

1710

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

December 5, 1985
10:30 a.m. - 3:00 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman
Mr. George L. Brightharp
Dr. Willa J. DeWitt
Mr. W. Jerry Fedder
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. B. P. Gordon III
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. David B. Smith
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Mr. William J. Whitener
Dr. Robert F. Williams
Mr. Robert L. Wynn III

STAFF

Dr. Jeffrey Bartkovich
Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Ms. Saundra E. Carr
Dr. Jeanette A. Deas
Dr. Frank E. Kinard
Mr. Alan S. Krech
Ms. Rhonda W. Mayberry
Ms. Lynn W. Metcalf
Dr. James A. Paschal
Dr. John E. Smalls
Dr. Leonard P. Sternbach
Dr. John C. Sutusky
Ms. Gaylon Syrett
Ms. Julia E. Wells

GUESTS

Dr. Jo Anne Anderson
Dr. John Austell
Dr. James Ballenger
Dr. Lynn H. Blake
Dr. Francis T. Borkowski
Dr. Carl A. Carpenter
Mr. Tom Moore Craig
Ms. Paula A. Cox
Dr. Marianna W. Davis
Dr. W. Bruce Ezell
Dr. Dr. James G. Fox
Dr. Myrtle Glasgow
Mr. Harold A. Jenkins
Ms. Lynette D. Lown
Dr. Carolyn McIver
Mr. J. Lacy McLean
Dr. Jacquelyn A. Mattfeld
Mr. Frank Mauldin
Mr. David P. Rinker
Dr. Michael Smith
Dr. Mike Swindle
Dr. Lucille Whipper
Mr. Marion E. Woodbury

MEMBERS OF THE PRESS

Mr. Sean Callebs
Mr. Scott Johnson
Mr. Bob Pollock
Ms. Maureen Shurr

I. Introduction of New Member

Mr. Sheheen introduced Mr. Tom Moore Craig, Roebuck, recently appointed to the Commission from the 4th Congressional District to fill the unexpired portion of a term expiring on July 26, 1986. Mr. Craig succeeds Mr. Wynn.

II. Approval of Minutes of Meeting of November 7, 1985

It was moved (Wynn) seconded (Taylor) and voted that the minutes of the meeting of November 7, 1985, be approved as written.

III. Report of the Executive Committee

Study of Criteria for Licensure of Degree-granting Institutions. Dr. Boozer reported that a proviso in the 1985 Appropriation Act directed the Commission to conduct a study of the criteria now used for licensure of institutions to operate in or grant degrees in South Carolina. The proviso specified that the study consider whether needs, site specific, or other criteria should be adopted. A draft study has been reviewed and endorsed by the Executive Committee. The study recommends that the licensure statute (Sections 59-46-10 through 59-46-90 of the Code of Laws of South Carolina, 1976, as amended) be amended to provide that any institution for which licensure is required must seek to have its license amended if it wishes to introduce any program or operate at any additional site subsequent to its most recent licensure or licensure renewal, and that the Commission issue appropriate regulations to implement such an amendment procedure. The study further recommends that the licensure statute be amended through the addition of a specific criterion that would address the impact that any new program would have on the desegregation of higher education in South Carolina, and that the Commission issue regulations to incorporate the use of this criterion in its licensing process. The study does not recommend amending the statute to require that the need for a new program be demonstrated for the licensure of in-State non-public or out-of-State institutions. It was moved (Wynn) and seconded (Taylor) that the recommendations of the study, as recommended by the Executive Committee, be approved.

At the invitation of the Chairman, President W. Bruce Ezell of Erskine College, Chairman of the Advisory Council of Private College Presidents, stated that the Council would oppose the addition of a needs criterion if it were applied to in-State private institutions, but that he personally would like to see a needs criterion applied to out-of-State institutions only, even if the constitutionality of such a criterion had to be tested in court. Mr. Sheheen noted the position of the Executive Committee that it would be imprudent legally to impose a needs criterion on out-of-State institutions only. He suggested, and it was agreed, that the question of a needs criterion be considered separately. He suggested further that the Commission approve the report and recommendations of the Executive Committee and request that the Advisory Council consider its position with respect to the legality of a needs criterion applied to out-of-State institutions, reporting back on its findings and recommendations. The motion was adopted, with the understanding that the Advisory Council will continue to examine the question of needs criteria.

It was moved (Williams) and seconded (M. Smith) that the Advisory Council of Private College Presidents develop and submit to the Commission a position concerning the legality of the use of a needs criterion for out-of-State institutions. The motion was amended (Gallager) to provide that sufficiency of quality be addressed, supported by legal documentation. Dr. Williams accepted the amendment. The motion, as amended, was adopted.

