

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

January 12, 1984
10:30 a.m. - 12:40 p.m.

MEMBERS PRESENT

Mr. Fred R. Sheheen, Chairman
Mr. George L. Brightharp
Dr. Willa J. DeWitt
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mr. Harold W. Jacobs
Dr. Alba M. Lewis
Mr. David B. Smith
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mrs. Nelle H. Taylor
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.
Mr. Robert L. Wynn III

GUESTS

Dr. John T. Austell
Dr. Dan Austin
Mr. J. Steven Beckham, Jr.
Dr. Carl A. Carpenter
Mr. Hans Knoop
Dr. Carolyn McIver
Mr. J. Lacy McLean
Ms. Sandy Manning
Dr. George M. Reeves
Mr. David T. Rinker
Dr. Robert E. Roberson
Mr. William E. Troublefield, Jr.
Dr. Harold P. Tuttle, Jr.
Dr. Mark Wright

MEMBERS ABSENT

Mr. Robert L. Utsey, Jr.
Dr. Hugh H. Wells

STAFF

Dr. Howard R. Boozer
Mrs. Denise L. Jones
Dr. Frank E. Kinard
Mr. Alan S. Krech
Mrs. Lynn Metcalf
Dr. James A. Paschal
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

MEMBERS OF THE PRESS

Ms. Stacy Allison
Ms. Camille Bradford
Mr. Dale Burgess
Ms. Betty Lynn Compton
Mr. John Deiner
Mr. Lou Fontana
Mr. David Hill
Mr. Broderick Samuel
Mr. Mark Williams

I. Approval of Minutes of December 1 and 15, 1983, Meetings

It was moved (Taylor), seconded (Gilliam), and voted that the minutes of the December 1, 1983, meeting be approved as written.

It was moved (Smyth), seconded (Taylor), and voted that the minutes of the December 15, 1983, meeting be approved as written.

Mr. Sheheen noted that Dr. Wells had emergency surgery on January 11 and is in Oconee Memorial Hospital in Seneca.

II. Election of Officers for 1984

It was moved (Gilliam), seconded (Brightharp), and voted that Mr. Sheheen be nominated for reelection as Chairman for 1984. It was moved (M. Smith), seconded (Williams), and voted that nominations be closed. Mr. Sheheen was reelected Chairman by acclamation.

It was moved (Williams), seconded (D. Smith), and voted that Mr. Gallagher be nominated for reelection as Vice Chairman for 1984. It was moved (M. Smith), seconded (Williams), and voted that nominations be closed. Mr. Gallagher was reelected Vice Chairman by acclamation.

III. Report of Committee on Academic Affairs

Progress Report on Selection of Consultants to Review Programs in Political Science. Mrs. Taylor, chairman of the Committee on Academic Affairs, reported that the team of consultants to review programs in history has been secured and site visits to the 11 campuses are being scheduled for February 6 and February 28 through March 2.

Nominees for consultants to review existing programs in political science were solicited from the institutions and appropriate national organizations. The 56 nominees were then ranked in order of preference by the institutions. A list of the names of the 25 achieving the highest weighted scores in this process was approved by the Committee in early December. The staff is contacting these individuals, in rank order with due attention to such factors as field of expertise, in order to form a team of five to six consultants for these reviews.

IV. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Extension of Due Date for Study of the Costs of Higher Education to Both Students and the State. Mr. Gallagher noted that in a proviso in the 1983-84 Appropriation Act the General Assembly directed the Commission to conduct a study by January 15, 1984, of higher education costs that students are required to pay to attend the public colleges and universities in South Carolina. The Committee believes that the study, now in draft form, should be reviewed further, and recommends that Mr. Sheheen write to the President of the Senate and the Speaker of the House and request that the due date be extended to February 15, 1984, to provide additional time for this review and for action by the Commission on February 2. It was moved (Gallagher), seconded (Wynn), and voted that the recommendation of the Committee be adopted.

