

MINUTES OF MEETING
OF
SOUTH CAROLINA COMMISSION ON HIGHER EDUCATION

July 26-27, 1982

MEMBERS PRESENT

Dr. James E. Bostic, Jr., Chairman
Mrs. Willa J. DeWitt
Mr. Robert C. Gallager
Mr. Roosevelt Gilliam, Jr.
Mr. Robert E. Graham
Dr. Alba M. Lewis
Mr. Joseph O. Rogers, Jr. (7/26)
Mr. Fred R. Sheheen
Mr. J. Clyde Shirley (7/26)
Mr. Mortimer F. Smith
Mrs. Nanette H. Smyth
Mr. C. Otis Taylor, Jr. (7/26)
Mrs. Nelle H. Taylor
Mr. Robert L. Utsey, Jr.
Dr. Hugh H. Wells
Mrs. Margaret E. Wells (7/26)
Dr. Robert F. Williams
Dr. Louis D. Wright, Jr.
Mr. Robert L. Wynn III

MEMBER ABSENT

Mr. Harold W. Jacobs

MEMBERS OF THE PRESS

Ms. Camille Bradford
Mr. Lou Fontana (7/27)
Ms. Melissa Herring
Mr. Will Lester
Mr. John Norton
Ms. Charlene Porter
Ms. Sally Saunders
Ms. Marsha White

STAFF

Dr. Howard R. Boozer
Mr. Charles A. Brooks, Jr.
Dr. George P. Fulton
Mr. Cannon R. Mayes (7/26)
Mrs. Lynn Metcalf
Ms. Julie Roper
Mr. James L. Solomon, Jr.
Dr. John C. Sutusky
Mrs. Gaylon Syrett
Mrs. Carol D. Waldo

GUESTS

Ms. Treva G. Ashworth
Dr. Bill L. Atchley (7/27)
Mr. Paul Baker (7/27)
Mr. Francis T. Bell (7/27)
Dr. John M. Bevan (7/26)
Dr. Francis T. Borkowski (7/27)
Dr. Gilbert B. Bradham (7/26)
Dr. Carl A. Carpenter
Dr. McLouis Clayton (7/26)
Dr. Edward M. Collins, Jr. (7/27)
Mr. G. William Dudley, Jr. (7/27)
Ms. Mary E. Eaddy (7/27)
Mr. Dallas R. Fox (7/26)
Mr. N. Casey Frederick (7/27)
Mr. Wade Green (7/27)
Maj. Gen. James A. Grimsley, Jr. (7/26)
Dr. Faith J. Hohloch (7/26)
Dr. H. M. Holderfield (7/27)
Dr. James B. Holderman
Mr. Earle Holley (7/26)
Dr. James L. Hudgins (7/27)
Dr. Andrew Hugine, Jr. (7/27)
Dr. A. Cleveland Hutson, Jr. (7/26)
Col. George C. James (7/26)
Dr. Harold A. Jenkins (7/27)
Dr. Benjamin F. Lawson (7/26)
Lt. Col. Benjamin W. Legare, Jr. (7/26)
Dr. Alton T. Loftis
Col. C. G. Lyons (7/26)
Mr. Alden L. McCracken (7/27)
Adm. Joseph B. McDevitt (7/26)
Mr. J. P. McKee (7/26)
Mr. J. Lacy McLean
Dr. James W. Martin (7/26)
Dr. William C. Moran (7/27)
Dr. M. Maceo Nance, Jr. (7/27)
Dr. W. Marcus Newberry, Jr. (7/26)
Dr. Oscar C. Page (7/26)
Mr. James T. Roberts (7/27)
Mr. James L. Rush
Mr. Wyman D. Shealy (7/27)
Mr. William B. Shuler (7/27)
Ms. Yvonne Smalls (7/26)
Dr. Walter D. Smith (7/27)
Mr. Allan E. Stalvey (7/26)
Dr. Glenn G. Thomas (7/26)
Mr. William E. Troublefield, Jr. (7/26)
Dr. Harold P. Tuttle, Jr. (7/26)
Mr. J. Floyd Tyler (7/27)
Ms. Sandy Underwood (7/27)
Mr. Marion E. Woodbury (7/26)
Mr. Edwin J. Zobel (7/27)

I. Approval of Minutes of June 3, 1982, Meeting

It was moved (Lewis), seconded (Smyth), and voted that the minutes of the meeting of June 3, 1982, be approved as written.