IV. Report of Committee on Implementation of the State Higher Education Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Higher Education Desegregation Plan, reported on the following matter:

Consideration of Draft State Plan for 1986-87 and Beyond. On August 26, 1985, the Commission voted to approve the concept of developing a State-initiated plan for continuing desegregation efforts in South Carolina in 1986-87 and beyond. The "South Carolina Plan for Equity and Equal Opportunity in Public Institutions of Higher Education, 1987-87 and Beyond" was drafted in response to this action by the Commission. The Committee has reviewed and endorsed the plan. Mr. Gilliam noted that the presidents of the public colleges and universities and their representatives also strongly endorse the plan. The Committee recommends that the plan be approved and submitted to the Governor and the General Assembly. It was moved (Brightharp) and seconded (Lewis) that the recommendation of the Committee be adopted.

The motion was amended (Gallager) to provide that plans for institutional student recruitment and retention at traditionally white institutions and plans for increasing other race student enrollment at traditionally black institutions include the same elements (pp. 15 and 17). The amendment was adopted.

The motion was amended (Gallager) to add Denmark Technical College to the first sentence under Strategy 6 (p. 19). There was no second. Mr. Gallager suggested that Item 1 (p. 27) be amended to read "Develop and recommend and/or update guidelines and criteria for developing the Institutional Recruitment and Retention Plans," and that Item 5 (p. 28) be amended to read "Develop and recommend policies, guidelines, and procedures for administering the Graduate Incentive Program, the Other Race Grants Program, Public School District Grants Program, and the Institutional Retention Grants Program." Mr. Gilliam indicated that this would be done.

The motion was amended (D. Smith) and seconded (Gordon) to delete from the budget \$400,000 for "Other Race Grants." The motion to amend was not approved.

The motion was amended (Gallager) and seconded (D. Smith) to provide that \$900,000 for "Enhancement - South Carolina State College" be reduced to \$200,000. The motion to amend was disapproved by nine negative and four affirmative votes. The motion was amended (Gallager) and seconded (D. Smith) to delete \$100,000 for 1986-87 for "Enhancement - Denmark Technical College." At the invitation of the Chairman, Dr. Marianna Davis, Acting President of Denmark Technical College, presented an alternative budget and requested that the amount be increased to \$484,530. Mr. Gallager withdrew the amendment. The motion, to approve the plan as recommended by the Committee, as amended, was adopted.

IV. Report of Committee on Academic Affairs

Mrs. Taylor, chairman of the Committee on Academic Affairs, reported on the following matters:

A. Consideration of Award of Teacher Recruitment Grant. The 1985-86 Appropriation Act contains a proviso directing the State Department of Education to transfer \$236,000 of unexpended Education Improvement Act funds to the Commission on Higher Education for the purpose of funding requests for proposals (RFP's) for the creation or implementation of teacher recruitment programs through agencies of State government or private industry. On October 3, 1985, the Commission approved guidelines to govern this grant process. On October 4 requests for proposals were mailed to all eligible institutions. One proposal for funding under this grant program was submitted. This proposal calls for the establishment at Winthrop College of a South Carolina Center for Teacher Recruitment. The proposal was considered by the Committee on Academic Affairs at a special meeting on November 6.

The proposal was submitted on behalf of the South Carolina Educator Recruitment Task Force and in turn on behalf of 21 institutions which have elected to participate in this project. The Educator Recruitment Task Force was established in 1984 by Winthrop, using a portion of a special appropriation made by the General Assembly to Winthrop for FY 1984-85 for a Program for Effective Teaching. The original Task Force consisted of 32 representatives from 14 institutions, a variety of interested agencies, and five members of the General Assembly. Participating institutions listed in the proposal are Baptist, Benedict, Central Wesleyan, The Citadel, Claflin, Clemson, Coker, the College of Charleston, Columbia, Converse, Erskine, Francis Marion, Furman, Lander, Limestone, Morris, Newberry, Presbyterian, South Carolina State, Winthrop, and Wofford. The proposal stipulates that any other institutions which elect to do so may join later.

The proposal calls for the creation of a Center for Teacher Recruitment, to be located at Winthrop. Center staff will include a director, an administrative assistant, and a secretary. Projects to be undertaken include: (1) establishment of an information clearing house including a toll-free telephone number and a speakers bureau; (2) development, through the use of consultants, of a marketing program including television and radio announcements; (3) development of specific activities such as a cadet teacher program, a work-study program, and a tutor program; and (4) investigation of alternative certification procedures. Activities of the Center will be guided by a Policy Board consisting of nine members elected by representatives of all participating institutions. The proposed budget totals \$236,080. The guidelines adopted by the Commission included prospective funding for FY 1985-86 only, and no funds are requested for FY 1986-87.