The following matters were considered jointly by the Committee on Business and Finance and the Committee on Academic Affairs:

b. Study of the Need for Computer Equipment for Instructional Purposes. In September 1983 the Commission on Higher Education directed the staff to conduct the following study of academic computer equipment needs at the public colleges and universities:

"The Commission staff, in concert with the public colleges and universities, will review the study of computing needs prepared by the Commission

in 1974 in which it was recommended that three regional computing centers be established to provide computing support, both academic and administrative, for all public colleges and universities. The study will determine the extent to which the 1974 recommendations have been implemented and the costs involved to implement those remaining where they are still relevant. The study will further address the academic (instructional) needs of each institution to determine its existing capacity to provide computer resources for students and faculty. The study will include not only the needs of students enrolled in computer science courses but also the needs of those students in other academic disciplines who should be computer-literate upon completion of their education. The study will also recommend a timetable for phasing in the necessary funding."

The Committees' recommendations are based on the staff's evaluation of the needs of individual institutions with particular emphasis given to the computer-related disciplines. The staff worked closely with the State Information Technology Planning staff and college and university personnel to ensure compatibility with the State Plan on Technology.

A Statewide integrated telecommunications network which will carry video, voice, data, text, and radio communications is currently being developed as a part of the State Plan. The first phase of this network is underway. A high-speed link between computer systems at the Division of Information Resources Management and the University of South Carolina has been established for testing and evaluation. Although some funding has been provided for the high-speed link, the University (as well as all agencies and institutions) is responsible for providing the electronic switching devices necessary to access the State system. Furthermore, if an institution or agency wants to upgrade its local communication system to include data, text, etc., it will be required to pay for the upgrading.

Mr. Gallager reported that the following recommendations are limited to hardware and necessary operating systems. He noted that since many institutions requested the same or similar software, it appears that a joint purchase for all State institutions might be appropriate. The Committees recommend that the Computer Advisory Committee take this matter under consideration.

The Committees recommend that the public senior colleges and universities and the State Board for Technical and Comprehensive Education request supplemental funding for academic computing equipment needs, totaling \$13,200,100, to be funded over a period of four years beginning in fiscal year 1983-84. The Committees further recommend that the \$3,600,000 requested by USC to establish the data portion of its local network and to provide access to the State network be funded in 1983-84, and that as other institutions determine their needs in this area the Commission consider their requests at that time. The University of South Carolina is the only institution prepared to establish its local network during 1983-84. The Committees also recommend that a proviso be included in the Supplemental Appropriation Bill requiring the institutions to spend any supplemental funds in the areas indicated.

The Committees believe that, because of the funding constraints of the past several years, the institutions need the recommended supplemental funding to assist them in attaining the 10:1 ratio in the computer-related disciplines and

to provide the supporting equipment recommended. However, if full formula funding is achieved in 1984-85, or any subsequent year, the Committees believe these recommendations should be reevaluated since full formula funding should eliminate the deficit within three or four years.

It was moved (Gallager) and seconded (Gilliam) that the recommendations of the Committees be adopted. The motion was amended (M. Smith) and seconded (Wynn) to modify the final sentence of the Committee's report above to read: "However, in the event of a substantial increase in funding in 1984-85, or any subsequent year, the Committees believe these recommendations should be reevaluated." The amended motion was adopted.

c. Study of the Need for Other Instructional and Research Equipment. Mr. Gallager reported that in keeping with the Commission's instructions of September 8, 1983, all public institutions were invited to submit requests for needed equipment for instruction and research purposes. Institutions were asked to list each item needed, to assign an institutional priority to the item, to give its current cost, to state to what extent funds other than State funds would be used in its purchase, to describe the need for the item, and to identify the specific degree program each item is intended to support.

The total current cost of all items requested by all institutions was \$48.7 million. This includes a total of \$23.3 million for the 16 technical colleges. Total amounts requested by all other institutions are summarized in the following table. This table also shows the average annual amounts spent, in fiscal year 1982-83, and budgeted in fiscal year 1983-84, for instructional equipment by these same institutions.

Additional Amounts Requested for Instructional
and Research Equipment, and Average
Annual Amounts Being Spent

<u>Institutional Category (No.)</u>	<u>Amount Requested (Thousands)</u>	<u>Annual Amount Available, Average (Thousands)</u>	
		<u>State Funds</u>	<u>Total</u>
Universities (3)	\$19,644	\$1,444	\$3,470
Senior Colleges (9)	5,298	756	1,102
Two-year Campuses (5)	515	34	34
Total (17)	\$25,457	\$2,234	\$4,606

Mr. Gallager noted that the Medical University's request included funds totaling \$2.854 million for a nuclear magnetic resonance (NMR) spectrometer. This estimated cost includes \$2 million for the machine and \$854 thousand for a new facility to house it, and was included in the Medical University Hospital's request for State appropriations for fiscal year 1984-85. The Commission deferred the request for further study. Although the instrument is a clinical machine, designed for diagnostic use, MUSC maintains that its primary use will be as a teaching tool and therefore should be considered equipment for instruction and research. He noted that \$854 thousand of the request for a new facility to house the spectrometer has not been considered by the Committee on Facilities and is not recommended for funding at this time.

The aggregate amounts suggested for consideration at all institutions total \$35.3 million. If supplementary requests for this funding over each of four years is made, annual supplements of \$8.8 million would be required.

The Committee on Business and Finance and the Committee on Academic Affairs recommend that supplemental appropriations be sought only to meet the top 50% of each institution's needs for equipment, as reflected in the priority rankings submitted in response to this study.

Specifically, the Committees recommend a total of \$15,746,000 in four annual increments of \$3,936,500, for the 17 senior institutions, beginning with a supplemental appropriation of that amount for fiscal year 1983-84, and a total of \$7,465,600 for the technical colleges, in annual supplements of \$1,866,400, provided that in the event full formula funding is achieved in fiscal year 1984-85 or in subsequent years this recommendation will be reevaluated annually; provided further that, given that the amount recommended for MUSC includes a total of \$2 million for purchase of a diagnostic NMR machine, at such time as charges to patients for regular diagnostic use can be made, this total may be reduced by the amount of such cost recovery. It was moved (Gallager) and seconded (Taylor) that the recommendation of the Committees be adopted. The motion was amended (M. Smith) and seconded (Jacobs) to delete the words, "in the event full formula funding is achieved," and substitute the words, "in the event of a substantial increase in funding," in the recommendation of the Committees, as stated above. The amended motion was adopted.*

d. Status Report on 1984-85 Appropriation Bill. Mr. Gallager reported on the status of the 1984-85 Appropriation Bill as recommended by the House Ways and Means Committee.

V. Report of Committee on Facilities

Mr. Graham, chairman of the Committee on Facilities, reported on the following matters:

a. Study of the Need for Building Renovation and Deferred Maintenance. In September 1983 the Commission directed the staff to "review the report of the 1981 Building Quality Survey to identify the buildings at the colleges and universities that have not been brought to quality standards and to estimate the funds necessary to complete the upgrading to the recommended standards." The Commission further directed the staff to prepare a timetable for supplemental funding to meet these objectives.

The institutions were requested to update their rehabilitation needs using the procedures set forth in the "Building Quality Evaluation (BQE) Procedures Manual." In response to this request, 29 institutions submitted supplementary improvement requests for 633 rehabilitation projects, estimated to cost about \$150.8 million, for consideration for funding. This figure also includes technical colleges (50 projects at a cost of approximately \$3 million).

The Committee on Facilities reviewed the renovation requests based on the condition categories set forth in the Building Quality Survey and the following three priorities which were adopted by the Commission earlier:

- (1) to renovate existing facilities to a satisfactory standard. In accomplishing the necessary renovations, efforts would be made to redesign non-functional space for functional use, and to improve the efficiency of energy usage;
- (2) to assist in a cooperative effort with the Budget and Control Board

*See page 822.

and the Joint Bond Review Committee in establishing a systemwide plan that would take effect in 1984-85; and

- (3) to provide, promote, coordinate, and evaluate specific activities at colleges and universities in an effort to bring all campus facilities up to at least the satisfactory standard, as defined in the "Building Quality Evaluation (BQE) Procedures Manual" over a five-year period.

The Committee noted that, in the absence of full formula funding, special funding of approximately \$30 million each year for a five-year period would be required to bring all buildings up to a satisfactory standard.

Assuming full formula funding for 1984-85 and subsequent years, the Committee proposes that consideration be given to special funding of \$75 million over a five-year period for rehabilitation and deferred maintenance. The rationale for this approach is that the funds provided annually in recent years through the formula for maintenance have not been adequate to correct a number of deficiencies that have been identified. Future full formula funding would enable the institutions to bring many of their newer facilities to a satisfactory standard without special funding.

The Committee on Facilities makes the following recommendations:

- (1) that in accordance with the procedures of the Commission adopted on June 7, 1983, and assuming full formula funding in 1984-85 and subsequent years, those rehabilitation projects recommended earlier for priority funding, totaling \$29,988,239, be given first consideration for funding in the next two years, 1984-85 and 1985-86;
- (2) that the projects that were approved earlier for priority funding with the lowest point ratings, up to approximately \$15 million, be scheduled for the first year (1984-85). The remainder of the projects that were recommended for priority funding would be targeted for the second year (1985-86); and
- (3) that \$15 million be requested for these purposes in each of the three subsequent fiscal years (1986-87, 1987-88, and 1988-89).

In summary, the Committee recommends that special funding be requested for deferred maintenance, rehabilitation, and renovation of facilities at the public colleges and universities for the next five fiscal years as follows:

1984-85	\$14,990,239
1985-86	14,998,000
1986-87	15,000,000
1987-88	15,000,000
1988-89	15,000,000
Total	\$74,988,239

It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

b. Consideration of Lease, Clemson University. Mr. Graham reported that Clemson University requests approval of a lease between the University and Foothills Gallery of Homes to provide space for the South Carolina Energy Research and Development Center at the institution. The lease covers property located in Pickens County in the City of Clemson at the University Square Mall. The annual rental fee of \$14,722.50 is payable in equal monthly installments of \$1,226.88 for a three-year period, with an option to renew the lease. The Committee recommends approval. It was moved (Graham), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

c. Consideration of Renovation Projects, University of South Carolina. Mr. Graham reported that USC-Columbia requests approval to spend an additional \$450,000 to assist in the completion of renovation of all of the historic structures in the Horseshoe area. This phase would include the complete restoration of Lieber College and the renovation of the administrative offices in the center portion of Harper College. Financial assistance for the project is being requested from the USC-Columbia Renovation Reserve Account. The Committee recommends approval. It was moved (Graham), seconded (M. Smith), and voted that the recommendation of the Committee be adopted.

d. Consideration of Request to Purchase Benson School Property, University of South Carolina. USC-Columbia requests approval to purchase the Benson School property as a key laboratory facility for the College of Health. The University has leased the property from Richland School District #1 since 1978 when fire destroyed Barnwell College. Purchase of the property for \$1,300,000 would be funded under arrangements to be worked out by the Budget and Control Board and USC. The Committee recommends approval. It was moved (Graham), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

VI. Consideration of Applications for Renewal of Licensure

a. Nova University. Dr. Boozer reported that Nova University (Fort Lauderdale, Florida) was granted a two-year provisional license to operate in South Carolina on January 7, 1982, following visits by an examination team to the Summerville cluster and the main campus in Fort Lauderdale. The team made seven recommendations and the Commission indicated that "significant progress must be made by Nova University in correcting the deficiencies" before favorable consideration could be given to renewal of the license.

On November 18, 1983, a licensing team chaired by Dr. Ralph T. Mirse, President of Columbia College, met with representatives of Nova University in Columbia. The team found that Nova had made significant progress by fully meeting five of the recommendations and substantially meeting a sixth dealing with criteria for admission into the South Carolina clusters of the Nova program. The final recommendation concerned the financial stability of the institution. The team found that Nova has continued to operate with a considerable annual deficit and recommended that the institution be granted another two-year provisional license with a further recommendation that "if the deficit problem is solved within the two-year period . . . a regular five-year license be granted."

