee recommendations with respect to four of the suggestions, and agreed that the remaining six should be considered together at a later date. The Committee held special meetings with institutional representatives in January, March, and May 1983 to complete its study of these six suggestions. Mrs. Taylor noted that the Committee would not, given the time restraints imposed, have been able to complete these studies without reliance on prior planning activities of the Commission. She referred specifically to the statements of institutional missions in the Master Plan (1979) and the program reviews in seven fields conducted since 1980.

The recommendations of the Committee and Commission actions are set forth below:

(1) "Terminate Low-Productivity Doctoral Programs Which Are Duplicated." The Committee recommends that the Commission continue for the time being its present practice, as prescribed in the Master Plan, of reviewing all degree programs on a periodic basis. The Committee notes that in order to meet the original objective of reviewing up to five program areas per year, additional resources will be necessary. It was moved (Taylor), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

(2) "Terminate Graduate Engineering Programs at USC-Columbia." The Committee recommends, in accord with previous Commission action taken in 1981, that graduate programs in engineering at USC-Columbia continue to be authorized. It was moved (Taylor), seconded (DeWitt), and voted that the recommendation of the Committee be adopted.

(3) "Terminate Graduate Education Programs at Clemson." The Committee recommends that existing graduate programs in education at Clemson continue to be authorized for the time being. It was moved (Taylor), seconded (Wells), and voted that the recommendation of the Committee be adopted. Mr. Sheheen suggested that the Committee on Academic Affairs and the Advisory Committee on Continuing Education consider the feasibility of dividing the State into service regions with respect to graduate education courses offered off-campus, to avoid unnecessary duplication.

(4) "Terminate Graduate Programs in Humanities and Social Sciences at Clemson." The Committee recommends that existing master's programs at Clemson in history, English, and economics continue to be authorized for the time being. It was moved (Taylor), seconded (DeWitt), and voted that the recommendation of the Committee be adopted.

(5) "Terminate Doctoral Programs in Business at Clemson (except those operated jointly with such Colleges as Engineering, Sciences, or Agriculture)." Clemson currently offers three doctoral programs in business areas: in applied economics, in management science, and in industrial management. The programs in applied science and in management science are offered jointly with other Colleges and are therefore not included in the suggestion. The Committee recommends that the doctoral program in industrial management at Clemson continue to be authorized. It was moved (Taylor), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

(6) "Review Centers, Bureaus, and Institutes." Mrs. Taylor reported that the Committee collected from the colleges and universities basic information about each center, bureau, and institute as defined in current Commission policy with respect to new programs ("... any Center, Bureau, Institute, or any other budgetary or administrative unit ... for the purpose of carrying out research, public service activities, or any combination of the above"). The institutions identified 41 such units. The results of the Committee's survey, including statement of purpose, information on staffing, and details of income by source and of expenditures, were summarized by the Committee and provided to the Commission.

The Committee recommends that (a) Clemson be requested to absorb its Energy and Resource Development Institute into its Energy Research and Development Center, as originally agreed, or to provide to the Committee by September 15, 1983, justification as to whether the Institute may continue as a separate entity; and (b) with that exception, the Commission accept the recommended list of centers, bureaus, and institutes as those authorized. It was moved (Taylor) and seconded (Smyth) that the recommendation of the Committee be adopted. The motion was amended (Wells) and seconded (Callager) that State funding for centers, bureaus, and institutes be reviewed by the Committee on Business and Finance. The amendment was approved, with Dr. Williams and Dr. Wright opposing. The motion to approve the recommendation of the Committee, as amended, was adopted, with Dr. Williams and Dr. Wright opposing.

Mrs. Taylor expressed appreciation to Dr. Kinard and representatives of the institutions for their assistance to the Committee in preparing this report in a short period of time.

c. Status Report on Articulation Agreement Concerning Transfer of Credits from Technical Colleges to Public Senior Institutions. At its meeting on April 1, 1982, the Commission approved an "Agreement on Transfer of Credit Earned in AA/AS Degree Programs at Technical Colleges." Implementation, which requires completion of a series of actions and evaluations by the technical education system and the senior colleges, was projected for the summer of 1983. Mrs. Taylor reported that, because evaluation of courses has progressed more slowly than anticipated at several of the senior institutions, it now appears that negotiations will not be completed for several months. It is expected that the transfer agreement will be effective for students entering in August 1984.

VII. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Consideration of Appropriation Formula for Fiscal Year 1984-85. Mr. Gallagher reported that the Appropriation Formula Advisory Committee met on February 24, 1983, to review the Appropriation Formula for Fiscal Year 1984-85. The Committee on Business and Finance met on March 3, April 7, and May 5 to consider the recommendations of the Advisory Committee. The recommendations of the Committee, and supporting tables, were provided to the Commission on May 25. It was moved (Gallagher), seconded (Wells), and voted that the recommendations of the Committee be adopted. The 1984-85 Appropriation Formula, as adopted, is attached as Exhibit A; Committee recommendations are attached as Exhibit B.

b. Status Report on 1983-84 Appropriation Bill. Mr. Gallagher reported on the status of the 1983-84 Appropriation Bill, as passed by the Senate Finance Committee.

VIII. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

a. Consideration of Proposed Policy and Procedures for Submission of Institutional Annual Rehabilitation Plans and Evaluation of Annual Rehabilitation and Maintenance Programs. Mr. Graham reported that the Commission adopted, on February 3, 1983, six recommendations for addressing rehabilitation and building maintenance needs at the colleges and universities. One of those recommendations requires that "each institution (including SBTCE institutions) submit to the CHE each year an Annual Preventive Maintenance Plan; and that this plan provide the basis for each institution's annual preventive maintenance program." This recommendation also required that proposed policies and procedures for implementing the preventive maintenance program be submitted to the Commission for approval. He stated that this report was being made in compliance with the stated requirement.

The proposed policy and procedures were developed through the cooperative involvement of the CHE Advisory Committee on Facilities and the College and University Business Officers, with input from staff members of the Budget and Control Board and the Joint Bond Review Committee. The proposal was reviewed by the Committee on Business and Finance, which concurs with the recommendation of the Committee on Facilities that the proposed policy and procedures be approved and transmitted to the Budget and Control Board and the Joint Bond Review Committee for their consideration and action. The Committee noted that the term "preventive maintenance" in the recommendations adopted on February 3, 1983, has been replaced by the words "rehabilitation and maintenance."

The Committee also noted that approval of the policy and procedures by the Budget and Control Board and the Joint Bond Review Committee would result in the following actions:

- (1) Each institution will be required to submit to the Commission annually for approval a three-year plan for rehabilitation, renovation, and remodeling of campus facilities.

- (2) Approval of the plan by the CHE, the Budget and Control Board, and the Joint Bond Review Committee will enable each institution (without further approval) to accomplish any project in the plan for which the funds are available and the project cost does not exceed \$250,000.
- (3) Each institution will establish a rehabilitation reserve account to aid in implementation of the plan. This account will be funded with unencumbered State Institution Bond funds and/or other student fees.
- (4) Each institution will submit to the CHE annually an evaluation of accomplishments under the approved plan.
- (5) The CHE can approve urgent/emergency requests for capital improvement projects not included in the plan for which funds are available and the project cost does not exceed \$75,000.
- (6) The CHE will submit to the Budget and Control Board and the Joint Bond Review Committee an evaluation report on accomplishments in this area by institution and systemwide.

It was moved (Graham) and seconded (Wright) that the recommendation of the Committee be adopted. The motion was amended (Wells) and seconded (M. Smith) that the proposed policy and procedures be amended to include the phrase "subject to Commission approval" in item 3 under "Policy Implementation" on page 3, as follows: "Any undesignated funds in the rehabilitation reserve account shall remain with the institution where they were generated to be used in the manner specified by its governing board, subject to Commission approval." The amendment was approved. The motion to approve the recommendation of the Committee, as amended, was adopted.

b. Consideration of Permanent Improvement Request, USC-Columbia. The University of South Carolina-Columbia requests Commission approval for repair of the tank housing the Brown's Ferry Vessel, a 17th century freighter that was discovered in the Black River at Brown's Ferry. The Committee recommends approval. It was moved (Graham), seconded (Wells), and voted that the recommendation of the Committee be adopted.

IX. Report of Committee on Health and Medical Education

Dr. Wright, chairman of the Committee on Health and Medical Education, reported that duplicate letters, dated May 20, 1983, from Mr. Sheheen were forwarded to Senator Harry A. Chapman, Jr., Chairman of the Senate Education Committee, and to Representative McKinley Washington, Jr., Chairman of the Subcommittee on Colleges and Universities of the House Committee on Education and Public Works, transmitting a proposed revision to House Bill 2961 (a Bill "to Establish a Board of Directors for Medical Education"). Members of the Commission were provided copies of the letters and of the proposed revision to H.2961 on May 26. It was moved (Wright), seconded (Wells), and voted that the revision be approved.

X. Report of Committee on Legislative Relations

As Mr. M. Smith was elected chairman of the Committee on Legislative Relations earlier in the meeting, he requested that Mr. Graham, former chairman of the Committee, present the Committee's report.

Mr. Graham reported that H.2096, a Bill to change the composition of the Boards of Trustees of The Citadel, MUSC, South Carolina State College, USC, and Winthrop College, is scheduled for third reading, with amendments, in the Senate. He noted also that S.378, a Bill to create the Denmark Technical College Area Commission to serve as the governing body of Denmark Technical College, has received three readings in both houses and was returned to the Senate with amendments on May 26.

The meeting was adjourned at 2:20 p.m.

Respectfully submitted,

Gaylon Syrett

Gaylon Syrett
Recording Secretary