II. Appointment of New Members

Dr. Bostic announced that Dr. Hugh H. Wells, Seneca, and Mr. Robert L. Wynn III, Spartanburg, have been appointed to the Commission from the 3rd and 4th Congressional Districts, respectively, to four-year terms beginning on July 27, 1982. Mr. Gallagher and Mr. Jacobs have been reappointed to four-year terms beginning on July 27, 1982. Dr. Bostic presented citations to Mr. Shirley and Mrs. Wells, whose terms on the Commission expired on July 26, 1982. Dr. Bostic expressed appreciation for their service to the Commission and to the State. Mr. Sheheen stated that Mr. Shirley and Mrs. Wells have made outstanding contributions to the deliberations of the Committee on Academic Affairs.

It was moved (Gilliam), seconded (Shirley), and voted that letters of appreciation be written to Dr. William H. Knisely and Dr. Charles B. Vail, former presidents of the Medical University of South Carolina and Winthrop College, respectively.

III. Consideration of Shaw University's License to Operate in South Carolina

Dr. Boozer reported that Act 201 of 1977 (Licensing of Non-public Educational Institutions to Confer Degrees) provides that "the Commission shall be the sole authority for licensing non-public educational institutions established in this State and for those established elsewhere to operate in or confer degrees in this State." At its meeting on May 1, 1980, the Commission granted a two-year provisional license to Shaw University, Raleigh, North Carolina, to operate in and award the baccalaureate degree in South Carolina. A team of examiners chaired by Dr. Luns C. Richardson, President of Morris College, visited the Charleston Center for Alternative Programs in Education (CAPE) program of Shaw University on February 8, 1982.

Although the required audit for the year ending June 30, 1981, was not available to the team at the time of its visit, it noted that good progress had been made in correcting other deficiencies. With respect to finances, pending receipt of the Audit Report, the team found that Shaw University met the minimum standards. The final recommendation of the examining team in its report reads as follows:

"Good progress has been made during the previous two years of operation of the Charleston Center of Shaw University. Because of continuing serious financial obligations of the University, the Committee recommends a two-year approval with another examination at the end of the two-year period to monitor continued progress."

The audit report was hand-delivered to CHE staff on July 10, 1982. The report confirmed the concern of the examining team with reference to Shaw University's financial condition.

In view of the favorable report of the examining team concerning the progress of Shaw University in correcting deficiencies in other than the financial area, and taking into account the repayment schedule with reference to long-term indebtedness which becomes effective in November, 1982, and the negotiations

concerning liability that are underway with respect to certain expenditures that have been questioned by the Federal Government, Dr. Boozer recommended that the provisional license of Shaw University to operate in South Carolina be renewed for one year, expiring May 1, 1983, subject to quarterly reports on its success in meeting the repayment schedule and concerning the negotiations with respect to Shaw's liability for costs that have been questioned by the Federal Government.

It was moved (Smith), seconded (O. Taylor), and voted that the recommendation be approved.

IV. Report of Committee on Business and Finance

Mr. Gallagher, chairman of the Committee on Business and Finance, reported on the following matters:

a. Report on the 1982-83 Appropriation Act. Mr. Gallagher reported on the status of the 1982-83 Appropriation Act, as passed by the House and the Senate. He noted that the appropriations for the majority of institutions range from 81.5% to 82.9% of the Commission's recommendations.

b. Recommendations Concerning the 1982-83 Budget of the Charleston Higher Education Consortium. Mr. Gallagher reported that the 1982-83 Appropriation Act contains a proviso, as did the 1981-82 Appropriation Act, requiring the Commission on Higher Education to approve the budget of the Charleston Higher Education Consortium. Commission members were provided, on July 16, 1982, copies of the 1982-83 budget and a comparison with the 1981-82 budget approved by the Commission last year. He noted that the major change between the two budgets is a shift of funds from non-personal service to personal service, primarily to cover the cost of continuing the Executive Director's salary in 1982-83. Because the 1981-82 budget contained only one-half year's salary for the Executive Director, the shift in funds is necessary in order to continue this position.

The Committee recommends that the proposed budget for 1982-83 be approved. It was moved (Gallagher), seconded (Lewis), and voted that the recommendation of the Committee be adopted. The budget, as adopted, is attached as Exhibit A.

V. Report of Committee on Facilities

Mr. Taylor, chairman of the Committee on Facilities, reported on the following matters:

a. Expansion of Clemson Memorial Stadium, Clemson University, to be paid from Athletic Department operating revenues. The Committee recommends approval. It was moved (O. Taylor) and seconded (Smyth) that the recommendation of the Committee be approved. Mr. Gallagher asked if uniformity of allocations between State institutions has been investigated. Mr. Taylor indicated that this subject has not been addressed. Mr. Sheheen stated that he cannot support the project because the funds expended would be State funds generated by a State institution for support of an athletic facility. Mr. Shirley noted that institutions with athletic facilities benefit from classroom use of such facilities. Dr. Wright stated that at a time of restricted economic resources in the State, athletic facilities, as well as other enterprises such as research centers, represent opportunities for the institutions to generate funds. He expressed the view that

the State should investigate such creative methods of raising funds. He suggested that the Council of Presidents explore uniform allocation of funds at the institutions. The recommendation of the Committee was approved, with Mr. Sheheen opposing.

It was moved (O. Taylor) and seconded (Wright) that the Committee on Business and Finance take under advisement the request that a study be conducted to determine if uniformity of allocations exists between institutions, and report to the Commission at its meeting on September 9, 1982. The motion was adopted.

b. Permanent Improvement Request (Purchase of Portable Office Building, and Addition and Renovation to 1890 Research Building), South Carolina State College, to be paid from federal funds under the College's 1890 Research Program. The Committee recommends approval. It was moved (O. Taylor), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

c. Permanent Improvement Request (Repairs on Faculty Residence), College of Charleston. The Committee recommends approval. It was moved (O. Taylor), seconded (Lewis), and voted that the recommendation of the Committee be adopted.

d. Request for Authorization to Lease Student Housing, Lander College. The Committee recommends approval. It was moved (O. Taylor), seconded (Smyth), and voted that the recommendation of the Committee be adopted.

VI. Report of Committee on Legislative Relations

Mr. Graham, chairman of the Committee on Legislative Relations, reported on the final status of legislation introduced during the 1981 and 1982 legislative sessions, as of adjournment of the General Assembly on June 16, 1982.

VII. Report of Committee on Implementation of the State Desegregation Plan

Mr. Gilliam, chairman of the Committee on Implementation of the State Desegregation Plan, reported on the following matters:

a. "Position Paper on Increased Minority Representation on College and University Governing Boards." Mr. Gilliam stated that one of the five areas in which South Carolina was cited by the U.S. Department of Education as not being in compliance with Title VI of the Civil Rights Act of 1964 was the racial identifiability of governing boards of public colleges and universities. In response to this finding, the State committed to introduce legislation on this subject during the 1982 session of the General Assembly with the expectation that such legislation would be enacted during the 1982 Legislative Session. The two different trustee proposals that were offered in the 1982 General Assembly were not enacted, and there was no improvement in minority representation on governing boards during 1982.

In view of this, the Committee recommends that the Commission adopt the recommendation set forth in the "Position Paper on Increased Minority Representation on College and University Governing Boards," and that the position paper be distributed to appropriate individuals, institutions, and agencies. It was moved (Gilliam) and seconded (Lewis) that the recommendation of the Committee be approved. The motion was amended (Gallager) and seconded (O. Taylor) that the second paragraph on page 2 be deleted. A substitute motion was made (Sheheen) and seconded (Gallager) that the second paragraph on page 2 be amended to read:

"Efforts in 1982 to enact legislation to provide for increased minority representation on governing boards was seriously impeded by opposition to changes in current trustee board legislation that was expressed by several public higher education institutions." The substitute motion was adopted. Dr. Wright suggested that the third paragraph on page 2 be deleted. It was moved (Sheheen) and seconded (Gallager) that the second sentence of the third paragraph on page 2 be deleted. Mr. Gilliam stated that such deletions would weaken the effect of the position paper. After further discussion, the recommendations of the Committee, as amended, were approved. Dr. Wright objected, stating that discussion of the matter was still in progress when the vote was taken. It was moved (Sheheen) and seconded (Williams) that the issue be reconsidered, in deference to Dr. Wright's objection. The motion was adopted.

It was moved (Sheheen) and seconded (Utsey) that in the last paragraph on page 2 the words "request that" be deleted and the word "establish" be substituted. Mrs. Smyth suggested that the chairman of the Committee on Implementation of the Desegregation Plan be named a member of the committee to develop a proposal for legislation to ensure equitable minority representation on governing boards, as set forth in the last paragraph on page 2. Mr. Graham stated that in his opinion such a committee should be composed of members of governing boards of the colleges and universities and members of legislative committees. Gen. Grimsley concurred. The motion was adopted. The position paper, as approved, is attached as Exhibit B.

b. Annual Report on Higher Education Desegregation Efforts in South Carolina, 1981-82. Mr. Gilliam reported that South Carolina is required to submit a narrative assessment of progress in implementing the State Desegregation Plan to the U.S. Department of Education by August 15 of each year during the life of the Plan. The current year's report, with Committee recommendations, will be mailed to Commission members before July 30, 1982, and will be considered by the Commission on August 5, 1982.

c. 1982-83 Budget Allocations Related to the State Desegregation Plan. Mr. Gilliam reported that the Committee has reviewed institutional and Commission requests for allocation of the 1982-83 funds appropriated for implementation of the State Desegregation Plan. He noted that a proviso to the 1982-83 General Appropriation Act requires that Commission action on the allocations specify how funds are allocated among the institutions and how the funds will be spent at each institution. Mr. Gilliam stated that the recommendations of the Committee would meet the requirements of this proviso. The Committee recommends:

1. that the Commission approve the allocations of 1982-83 desegregation funds as set forth in the attached schedule;
2. that the Commission's actions be widely disseminated to the news media so that the general public may be made aware of how the funds will be spent at each institution (agency);
3. that the Budget and Control Board be requested to release funds to the respective institutions and the Commission on Higher Education upon certification by the Commission's Executive Director that requests are authorized under the attached schedule; and
4. that the employment of faculty and staff under these allocations at all institutions and the Commission on Higher Education be in accordance with the goals set forth in the Desegregation Plan.

Mr. Gilliam noted that of the \$233,000 appropriated for Graduate Incentive Fellowships, \$17,000 remains to be awarded to eligible applicants during the 1982-83 fiscal year. The Committee requests permission to allocate these remaining funds to qualified applicants by September 1982. It was moved (Gilliam) and seconded (Sheheen) that the recommendations of the Committee be approved, and that authority be delegated to the Committee to allocate the remaining \$17,000 in Graduate Incentive Fellowships to qualified applicants by September 1982. Dr. Wright suggested that in the future the Implementation Committee coordinate with the Committee on Business and Finance during reviews of desegregation funding requests. Mr. Gilliam indicated that this would be done. The motion was adopted. The allocations for 1982-83, as approved, are attached as Exhibit C.