Dr. Boozer recommends, with the endorsement of the Executive Committee, that Nova University's license be renewed on a provisional basis for a two-year period, subject to annual submission of an independent audit and completion of a report on the results of the validity study of admission tests (including a final

decision on what criteria will be used to admit students in to South Carolina clusters of the Ed.D. program for Educational Leaders). It was moved (M. Smith) and seconded (DeWitt) that the recommendation be adopted. The motion was amended (Gilliam) to provide that a limit be placed on the number of provisional licenses an institution may be granted. There was no second to the amendment. The motion was adopted, with Mr. Gilliam opposing and Mr. Brightharp abstaining. It was moved (Gilliam) and seconded (Graham) that a study be made of the feasibility of limiting the number of provisional licenses that may be granted to an institution with deficiencies in licensure requirements. The motion was adopted. Mr. Sheheen suggested that the study be made under the auspices of the Committee on Academic Affairs. Mr. Callager requested that the staff compile a list of institutions which have been licensed, and that the listing also include details of such deficiencies.

b. Stephens College. Dr. Boozer reported that Stephens College (Columbia, Missouri) was granted a regular five-year license to operate at the baccalaureate degree level in South Carolina on January 4, 1979. On November 21, 1983, a team chaired by Dr. Addressa E. Lewis, Dean of Academic Affairs at Benedict College, met with a representative of Stephens College concerning renewal of the license. The team ascertained that Stephens College continues to maintain high quality in its academic offerings despite its non-traditional nature. An examination of the outside audit, however, showed that the institution was operating with a significant current fund debt. The examination team therefore recommended renewal of the license on a two-year provisional basis, pending documentation of stability of financial resources and the submission of a satisfactory long-range financial plan prior to the next renewal of the license.

Dr. Boozer recommends, with the endorsement of the Executive Committee, that the license of Stephens College be renewed on a two-year provisional basis, subject to annual submission of an independent audit and completion of a satisfactory long-range financial plan prior to the next renewal. It was moved (M. Smith) and seconded (Wynn) that the recommendation be approved. The motion was adopted, with six affirmative and five negative votes.

c. Greenville County Museum School of Art. The Greenville County Museum School of Art was granted a regular five-year license to operate associate degree programs in South Carolina on January 4, 1979, following a visit by an examination team. On November 8, 1983, two members of the original team, chaired by Dr. John W. Baker, Chairman of the Fine Arts Department at Francis Marion College, returned for a renewal visit. The report of the team was positive, with the exception that no annual audit had been completed since June 30, 1980, due to personnel changes at the Museum. It is expected that audits through June 30, 1983, will be completed by June 30, 1984. The school continues to maintain well-administered, high-quality associate degree programs.

Dr. Boozer recommends, with the endorsement of the Executive Committee, that the Greenville County Museum School of Art's license be renewed on a provisional basis for a one-year period, and that the license be automatically converted to a regular five-year license upon notification that the June 30, 1983, audit has been received and is fully satisfactory. It was moved (M. Smith), seconded (Taylor), and voted that the recommendation be adopted.

VII. Report of the Executive Director

a. Distribution of Review of Master Plan and Summary of Review. Dr. Boozer noted that copies of the recently published Review of the South Carolina Master Plan for Higher Education and the Summary of the Review are being distributed to the Governor, the President of the Senate, the Speaker of the House, members of the two legislative education committees, and others. The Summary of the Review will be distributed to all members of the General Assembly, the news media, and other groups and persons.

b. Annual Review of the Master Plan in 1984. Dr. Boozer noted that the Commission has agreed to focus on specific priority issues each year in its annual review of the Master Plan. Several issues have been suggested for consideration in the 1984 review and have been discussed with the Executive Committee. He invited other members of the Commission to make suggestions of issues that they believe should have priority attention in the 1984 annual review. Comments will also be solicited from public and private college presidents, members of the Budget and Control Board and interested State agencies, the Chairmen of the House and Senate education committees, and others.

VIII. Other Business

Mr. Brightharp noted that President Ashley J. Little of Aiken Technical College plans to retire on June 30, 1984. A search committee will be appointed to seek his successor.

The meeting was adjourned at 12:40 p.m.

Respectfully submitted,



Gaylon Syrett
Recording Secretary

NOTE: At the February 2, 1984, meeting of the Commission the January 12 minutes were amended to include the following stipulation concerning Commission approval of \$2 million for purchase of a diagnostic nuclear magnetic resonance (NMR) spectrometer at the Medical University of South Carolina (see page 818): "Before any contractual agreements are entered into for purchase of a clinical NMR spectrometer or for construction or renovation projects associated with it, a project feasibility study be submitted to the Commission no later than July 1, 1984."