

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

April 5, 1979
10:30 a.m. - 12:45 p.m.

MEMBERS PRESENT

Mr. Arthur M. Swanson, Chairman
Dr. James E. Bostic, Jr.
Mr. Arthur J. H. Clement, Jr.
Dr. B. J. Cooper
Mrs. Jennie C. Dreher
Mr. Robert C. Gallagher
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Gen. Hugh P. Harris
Mr. Joseph O. Rogers, Jr.
Mr. J. Clyde Shirley
Mr. C. Otis Taylor, Jr.
Mrs. Margaret E. Wells
Mr. Robert P. Wilkins
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBER OF THE PRESS

Ms. Ann Green

GUESTS

Dr. Francis T. Borkowski
Mr. John M. Cooper
Mr. G. William Dudley, Jr.
Mr. Darrell Hickman
Mr. J. Lacy McLean
Dr. James R. Morris, Jr.
Ms. Kay Paschal
Mr. James Shanahan
Dr. Walter D. Smith
Dr. Robert H. White

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Mr. William C. Jennings
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mr. Cannon R. Mayes
Mrs. Lynn Metcalf
Mr. James R. Michael
Mr. John J. Powers
Mr. James L. Solomon, Jr.
Mr. Joseph A. Syiek
Mrs. Gaylon Syrett
Mrs. Judi R. Tillman

I. Approval of Minutes of March 1, 1979, Commission Meeting

It was moved (Dreher) and seconded (Taylor) that the minutes of the March 1, 1979, Commission meeting be approved as written. The motion was adopted.

II. Ratification of Mail Ballot on 1978-79 Supplemental Appropriation Requests of Clemson University and the University of South Carolina

Commission members earlier were provided copies of Dr. Boozer's March 9 letter to Mr. William T. Putnam, Executive Director of the Budget and Control Board, concerning 1978-79 supplemental appropriation requests (Exhibit A). The letter reflected the actions of the Commission on March 1, and the recommendations of the Commission by mail ballot with reference to supplemental appropriation requests from Clemson and USC that were reviewed by the Business and Finance Committee subsequent to the March 1 meeting of the Commission. It was moved (Wilkins) and seconded (Cooper) that the recommendations of the Commission approved by mail ballot be ratified. The motion was adopted.

Dr. Bostic, Chairman of the Business and Finance Committee, reported on the status of the Appropriation Bill, as recommended by the House Ways and Means

Committee. He commented that he was encouraged by that Committee's support of funding by Formula.

III. Consideration of Composition of Advisory Council on Community Service and Continuing Education

Dr. Boozer noted the request at the March 1 Commission meeting that the staff provide background information concerning the creation of the Advisory Council on Community Service and Continuing Education (Title I of the Higher Education Act of 1965, as amended), and on the selection of its members. This information was provided by memorandum dated March 28.

On July 1, 1974, the administration of the Title I Program was transferred to the Commission on Higher Education from the Budget and Control Board by statute enacted by the 1974 General Assembly. The Higher Education Act of 1965 as amended requires that an advisory council be designated by the administering agency to provide "special qualifications with respect to solving community problems [and be] broadly representative of institutions of higher education in the State." The basic "State Plan (as amended) for Community Service and Continuing Education Program," approved by the Commission, certified by the State Attorney General and the Governor, and accepted at the Federal level, includes the following paragraph concerning the Advisory Council:

"2.1.4 The Advisory Council to the State Administering Agency for the Community Service and Continuing Education Program shall include individuals who have special qualifications or experience in working with community problems and who are broadly representative of institutions of higher education; of government (state agencies); and of the public-at-large. It will include, but not necessarily be limited to 1) the chairpersons of the State Council of Public College and University Presidents; the State Advisory Council of Private College Presidents; and the Executive Director of the State Board for Technical and Comprehensive Education; 2) the chief executive officers of the Commission on Higher Education; the Department of Health and Environmental Control; and the Department of Social Services; 3) the chief executive officers of the State Municipal Association; the State Association of Counties; and the Regional Council of Governments Committee, without prejudice to their right, in each instance, to appoint a representative to serve in their stead."

Dr. Boozer noted that he and Dr. R. Cathcart Smith, then Chairman of the Commission, had agreed, early on, that it would give a helpful connection to the Commission for a Commission member, rather than the executive director, to serve as the Commission's representative on the Advisory Council. The first appointee, who served from 1975 until her term expired in 1976, was Dr. Marianna Davis, Professor of English at Benedict College. Dr. Davis was succeeded by Mrs. Wanda Forbes, who served on the Advisory Council from 1976 until the appointment of the new Commission in July, 1978.