VIII. Report of Committee on Academic Affairs

Report on Program Suspensions and Terminations. Mr. Sheheen, chairman of the Committee on Academic Affairs, distributed copies of a report on program suspensions and terminations at the colleges and universities during the past two academic years, as requested by the Commission at its meeting on May 6, 1982. The report is attached as Exhibit D.

IX. Report of the Executive Director

Dr. Boozer reported that Mr. Brooks, Assistant Director for Financial Affairs, recently was elected Vice President of the national organization, College and University Systems Exchange (CAUSE).

Dr. Boozer reported that a booklet by Mr. Jack Bass, Something's Happening in South Carolina, recently was published by the Southern Education Foundation in Atlanta. The document highlights activities in South Carolina with reference to the development of the State Desegregation Plan. Copies will be provided to members of the Commission.

X. Presentation of 1983-84 Appropriation Requests by the South Carolina Public Colleges and Universities and SBTCE

Dr. Bostic welcomed the institutional representatives who were scheduled to present their 1983-84 appropriation requests to the Commission. A summary of their requests follows:

	<u>1982-83 Appropriation</u>	<u>Total 1983-84 Institutional Request</u>
The Citadel	\$ 9,434,196	\$ 11,454,491
South Carolina State College	12,719,867	17,558,688
Winthrop College	12,456,688	14,420,064
College of Charleston	11,912,337	13,817,070
Francis Marion College	6,087,375	7,162,332
Lander College	4,405,865	5,082,406
U.S.C.-Aiken	3,560,595	4,053,982
U.S.C.-Coastal	4,847,434	5,861,782
U.S.C.-Spartanburg	5,037,940	5,795,094
U.S.C.-Beaufort	798,599	856,243
U.S.C.-Lancaster	1,336,740	1,421,894
U.S.C.-Salkehatchie	824,005	875,191

	<u>1982-83 Appropriation</u>	<u>Total 1983-84 Institutional Request</u>
U.S.C.-Sumter	1,686,985	1,837,500
U.S.C.-Union	553,374	591,888
U.S.C.-Columbia	75,389,613	88,586,628
Clemson University	<u>43,610,405</u>	<u>55,701,713</u>
Total Formula Institutions	\$194,662,018	\$235,076,966
Medical University of South Carolina		
Academic Division	45,139,083	49,488,083
Hospital	15,934,539	18,734,539
Statewide Programs	11,775,980	16,586,980
Charleston Higher Education Consortium	189,719	226,719
Total M.U.S.C.	<u>\$ 73,039,321</u>	<u>\$ 85,036,321</u>
U.S.C. School of Medicine	<u>9,380,076</u>	<u>11,474,187</u>
Total Public Colleges and Universities	\$277,081,415	\$331,587,474
State Board for Technical and Comprehensive Education Instructional Programs	<u>54,382,422</u>	<u>82,189,035</u>
GRAND TOTAL	\$331,463,837	\$413,776,509

The Committee on Business and Finance will meet on July 27, 1982, following the meeting of the Commission to consider the appropriation requests of the colleges and universities and S.B.T.C.E. The Commission will meet at 10:00 a.m. on August 5, 1982, to adopt final recommendations to be presented on August 24, 1982, to the Budget and Control Board, the House Ways and Means Committee, and the Senate Finance Committee.

XI. Other Business

It was moved (Smith), seconded (Williams), and voted that a note of appreciation be forwarded to Mr. H. Dwight McAlister, Grand Secretary of the Grand Lodge of Ancient Free Masons, for permitting members of the Commission to park in the Masonic Lodge parking lot on July 26-27 and on August 5, 1982.

Respectfully submitted,

Gaylon Syrett

Gaylon Syrett
Recording Secretary