

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

April 3, 1980
10:30 a.m. - 12:30 p.m.

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mr. Arthur J. H. Clement, Jr.
Dr. B. J. Cooper
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Mrs. Irene K. Rudnick
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley
Mr. C. Otis Taylor, Jr.
Mrs. Margaret E. Wells
Mr. Robert P. Wilkins
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.

MEMBERS ABSENT

Mrs. Jennie C. Dreher
Mr. Robert C. Gallagher
Mr. Joseph O. Rogers, Jr.

MEMBERS OF THE PRESS

Ms. Ann Green
Ms. Charlene Porter

GUESTS

Dr. Francis T. Borkowski
Dr. Gunter J. Holst
Mr. J. Lacy McLean
Dr. James R. Morris, Jr.
Mr. David P. Rinker

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Mr. William C. Jennings
Dr. Frank E. Kinard
Ms. Darcus Mayers
Mr. Cannon R. Mayes
Mrs. Lynn Metcalf
Mr. James R. Michael
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett

I. Approval of Minutes of March 6, 1980, Meeting of the Commission

Dr. Bostic requested that the minutes of the March 6 meeting of the Commission be amended to include the itemized request from South Carolina State College for supplemental 1979-80 appropriations. It was moved (Taylor) and seconded (Williams) that the minutes of the March 6 meeting, as amended by Dr. Bostic, be approved. The motion was adopted.

Dr. Bostic noted that Dr. Wright recently was reappointed by Governor Riley to serve a four-year term on the Commission, representing the 6th Congressional District.

II. Approval of Draft Bill on Grievance Procedures

Dr. Bostic stated that on several occasions the Commission has discussed H.2680, a proposed amendment to the Grievance Procedures Act (Act 154 of 1977) that would exempt faculty personnel at the State colleges and universities from the State employee grievance system. At its meeting on February 7, 1980, a proposed bill drafted by the staff was discussed that would provide for written evaluation of faculty members and for a grievance procedure that would assure due process, peer review, and an appeals procedure that would include the right of final appeal to

the governing boards of the institutions. The presidents of the public colleges and universities support the proposed bill.

A March 19 letter from Senator Robert C. Lake, Jr., requested that the Commission advise him by April 2 of its position with reference to H.2680. By memorandum dated March 21, Dr. Bostic polled Commission members to indicate by mail ballot their vote with reference to the draft bill. Ten Commission members indicated that they support the draft bill; there were no negative votes. It was moved (Wright) and seconded (Cooper) that the results of the mail ballot be ratified and that Senator Lake be advised that the Commission approves the position set forth in the draft amendment. The motion was adopted.

III. Concurrent Resolution to Approve the Master Plan

Dr. Bostic stated that a "Concurrent Resolution to Express the General Assembly's Approval of the Principles Embodied in the South Carolina Master Plan for Higher Education . . ." was approved by the Senate on April 1 and by the House of Representatives on April 2. He noted that the Resolution contains the provision that "approval of the principles embodied in the Master Plan does not in this resolution embrace the specific legislative recommendations contained therein." The General Assembly made five recommendations to the Commission in the Resolution (Exhibit A). Mr. Sheheen suggested that the staff prepare an analysis concerning the implementation of the five recommendations. Dr. Bostic expressed appreciation to Commission members, staff, and others who were involved in the preparation of the Master Plan over the past year and a half.

IV. Discussion of Request from Budget and Control Board with Reference to Fine Arts, Physical Education, and Continuing Education Programs and Facilities

Dr. Bostic stated that in two letters of February 11, 1980, Mr. William T. Putnam, Executive Director of the State Budget and Control Board, requested certain information from the Commission with reference to academic programs in fine arts and physical education, and facilities in those areas and in continuing education.

On February 15 information and comments were solicited from the presidents of the colleges and universities and on February 19 from the State Board for Technical and Comprehensive Education with respect to these matters. On March 21 the Committee on Academic Programs and the Committee on Facilities were requested to consider the policy questions raised in their areas of concern by Mr. Putnam and propose recommendations to the Commission at its April 3 meeting. Copies of the presidents' responses and staff comments were also provided to the Commission on March 21.

Mr. Clement, chairman of the Committee on Academic Programs, reported that the Committee has reviewed and endorsed the draft statement on academic programs, with the recommendation that the following paragraph be substituted for the second paragraph on page 1 of the material on that subject:

"The Commission considers each proposal for a new program, including those in fine arts and in physical education, on its own merits. Expansion of physical facilities which may be required in each case is considered at that time. The Commission does not believe that endorsement of institutional plans for specific degree programs planned for some future date will serve the best interests of the State. Each proposal should continue to be considered in detail at the time it is submitted, in accord with existing policy and procedures of the Commission."

It was moved (Rudnick) that the third sentence of the proposed substitute paragraph be deleted. There was no second to the motion. It was moved (Sheheen) and seconded (Clement) that the recommendation of the Committee on Academic Programs be approved. The motion was adopted.

Mr. Taylor, chairman of the Committee on Facilities, reported that the Committee recommends approval of the following statements:

a. Funding Fine Arts Facilities

"The Commission appreciates the importance of fine arts programs to higher education and recognizes art, drama, and music as established academic disciplines which are in demand by students and which contribute significantly to the quality of life in our society. It is the policy of the Commission to encourage institutions to seek private contributions or local funds to meet at least part of the cost of constructing fine arts facilities. When a fine arts facility is designed in part to meet community needs, then local matching funds will be required to the degree the facility meets local needs. In any circumstance, the availability of local or private funds in significant amounts will be a favorable consideration in establishing priorities among projects.

b. Funding Physical Education/Athletic Facilities

"The Commission recognizes the importance of intercollegiate athletics as a complement to the institution's other programs. Operation of the intercollegiate program should continue to be funded as an auxiliary enterprise through proceeds from athletic events, student fees, and donations. Facilities which are constructed primarily for intercollegiate athletics should be funded through the same sources.

"Physical education facilities which are designed for the instructional program and which will not be utilized for intercollegiate athletics should be financed in the same manner as other academic facilities.

"Facilities which are designed to support both instruction and intercollegiate athletics should be funded with State appropriated funds to the degree in which the facility supports the instructional program. It will be the responsibility of the institution to present the proposed division of utilization and appropriate funding sources for the portion supporting intercollegiate athletics. If the institution believes it cannot meet this requirement, it will be prepared to present past, present, and projected budgets for intercollegiate athletics for review by the Commission.

c. Funding Continuing Education

"The Commission recognizes continuing education programs as being in the public interest and important to professions, business, and industry. The Commission encourages such programs by providing for part of their support in the Commission's Appropriation Formula.

"The Commission strongly recommends the utilization of existing facilities to house continuing education programs. If an institution

proposes to construct a continuing education facility, the Commission expects all dining and residential components thereof to be financed without State appropriated funds, and all other components to be financed to a significant degree without State appropriated funds.

d. Utilization of Institution Bonds

"It is the policy of the Commission to encourage the utilization of the institution's capacity to fund permanent improvements before requesting State appropriated funds. In submitting requests for State appropriated funds, the institution should be prepared to submit appropriate documentation on the status of the institution's capacity. The Commission recognizes the need to retain some such capacity for emergencies."

Dr. Bostic suggested that the second sentence of the first paragraph be deleted. Mr. Gilliam expressed concern with reference to the third paragraph under "Funding Physical Education/Athletic Facilities." He stated that such a policy would cause a major problem for small institutions that have limited physical education facilities.

Mr. Clement noted that intramural activities are not mentioned in the recommendation. He suggested that the recommendation be amended to note that a large segment of students are not involved in intercollegiate athletics and to emphasize the importance of intramural sports. Mr. Wilkins stated that physical education includes intramural and other non-intercollegiate activities. Mr. Clement noted further that a large proportion of senior citizens and handicapped persons are seeking continuing education. He suggested that these matters be addressed in the report also.

Mr. Wilkins asked if Title IX (Education Amendments of 1972) specifies the source of funding for intercollegiate athletics. Mr. Solomon stated that it is the institution's responsibility to provide comparable athletic/physical education programs for women and men where interest exists. He noted that the regulations state, "In development of the total athletic program, educational institutions in order to accommodate effectively the interests and abilities of both sexes must ensure that equal opportunity exists in both the conduct of athletic programs and the provision of athletic scholarships." Dr. Bostic stated that the report of the Committee on Facilities is not inconsistent with Title IX.

It was moved (Taylor) and seconded (Williams) that the report of the Committee on Facilities be approved. The motion was adopted. An additional sentence concerning intramural athletics will be added.

V. Reports of Standing Committees

Committee on Health and Medical Education. Dr. Wright reported that the Committee met on the evening of April 2 to consider a joint proposal from the Medical University of South Carolina and Francis Marion College for a baccalaureate degree program in nursing. The Committee will forward the proposal to the Committee on Academic Programs with the recommendation that it be given positive consideration.

Dr. Wright stated that he had received a letter from Dean Roderick Macdonald, USC School of Medicine, relinquishing the chairmanship of the Task Force on Medical Doctor Education, in response to Commission action on March 6, 1980 (see minutes of March 6, 1980, meeting, pp. 494-95). The Committee on Health and

Medical Education will make a recommendation in the near future concerning a new chairman of the Task Force.

Dr. Wright stated that in response to a request by Mr. Gilliam the Committee will enlarge the Health Education Authority by the addition of four members.

Committee on Business and Finance. In the absence of Mr. Gallager, Dr. Bostic reported briefly on the status of the Appropriation Bill as passed by the House of Representatives and recommended by the Senate Finance Committee. He noted that the proviso to amend Act 199 of 1979, to fund the public colleges and universities based on opening fall enrollment, is awaiting third reading in the House.

Committee on Academic Programs. Mr. Clement stated that the Committee on Academic Programs met on April 2 to consider proposals for several new programs, and will make recommendations to the Commission at its meeting on May 1.

VI. Discussion of Act 201 of 1977 and Regulations Concerning Licensure of Non-public Institutions to Confer Degrees

At the March 6, 1980, meeting of the Commission there was discussion of the responsibility of the Commission to license non-public institutions to confer degrees as mandated by Act 201 of 1977. It was noted that the current procedures and regulations were approved by the Commission as previously constituted and have not received formal attention by the current Commission. It was suggested that a staff report on licensure be provided at a later date.

Dr. Boozer's March 26 memorandum to the Commission responded to that suggestion. Attached to the memorandum was a summary listing of (1) in-State institutions exempted from licensure by Act 201 of 1977 due to receipt of charter from the Secretary of State before 1953; (2) institutions licensed by the South Carolina Commission on Higher Education to operate in South Carolina; and (3) institutions currently involved in review for licensing. Also attached was the publication, Legislation (Act 201 of 1977) and Regulations for Licensing Non-Public Educational Institutions to Confer Degrees, published by the Commission in April, 1978.

VII. Proposed Schedule of Studies Listed in Master Plan for Higher Education

Dr. Bostic stated that a number of "Projected Commission Actions" were set forth on pp. 21-30 of the Master Plan. Commission members were provided on March 26 a listing of the proposed actions and studies identified in the planning process, suggested approaches to completing the necessary studies, tentative time schedules, and related information (Exhibit B). The sequence used is that followed on pp. 21-30 and in the full text. A listing of legislation recommended in the Master Plan was also provided.

VIII. Report of Executive Director

Conference on Equal Opportunity. Dr. Boozer stated that the "First Governor's Conference on Equal Opportunity in Higher Education" was held in Columbia on March 28. Eight members of the Commission were present (Dr. Bostic, Mr. Clement, Dr. Cooper, Mr. Gilliam, Mrs. Rudnick, Mr. Sheheen, Mr. Taylor, and Mrs. Wells). Three members of the staff were also present (Dr. Boozer, Mr. Mayes, and Mr. Solomon). Copies of the program and of the "Report of Findings and Recommendations on Affirmative Action in Higher Education" of the Governor's Task Force will be mailed to Commission members on April 4. He suggested that this subject be on the agenda of the May 1 meeting of the Commission.

Mr. Clement stated that Commission members and others present at the Governor's Conference on Affirmative Action on March 28 were favorably impressed by Dr. Bostic's introduction of Governor Riley.

Denmark Technical College. At the meeting of the Commission on February 7 there was discussion concerning Denmark Technical College. Several Commission members requested that background information be prepared by the SBTCE staff on the history and current status of Denmark Technical College, including programs currently offered, appropriations of State funds over the years, expenditures for capital improvements, etc. Dr. Boozer subsequently wrote Mr. G. William Dudley, Jr., Executive Director of SBTCE, requesting that such background information be developed for the Commission. "Descriptive Data on Denmark Technical College," provided by Mr. Dudley, will be mailed to Commission members on April 4.

Mr. Clement stated that his recent visit to Denmark Technical College reinforced his earlier comments that the institution is inferior and exists to perpetuate segregation.

South Carolina Hall of Science and Technology. Dr. Boozer stated that the South Carolina Hall of Science and Technology, created through the interest and support of the South Carolina Science Council (the South Carolina Chapter of the National Science Teachers Association), recognizes living and deceased persons from South Carolina who have made outstanding contributions to the advancement of science and technology. Three deceased scientists were honored at the original induction ceremony in Columbia on October 7, 1978. On March 28, 1980, Dr. Charles Hard Townes was inducted into the Hall of Science and Technology. Dr. Townes has been honored as a Nobel Laureate in recognition of pioneering research in microwave spectroscopy, nuclear structure, quantum electronics, radio and infrared astronomy, and is renowned as a public benefactor for discoveries leading to the invention of the maser and the laser.

Dr. Boozer noted that the induction ceremonies were recorded by SCETV and telecast on April 1. Dr. Fulton has made important contributions to the establishment of the Hall of Science and Technology.

Announcement of Mr. Jennings' Retirement. Dr. Boozer announced that Mr. Jennings will retire on June 30, after serving as Assistant Director for Financial Affairs for the past 11 1/2 years. He noted that Mr. Jennings has had staff responsibility for developing the Statewide higher education management information system and the appropriation formula. Mr. Jennings also served as chairman of the Computer Advisory Committee, and has been a member of other related groups. Dr. Bostic stated that Mr. Jennings has provided excellent service to the Commission, and expressed the hope that the Commission will continue to be faithful to the systems he was instrumental in establishing.

IX. Other Business

Dr. Wright inquired concerning the relationship of the Commission to the South Carolina Educational Television Network. Dr. Boozer stated that the Commission has no authority with respect to the general programs shown by SCETV. The Commission approved the M.B.A. offered by USC on ETV. The ETV course, "Teacher As Manager," was developed under co-sponsorship of the Commission on Higher Education and SCETV. He noted that SCETV also operates an Instructional Television Program in conjunction with the State Department of Education. Mr. Clement stated that he is a member of an advisory committee to SCETV. Mr. Sheheen suggested that Commission members be provided a listing of ETV programs approved by the Commission.

The meeting was adjourned at 12:30 p.m.

Respectfully submitted,

Gaylon Syrett
Gaylon Syrett, Recording Secretary