Dr. Boozer recommended that, if the Commission wishes to re-evaluate the composition of the Advisory Council at this time, (1) the present nine members, representing the agencies named in the State Plan, be retained; (2) the membership be expanded to 12 members; and (3) three members be appointed by the Chairman with due attention to continuing representation of women and minority group members on the Advisory Council. It was moved (Shirley) and seconded (Harris) that the recommendations, as stated above, be approved. The motion was adopted.

IV. Recommendations for FY 1979 Funding of Title I-A Proposals (Community Service and Continuing Education)

Mr. Michael reported that in October, 1978, the Advisory Council on Community Service and Continuing Education reviewed 30 preliminary proposals submitted for funding under the Title I-A program, and selected 14 for development of final proposals. Two of the 14 were subsequently withdrawn by the institutions. The Advisory Council met on January 31 to consider the 12 final proposals, and recommended that the following proposals be funded at the amounts indicated:

1. Florence-Darlington Technical College	Education Program for Long-Term Care Facility Personnel	\$23,375
2. USC	Substance Abuse Education through Theatre	30,396
3. Greenville Technical College	Center for Continuing Education for Women	27,644
4. USC	Community Education on Child Abuse and Neglect	18,929
5. MUSC	Parenting Education for Teenage Mothers	22,843
6. USC	Capacity Building Program for Local Government Policy Makers in South Carolina	16,711
7. Charleston Higher Education Consortium	Issues, Policies and Strategies in the Coordination of Health Care Systems	12,209
8. S.C. State College	Effective Parenting Skills	16,978
Total Federal Cost:		\$169,085

Dr. Wright suggested that in the future those proposals relating to health be considered by the Standing Committee on Health and Medical Education prior to being submitted to the full Commission. Dr. Boozer recommended that Dr. Wright's suggestion be taken under consideration, but that no action be taken with reference to the matter at this time. It was moved (Wilkins) and seconded (Harris) that the recommendations of the Advisory Council on Community Service and Continuing Education, as stated above, be approved.

Mr. Clement stated that in his opinion many of the programs have been proposed merely in an effort to utilize available funds. He questioned the value of several of the programs, particularly "Substance Abuse Education through Theatre" and "Parenting Education for Teenage Mothers," and commented that approval of the recommendations would result in irresponsible use of taxpayers' money. Mr. Shirley stated that the Commission should have an opportunity to study the proposals carefully.

Mr. Wilkins noted that one of the objectives of higher education is to provide community service and continuing education. He commented that he is in favor of approving a program which will deal with substance abuse through theatre. It

was his view that the Commission should not minimize the efforts of the institutions in offering programs which address some of the nation's most serious problems.

Mr. Shirley asked if the Advisory Council investigated other federally funded programs concerned with the same subjects. Mr. John J. Powers, State Administrator, noted that this Federal Program is charged with the responsibility of bringing to bear the expertise of colleges and universities and technical institutions to help solve community problems.

The motion that the recommendations of the Advisory Council be approved was adopted, Mr. Clement opposing and Mr. Shirley abstaining. Mr. Clement requested that Dr. Boozer reexamine the role of the Advisory Council and take into consideration in the future the concerns expressed by the Commission.

V. Licensing and/or Accreditation of Schools of Chiropractic

Dr. Boozer reported that the responsibility for licensure of non-public degree-granting institutions (with certain specified categories of institutions excepted) was assigned to the Commission on Higher Education by the General Assembly by Act 201 of 1977. Schools of chiropractic are excluded from licensure by Act 201. On March 22, 1979, the Senate passed S.274 which amended Act 201 of 1977 to remove schools of chiropractic from exemption from licensure and to make the Commission on Higher Education responsible for accrediting such schools.

A similar Bill was debated in the House of Representatives several weeks earlier and was referred to the House Education and Public Works Committee. On February 23 Dr. Boozer wrote to Representative Ralph Anderson on this subject, at his request, advising that if the accrediting function for schools of chiropractic were assigned to the Commission on Higher Education, such a responsibility would be highly irregular and would be without effect if other states refused to recognize such accreditation.

Dr. Boozer recommended that the Commission adopt a resolution in opposition to the accrediting function being assigned to the Commission, stating the reasons therefor, for transmittal to the appropriate committee of the House of Representatives. A draft resolution was transmitted to the Commission on March 28. It was moved (Wilkins) and seconded (Clement) that the draft resolution be approved. Dr. Wright stated that the Committee on Health and Medical Education discussed the draft resolution and recommended that it be adopted, with minor revisions. Mr. Wilkins withdrew the motion. Mr. Rogers suggested that the Commission request that it be given an opportunity to be heard on this matter by the appropriate committee of the General Assembly. It was moved (Wright) and seconded (Harris) that the recommendations of the Committee on Health and Medical Education be approved, that the resolution be transmitted to the members of the House Medical, Military, Public and Municipal Affairs Committee, and that the Commission request that it be given an opportunity to be heard on this matter by that legislative committee. The motion was adopted unanimously. The resolution, as adopted, is attached as Exhibit B.

VI. Progress Reports of Task Force Chairmen

Dr. Boozer distributed copies of final reports of several task forces and noted that reports of other task forces are nearing completion. He also distributed copies of reports of the public hearings that were held over the State in January and February. Written statements submitted by speakers at the public hearings,

and newspaper reports of those hearings, are on file in the Commission office and are available to Commission members upon request. Chairmen of task forces reported briefly on the progress made during the past month.

Mr. Wilkins suggested that the Commission hold a special two-day meeting on June 6-7 to consider the issues raised by the task forces. Mr. Clement stated that the task force reports should serve as a basis for the master plan, but the Commission should not have to consider each report individually. Dr. Boozer recommended that the Commission receive the reports and incorporate their substance into the master plan as it deems appropriate. Mr. Graham suggested that Commission members refer their comments concerning task force reports to the chairmen of the task forces. Mr. Gilliam suggested that such comments be sent directly to Dr. Boozer. Mr. Wilkins suggested that Dr. Boozer and the chairmen be provided comments prior to the May 3 meeting of the Commission.

VII. Other Business

Proposed Appropriation Formula Working Committee. Dr. Bostic, Chairman of the Task Force on the Appropriation Formula, reported that at its meeting on March 27 the Task Force approved the framework of a revised formula and recommended establishment of an Appropriation Formula Working Committee to complete the missing parts of the revised formula as well as to recommend improvements in succeeding years. The proposed Committee would include: (a) four members to be determined by the Council of Presidents of Public Senior Colleges and Universities (two from the colleges and one each from Clemson and USC); (b) one member of the Commission; (c) the State Auditor; (d) the Research Director of the Senate Finance Committee; (e) the Research Director of the House Ways and Means Committee; and (f) one member of the Commission staff. Mr. Rogers suggested, and Mr. Clement concurred, that the Chairman appoint three members of the Commission as members of the Committee. It was moved (Bostic) and seconded (Clement) that the proposed Committee, as amended, be approved. The motion was approved unanimously.

Reporting of Revenues and Expenditures. Dr. Bostic stated that the problem of consistency by the institutions in reporting expenditures (CHE 101 B & C reports) was discussed by the Task Force on the Appropriation Formula. Institutional representatives present at the meeting of the Task Force on March 27 agreed that they would review the categorization of their expenditures to assure compliance with NACUBO's College and University Business Administration supplement 5:2:1 of April, 1978. Dr. Bostic noted that Dr. Boozer will ask each institution to resubmit its CHE 101 B & C report for 1977-78 in accordance with the supplement, and to prepare a preliminary CHE 101 B & C report for 1978-79 based on estimated revenues and expenditures for the full year. Dr. Bostic requested that, if the institutions do not cooperate on this matter, the Commission be so informed at its next meeting.

Commission Personnel Matters. Mr. Clement suggested that if a standing committee of the Commission is not specifically charged with Commission personnel matters the Executive Committee be so charged, particularly with reference to personnel policy. Mr. Gallagher stated that in his view Mr. Clement's suggestion is an appropriate one, and suggested that the Commission be provided information concerning the various staff positions to enable it to discuss such matters intelligently and to be informed generally. He suggested further that a mechanism be developed for evaluating the effectiveness of the staff.

Staff Position in Health Affairs Area. Dr. Wright noted that it was announced at the March 1 meeting of the Commission that a vacancy exists in the health affairs area of the Commission staff. The Commission approved the recommendation of the Health and Medical Education Committee that the position be upgraded, because of the increased demands on the staff in the health area. He announced that the position has been upgraded and an active search has been underway for several weeks for a person to fill the position. Eighteen candidates who met the qualifications have been interviewed to date.

Report of the Facilities Committee. Mr. Taylor, Chairman of the Facilities Committee, reported that the University of South Carolina submitted, on April 4, a permanent improvement request in the amount of \$100,000 to provide Phase I of a greenhouse facility, to be funded from the Renovation Fee Reserve Account. The Facilities Committee recommended approval of the request as meeting pressing local needs criteria. It was moved (Taylor) and seconded (Dreher) that the recommendation of the Committee be approved. The motion was adopted.

VIII. Report of Executive Director

Dr. Boozer distributed copies of a listing of State, regional, and national professional meetings attended by Commission staff during January, February, and March, 1979 (Exhibit C). This information was provided in response to a request by Mr. Clement on March 1.

The meeting was adjourned at 12:45 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary