

MINUTES OF MEETING  
OF  
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

October 7, 1982  
10:30 a.m. - 2:10 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman  
Mrs. Willa J. DeWitt  
Mr. Robert C. Gallagher  
Mr. Roosevelt Gilliam, Jr.  
Mr. Robert E. Graham  
Mr. Joseph O. Rogers, Jr.  
Mr. Fred R. Sheheen  
Mrs. Nanette H. Smyth  
Mr. C. Otis Taylor, Jr.  
Mrs. Nelle H. Taylor  
Mr. Robert L. Utsey, Jr.  
Dr. Hugh H. Wells  
Dr. Robert F. Williams  
Dr. Louis D. Wright, Jr.  
Mr. Robert L. Wynn III

MEMBERS ABSENT

Mr. Harold W. Jacobs  
Dr. Alba M. Lewis  
Mr. Mortimer F. Smith

MEMBERS OF THE PRESS

Ms. Adrian Barnes  
Ms. Camille Bradford  
Mr. Joe Cumbee  
Mr. Lou Fontana  
Mr. Reggie Hall  
Mr. Tony Kenyan  
Ms. Katherine King  
Mr. Hans Knoop  
Mr. John Norton  
Ms. Charlene Porter  
Mr. Frank Sayles

GUESTS

Dr. Daniel J. Antion  
Dr. Bill L. Atchely  
Dr. Francis T. Borkowski  
Mr. G. William Dudley, Jr.  
Mr. Wade Green  
Maj. Gen. James A. Grimsley, Jr.  
Dr. H. M. Holderfield  
Dr. Andrew Hugine, Jr.  
Dr. Milton Kimpson  
Dr. Carolyn McIver  
Mr. J. Lacy McLean  
Dr. W. David Maxwell  
Dr. W. Marcus Newberry, Jr.  
Dr. Oscar C. Page  
Dr. Terry Peterson  
Mr. David P. Rinker  
Ms. Alvena Smarr  
Dr. Glenn G. Thomas  
Mr. Marion E. Woodbury

STAFF

Dr. Howard R. Boozer  
Mr. Charles A. Brooks, Jr.  
Dr. Frank E. Kinard  
Mr. Alan S. Krech  
Mr. Cannon R. Mayes  
Mrs. Lynn Metcalf  
Dr. James A. Paschal  
Ms. Julie Roper  
Mr. James L. Solomon, Jr.  
Dr. John C. Sutusk  
Mrs. Gaylon Syrett  
Mrs. Carol D. Waldo

I. Approval of Minutes of Meeting of September 9, 1982

It was moved (O. Taylor), seconded (N. Taylor), and voted that the minutes of the meeting of September 9, 1982, be approved as written.

II. Deferral of Matters Affecting the State Board for Technical and Comprehensive Education

Dr. Bostic noted that a joint meeting on October 1, 1982, the Committees on Academic Affairs, Health and Medical Education, and Business and Finance made two recommendations with respect to the State Board for Technical and Comprehensive Education: (1) that the downtown Charleston campus of Trident Technical College

and Harbison campus of Midlands Technical College be closed, and (2) that the Commission endorse a statement recommending that college parallel programs designed for transfer to senior colleges and universities at seven technical colleges (Chesterfield-Marlboro, Greenville, Midlands, Tri-County, Trident, Williamsburg, and York) be continued. The second recommendation responded to a September 28, 1982, Resolution by the Budget and Control Board requiring SBTC, in consultation with the Commission on Higher Education, to "consider enrollment limitations, reductions and/or elimination of non-critical programs and services, with particular emphasis on college transfer courses in the Associate Arts and Associate Science degrees."

Dr. Bostic suggested that because these recommendations were not on the agenda for October 7, consideration be deferred to the November 4, 1982, meeting. Mr. Sheheen suggested that the second recommendation be forwarded to the Budget and Control Board. Mr. Gallagher objected. It was moved (Sheheen), seconded (N. Taylor), and voted that both recommendations be deferred to November 4, 1982.

### III. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following permanent improvement requests:

a. Request to Purchase the Horne Property for Beaufort Campus, University of South Carolina. USC has requested authorization to purchase the Horne property, adjacent to the Beaufort Elementary School near the campus of USC-Beaufort. The existing structure on the property would be used for office and general storage space currently being leased, and a scaled-down version of the formerly approved Marine Science Laboratory would be constructed on the site. The 1981 Bond Act authorized \$393,100 for the Marine Science Laboratory as approved by the Commission. The Committee recommends approval, with the stipulation that no more than \$141,200 (highest appraised value) be expended for the purchase of the Horne property. It was moved (O. Taylor) and seconded (Graham) that the recommendation of the Committee be approved. The motion was adopted.

b. Request to Renovate LeConte Hall, USC-Columbia. This project would relocate the reading library for the Mathematics/Computer Science Departments and create research and study areas for faculty and students. The estimated \$70,000 cost would be paid from renovation reserve funds. The Committee recommends approval. It was moved (O. Taylor), seconded (Williams), and voted that the recommendation of the Committee be adopted.

### IV. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Recommended Reductions in 1983-84 Budgets of the Public Senior Colleges and Universities. Mr. Gallagher reported that at a joint meeting on October 1, 1982, the Committees on Academic Affairs, Health and Medical Education, and Business and Finance considered 26 suggested options that had been received for making the \$3.5 million reduction in 1983-84 institutional budgets mandated by the Budget and Control Board on September 14, 1982. The committees recommend that funding of the USC Medical School and MUSC be reduced by \$1.5 million, that the two-year occupational programs (except nursing) at USC-Columbia be phased out, that Clemson's funding be based on undergraduate enrollment at the Fall 1981

level, and that the remainder of the required reduction be achieved by proportionately reducing the funding of 1982-83 undergraduate enrollment growth at the other public senior institutions to bring the total reduction to the required amount of \$3.5 million. The three committees requested that the Committee on Business and Finance develop the details of these reductions for consideration by the full Commission on October 7. The recommendations of the Business and Finance Committee are as follows:

	Recommended 1983-84 Budget Reductions
USC School of Medicine	\$750,000
MUSC Hospital	750,000
USC-Columbia Two-year Occupational Programs (except nursing)	729,000
Clemson University	720,072
The Citadel	59,477
South Carolina State College	47,519
*Winthrop College	---
College of Charleston	122,591
Francis Marion College	113,719
Lander College	94,326
USC-Aiken	55,395
USC-Coastal Carolina	57,901
*USC-Spartanburg	---
	<u>\$3,500,000</u>

\*Winthrop and USC-Spartanburg (and USC-Columbia) did not have undergraduate enrollment growth in Fall 1982.

It was moved (Gallager) and seconded (Rogers) that the recommendations of the Committee be adopted, and that the Blue Ribbon Committee on Medical Doctor Education be specifically charged with studying the feasibility of merging the University of South Carolina Medical School into the Medical University of South Carolina to determine the cost savings, if any, involved with such a merger, and report its findings to the full Commission by February 3, 1983. Mr. Graham noted that the recommended reduction for the USC School of Medicine would be made from academic funds, while the reduction for MUSC would be made from funds for the Hospital and for indigent patient care. The motion was amended (O. Taylor) and seconded (Utsey) to provide that USC Medical School and MUSC "be merged," rather than "merging USC Medical School into MUSC."

At the invitation of the Chairman, representatives from the colleges and universities made the following comments:

Dr. W. Marcus Newberry, Jr., Interim President of MUSC, noted that funds are not appropriated directly into support for indigent care but into support for education. He stated that, while he appreciates the efforts of the Committee to cause the least amount of harm, he urges the Commission to work toward eliciting the highest possible quality with the funds available. Mr. Marion E. Woodbury, Vice President for Finance at MUSC, noted that construction has begun on the east wing of the Hospital, and the proposed reduction in funds would pose a hardship.

President Atchley stated that it would be unfair for enrollment at Clemson to be held at the Fall 1981 level while limiting enrollments at other institutions

at 1982 levels. He commented that Clemson has already restricted its enrollment and is being penalized for doing a good job of controlling enrollment growth; productivity has increased and the retention rate at Clemson is high; and it might be necessary for Clemson to reduce its enrollment by as many as 800 students rather than the Commission's estimate of 200 in order to absorb the proposed \$720,072 reduction. He stated that in his opinion South Carolina cannot support two medical schools.

Dr. Francis T. Borkowski, USC Provost, expressed concern that Commission action with respect to two-year occupational programs (except nursing) at USC-Columbia would preempt decisions that USC might make internally in its review and evaluation of academic programs currently in progress. He noted that USC has made an effort to cooperate with the Commission on this issue and adjustments have been made, such as the termination of two of the five two-year occupational programs in 1981-82. He commented, and Mr. Sheheen agreed, that significant changes have been made in the College of Applied Professional Sciences (formerly the College of General Studies). Mr. Sheheen stated that the University's willingness to make an objective study of the Commission's recommendations is commendable.

President Grimsley stated that The Citadel does not support proportionate reductions for each of the institutions because in his opinion some institutions are able to withstand larger reductions than others. He urged that immediate efforts be made to examine the entire structure of higher education in the State.

Dr. Wright stated that substantial alterations must be made in the public higher education system that will bring about higher quality at the lowest possible cost. He stated that the issues of real cost savings have not been dealt with yet.

Mr. Rogers stated that the recommendations of the Committee on Business and Finance would require USC to bear almost one-half of the \$3.5 million reduction.

Dr. Bostic stated that difficult decisions must be made, and the impact will be substantial. He noted that the Budget and Control Board has mandated the \$3.5 million reduction as a means of shifting some higher education funds from non-critical high cost or duplicative programs to critical science and technology areas.

The amended motion was disapproved, with seven negative and six affirmative votes.

Mr. Sheheen suggested that the portion of the motion with respect to the study of merging the medical institutions be referred to the Committee on Health and Medical Education. The motion was amended (N. Taylor) and seconded (O. Taylor) to divide the motion into two parts, considering the proposed merging of the medical institutions as a separate issue. The amended motion was disapproved, with ten negative and five affirmative votes. The motion to approve the recommendations of the Committee was adopted.

b. Recommended Allocation of 1983-84 Salary Enhancement, Equipment, and Act 187 Implementation Funds. Mr. Gallager reported that the Budget and Control Board on September 14 also requested that the Commission allocate \$3,000,000 to the

public senior institutions for salary enhancement and equipment, and \$350,000 to the public and private institutions for 1983-84 implementation of Act 187 concerning teacher training. The Committee's recommendations are as follows:

(1) Allocation of Funds for Salary Enhancement (\$1,000,000). Mr. Gallagher reported that the rationale for arriving at the recommended distribution of the \$1,000,000 is based on bringing the faculty salary averages in the disciplines specified as close to the faculty salary averages used in the 1983-84 Appropriation Formula as funds will permit. Faculty salaries were calculated for all institutions based on 96.6% of the faculty salary averages used in the 1983-84 formula (Exhibit A). If an institution's average faculty salary in a specified discipline is 96.6% or more of the average used in the formula, no additional funds are recommended. In the case of South Carolina State College and Winthrop, the faculty salary averages in all specified disciplines are at or above 96.6% of formula averages. It was moved (Gallagher) and seconded (Rogers) that the recommendations of the Committee be adopted. The motion was amended (Sheheen) and seconded (Williams) to provide that an institution, within the total funds allocated to it for salary enhancement, be given complete flexibility in budgeting those funds among the specified high priority disciplines.

At the invitation of the Chairman, Dr. Terry Peterson of the Governor's staff noted that the Budget and Control Board did not discuss biological sciences among the high priority disciplines. A substitute motion was made (Sheheen) and seconded (Wright) that the staff reallocate the funds, omitting biological sciences, for consideration later in the meeting. The substitute motion was adopted. After further consideration of the two options, it was moved (Sheheen) and seconded (Williams) that the recommendation of the Committee be adopted, with the provision that an institution, within the total funds allocated to it for salary enhancement, be given complete flexibility in budgeting those funds among the specified high priority disciplines. The motion was adopted, with Dr. Wells opposing.

(2) Recommended Allocation of Funds to the Public Institutions for Implementation of Act 187 in 1983-84 (\$126,000). Mr. Gallagher reported that the Budget and Control Board requested that the Commission allocate \$350,000 to the public and private colleges and universities for the implementation of Act 187 in 1983-84. The Committee determined that the public institutions need \$126,000 (Exhibit B) and that the private institutions need \$113,514 to assist them in implementing this Act in 1983-84, leaving a balance of \$110,486 not required in 1983-84 for this purpose. The Committee recommends that the Commission request that \$110,486 be added to the \$2,000,000 provided for equipment for the public colleges and universities. (These funds have been incorporated in the allocations in item (3) below and in Exhibit C.) The Committee further recommends that the \$113,487 for use by private institutions in implementing Act 187 in 1983-84 be allocated to the State Board of Education for reallocation to those institutions. It was moved (Gallagher) and seconded (Gilliam) that the recommendations of the Committee be adopted. The motion was adopted.

(3) Recommended Allocation of Funds for Equipment (\$2,110,486). Mr. Gallagher reported that the rationale for arriving at the recommended allocation of \$2,110,486 for equipment in the specified high priority disciplines is based on credit hours produced by level with each level weighted, and additional weight added for instructional support from the 1983-84 Appropriation Formula.

The results of the credit hour calculations are shown in Exhibit C. The allocation of the \$2,110,486 is based on the total weighted credit hours as shown in column 7 of Exhibit C. The Committee recommends, however, that \$1,910,486 be allocated based on column 7, with the remaining \$200,000 to be provided to USC for purchase of computer equipment to implement the doctoral program in Computer Science in Fall 1983 as approved by the Commission on September 9, 1982. It was moved (Gallager) and seconded (Wright) that the recommendation of the Committee be adopted. The motion was amended (Sheheen) and seconded (Williams) to include the provision that an institution, within the funds allocated to it for equipment, be given complete flexibility in budgeting those funds among the specified high priority disciplines. The amended motion was adopted. A summary of recommended allocations for 1983-84 is attached as Exhibit D.

c. Recommended Reduction (4.6%) in Commission's 1982-83 Budget. Mr. Gallager reported that on September 14 the Budget and Control Board mandated that most State agencies reduce their 1982-83 appropriation by 4.6%. The Committee recommends that the reduction of \$79,182 in the Commission's budget, based on a total appropriation of \$1,721,341, be achieved as follows:

1. Surplus in funds appropriated for SREB contract programs (generated by students who did not enroll)	\$40,100
2. SREB - Small Grants Program	10,000
3. Projected surplus in Personal Services	26,000
4. Balance from other operating funds	<u>3,082</u>
	<u>\$79,182</u>

It was moved (Wright) and seconded (Sheheen) that the recommendation of the Committee be approved. The motion was adopted.

d. Recommended Commission 1983-84 Budget Based on Budget and Control Board Allocation to the Commission. Mr. Gallager reported that the 4.6% reduction in the Commission's 1982-83 budget is carried forward into the base for 1983-84. Since surplus funds in SREB contract programs and in Personal Service are for the most part committed for 1983-84, the 4.6% reduction for 1983-84 must be taken in other areas. The Committee recommends that the allocation, and the decreases to offset additional requirements in 1983-84, be made as follows:

Recommended Increases, 1983-84

1982-83 SREB Contracts in Veterinary Medicine - 80 @ \$6,500	\$520,000
1982-83 SREB Contracts in Optometry - 32 @ \$4,200	<u>134,400</u>
Total 1982-83 SREB Contracts	\$654,400
1983-84 SREB Contracts in Veterinary Medicine - 85 @ \$6,750	\$573,750
1983-84 SREB Contracts in Optometry - 28 @ \$4,400	<u>123,200</u>
Total 1983-84 SREB Contracts	\$696,950
Additional SREB Contract Requirements, 1983-84	\$ 42,550
Additional Personal Service Requirement, 1983-84	<u>21,427</u>
Total Additional Requirement, 1983-84	<u>\$ 63,977</u>

Recommended Decreases to Offset Additional Requirements, 1983-84

State Grants	\$ 48,700
Other Operating Expenses	15,277
Total Recommended Decreases, 1983-84	<u>\$ 63,977</u>

e. Further Discussion of College Parallel Programs Offered by SBTCE Institutions. Mr. Sheheen suggested that the second recommendation concerning SBTCE referred to above on pages 713 and 714 be forwarded to the Budget and Control Board before it takes action on October 15, 1982. Mr. Utsey suggested that the next to last sentence in the recommendation be amended to read, "Cost savings within the TEC system may be more than offset by increased State funding in the senior colleges." Mr. Sheheen agreed. Dr. Wells expressed the view that the Commission should discuss the recommendations with the State Board for Technical and Comprehensive Education before communicating them to the Budget and Control Board. Mr. Sheheen concurred.

Mr. Gallager expressed appreciation to the staff for the work done during the past week under difficult time constraints.

The meeting was adjourned at 2:10 p.m.

Respectfully submitted,

*Gaylon Syrett*  
 Gaylon Syrett  
 Recording Secretary