The Committee recommends that the proposal be approved for funding at \$236,000, with the understanding that this approval does not carry with it any approval of additional funding for 1986-87. It was moved (Taylor), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

b. Consideration of Proposal for New Program -- Avery Research Center, College of Charleston. At a special meeting on November 6, 1985, the Committee considered an emergency request from the College of Charleston for the establishment of the Avery Research Center for Afro-American History and Culture for the purpose of preserving and making available

to the public the heritage of Low Country Afro-Americans. The proposed Center is to be a cooperative program involving the College and the Avery Institute of AfroAmerican History and Culture, a private eleemosynary organization. It is proposed that internships, research associateships, and independent study courses be developed. No new degree programs are planned. The Center will operate initially on the College of Charleston campus, and at some future date expects to move to new quarters on the site formerly occupied by the Avery Normal Institute and later used as the downtown campus of Trident Technical College.

Mrs. Taylor noted that the 1984 Appropriation Act, for the College of Charleston, contained a new line item for 1984-85 for the Avery Institute for the College of Charleston in the amount of \$40,000. Commission staff was advised at the time that the funds were to be used to acquire or lease the Avery Normal Institute property, but no action was taken by the College or the Commission staff. The same item was included in the 1985-86 Appropriation Act with an appropriation of \$119,463.

Mrs. Taylor noted that a draft lease agreement was attached to the proposal by which the College proposes to enter into a lease-purchase agreement for the Avery Normal Institute property for an annual sum of \$25,000. Mrs. Taylor also noted that, subsequent to the Committee's meeting on November 6, the proposal had been reviewed favorably by the State College Board of Trustees, but that the proposal has not been approved by the faculty of the College of Charleston.

The Committee recommends that the implementation of the Center be approved provided that (1) "unique cost" funds of \$94,463 be requested for the College of Charleston for this purpose for FY 1986-87, this amount being the sum appropriated by the General Assembly for the Avery Institute for FY 1985-86 less a proposed \$25,000 lease-purchase payment for acquisition of the Avery Normal Institute property; (2) the Center will be operated on the existing campus of the College of Charleston; (3) it is understood that this approval of the Research Center as a new program of the College of Charleston does not grant or imply any agreement with respect to the proposed lease of additional property or facilities by the College; (4) it is understood by the College that any lease or purchase agreement with respect to additional facilities or property requires review and approval by the Commission in accord with established policies and procedures; and (5) the program is approved by the faculty of the College of Charleston.

It was moved (Taylor), seconded (DeWitt), and voted that the recommendations of the Committee be adopted.

VI. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

a. Consideration of Construction of Shared Research Facility, Medical University of South Carolina. The Medical University of South Carolina requests authorization to create a Shared Research Facility, involving three interrelated laboratories: Cell Culture Laboratory, Hybridoma Facility, and Molecular Biology Laboratory. Approximately 46% of the total projected cost

will be paid for by a grant from the National Heart, Lung and Blood Institute. This Shared Research Facility, consisting of 4,387 square feet, will promote interdepartmental research efforts and will be cost effective. The total cost of the project is \$476,620 (\$222,620 in Federal funds, \$205,000 from Excess Debt Service, and \$49,000 from State appropriations).

Mr. Graham noted that the granting agency has stipulated that all designs must be approved and the project under contract by March 1, 1986. The Committee recommends that the request be approved. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

Mr. Graham requested, and it was agreed, that the rule requiring that agenda items be submitted 48 hours prior to a meeting be waived to allow consideration of two additional projects by MUSC.

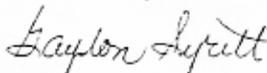
b. Consideration of Budget Increase for Construction of Psychiatric Institute, Medical University of South Carolina. The Medical University requests authorization to increase the budget for the construction of the Psychiatric Institute by \$1,628,368 in order to include an auditorium and research laboratories in the new facility. The Committee recommends approval. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

c. Consideration of Laboratory Animal Medicine Renovation Project, Medical University of South Carolina. The Medical University requests authorization to increase the budget for the Laboratory Animal Renovation Project by \$460,000 in order to upgrade the HVAC systems of the animal research facilities in the Basic Sciences Building, the Quadrangle, and the fourth floor of the Research Building. Mr. Graham stated that these revisions are necessary to meet standards set by the U.S. Department of Agriculture. The Committee recommends approval. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

VII. Resignation of Mr. Wynn. Mr. Sheheen read a statement concerning the resignation of Mr. Wynn from the Commission in order to devote more time to added responsibilities in Spartanburg County. Mr. Sheheen's remarks are attached as Exhibit A.

The meeting was adjourned at 3:00 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary